















CDBG ESG HOME HOPWA

# SALT LAKE CITY CORPORATION 2015 - 2019 CONSOLIDATED PLAN

HUD PROGRAM YEARS 2015 - 2019 FISCAL YEARS 2016 - 2020



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#### Consolidated Plan Data Note:

This plan utilizes the most recent data available from federal, state, and local resources. The U.S. Department of Housing and Urban Development (HUD) requires that entitlement cities utilize American Community Survey (ACS), and Comprehensive Housing Affordability Strategy (CHAS) data. Some notes on these data sources are as follows:

- ACS: The ACS is a mandatory, ongoing statistical survey that samples a small
  percentage of the population every year. This Plan utilizes the most recent five-year
  estimates available, the 2009-2013 dataset. ACS five-year estimates were utilized due
  to the larger sample size, and corresponding smaller margin of error, than three-year
  and one-year estimates.
- CHAS: HUD periodically receives "custom tabulations" of data from the U.S. Census Bureau that are largely not available through standard Census products. These data, known as the CHAS data, demonstrate the extent of housing problems and housing needs, particularly for low income households. The CHAS data are used by local governments to plan how to spend HUD funds, and may also be used by HUD to distribute grant funds. This Plan utilizes the most recent CHAS data available, the 2007-2011 dataset.

Salt Lake City's Division of Housing and Urban Development has supplemented ACS and CHAS data with local data to provide additional context to Salt Lake City's housing and community development needs.

# **EXECUTIVE SUMMARY**

The Executive Summary serves as an introduction and summarizes the process of developing the plan, the key findings utilized to develop priorities, and how the proposed goals and objectives will address those priorities.

# ES-05 EXECUTIVE SUMMARY - 24 CFR 91.200(c), 91.220(b)

#### 1. Introduction

Salt Lake City's 2015-2019 Consolidated Plan is the product of a collaborative process to identify housing and community development needs and to establish goals, priorities and strategies to address those needs. This five-year plan provides a framework for maximizing and leveraging the City's block grant allocations to build healthy and sustainable communities that better focus funding from the U.S. Department of Housing and Urban Development (HUD) formula block grant programs. The entitlement grant programs guided by the Consolidated Plan are as follows:

- Community Development Block Grant (CDBG)
  - The CDBG program's primary objective is to promote the development of viable urban communities by providing decent housing, suitable living environments and expanded economic actives to persons of low and moderate income.
- Emergency Solutions Grant (ESG)

  The ESG program's primary objective is to assist individuals and families regain
  - housing stability after experiencing a housing or homelessness crisis.
- HOME Investment Partnership Program (HOME)
   The HOME program's primary objective is to create affordable housing opportunities for low-income households.
- Housing Opportunities for Persons with AIDS (HOPWA)
   The HOPWA program's primary objective is to provide housing assistance and related supportive services to persons living with HIV/AIDS and their families.

Similar to cities across the country, Salt Lake City is faced with growing income inequality, increasing poverty levels, decreasing housing affordability and diminishing federal resources. This Consolidated Plan outlines a comprehensive set of policies that respond to the city's current challenges by utilizing new and collaborative strategies. This includes moving from an application-driven process to a process focused on community needs, goals, objectives and outcomes.

# Neighborhoods of Opportunity

Affordable and safe housing serves as the foundation for individuals to move out of poverty. However, it is increasingly recognized that housing must be connected to opportunities for education, transit, recreation, economic development, healthcare and services. Instead of addressing these needs separately, Salt Lake City intends to take a comprehensive and geographic approach to community development through a framework called Neighborhoods of Opportunity.



The 2015-2019 Consolidated Plan encourages capacity in neighborhoods with concentrated poverty and supports at-risk populations by promoting goals that increase access to housing, education, health, transportation and economic development. By engaging in building neighborhoods of opportunity, Salt Lake City is working toward closing the gap in a number of socioeconomic indicators, such as improving housing affordability, school-readiness of young children, employment skills of at-risk adults, access to transportation for low-income households, access to fresh foods for food-insecure families and economic diversity within neighborhoods.

In addition to expanding opportunity for low-income households living in concentrated areas of poverty, Salt Lake City will continue to support essential housing and supportive services for the city's most vulnerable populations, with focus on the chronically homeless, homeless families, disabled persons, victims of domestic violence, persons living with HIV/AIDS and low-income elderly persons.

# Process & Overview

The 2015-2019 Consolidated Plan is organized into four primary sections, as follows:

# I. The Process (PR)

a. The Process section of the plan outlines the development of the plan, including citizen participation efforts and stakeholder involvement.

# II. Needs Assessment (NA)

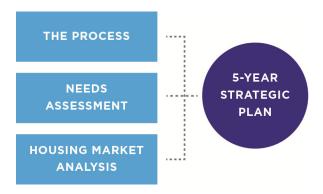
a. The Needs Assessment section provides an analysis of housing, homeless and community development needs, with focus on the needs of low-income households, racial and ethnic minorities, homeless persons, and non-homeless special needs populations.

# III. Housing Market Analysis (MA)

a. The Housing Market Analysis section provides information and data on Salt Lake City's housing market, including an evaluation of local resources. The housing market analysis supplements information supplied by the needs assessment and establishes a framework for five-year goals and priorities to be developed.

# IV. Five-Year Strategic Plan (SP)

a. Once community needs, market conditions and resources are identified, program goals, specific objectives, and benchmarks for measuring progress are set forth in the Strategic Plan section of the Consolidated Plan. Efforts are prioritized to direct the allocation of federal funding to maximize impact within the community.



The 2015-2019 Consolidated Plan planning process will conclude with the development of the city's First Year Action Plan. The First Year Action Plan will outline the activities and funding priorities for the first year of the Consolidated Plan, covering July 1, 2015 – June 30, 2016.

# 2. Objectives and Outcomes Identified in the Plan

Salt Lake City's 2015-2019 Consolidated Plan is a strategic plan focused on building Neighborhoods of Opportunity to promote capacity in neighborhoods with concentrated poverty and to support the city's most vulnerable populations. Identified outcomes and objectives are as follows:

#### **Housing**

To provide housing options for all economic and demographic segments of Salt Lake City's population while diversifying the housing stock within neighborhoods.

- Expand housing options for extremely low-income (ELI) individuals and special needs populations.
- Support high-quality affordable housing development throughout the city, including high opportunity areas.
- Improve and rehabilitate the housing stock, with focus on concentrated areas of poverty.

- Expand affordable housing opportunities within walking distance of transit.
- Develop healthy and sustainable housing that utilizes energy conservation and green building technologies.
- Provide housing opportunities to emphasize stable housing as a primary strategy to prevent and end homelessness.

# **Education**

To promote educational opportunities, with focus on reducing intergenerational poverty.

- Expand access to affordable early childhood education to set the stage for academic achievement and social development.
- Address the digital divide by promoting digital inclusion through access to communication technologies.

#### Health

To promote access to affordable healthcare, fresh foods, and safe living environments.

- Improve the condition of housing and capital infrastructure in distressed neighborhoods.
- Increase access to healthcare and other supportive services for persons experiencing homelessness.
- Increase access to fresh, healthy foods for food-insecure families and individuals.
- Improve and expand access to green infrastructure in distressed neighborhoods.

#### Transportation

To promote accessibility and affordability of multimodal transportation.

- Support access to public transportation for vulnerable populations.
- Increase the accessibility of public transit in distressed neighborhoods.
- Expand and improve multimodal transportation infrastructure.

# **Economic Development**

To expand access to economic mobility and vibrant neighborhood business nodes.

- Provide job training programs for vulnerable populations, including chronically homeless, refugees and persons with disabilities.
- Expand economic opportunities through the improvement of capital infrastructure and commercial buildings in designated commercial nodes.

# 3. Evaluation of past performance

In preparation for development of the 2015-2019 Consolidated Plan, Salt Lake City's Division of Housing and Neighborhood Development reviewed Consolidated Annual Performance Reports (CAPERs) submitted to HUD under the 2010-2014 Consolidated Plan. The CAPERs provide an evaluation of past performance and accomplishments in relation to established goals and priorities. The City's program year 2013-14 CAPER can be viewed at <a href="http://www.slcgov.com/hand/federal-grant-programs">http://www.slcgov.com/hand/federal-grant-programs</a>.

During the course of the 2010-2014 Consolidated Plan, the City has been able to meet the vast majority of established goals and priorities. In addition, the City was able to comply with statutes and regulations set by HUD. While the fifth year of the 2010-2014 Consolidated Plan will not conclude until June 30, 2015, HAND projects the City will meet plan goals as indicated in Table ES-05.1.

Table ES-05.1 Salt Lake City 2010 -2014 Consolidated Plan Accomplishments

	ACTIVITY	4 Consolidated Plan Accomplishments	GOAL	PROJECTED
	Housing	Emergency Repair Housing Rehabilitation	950 600	872 hh 604 hh
		Housing Development	15	12 units
		First Time Homebuyer Loans	150	157 hh
ני)	Living Environment	Building Improvements	38	45
CDBG		Park Improvements	13	17
$\Box$		Planning Activities: Community Plans/Studies	4	4
		Public Art	2	2
		Public Services	15%	135,735 ppl
		Ramps	350	443
		Sidewalk Replacement	25,000 sq ft	156,631 sq ft
		Street Design/Improvements	10	8
	ACTIVITY		GOAL	PROJECTED
Ō	Homelessness		250	255 hh
ES	Rapid Re-housing		200	352 hh
	Shelter Operations		5,000	7,372 ppl
	ACTIVITY		GOAL	PROJECTED
ШШ	Development		10	7 units
HOME	Down Payment		50	83 hh
	Rental Assistance		250	289 hh
⋖	ACTIVITY		GOAL	PROJECTED
HOPWA	Rental Assistance		250	261 hh

Note: Households displayed as "hh", People displayed as 'ppl".

Source: Salt Lake City Division of Housing and Neighborhood Development

# 4. Summary of citizen participation process and consultation process:

Citizen participation is an integral part of the Consolidated Plan planning process, as it ensures goals and priorities are defined in the context of community needs and preferences. In addition, the citizen participation process provides a format to educate the community about the City's federal grant programs. To this end, Salt Lake City solicited involvement from a diverse group of stakeholders and community members during the development of the 2015-2019 Consolidated Plan. A comprehensive public engagement process included a citywide survey, public hearings, public meetings, one-on-one meetings, stakeholder committee meetings, task force meetings, internal technical committee meetings, a homeless situation assessment, and a public comment period.

The City received input and buy-in from residents, homeless service providers, low-income service providers, anti-poverty advocates, food banks, healthcare providers, housing advocates, housing developers, housing authorities, community development organizations, educational institutions, transit authority planners, City divisions and departments, among others. For more information on citizen participation efforts, refer to the 'PR-15 Citizen Participation,' section of this Plan.

# 5. Public comments:

A summary of public comments will be available in the appendix of the Consolidated Plan. Included in the summary will be comments from the public hearings, stakeholder meetings and open comment period.

# 6. Summary of comments or views not accepted and the reasons for not accepting them:

Comments received to date have been considered and utilized to inform the needs assessment, goal setting, and prioritization of funding.

### 7. Summary:

The Salt City Council adopted the 2015-2019 Consolidated Plan on Tuesday, August 28, 2015.

# THE PROCESS

The Process section of the Consolidated Plan identifies the lead agencies responsible for the development of the plan and the administration of the grants. In addition, this section outlines the process of consulting with service provides and other stakeholders, as well as citizen participation efforts.

# PR-05 LEAD & RESPONSIBLE AGENCIES - 24 CFR 91.200(b)

1. Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

The following agencies/entities are responsible for preparing the Consolidated Plan and administrating grant programs:

Table PR-05.1 Lead and Responsible Agencies

Agency Role	Name	Department/Agency
CDBG Administrator	SALT LAKE CITY	Housing and Neighborhood Development Division
HOPWA Administrator	SALT LAKE CITY	Housing and Neighborhood Development Division
HOME Administrator	SALT LAKE CITY	Housing and Neighborhood Development Division
ESG Administrator	SALT LAKE CITY	Housing and Neighborhood Development Division

Salt Lake City is the Lead Agency for United States Department of Housing and Urban Development (HUD) entitlement programs. The City's Division of Housing and Neighborhood Development (HAND) in the Department of Community and Economic Development (CED) is responsible for the administration of Housing and Urban Development (HUD) entitlement grants which includes the Community Development Block Grant (CDBG), the HOME Investment Partnerships Program (HOME), the Emergency Solutions Grants (ESG), and the Housing Opportunities for Persons with AIDS (HOPWA) programs. HAND is also responsible for the preparation of the Consolidated Plan, Annual Action Plans, and Consolidated Annual Performance Evaluation Reports (CAPER).

# Consolidated Plan Public Contact Information:

Salt Lake City welcomes questions or comments regarding the Consolidated Plan. Please contact the following:

- Director of Housing and Neighborhood Development, Michael Akerlow at Michael.Akerlow@slcgov.com or 801-535-7966
- Capital Planning Manager, Jennifer Schumann at Jennifer.Schumann@slcgov.com or 801-535-7276.

# PR-10 CONSULTATION - 91.100, 91.200(b), 91.215(l)

#### 1. Introduction:

The City engaged in an in-depth and collaborative effort to consult with City departments, representatives of low-income neighborhoods, non-profit and for-profit housing developers, service providers, lenders, social service agencies, homeless shelter and service providers, faith-based organizations, supportive housing and service providers, community stakeholders, community partners, and beneficiaries of entitlement programs to inform and develop the priorities and strategies contained within the Consolidated Plan.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).

In partnership with BBC Research and Consulting, the City facilitated a comprehensive outreach effort to enhance coordination and discuss new approaches and efficiencies with public service agencies. This was done to provide cross collaboration between agencies and to focus on larger communitywide issues. From these efforts, community partners were able to provide input on how federal funds could be focused to provide holistic solutions to those utilizing funds.

The City also engaged Pathways Associates to facilitate a series of Housing Task Force meetings with City departments, non-profit housing partners, for-profit developers, transit authority planners, housing advocates, local health organizations, industrial banks, and local financial institutions. This task force was designed to provide input on the City's Housing Plan and Consolidated Plan, as well as identify barriers and resources for housing development.

In consultation with Pathway Associates the City undertook an in-depth homeless outreach effort to determine ways that community efforts could be strategically leveraged to provide more long term results and lessen the length of time someone experiences homelessness. This effort resulted in a six point homeless strategy used to focus community efforts.

The Citizen Participation process is described in greater detail in 'PR-15 Citizen Participation,' which will detail more explicitly the opportunities for the community to provide input into this plan, and the annual action plans. Outreach efforts resulted in a Consolidated Plan that centers on five main priorities that provide for an increase in opportunity by taking a comprehensive and geographic approach to housing, education, health, transportation and economic development.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness:

Salt Lake City representatives participate in the local Continuum of Care's executive board and its prioritization committee specifically so the Continuum of Care's priorities are considered during Emergency Solutions Grant allocations. Also, the three local ESG funders meet regularly to coordinate ESG and CoC activities to make sure service are not being over or under funded and services being funded meet the community's needs and goals.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS:

# Allocate ESG Funds

Salt Lake City representatives participate in the local Continuum of Care's executive board and its prioritization committee specifically so the Continuum of Care's priorities are considered during Emergency Solutions Grant allocations. Also, the three local ESG funders meet regularly to coordinate ESG and CoC activities to make sure service are not being over or under funded and services being funded meet the community's needs and goals.

#### Develop Performance Standards and Evaluate Outcomes

The Salt Lake Continuum of Care and the three ESG funders share common measures to grade service providers. The four entities also jointly monitor grantees to assure the system is fair.

# Develop Funding, Policies and Procedures for the Administration of HMIS

The Salt Lake Continuum of Care contracts with the State of Utah to administer the Homeless Management Information System (HMIS). All service agencies in the region and the rest of the state are under a uniform data standard for HUD reporting and local ESG funders. All ESG funded organizations participate in HMIS.

Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities:

Table PR-10.1 Consultation and Public Participation Participants

PUBLIC SERVICE FOCUS GROUP			
1	Agency/Group/Organization	Big Brothers Big Sisters of Utah	
	Agency/Group/Organization Type	Services - Children	
	What section of the Plan was addressed by consultation?	Non-Homeless Special Needs	
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.	
2	Agency/Group/Organization	Boys & Girls Clubs of Greater Salt Lake	
	Agency/Group/Organization Type	Services - Children Services - Education	
	What section of the Plan was addressed by consultation?	Non-Homeless Special Needs	
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.	
3	Agency/Group/Organization	Catholic Community Services	
	Agency/Group/Organization Type	Services - Housing Services - Homeless Services - Employment	
	What section of the Plan was addressed by consultation?	Housing Need Assessment Homeless Needs - Chronically Homeless Homeless Needs - Families with Children Homeless Needs - Veterans Homeless Needs - Unaccompanied Youth Homelessness Strategy Non-Homeless Special Needs Anti-Poverty Strategy	
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.	
4	Agency/Group/Organization	Columbus Community Center	
	Agency/Group/Organization Type	Services - Employment Services - Persons with Disabilities	
	What section of the Plan was addressed by consultation?	Non-Homeless Special Needs	
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.	

5	Agency/Group/Organization	Community Health Centers, Inc.
	Agency/Group/Organization Type	Services - Health Health Agency
	What section of the Plan was addressed by consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.
6	Agency/Group/Organization	Crossroads Urban Center
	Agency/Group/Organization Type	Services - Children Services - Elderly Persons Services - Persons with Disabilities
	What section of the Plan was addressed by consultation?	Housing Need Assessment Non-Homeless Special Needs Anti-Poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.
7	Agency/Group/Organization	Family Promise
	Agency/Group/Organization Type	Services - Housing Services - Homeless
	What section of the Plan was addressed by consultation?	Housing Needs Assessment Homeless Needs - Families with Children Anti-Poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.
8	Agency/Group/Organization	Family Support Center
	Agency/Group/Organization Type	Services - Children Child Welfare Agency
	What section of the Plan was addressed by consultation?	Homeless Needs – Families with Children Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.

9	Agency/Group/Organization	First Step House
	Agency/Group/Organization Type	Services – Housing Services – Persons with Disabilities Services – Homeless Services - Health
	What section of the Plan was addressed by consultation?	Housing Need Assessment Homeless Needs - Chronically Homeless Homeless Needs - Veterans Homeless Strategy Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.
10	Agency/Group/Organization	Guadalupe School
	Agency/Group/Organization Type	Services - Children Services - Education
	What section of the Plan was addressed by consultation?	Non-Homeless Special Needs Anti-Poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.
11	Agency/Group/Organization	House of Hope
	Agency/Group/Organization Type	Compiese Hausine
	Agency, croup, organization Type	Services - Housing Services - Children Services - Health
	What section of the Plan was addressed by consultation?	Services - Children
	What section of the Plan was addressed by	Services - Children Services - Health
12	What section of the Plan was addressed by consultation?  How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for	Services - Children Services - Health Non-Homeless Special Needs  Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted
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13	Agency/Group/Organization	Salt Lake Community Action Program
	Agency/Group/Organization Type	Services - Housing Services - Children Services - Elderly Persons Services - Persons with Disabilities Services - Persons with HIV/AIDS Services - Education Services - Employment Services - Fair Housing
	What section of the Plan was addressed by consultation?	Housing Need Assessment Homelessness Strategy Non-Homeless Special Needs HOPWA Strategy Economic Development Anti-Poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.
14	Agency/Group/Organization	Salt Lake Donated Dental
	Agency/Group/Organization Type	Services - Health
	What section of the Plan was addressed by consultation?	Homeless Needs – Families with Children Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.
15	Agency/Group/Organization	Utah Law related Education, Inc. (Salt Lake Peer Court)
	Agency/Group/Organization Type	Services - Children
	What section of the Plan was addressed by consultation?	Non-homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.
16	Agency/Group/Organization	Sarah Daft Home
	Agency/Group/Organization Type  What section of the Plan was addressed by consultation?	Housing Services - Elderly Persons Services - Persons with Disabilities Housing Needs Assessment Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.

17	Agency/Group/Organization	Spy Hop Productions
	Agency/Group/Organization Type	Services - Children
		Services - Education
	What section of the Plan was addressed by consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.
18	Agency/Group/Organization	Helping Hands dba The Haven
	Agency/Group/Organization Type	Services - Housing Services - Health
	What section of the Plan was addressed by consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.
19	Agency/Group/Organization	The Road Home
	Agency/Group/Organization Type	Housing Services - Housing Services - Homeless
	What section of the Plan was addressed by consultation?	Housing Needs Assessment Homeless Needs – Chronically Homeless Homeless Needs – Families with Children Homeless Needs – Veterans Homeless Needs – Unaccompanied Youth Homeless Strategy Anti-Poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.
20	Agency/Group/Organization	Utah Food Bank
	Agency/Group/Organization Type	Services - Health
	What section of the Plan was addressed by consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.

21	Agency/Group/Organization	Advantage Services dba Valley Services
	Agency/Group/Organization Type	Services - Employment
	What section of the Plan was addressed by consultation?	Homelessness Strategy Economic Development Anti-Poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.
22	Agency/Group/Organization	Volunteers of America
	Agency/Group/Organization Type	Housing Services - Housing Services - Persons with Disabilities Services - Homeless Services - Health
	What section of the Plan was addressed by consultation?	Housing Needs Analysis Homeless Needs - Chronically Homeless Homeless Needs - Families with Children Homeless Needs - Veterans Homeless Needs - Unaccompanied Youth Homeless Strategy Anti-Poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.
23	Agency/Group/Organization	Wasatch Community Gardens
	Agency/Group/Organization Type	Services - Health
	What section of the Plan was addressed by consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.
24	Agency/Group/Organization	Wasatch Homeless Health Care
	Agency/Group/Organization Type	Services - Persons with HIV/AIDS Services - Homeless Services - Health Health Agency
	What section of the Plan was addressed by consultation?	Homeless Needs - Chronically Homeless Homeless Needs - Families with Children Homeless Needs - Veterans Homeless Needs - Unaccompanied Youth Homeless Strategy HOPWA Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.

25	Agency/Group/Organization	Young Men's Christian Association
	Agency/Group/Organization Type	Services - Children
	What section of the Plan was addressed by consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.
26	Agency/Group/Organization	Young Women's Christian Association
	Agency/Group/Organization Type	Services - Housing Services - Children Services - Victims of Domestic Violence Services - Homeless Services - Victims
	What section of the Plan was addressed by consultation?	Homeless Needs - Families with Children Homeless Strategy Non - Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Public Service Organization that assisted in identifying service gaps within the community. The collaborative effort allowed for discussion and feedback from the agencies that are the closest to those we are assisting. From these efforts, the City was able to determine the overarching priorities and goals of the Plan, including specific public service focus areas where funding will be targeted and leveraged community wide.
		NTAL TECHNICAL COMMITTEE
27	Agency/Group/Organization	Salt Lake City Engineering Division
	Agency/Group/Organization Type	Other Governmental - Local Planning Organization
		Other Governmental – Local
	Agency/Group/Organization Type  What section of the Plan was addressed by	Other Governmental – Local Planning Organization
28	Agency/Group/Organization Type  What section of the Plan was addressed by consultation?  How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for	Other Governmental - Local Planning Organization  Non-Homeless Special Needs  The City assembled an Interdepartmental Technical Committee to discuss the necessity of leveraging federal and non federal funding opportunities. The Committee assisted in creating target areas to geographically focus city wide efforts and discuss other funding tools that may be available. The group committed to working collaboratively to maximize resources. Collaborations will continue to occur on City infrastructure, economic development, and
28	Agency/Group/Organization Type  What section of the Plan was addressed by consultation?  How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Other Governmental - Local Planning Organization  Non-Homeless Special Needs  The City assembled an Interdepartmental Technical Committee to discuss the necessity of leveraging federal and non federal funding opportunities. The Committee assisted in creating target areas to geographically focus city wide efforts and discuss other funding tools that may be available. The group committed to working collaboratively to maximize resources. Collaborations will continue to occur on City infrastructure, economic development, and transportation efforts that are in a geographically focused area.
28	Agency/Group/Organization Type  What section of the Plan was addressed by consultation?  How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?  Agency/Group/Organization	Other Governmental - Local Planning Organization  Non-Homeless Special Needs  The City assembled an Interdepartmental Technical Committee to discuss the necessity of leveraging federal and non federal funding opportunities. The Committee assisted in creating target areas to geographically focus city wide efforts and discuss other funding tools that may be available. The group committed to working collaboratively to maximize resources. Collaborations will continue to occur on City infrastructure, economic development, and transportation efforts that are in a geographically focused area.  Salt Lake City Sustainability Division  Other Governmental - Local

29	Agency/Group/Organization	Salt Lake City Parks & Public Lands Division
	Agency/Group/Organization Type	Other Governmental – Local Planning Organization
	What section of the Plan was addressed by consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The City assembled an Interdepartmental Technical Committee to discuss the necessity of leveraging federal and non federal funding opportunities. The Committee assisted in creating target areas to geographically focus city wide efforts and discuss other funding tools that may be available. The group committed to working collaboratively to maximize resources. Collaborations will continue to occur on City infrastructure, economic development, and transportation efforts that are in a geographically focused area.
30	Agency/Group/Organization	Salt Lake City Planning Division
	Agency/Group/Organization Type	Other Governmental - Local Planning Organization
	What section of the Plan was addressed by consultation?	Housing Needs Assessment Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The City assembled an Interdepartmental Technical Committee to discuss the necessity of leveraging federal and non federal funding opportunities. The Committee assisted in creating target areas to geographically focus city wide efforts and discuss other funding tools that may be available. The group committed to working collaboratively to maximize resources. Collaborations will continue to occur on City infrastructure, economic development, and transportation efforts that are in a geographically focused area.
31	Agency/Group/Organization	Salt Lake City Public Services Department
	Agency/Group/Organization Type	Other Governmental – Local Planning Organization
	What section of the Plan was addressed by consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The City assembled an Interdepartmental Technical Committee to discuss the necessity of leveraging federal and non federal funding opportunities. The Committee assisted in creating target areas to geographically focus city wide efforts and discuss other funding tools that may be available. The group committed to working collaboratively to maximize resources. Collaborations will continue to occur on City infrastructure, economic development, and transportation efforts that are in a geographically focused area.
32	Agency/Group/Organization	Salt Lake City Transportation Division
	Agency/Group/Organization Type	Other Governmental - Local Planning Organization
	What section of the Plan was addressed by consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The City assembled an Interdepartmental Technical Committee to discuss the necessity of leveraging federal and non federal funding opportunities. The Committee assisted in creating target areas to geographically focus city wide efforts and discuss other funding tools that may be available. The group committed to working collaboratively to maximize resources. Collaborations will continue to occur on City infrastructure, economic development, and transportation efforts that are in a geographically focused area.

33	Agency/Group/Organization	Salt Lake City Redevelopment Agency		
	Agency/Group/Organization Type	Other Governmental - Local Planning Organization		
	What section of the Plan was addressed by consultation?	Housing Needs Assessment Non-Homeless Special Needs Market Analysis Economic Development		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The City assembled an Interdepartmental Technical Committee to discuss the necessity of leveraging federal and non federal funding opportunities. The Committee assisted in creating target areas to geographically focus city wide efforts and discuss other funding tools that may be available. The group committed to working collaboratively to maximize resources. Collaborations will continue to occur on City infrastructure, economic development, and transportation efforts that are in a geographically focused area.		
34	Agency/Group/Organization	Salt Lake City Community and Economic Development Department		
	Agency/Group/Organization Type	Other Governmental - Local Planning Organization		
	What section of the Plan was addressed by consultation?	Housing Needs Assessment Homeless Needs - Chronically Homeless Homeless Needs - Families with Children Homeless Needs - Veterans Homeless Needs - Unaccompanied Youth Homeless Strategy Non-Homeless Special Needs HOPWA Strategy Market Analysis Economic Development Lead-based Paint Strategy Anti-poverty Strategy		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The City assembled an Interdepartmental Technical Committee to discuss the necessity of leveraging federal and non federal funding opportunities. The Committee assisted in creating target areas to geographically focus city wide efforts and discuss other funding tools that may be available. The group committed to working collaboratively to maximize resources. Collaborations will continue to occur on City infrastructure, economic development, and transportation efforts that are in a geographically focused area.		
35	Agency/Group/Organization	Salt Lake City Economic Development Division		
	Agency/Group/Organization Type	Other Governmental – Local Planning Organization		
	What section of the Plan was addressed by consultation?	Market Analysis Economic Development		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The City assembled an Interdepartmental Technical Committee to discuss the necessity of leveraging federal and non federal funding opportunities. The Committee assisted in creating target areas to geographically focus city wide efforts and discuss other funding tools that may be available. The group committed to working collaboratively to maximize resources. Collaborations will continue to occur on City infrastructure, economic development, and transportation efforts that are in a geographically focused area.		
		SING TASK FORCE		
36	Agency/Group/Organization	ArtSpace		
	Agency/Group/Organization Type	Housing		
	What section of the Plan was addressed by consultation?	Housing Needs Assessment Market Analysis		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Housing Task Force met over the course of several months to discuss the need for affordable housing units and meeting the housing gap identified in the Housing Needs Analysis. This group identified road blocks or challenges to building affordable units. Collaboratively the group was able to identify potential ways to overcome challenges as well as identify additional community resources. This feedback was additionally impactful as the city developed a new housing initiative that will last the length of the plan.		

37	Agency/Group/Organization	ASSIST, Inc		
	Agency/Group/Organization Type	Services - Housing Services - Fair Housing		
	What section of the Plan was addressed by consultation?	Housing Needs Assessment Non-Homeless Special Needs Market Analysis Lead-Based Paint Strategy Anti-Poverty Strategy		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Housing Task Force met over the course of several months to discuss the need for affordable housing units and meeting the housing gap identified in the Housing Needs Analysis. This group identified road blocks or challenges to building affordable units. Collaboratively the group was able to identify potential ways to overcome challenges as well as identify additional community resources. This feedback was additionally impactful as the city developed a new housing initiative that will last the length of the plan.		
38	Agency/Group/Organization	CIT Bank		
	Agency/Group/Organization Type	Other: CRA Bank Private Sector Banking/Financial		
	What section of the Plan was addressed by consultation?	Housing Needs Assessment Market Analysis		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Housing Task Force met over the course of several months to discuss the need for affordable housing units and meeting the housing gap identified in the Housing Needs Analysis. This group identified road blocks or challenges to building affordable units. Collaboratively the group was able to identify potential ways to overcome challenges as well as identify additional community resources. This feedback was additionally impactful as the city developed a new housing initiative that will last the length of the plan.		
39	Agency/Group/Organization	Housing Authority of the County of Salt Lake		
	Agency/Group/Organization Type	Housing PHA Services - Housing		
	What section of the Plan was addressed by consultation?	Housing Need Assessment Public Housing Needs Non-Homeless Special Needs Market Analysis HOPWA Strategy Anti-Poverty Strategy		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Housing Task Force met over the course of several months to discuss the need for affordable housing units and meeting the housing gap identified in the Housing Needs Analysis. This group identified road blocks or challenges to building affordable units. Collaboratively the group was able to identify potential ways to overcome challenges as well as identify additional community resources. This feedback was additionally impactful as the city developed a new housing initiative that will last the length of the plan.		
40	Agency/Group/Organization	Housing Authority of Salt Lake City		
	Agency/Group/Organization Type	Housing PHA Services - Housing		
	What section of the Plan was addressed by consultation?	Housing Needs Assessment Public Housing Needs Non-Homeless Special Needs HOPWA Strategy Market Analysis Anti-Poverty Strategy		

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Housing Task Force met over the course of several months to discuss the need for affordable housing units and meeting the housing gap identified in the Housing Needs Analysis. This group identified road blocks or challenges to building affordable units. Collaboratively the group was able to identify potential ways to overcome challenges as well as identify additional community resources. This feedback was additionally impactful as the city developed a new housing initiative that will last the length of the plan.		
41	Agency/Group/Organization	Community Development Corporation of Utah		
	Agency/Group/Organization Type	Housing Services - Housing Services - Fair Housing		
	What section of the Plan was addressed by consultation?	Housing Needs Assessment Non-Homeless Special Needs Market Analysis Anti-Poverty Strategy		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Housing Task Force met over the course of several months to discuss the need for affordable housing units and meeting the housing gap identified in the Housing Needs Analysis. This group identified road blocks or challenges to building affordable units. Collaboratively the group was able to identify potential ways to overcome challenges as well as identify additional community resources. This feedback was additionally impactful as the city developed a new housing initiative that will last the length of the plan.		
42	Agency/Group/Organization	Cowboy Partners		
	Agency/Group/Organization Type	Housing		
	What section of the Plan was addressed by consultation?	Housing Needs Assessment Market Analysis		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Housing Task Force met over the course of several months to discuss the need for affordable housing units and meeting the housing gap identified in the Housing Needs Analysis. This group identified road blocks or challenges to building affordable units. Collaboratively the group was able to identify potential ways to overcome challenges as well as identify additional community resources. This feedback was additionally impactful as the city developed a new housing initiative that will last the length of the plan.		
43	Agency/Group/Organization	GE Capital		
	Agency/Group/Organization Type	Other: CRA Bank Private Sector Banking/Financing		
	What section of the Plan was addressed by consultation?	Housing Needs Assessment Market Analysis		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Housing Task Force met over the course of several months to discuss the need for affordable housing units and meeting the housing gap identified in the Housing Needs Analysis. This group identified road blocks or challenges to building affordable units. Collaboratively the group was able to identify potential ways to overcome challenges as well as identify additional community resources. This feedback was additionally impactful as the city developed a new housing initiative that will last the length of the plan.		
44	Agency/Group/Organization	Morgan Stanley		
	Agency/Group/Organization Type	Other: CRA Bank Private Sector Banking/Financing		
	What section of the Plan was addressed by consultation?	Housing Needs Assessment Market Analysis		

How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?

The Housing Task Force met over the course of several months to discuss the need for affordable housing units and meeting the housing gap identified in the Housing Needs Analysis. This group identified road blocks or challenges to building affordable units. Collaboratively the group was able to identify potential ways to overcome challenges as well as identify additional community resources. This feedback was additionally impactful as the city developed a new housing initiative that will last the length of the plan.

45	Agency/Group/Organization	Municipal Bond Consulting		
	Agency/Group/Organization Type	Other: Affordable Housing Development Consultant		
	What section of the Plan was addressed by consultation? How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Housing Needs Assessment Market Analysis  The Housing Task Force met over the course of several months to discuss the need for affordable housing units and meeting the housing gap identified in the Housing Needs Analysis. This group identified road blocks or challenges to building affordable units. Collaboratively the group was able to identify potential ways to overcome challenges as well as identify additional community resources. This feedback was additionally impactful as the city developed a new housing initiative that will last the length of the plan.		
46	Agency/Group/Organization	National Development Council		
	Agency/Group/Organization Type	Housing		
	What section of the Plan was addressed by consultation?  How was the Agency/Group/Organization	Housing Needs Assessment Market Analysis Economic Development The Housing Task Force met over the course of several months to		
	consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	discuss the need for affordable housing units and meeting the housing gap identified in the Housing Needs Analysis. This group identified road blocks or challenges to building affordable units. Collaboratively the group was able to identify potential ways to overcome challenges as well as identify additional community resources. This feedback was additionally impactful as the city developed a new housing initiative that will last the length of the plan.		
47	Agency/Group/Organization	Neighborworks Salt Lake		
	Agency/Group/Organization Type	Housing		
	What section of the Plan was addressed by consultation?	Housing Needs Assessment Market Analysis Economic Development Anti-Poverty Strategy		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Housing Task Force met over the course of several months to discuss the need for affordable housing units and meeting the housing gap identified in the Housing Needs Analysis. This group identified road blocks or challenges to building affordable units. Collaboratively the group was able to identify potential ways to overcome challenges as well as identify additional community resources. This feedback was additionally impactful as the city developed a new housing initiative that will last the length of the plan.		
48	Agency/Group/Organization	Select Health		
	Agency/Group/Organization Type	Major Employer Health Agency		
	What section of the Plan was addressed by consultation?	Non-Homeless Special Needs		

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for	The Housing Task Force met over the course of several months to discuss the need for affordable housing units and meeting the housing gap identified in the Housing Needs Analysis. This group identified
	improved coordination?	road blocks or challenges to building affordable units. Collaboratively the group was able to identify potential ways to overcome challenges as well as identify additional community resources. This feedback was additionally impactful as the city developed a new housing initiative that will last the length of the plan.
49	Agency/Group/Organization	Urban Land Institute of Utah
	Agency/Group/Organization Type	Planning Organization
	What section of the Plan was addressed by consultation?	Housing Housing Needs Assessment Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Housing Task Force met over the course of several months to discuss the need for affordable housing units and meeting the housing gap identified in the Housing Needs Analysis. This group identified road blocks or challenges to building affordable units. Collaboratively the group was able to identify potential ways to overcome challenges as well as identify additional community resources. This feedback was additionally impactful as the city developed a new housing initiative that will last the length of the plan.
50	Agency/Group/Organization	Utah Foundation
	Agency/Group/Organization Type	Other: Research and Policy Analysis
	What section of the Plan was addressed by consultation?	Housing Needs Assessment Market Analysis Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Housing Task Force met over the course of several months to discuss the need for affordable housing units and meeting the housing gap identified in the Housing Needs Analysis. This group identified road blocks or challenges to building affordable units. Collaboratively the group was able to identify potential ways to overcome challenges as well as identify additional community resources. This feedback was additionally impactful as the city developed a new housing initiative that will last the length of the plan.
51	Agency/Group/Organization	Utah Housing Corporation
	Agency/Group/Organization Type	Housing
	What section of the Plan was addressed by consultation?	Housing Needs Assessment Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Housing Task Force met over the course of several months to discuss the need for affordable housing units and meeting the housing gap identified in the Housing Needs Analysis. This group identified road blocks or challenges to building affordable units. Collaboratively the group was able to identify potential ways to overcome challenges as well as identify additional community resources. This feedback was additionally impactful as the city developed a new housing initiative that will last the length of the plan.
52	Agency/Group/Organization	Utah Non Profit Housing Corporation
	Agency/Group/Organization Type	Housing Services - Housing
	What section of the Plan was addressed by consultation?	Housing Needs Assessment Public Housing Needs Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Housing Task Force met over the course of several months to discuss the need for affordable housing units and meeting the housing gap identified in the Housing Needs Analysis. This group identified road blocks or challenges to building affordable units. Collaboratively the group was able to identify potential ways to overcome challenges as well as identify additional community resources. This feedback was additionally impactful as the city developed a new housing initiative that will last the length of the plan.

53	Agency/Group/Organization	Utah Transit Authority		
	Agency/Group/Organization Type	Major Employer Regional Organization Planning Organization		
	What section of the Plan was addressed by consultation?	Housing Need Assessment Market Analysis		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Housing Task Force met over the course of several months to discuss the need for affordable housing units and meeting the housing gap identified in the Housing Needs Analysis. This group identified road blocks or challenges to building affordable units. Collaboratively the group was able to identify potential ways to overcome challenges as well as identify additional community resources. This feedback was additionally impactful as the city developed a new housing initiative that will last the length of the plan.		
54	Agency/Group/Organization	Utah Housing Coalition		
	Agency/Group/Organization Type	Other: Housing Advocate		
	What section of the Plan was addressed by consultation?	Housing Needs Assessment Homeless Strategy Market Analysis Anti-Poverty Strategy		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Housing Task Force met over the course of several months to discuss the need for affordable housing units and meeting the housing gap identified in the Housing Needs Analysis. This group identified road blocks or challenges to building affordable units. Collaboratively the group was able to identify potential ways to overcome challenges as well as identify additional community resources. This feedback was additionally impactful as the city developed a new housing initiative that will last the length of the plan.		

# Identify any Agency Types not consulted and provide rationale for not consulting:

No agency was refused access or consideration.

Describe other local/regional/state/federal planning efforts considered when preparing the Plan:

# Table PR-10.2 Plan Consultation

		an Consultation					
	1	Name of Plan	Continuum of Care				
		Lead Organization	Salt Lake County				
		How do the goals of your Strategic Plan overlap with the goals of each plan?	Strategic Plan intended to integrate HUD and other funding sources developed through community-based approaches to address homelessness based on the identified needs of homeless individuals and families.				
			The Continuum of Care does not provide services for homelessness, it seeks to assist needy individuals through housing assistance.				
2		Name of Plan	10-Year Plan to End Chronic Homelessness				
		Lead Organization	State of Utah				
		How do the goals of your Strategic Plan overlap with the goals of each plan?	Created in 2004, updated in 2013, this plan highlights initiatives centered on using the Housing First Model to end chronic homelessness. This plan places minimal restriction on persons to place them into safe housing. Housing goals include promoting the construction of safe, decent and affordable homes for all income levels and to put specific emphasis on housing homeless persons.				

3	Name of Plan	5000 Doors Housing Initiative	
	Lead Organization	Salt Lake City	
	How do the goals of your Strategic Plan overlap with the goals of each plan?	An aggressive housing initiative to address the City's housing gap, with a large focus on 0-40% AMI and providing affordable housing options to low income persons. Housing goals include increasing residential development, diversify existing housing stock, protect existing residential development and encourage mixed income/mixed use development.	
4	Name of Plan	Zero: 2016	
	Lead Organization	National Initiative	
	How do the goals of your Strategic Plan overlap with the goals of each plan?	A campaign designed to help a dedicated group of communities do whatever it takes to end chronic and veteran homelessness in the next two years. Housing goals include promoting the availability of housing types and services needed to address this special population.	
5	Name of Plan	Salt Lake City Master Plans	
	Lead Organization	Salt Lake City	
	How do the goals of your Strategic Plan overlap with the goals of each plan?	Salt Lake City's master plans provide vision and goals for future development in the City. The plans guide the development and use of land, as well as provide recommendations for particular places within the City. HAND utilized the City's master plans to align policies, goals and priorities.	
6	Name of Plan	Salt Lake City Comprehensive Housing Policy	
	Lead Organization	Salt Lake City	
	How do the goals of your Strategic Plan overlap with the goals of each plan?	In 2012, the Salt Lake City Council adopted the Salt Lake City Comprehensive Housing Policy, a set of policy statements to guide the rehabilitation and development of housing in Salt Lake City.	
7	Name of Plan	Salt Lake City Impact Fees Facilities Plan and Impact Fee Study	
	Lead Organization	Salt Lake City	
	How do the goals of your Strategic Plan overlap with the goals of each plan?	The Impact Fees Facility Plan presents impact fees based on the City's demographic data and infrastructure costs; calculates the City's monetary participation; and outlines specific fee implementation recommendations.	

Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan: - (91.215(1))

In preparation for the Consolidated Plan, Salt Lake City consulted with non-profit and for-profit housing developers, community members, advocacy groups, government and industry representatives to discuss barriers to affordable and accessible housing. In addition, the City consulted with representatives of organizations focused on the needs of the elderly, fair housing, childcare and youth services, public housing, transportation and health services. These agencies were specifically invited and encouraged to participate in the input process. Entities that participated in the public input process are listed in section *PR-10 Consultation*.

# PR-15 CITIZEN PARTICIPATION

# Summarize citizen participation process and how it impacted goal-setting.

The citizen participation and consultation elements of the Consolidated Plan development process are essential for gathering input and providing transparency. The City strives to ensure that opportunities are provided as in accordance with Subpart B of 24 CFR Part 91, including consultation with other public and private agencies that provide assisted housing, health services, and social and fair housing services (including those focusing on services to children, elderly persons, persons with disabilities, persons with HIV/AIDS and their families, homeless persons) during preparation of the Consolidated Plan.

The Consolidated Plan development process involved affected persons and residents through public hearings, public comment periods, stakeholder consultation, public meetings, and a community survey. An overview of efforts is as follows:

### **Public Services Meeting**

On July 16, 2014, HAND held a public meeting with nonprofit providers of housing and supportive services. The purpose of the meeting was to discuss the greatest needs of low and moderate-income residents to help inform the Plan goals and priorities. Forty-three nonprofit representatives attended the meeting and represented a diverse group of clients, including:

- At-risk youth
- Children living in poverty
- Persons with disabilities
- Persons and families experiencing homelessness
- Persons and families at risk for homelessness
- Persons experiencing food insecurity
- Persons suffering from substance use disorders
- Persons suffering from mental illness
- Domestic violence survivors
- Low-income seniors

### **Housing Task Force**

HAND convened a housing development task force comprised of housing developers, community development organizations, housing finance professionals, homelessness service providers, housing advocates, housing authority representatives, urban planners, and transit authority planners. The task force met over the course of three months during the summer/fall of 2014 to discuss housing needs within Salt Lake City. In addition, the task force identified barriers to housing development and discussed possible resources to address barriers.

# Housing and Community Development Subcommittees

HAND developed subcommittees to address specific housing and community development issues within the community. Subcommittees focusing on affordable housing finance, housing for extremely low-income individuals, and workforce housing met over the course of the Consolidated Plan development process.

#### One-On-One Consultations

HAND has conducted one-on-one meetings with over twenty different housing and community development organizations during the course of the Plan's development.

#### 2014 General Needs Hearing

On October 29, 2014, HAND invited residents to participate in a General Needs Hearing to gather public comments on housing and community development needs as they relate to low and moderate-income residents. Over thirty residents attended the hearing with twenty-one submitting comments on unmet needs within the community. Comments related to the need for affordable and accessible housing; housing rehabilitation; street and neighborhood improvements; public services for homeless and low-income residents; fair housing education; accessible and affordable healthy foods; community leadership programs; afterschool programs; early childhood education; job training programs; and increased opportunity within concentrated areas of poverty. Information gathered at the public hearing was utilized to prioritize needs within the community.

### Housing and Neighborhood Development Survey

To solicit input from the community at-large, HAND distributed a survey to residents through the City's water bill, non-profit organizations, in-person library outreach, social media, community councils and community events. The survey included a range of questions on housing and neighborhood needs and preferences. The survey generated over 500 responses that helped to inform the Needs Assessment section of the Consolidated Plan.

# Interdepartmental Technical Committee

HAND developed a Consolidated Plan Interdepartmental Technical Committee to gather input on needs and priorities from various Salt Lake City departments and divisions. Representatives from the City's Planning, Transportation, Parks, Streets, Engineering, Public Services, Sustainability, Economic Development, Community and Economic Development, Arts Council and Redevelopment Agency participated in the Committee. Meetings were held between April and December of 2014.

#### Homeless Situation Assessment

To effectively address homelessness and related issues affecting downtown Salt Lake City, the City determined that a comprehensive understanding of the situation was essential. The Wallace Stegner Center Environmental Dispute Resolution Program at the University of Utah's S.J. Quinney College of Law conducted 60 interviews across stakeholder categories: residents,

businesses, all levels of government, law enforcement, homeless service providers, homeless individuals and other knowledgeable community members. The resulting study, *Situation Assessment: Homeless Issues in Downtown Salt Lake City*, was completed in January of 2014. The assessment helped to inform the Needs Assessment section of the Consolidated Plan.

#### Public Comment Period

A draft of the Plan was available for comment at the Salt Lake City and County Building prior to the 2015-2016 Salt Lake City Council Federal Grant Public Hearing, which took place on March 24, 2015.

A draft of the Consolidated Plan was available for public comment during the month of April 2015. The open comment period provided an opportunity for residents to provide input on the final draft of the plan and concluded the public participation efforts for the development of the Consolidated Plan.

# Ongoing Citizen Outreach

In an effort to expand community engagement in local target areas, HAND will reach out to residents, business owners, property owners, community councils, non-profit organizations, and other stakeholders to gather input on housing and community development activities. For more information on local target areas, refer to *SP-10 Geographic Priorities*.

# **Public Comment Summary**

A summary of public comments will be available in the appendix of the Consolidated Plan. Included in the summary will be comments from the public hearings, stakeholder meetings and open comment period.

Table PR-15.1 Citizen Participation Outreach

Mode of Outreach	Effort	Target of Outreach	Summary of Response/ Attendance	Summary of Comments Received	Summary of Comments not Accepted and Reasons
Public Meeting	Public Services Task Force	Minorities; Non-English Speaking – Spanish; Non-Targeted/ Broad community	43 Public Service Agencies met to discuss gaps and needs within the community.	Comments focused on the need for affordable housing, transportation, addressing intergenerational poverty, access to healthy foods, and job training	All comments or views were accepted and taken into consideration as the plan was developed.
Public Meeting	Housing Task Force	Other: Housing Experts	20 For Profit and Non-Profit organizations met to discuss the need for financing and developing affordable housing options.	Discussions focused on removing barriers to creating affordable housing options, and the housing gaps that exist within the city.	All comments or views were accepted and taken into consideration as the plan was developed.

Public Hearing	General Needs Hearing	Minorities; Non-English Speaking – Spanish; Persons with Disabilities; Non-Targeted/ Broad community; Residents of Public and Assisted Housing	30 Residents attended to provide comment on housing and community development needs as it relates to low and moderate-income residents.	Comments received related to the need for affordable and accessible housing, housing rehabilitation, street & neighborhood infrastructure improvements, public services for homeless and low-income residents, fair housing education, and job training programs.	All comments or views were accepted and taken into consideration as the plan was developed.
Internet Outreach	Housing Survey	Minorities; Non-English Speaking – Spanish; Persons with Disabilities; Non-Targeted/ Broad community; Residents of Public and Assisted Housing	500+ Surveys	Survey is to determine what is important to residents when it comes to housing and neighborhood development.	All comments or views were accepted and taken into consideration as the plan was developed. https://es.surveymonke y.com/s/slchousing
Other: City Collabora tion	Inter - Departmenta I Technical Committee	Other: City Coordination and Expertise	9 Departments/ Divisions attended multiple meetings to discuss targeted approach to utilizing federal funding sources.	Discussions focused on identifying where the city could collaborate to better leverage federal funding, city priorities, and local efforts. Topics included all areas of city infrastructure.	All comments or views were accepted and taken into consideration as the plan was developed.
Public Meeting	Open House	Minorities; Non-English Speaking – Spanish; Persons with Disabilities; Non-Targeted/ Broad community; Residents of Public and Assisted Housing	200+ residents gathered to provide input on how federal funds should be spent. Residents were able to give input via voting for their top priorities for CDBG & ESG programs.	Comments were not directly solicited, however the community voting indicated which programs the residents felt were the most important to receive funding.	All comments or views were accepted and taken into consideration as the plan was developed.
Public Hearing	Public Hearing Consolidated Plan, Action Plan	Minorities; Non-English Speaking - Spanish; Persons with Disabilities; Non-Targeted/ Broad community; Residents of Public and Assisted Housing	A summary of attendees & comments will be available in the appendix of the plan.	A summary of public comments will be available in the appendix of the plan.	All comments or views were accepted and taken into consideration as the plan was developed.
Focus Group	Homeless Situation Assessment	Minorities; Non-English Speaking – Spanish; Persons with Disabilities; Homelessness Stakeholders	60 interviews across stakeholder categories: residents, businesses, all levels of government, law enforcement, homeless service providers, homeless individuals, knowledgeable community members	Comments related to homelessness and related issues affecting downtown Salt Lake City	All comments or views were accepted and taken into consideration as the plan was developed.
Public Meeting	Homeless Commission Meeting 1/26/15	Homeless Stakeholders	30 Commission members met with 65+ residents to discuss needs of the homeless community.	Discussions revolved around the purpose of the commission, the homeless shelter and need for funding/prioritizing and coordinating homeless services.	All comments or views were accepted and taken into consideration as the plan was developed.

Source: Salt Lake City Division of Housing and Neighborhood Development

# **NEEDS ASSESSMENT**

The Needs Assessment of the Consolidated Plan, in conjunction with information gathered through consultations and the citizen participation process, provides a clear picture of Salt Lake City's needs related to affordable housing, special needs housing, community development, and homelessness. From the Needs Assessment, the City identifies those needs with the highest priority to form the basis for the Strategic Plan and the programs and projects to be administered.

# **NA-05 OVERVIEW**

The efforts outlined in Salt Lake City's 2015-2019 Consolidated Plan are intended to connect people with resources to expand opportunities for decent housing, economic development and vibrant communities. However, the City must lay a foundation to expand opportunity while responding to growing challenges. The Needs Assessment clearly establishes that housing and community development needs have increased while funding to address those needs has diminished.

As demonstrated in Figure NA-05.1, Salt Lake City's annual CDBG award has decreased by \$1.4 million over the past decade.

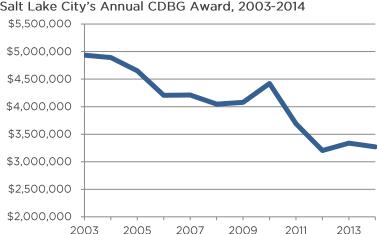


Figure NA-05.1 Salt Lake City's Annual CDBG Award, 2003-2014

Source: Salt Lake City's Division of Housing and Neighborhood Development

Increasing need is seen through escalating poverty rates, cost-burden, and homelessness. Important considerations are as follows:

• 24.3% of Salt Lake City's children (under 18 years) live below the poverty level.¹ The 2014 Utah Intergenerational Welfare Reform Commission Annual Report indicates that children growing up in poverty experience challenges to healthy development both in the short and long term, demonstrating impairments in cognitive, behavioral and social development. The younger the child is when his or her family is impoverished the greater the likelihood for poor outcomes. Early childhood education programs provide a cost-effective intervention in closing gaps in development.²

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<sup>&</sup>lt;sup>1</sup> U.S. Census Bureau, American Community Survey 2009-2013 5-Year Estimates

<sup>&</sup>lt;sup>2</sup> Utah State Department of Workforce Services, *Utah Intergenerational Welfare Reform Commission Annual Report*, 2014

- 18.7% of Salt Lake City's adults (18 years and over) live below the poverty level. <sup>3</sup> The 2014 Utah Intergenerational Welfare Reform Commission Annual Report indicates that many adults experiencing intergenerational poverty are employed but unable to meet the needs of their families. Families experiencing intergenerational poverty need to be connected to resources that assist them with employment and job training.<sup>4</sup>
- 49.8% of Salt Lake City School District students qualify to receive free school lunch.<sup>5</sup> Families qualify for free lunch if they earn 130% or below of the federal poverty level, about \$30,000 dollars or less per year for a family of four. Many of these households are considered food insecure, The 2014 Utah Intergenerational Welfare Reform Commission Annual Report indicates that children experiencing food insecurity are ill more frequently; struggle academically; less likely to graduate from high school and enroll in college; and less likely to earn enough income to feed their families when they are adults.<sup>6</sup>
- 50.1% of Salt Lake City renter households and 33.6% of households with a mortgage are cost burdened, spending over 30% of their monthly income on housing costs. Over 25% of renter households spend over 50% of their monthly income on housing.<sup>7</sup> Families who are cost-burdened have limited resources for food, childcare, healthcare, transportation, education and other basic needs.
- There is a disparity in access to public transportation in Salt Lake City's concentrated areas of poverty.<sup>8</sup> Public transportation is an essential public service that connects people to employment, education, social services and retail. Access to transportation is needed to allow low-income households to reduce their living expenses and expand jobs-housing connectivity.
- The City's Capital Improvement Program 10-Year Plan indicates that \$158.7 million in capital improvements are needed between 2012 and 2021. Only \$40.4 million are impact fee eligible. Many of these improvements are needed in concentrated areas of poverty and/or distressed neighborhoods.
- The Housing Authority of Salt Lake City currently administers Housing Choice (Section 8) vouchers for 2,670 households, with 7,293 households on the waiting list.
   Countywide there are 11,086 households on a Housing Choice waiting list and 7,929 households on a public housing waiting list. A family on the waiting list can expect to wait eight years before receiving a Section 8 voucher.<sup>10</sup>

<sup>&</sup>lt;sup>3</sup> U.S. Census Bureau, American Community Survey 2009-2013 5-Year Estimates

<sup>&</sup>lt;sup>4</sup> Utah State Department of Workforce Services, *Utah Intergenerational Welfare Reform Commission Annual Report*, 2014

<sup>&</sup>lt;sup>5</sup> Salt Lake City School District, Fall Low Income Report, 2013

<sup>&</sup>lt;sup>6</sup> Utah State Department of Workforce Services, *Utah Intergenerational Welfare Reform Commission Annual Report*, 2014

<sup>&</sup>lt;sup>7</sup> U.S. Census Bureau, American Community Survey 2009-2013 5-Year Estimates

<sup>&</sup>lt;sup>8</sup> Bureau of Economic and Business Research, University of Utah, Regional Analysis of Impediments to Fair Housing Choice Salt Lake County, 2014

<sup>&</sup>lt;sup>9</sup> Galena Consulting, *Impact Fees Facilities Plan and Impact Fee Study*, 2012

<sup>&</sup>lt;sup>10</sup> Housing Authority of Salt Lake City, Housing Authority of the County of Salt Lake

According to the 2014 Point in Time Count, Salt Lake County has 2,072 homeless individuals, 92 of whom are unsheltered. Annually, Salt Lake County will have 9,356 persons experience homelessness, 431 will be chronic. The vast majority of homeless individuals in Salt Lake County reside in Salt Lake City to be in close proximity to homeless services.

## NA-10 HOUSING NEEDS ASSESSMENT - 91.205(a, b, c)

## Summary of Housing Needs

Affordable housing needs in Salt Lake City are significant and have been increasing over the past several years. The need for affordable housing is intensified by recent market conditions in which housing prices have increased faster than incomes. The market is particularly difficult for low-income renters, as wages are lagging and average monthly rents have increased 33% between 2000 and 2013. An extremely low vacancy rate of 3% is exacerbating an already inflating rental market.

A summary of housing needs and conditions is as follows:

- Between 2000 and 2013, the cost of housing significantly increased for both renters and homeowners.
  - o The median contract rent increased by 33% but renter incomes only increased by 21%. In 2013, the median household income for renter-occupied units was \$30,137.
  - o Home values increased by 55% but homeowner incomes only increased by 33%. In 2013, the median household income for owner-occupied units was 69.787.<sup>12</sup>

Since incomes are not keeping up with housing costs, it is more difficult for residents to buy or rent a home.

- The homeownership rate decreased from 56.9% in 2000 to 49.5% in 2013. 13
- Many households in Salt Lake City struggle to make their monthly rental payment and to find affordable rental housing. A housing gaps analysis completed by BBC Research and Consulting found a shortage of 8,200 affordable rental units for households earning less than \$20,000 per year. The analysis found that more than one-third of the city's renter households earn less than \$20,000 per year, with just 13 percent of rentals in the city are in their affordability range. 14
- Due to the shortage (gap) of units affordable to extremely low-income households, residents who fall into this category are usually forced to rent housing they cannot

<sup>11</sup> State of Utah, 2014 Point-in-Time

<sup>&</sup>lt;sup>12</sup> U.S. Census Bureau, 2009-2013 American Community Survey 5-Year Estimates

<sup>&</sup>lt;sup>13</sup> U.S. Census Bureau, 2009-2013 American Community Survey 5-Year Estimates

<sup>&</sup>lt;sup>14</sup> BBC Research and Consulting, Salt Lake City Housing Market Assessment, 2013

afford. Very low-income families burdened with high housing costs lack resources for basic essentials - most critically food and healthcare. Some residents who fall into this category are forced to share housing, causing overcrowded housing conditions. The lack of affordable housing can lead to homelessness for the most vulnerable residents.

Similar to cities across the country, Salt Lake City is experiencing increasing economic
inequality, forcing more and more residents to spend a higher percentage of their
income on housing costs. The private market is not meeting the housing needs of
income groups in need of affordable housing. Even with significant public investment
to subsidize and stimulate the production of affordable housing, the supply is not
meeting demand.

## **Demographics**

Table NA-10.1 displays total population, number of households and median income for a base year (2000) and a recent year (2013) and calculates the percentage of change.

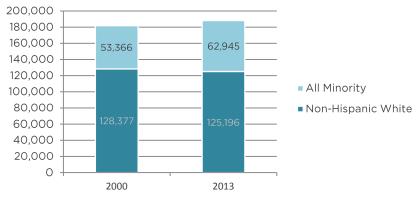
Table NA-10.1 Demographics: 2000 and 2013

Demographics	2000	2013	% Change
Population	181,743	188,141	3.5%
Households	71,492	73,642	3.0%
Median Income	\$36,944	\$45,862	24.1%

Sources: 2000 Census (Base Year), 2009-2013 ACS (Most Recent Year)

Salt Lake City experienced relatively modest population growth between 2000 and 2013. The city's population increased by just 3.5 percent, or about 6,000 people. As **Figure NA-10.1** displays, all of the population growth during this time period can be attributed to growth in minority populations. If this trend continues, the city could become minority majority by 2040.

Figure NA-10.1 Race and Ethnicity Share of Total Population: 2000 and 2013



Source: U.S Census Bureau, Census 2000 Summary File 1, 2009-2013 American Community Survey

As demonstrated in Figure NA-10.2, about one-third of the city's population are middle aged (between 25 and 44), one-quarter are children and 10 percent are seniors. Compared to the county as a whole, the city has a smaller representation of children and a higher representation of young adults and middle-aged residents,

80 to 84 ■ Male 75 to 79 70 to 74 ■ Female 65 to 69 60 to 64 55 to 59 50 to 54 45 to 49 40 to 44 35 to 39 30 to 34 25 to 29 20 to 24 15 to 19 10 to 14 5 to 9 Under 5 10,000 15,000

Figure NA-10.2 Salt Lake City Age Structure

Source: U.S Census Bureau, 2009-2013 American Community Survey 5-Year Estimates

## Number of Households

0

Table NA-10.2 displays the number and types of households by HUD-Adjusted Median Family Income (HAMFI).

20,000

25,000

Table NA-10.2 Number of Households by HAMFI

5.000

	0-30% HAMFI	30-50% HAMFI	50-80% HAMFI	80-100% HAMFI	100% HAMFI
Total Households	12,215	10,050	13,825	8,210	30,500
Small Family Households	3,150	3,005	3,935	2,980	13,750
Large Family Households	550	1,105	1,505	445	2,890
Household contains at least one person 62-74 years of age	1,820	1,320	1,770	960	4,140
Household contains at least one person age 75 or older	1,315	1,105	1,555	640	2,300
Households with one or more children 6 years old or younger	1,905	2,060	2,425	1,360	2,695

\*This data is >80% HAMFI Source: 2007-2011 CHAS

## **Housing Needs Summary**

**Table NA-10.3** displays the number of households with housing problems by tenure and HAMFI.

Table NA-10.3 Housing Problems 1: Households with One of the Listed Needs

Trousing Problems			Renter			Owner				
Housing Problems (Households with one of the listed needs)	0-30% HAMFI	>30- 50% HAMFI	>50- 80% HAMFI	>80- 100% HAMFI	Total HAMFI	0-30% HAMFI	>30- 50% HAMFI	>50- 80% HAMFI	>80- 100% HAMFI	Total
				NUM	BER OF I	HOUSEHO	LDS			
Substandard Housing Lacking complete plumbing/kitchen facilities	380	215	40	0	635	25	40	10	50	125
Severely Overcrowded with >1.51 people per room (and complete kitchen and plumbing)	85	85	160	95	425	25	35	30	0	90
Overcrowded - With 1.01-1.5 people per room (and none of the above problems)	450	385	355	115	1,305	0	210	195	55	460
Housing cost burden greater than 50% of income (and none of the above problems)	5,910	1,785	245	0	7,940	1,170	1,005	850	215	3,240
Housing cost burden greater than 30% of income (and none of the above problems)	1,025	3,360	2,510	340	7,235	400	605	1,555	1,055	3,615
Zero/negative Income (and none of the above problems)	605	0	0	0	605	250	0	0	0	250

Source: 2007-2011 CHAS

**Table NA-10.4** displays the number of households with having no housing problems, one or more housing problems and negative income by tenure and HAMFI.

Table NA-10.4 Housing Problems 2: Households with One or More Severe Housing Problem

		Renter					Owner				
	0-30% HAMFI	>30- 50% HAMFI	>50- 80% HAMFI	>80- 100% HAMFI	Total	0- 30% HAMFI	>30- 50% HAMFI	>50- 80% HAMFI	>80- 100% HAMFI	Total	
	NUMBER OF HOUSEHOLDS										
Having 1 or more of four housing problems	6,830	2,470	800	205	10,305	1,220	1,290	1,085	325	3,920	
Having none of four housing problems	2,635	4,700	7,715	4,125	19,175	675	1,590	4,225	3,555	10,045	
Household has negative income, but none of the other housing											
problems	605	0	0	0	605	250	0	0	0	250	

Source: 2007-2011 CHAS

**Table NA-10.5** and **NA-10.6** display cost-burdened and severely cost-burdened households by household type, tenure and HAMFI.

Table NA-10.5 Cost Burden > 30%

		Rer	nter		Owner				
	0- 30% HAMFI	>30- 50% HAMFI	>50- 80% HAMFI	Total	0- 30% HAMFI	>30- 50% HAMFI	>50- 80% HAMFI	Total	
		NUMBER OF HOUSEHOLDS							
Small Related	2,455	1,975	815	5,245	330	450	840	1,620	
Large Related	385	495	105	985	130	425	430	985	
Elderly	1,065	585	270	1,920	595	530	515	1,640	
Other	3,840	2,625	1,620	8,085	560	395	660	1,615	
Total need by income	7,745	5,680	2,810	16,235	1,615	1,800	2,445	5,860	

Source: 2007-2011 CHAS

**Table NA 10.5** indicates that a total of 22,095 households, 16,235 renter households and 5,860 homeowner households, are cost-burdened by paying 30% or more of their income for housing costs.

**Table NA-10.6** indicates that a total of 11,880 households, 8,710 renter households and 3,170 homeowner households, are severely cost-burdened by paying 50% or more of their income on housing costs. Severely cost-burdened households are at the greatest risk for homelessness.

Table NA-10.6 Cost Burden > 50%

		Rei	nter		Owner			
	0- 30% HAMFI	>30- 50% HAMFI	>50- 80% HAMFI	Total	0- 30% HAMFI	>30- 50% HAMFI	>50- 80% HAMFI	Total
	NUMBER OF HOUSEHOLDS							
Small Related	1,970	610	30	2,610	260	335	275	870
Large Related	340	165	20	525	130	245	85	460
Elderly	865	170	95	1,130	415	240	220	875
Other	3,365	965	115	4,445	410	280	275	965
Total need by income	6,540	1,910	260	8,710	1,215	1,100	855	3,170

Source: 2007-2011 CHAS

**Table NA-10.7** displays the number of households considered to be crowded by having more than one person per room. Crowded households are displayed by HAMFI and household type.

Table NA-10.7 Crowding

		Renter				Owner				
	0- 30% HAMFI	>30- 50% HAMFI	>50- 80% HAMFI	>80- 100% HAMFI	Total	0- 30% HAMFI	>30- 50% HAMFI	>50- 80% HAMFI	>80- 100% HAMFI	Total
		NUMBER OF HOUSEHOLDS								
Single family households	400	420	285	115	1,220	25	145	95	40	305
Multiple, unrelated family households	95	50	115	20	280	0	105	130	15	250
Other, non-family households	40	0	115	70	225	0	0	0	0	0
Total need by income	535	470	515	205	1,725	25	250	225	55	555

Source: 2007-2011 CHAS

## Describe the number and type of single person households in need of housing assistance:

Estimating the needs of single person households in need of housing assistance in Salt Lake City is difficult due to the large student population attending the University of Utah. The limited income of students can inflate the number of households living in poverty and facing housing challenges. Limited income is usually a temporary situation for most students, as students have the ability to grow their incomes after graduation.

More than one in three householders in the City live alone. In 2013 there were 13,414 male and 12,911 female nonfamily households living alone, for a total of 26,325 single person households. With 73,642 total households (family and nonfamily) in the city, the share of single person

households equates to 35.7% of total households. This is considerably higher than the national share of single person households, which is 27.5%.<sup>15</sup>

A portion of the 26,325 single-person households is students, young professionals and other households that are not in need of housing assistance. At-risk single person households in need of housing assistance include working residents earning low wages, residents who are unemployed and residents who are disabled and cannot work.

Estimate the number and type of families in need of housing assistance who are disabled or victims of domestic violence, dating violence, sexual assault and stalking:

According to Utah's annual domestic violence report, 29 Utahans lost their lives to domestic-violence related causes in 2012, with 11 of these victims residing in Salt Lake County. In addition, a total of 3,114 men, women, and children were sheltered in 15 Utah domestic violence shelters during the same year. Individuals entering the domestic violence shelter system are staying for longer periods of time, with the average number of days climbing from 24 in 2009 to 29.9 in 2011. There are many barriers for victims of domestic violence to overcome including securing permanent and stable housing; coping with trauma, accessing support for health and mental healthcare; and addressing the needs of children. Domestic violence resources currently available in Salt Lake County include shelter services, a children's justice center, victim's assistance programs, and sexual assault programs.

The Young Women's Christian Association (YWCA) is Salt Lake City's primary resource for victims of domestic violence seeking out emergency shelter services. Emergency and extended shelter facilities are available twenty-four hours a day in a 181-bed facility for women and children fleeing unsafe situations. In addition, the YWCA provides transitional housing for women and dependent children for up to 2 years through a partnership with the Salt Lake City Housing Authority. Eligibility prioritizes women who have experienced intimate partner violence within the last year, qualify under the federal definition of homeless, and are eligible for the services through the Housing Authority. During the 2013-2014 program year, the YWCA provided services for 876 women and children for a total of 40,820 days of service.

The Rape Recovery Center provides 24-hour crisis intervention, advocacy, emotional support and referrals to sexual assault victims, their families, and their friends in 150 languages. The center empowers those victimized by sexual violence through advocacy, crisis intervention, and therapy and to educate the community about the cause, impact, and prevention of sexual violence. During the 2013-2014 program year, the Rape Recovery Center served 380 unduplicated clients in the Salt Lake area, with 90% of clients living below the poverty level.

<sup>&</sup>lt;sup>15</sup> U.S. Census Bureau, 2009-2013 American Community Survey 5-Year Estimates.

<sup>&</sup>lt;sup>16</sup> Utah State, Utah Office on Domestic & Sexual Violence, No More Secrets: Utah's Domestic and Sexual Violence Report, 2013

## What are the most common housing problems?:

HUD has identified housing problems and severe housing problems as follows:

## **Housing Problems**

- Household lack complete kitchen facilities
- Household lacks complete plumbing facilities
- Household is overcrowded, with more than person per room
- Household is cost-burdened by paying 30% or more of monthly income on housing costs

### Severe Housing Problems

- Household lacks complete kitchen facilities and/or complete plumbing facilities, in addition to one of the following:
  - o Household is severely overcrowded, with more than 1.5 persons per room
  - Household is severely cost-burdened by paying 50% or more of monthly income on housing costs

The most common housing problem in Salt Lake City is cost burden of monthly housing costs. Cost-burden is a problem among all income groups, but is most prevalent among low-income renters. As **Figure NA-10.3** demonstrates, cost-burden is more prevalent in census tracts located on the city's west side and central city than in east side neighborhoods.

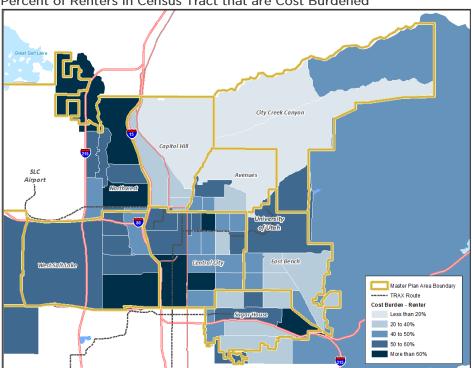
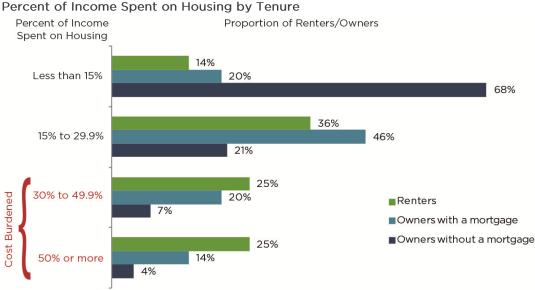


Figure NA-10.3
Percent of Renters in Census Tract that are Cost Burdened

Source: BBC Research & Consulting, Housing Market Study: Salt Lake City, 2013

According to the 2009-2013 American Community Survey 5-Year Estimates, half of renters are cost-burdened, spending at least 30 percent of their monthly income on housing costs.

Among homeowners, 34 percent of owners with a mortgage and 11 percent of owners without a mortgage were cost burdened. Figure NA-10.4 displays housing costs as a percentage of monthly income for Salt Lake City households.



Note: Excludes units that cannot be computed.
Source: U.S Census Bureau, 2009-2013 American Community Survey 5-Year Estimates

## Are any populations/household types more affected than others by these problems?:

Housing problems, including cost burden, are more likely to affect households earning 0 to 50% of the area median income (AMI). Households within this income range struggle to find safe, decent and affordable housing and often spend such a high proportion of their income on housing they have limited resources for other basic essentials, including food, healthcare, childcare and transportation. Housing problems also significantly impact households in the 50 to 80% AMI income groups, elderly households and single-parent households. The high rate of housing cost burden and other housing problems points to the need to expand affordable housing opportunities throughout Salt Lake City.

Figure NA-10.4

Describe the characteristics and needs of Low-income individuals and families with children (especially extremely low-income) who are currently housed but are at imminent risk of either residing in shelters or becoming unsheltered 91.205(c)/91.305(c)). Also discuss the needs of formerly homeless families and individuals who are receiving rapid re-housing assistance and are nearing the termination of that assistance.

Majority of individuals experiencing homelessness in Salt Lake are single male, but the area is seeing an increase of homeless families and youth. The Salt Lake School District is an important partner in providing services to these populations.

Those transitioning out of assistance need continued counseling and often financial support to not transcend back into homelessness. When they can area service providers try to offer this support.

If a jurisdiction provides estimates of the at-risk population(s), it should also include a description of the operational definition of the at-risk group and the methodology used to generate the estimates.

According to HUD, at risk of homelessness is defined as an individual or family who:

- (i) Has an annual income below 30 percent of median family income for the area, as determined by HUD;
- (ii) Does not have sufficient resources or support networks immediately available to prevent them from moving to an emergency shelter or another place described in paragraph (1) of the homeless definition in this section; and
- (iii) Meets one of the following conditions:
  - Has moved because of economic reasons two or more times during the 60 days immediately preceding the application for homelessness prevention assistance;
  - Is living in the home of another because of economic hardship;
  - Has been notified in writing that their right to occupy their current housing or living situation will be terminated within 21 days after the date of application for assistance;
  - Lives in a hotel or motel and the cost of the hotel or motel stay is not paid by charitable organizations or by Federal, State, or local government programs for low-income individuals;
  - Lives in a single-room occupancy or efficiency apartment unit in which there
    reside more than two persons or lives in a larger housing unit in which there
    reside more than 1.5 persons reside per room, as defined by the U.S. Census
    Bureau:
  - Is exiting a publicly funded institution, or system of care (such as a health-care facility, a mental health facility, foster care or other youth facility, or correction program or institution); or

 Otherwise lives in housing that has characteristics associated with instability and an increased risk of homelessness, as identified in the recipient's approved consolidated plan;

## Specify particular housing characteristics that have been linked with instability and an increased risk of homelessness.

The greatest predictor of homelessness risk is severe cost burden on households. Households paying more than 50% of their income towards housing costs or having incomes at or below 40% AMI are at the greatest risk to experience homelessness.

#### Discussion

Salt Lake City is experiencing increasing economic inequality, forcing more and more residents to spend a higher percentage of their income on housing costs. This is exacerbating housing problems for low and moderate-income residents. By far the most prevalent housing problem is cost burden. Residents who fall into this category are usually forced to secure housing they cannot afford. Very low-income families burdened with high housing costs lack resources for basic essentials - most critically food and healthcare. Some residents who fall into this category are forced to share housing, causing overcrowded housing conditions. The lack of affordable housing can lead to homelessness for our most vulnerable residents.

The City, through efforts of the Division of Housing and Neighborhood Development and community partners, aim to address housing problems by preserving existing affordable housing, increasing the supply of affordable housing, and improving substandard housing with focus in neighborhoods with concentrated poverty. These efforts will effectively reduce the incidence of overcrowding and cost burden.

## NA-15 DISPROPORTIONATELY GREATER NEED: HOUSING PROBLEMS

91.205(b)(2)

#### Introduction

This section provides an assessment of housing problems by race and ethnicity as compared to level of need as a whole. HUD defines housing problems as the following:

- Household lack complete kitchen facilities
- Household lacks complete plumbing facilities
- Household is overcrowded, with more than person per room
- Household is cost-burdened by paying 30% or more of monthly income on housing costs

According to HUD, disproportionately greater need exists when the percentage of persons in a category of need who are members of a particular racial or ethnic group is at least 10 percentage points higher than the percentage of persons in category as a whole.

**Tables NA-15.1** through **NA-15.4** display the number of households with housing problems by income, race and ethnicity. Each table provides data for a different income level.

Table NA-15.1 Housing Problems: 0%-30% of Area Median Income

Housing Problem	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems	Share of households with one or more of the four housing problems
Jurisdiction as a whole	9,560	2,245	780	76%
White	6,265	1,680	550	74%
Black/African American	335	60	25	80%
Asian	485	85	65	76%
American Indian, Alaska Native	255	0	0	100%
Pacific Islander	45	0	45	50%
Hispanic	1,945	420	94	79%

<sup>\*</sup> The four housing problems are: 1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost burden greater than 30%

Source: 2007-2011 CHAS

Table NA-15.2 Housing Problems: 30%-50% of Area Median Income

Housing Problem	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems	Share of households with one or more of the four housing problems
Jurisdiction as a whole	6,720	2,920	0	70%
White	4,420	2,210	0	67%
Black/African American	235	4	0	98%
Asian	180	130	0	58%
American Indian, Alaska Native	130	40	0	76%
Pacific Islander	70	0	0	100%
Hispanic	1,540	475	0	76%

<sup>\*</sup> The four housing problems are: 1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost burden greater than 30%

Source: 2007-2011 CHAS

Table NA-15.3 Housing Problems: 50%-80% of Area Median Income

Housing Problem	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems	Share of households with one or more of the four housing problems
Jurisdiction as a whole	5,345	8,925	0	37%
White	3,430	6,655	0	34%
Black/African American	325	165	0	66%
Asian	120	415	0	22%
American Indian, Alaska Native	55	65	0	46%
Pacific Islander	135	150	0	47%
Hispanic	1,280	1,395	0	48%

<sup>\*</sup> The four housing problems are: 1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost burden greater than 30%

Source: 2007-2011 CHAS

Table NA-15.4 Housing Problems: 80%-100% of Area Median Income

Housing Problem	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems	Share of households with one or more of the four housing problems
Jurisdiction as a whole	2,095	6,570	0	24%
White	1,540	5,255	0	23%
Black/African American	10	135	0	7%
Asian	65	245	0	21%
American Indian, Alaska Native	0	50	0	0%
Pacific Islander	15	10	0	60%
Hispanic	420	790	0	35%

<sup>\*</sup> The four housing problems are: 1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost burden greater than 30%

Source: 2007-2011 CHAS

## Discussion

The 2007-2011 CHAS data represented in Tables NA-15.1 through NA-15.4 included a sample size of 45,160 households to determine disproportionately greater housing need. Of the total households sampled, 23,720, or 52.5%, exhibited one or more housing problems and 780, or 1.7%, had no/negative income but none of the other housing problems. The data indicates a disproportionately greater need for the following racial and ethic groups: Black/African American, American Indian/Alaska Native, Pacific Islander and Hispanic. The following is an analysis of housing problems by income level, including a discussion on disproportionate need.

#### 0-30% AMI

The extremely low income (0-30% AMI) group included 12,585 households, or 28% of total households sampled. Of the 12,585 households sampled 76% reported one or more housing problems. Of the households reporting one or more housing problems, American Indian/Alaska Natives represented a disproportionate need, with 100% reporting a housing problem.

#### 30-50% AMI

The low income (30-50% AMI) group included 9,640 households, or 21% of total households sampled. Of the 9,640 households sampled 70% reported one or more housing problems. Of the households reporting one or more housing problems, Black/African Americans and Pacific Islanders represented a disproportionate need, with 98% of Black/African Americans and 100% of Pacific Islanders reporting a housing problem.

#### • 50-80% AMI

The moderate income (50-80% AMI) group included 14,270 households, or 32% of total households sampled. Of the 14,270 households sampled, 37% reported one or more housing problems. Of the households reporting one or more housing problems, Black/African American and Hispanics represented a disproportionate need, with 66% of Black/African Americans and 48% of Hispanics reporting a housing problem.

#### 80-100% AMI

The middle income (80 - 100% AMI) group included 8,665 households, or 19% of total households sampled. Of the 8,665 households sampled, 24% reported one or more housing problems. Of the households reporting one or more housing problems, Pacific Islanders represented a disproportionate need, with 60% reporting a housing problem.

\*Note: The sample size for American Indian/Alaska Native and Pacific Islander is extremely small, thereby producing unreliable results.

# NA-20 DISPROPORTIONATELY GREATER NEED: SEVERE HOUSING PROBLEMS 91.205(b)(2)

## Introduction

This section provides an assessment of severe housing problems by race and ethnicity as compared to level of need as a whole. HUD defines severe housing problems as a household that lacks complete kitchen facilities and/or complete plumbing facilities, in addition to one of the following:

- Household is severely overcrowded, with more than 1.5 persons per room
- Household is severely cost-burdened by paying 50% or more of monthly income on housing costs

According to HUD, disproportionately greater need exists when the percentage of persons in a category of need who are members of a particular racial or ethnic group is at least 10 percentage points higher than the percentage of persons in category as a whole.

**Tables NA-20.1** through **NA-20.4** display the number of households with severe housing problems by income, race and ethnicity. Each table provides data for a different income level.

Table NA-20.1 Severe Housing Problems: 0%-30% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems	Share of households with one or more severe housing problems
Jurisdiction as a whole	7,970	3,830	780	63%
White	5,130	2,820	550	60%
Black / African American	335	60	25	80%
Asian	425	145	65	67%
American Indian, Alaska Native	220	30	0	88%
Pacific Islander	45	0	45	50%
Hispanic	1,615	745	94	66%

<sup>\*</sup> The four severe housing problems are: 1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost burden over 50%

Source: 2007-2011 CHAS

Table NA-20.2 Severe Housing Problems: 30%-50% of Area Median Income

Housing Problem	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems	Share of households with one or more severe housing problems
Jurisdiction as a whole	2,900	6,745	0	30%
White	1,705	4,925	0	26%
Black / African American	115	124	0	48%
Asian	55	255	0	18%
American Indian, Alaska Native	35	140	0	20%
Pacific Islander	50	20	0	71%
Hispanic	855	1,155	0	43%

<sup>\*</sup> The four severe housing problems are: 1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost burden over 50%

Source: 2007-2011 CHAS

Table NA-20.3 Severe Housing Problems: 50%-80% of Area Median Income

Housing Problem	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems	Share of households with one or more severe housing problems
Jurisdiction as a whole	1,845	12,430	0	13%
White	1,005	9,085	0	10%
Black / African American	65	420	0	13%
Asian	75	460	0	14%
American Indian, Alaska Native	0	120	0	0%
Pacific Islander	85	200	0	30%
Hispanic	620	2,060	0	23%

 $<sup>^{*}</sup>$  The four severe housing problems are: 1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost burden over 50%

Source: 2007-2011 CHAS

Table NA-20.4 Severe Housing Problems: 80%-100% of Area Median Income

Housing Problem	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems	Share of households with one or more severe housing problems
Jurisdiction as a whole	445	8,210	0	5%
White	305	6,490	0	4%
Black / African American	10	135	0	7%
Asian	10	300	0	3%
American Indian, Alaska Native	0	50	0	0%
Pacific Islander	15	10	0	60%
Hispanic	110	1,095	0	9%

<sup>\*</sup> The four severe housing problems are: 1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost burden over 50%

Source: 2007-2011 CHAS

### Discussion

The 2007-2011 CHAS data represented in Tables NA-20.1 through NA-20.4 included a sample size of 45,155 households to determine disproportionately greater housing need. Of the total households sampled, 13,160, or 29%, exhibited one or more severe housing problems and 780, or 1.7%, had no/negative income but none of the other housing problems. The data indicates a disproportionately greater need for the following racial and ethic groups: Black/African American, American Indian/Alaska Native, Pacific Islander and Hispanic. The following is an analysis of housing problems by income level, including a discussion on disproportionate need.

#### 0-30% AMI

The extremely low income (0-30% AMI) group included 12,580 households, or 28% of total households sampled. Of the 12,580 households sampled 63% reported one or more severe housing problems. Of the households reporting one or more severe housing problems, Black/African Americans and American Indian/Alaska Natives represented a disproportionate need, with 80% of Black/African Americans and 88% of American Indian/Alaska Natives reporting a housing problem.

#### 30-50% AMI

The low income (30-50% AMI) group included 9,645 households, or 21% of total households sampled. Of the 9,645 households sampled 30% reported one or more severe housing problems. Of the households reporting one or more severe housing problems, Black/African Americans and Pacific Islanders represented a disproportionate need, with 48% of Black/African Americans and 71% of Pacific Islanders reporting a housing problem.

#### • 50-80% AMI

The moderate income (50-80% AMI) group included 14,275 households, or 32% of total households sampled. Of the 14,275 households sampled, 13% reported one or more severe housing problems. Of the households reporting one or more severe housing problems, Pacific Islanders and Hispanics represented a disproportionate need, with 30% of Pacific Islanders and 23% of Hispanics reporting a housing problem.

## 80-100% AMI

The middle income (50-80% AMI) group included 8,655 households, or 19% of total households sampled. Of the 8,655 households sampled, 5% reported one or more housing problems. Of the households reporting one or more housing problems, Pacific Islanders represented a disproportionate need, with 60% reporting a housing problem.

\*Note: The sample size for American Indian/Alaska Native and Pacific Islander is extremely small, thereby producing unreliable results.

# NA-25 DISPROPORTIONATELY GREATER NEED: HOUSING COST BURDENS 91.205(b)(2)

## Introduction

This section provides an assessment of housing cost burdens by race and ethnicity as compared to level of need as a whole.

According to HUD, disproportionately greater need exists when the percentage of persons in a

category of need who are members of a particular racial or ethnic group is at least 10 percentage points higher than the percentage of persons in category as a whole.

**Table NA-25.1** displays the number of cost burdened households by race and ethnicity. Data is broken down by no cost burden (less than 30%), cost burden (30-50%), severe cost burden (50% or more) and no/negative income.

Table NA-25.1 Housing Cost Burden by Race and Ethnicity

	<=30%		30-50%		>50%		No/negative
Housing Cost Burden	Number	Share of Total	Number	Share of Total	Number	Share of Total	income (not computed
Jurisdiction as a whole	47,085	65%	13,290	18%	11,315	16%	815
White	37,935	68%	9,475	17%	7,760	14%	570
Black / African American	775	46%	495	29%	400	24%	25
Asian	1,845	66%	380	13%	515	18%	75
American Indian, Alaska Native	315	44%	185	26%	220	31%	0
Pacific Islander	265	50%	110	21%	110	21%	45
Hispanic	5,530	55%	2,490	25%	2,025	20%	94

Source: 2007-2011 CHAS

## Discussion

Cost burden is by far the most prevalent housing problem in Salt Lake City. Of the 72,505 households sampled, about 35% were considered cost burdened. Black/African American and American Indian/Alaska Native households are disproportionately cost burdened, with 53% of Black/African American and 56% of American Indian/Alaska Native households considered to be cost burdened. Renter households have a considerably higher rate of cost burden than does homeowner households. According to the 2009-2013 American Community Survey 5-Year Estimates, half of Salt Lake City renter households are cost-burdened.

\*Note: The sample size for American Indian/Alaska Native and Pacific Islander is extremely small, thereby producing unreliable results.

### NA-30 DISPROPORTIONATELY GREATER NEED: DISCUSSION -

91.205(b)(2)

Are there any income categories in which a racial or ethnic group has disproportionately greater need than the needs of that income category as a whole?

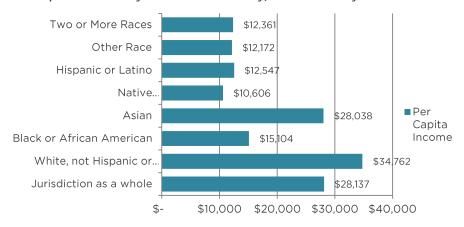
Based on 2007-2011 CHAS data, the following racial and ethnic groups experienced disproportionately greater housing needs:

- Black/African American
- American Indian/Alaskan Native\*
- Pacific Islander\*
- Hispanic

\*Note: While the data provided by HUD demonstrated instances of disproportionate need for American Indian/Alaskan Native and Pacific Islander households, these groups had a very small sample size. Therefore, further analysis is required to determine the needs of theses racial/ethnic groups.

Salt Lake City has evaluated disproportionate needs across racial and ethnic populations and household compositions. In general, low-income households, which are disproportionately comprised of racial and ethnic minorities, are more likely to experience housing needs. **Figure NA-30.1** demonstrates the variation in per capita income across racial and ethnic groups in Salt Lake City.

Figure NA-30.1
Per Capita Income by Race and Ethnicity, Salt Lake City



Note: Per Capita Income in the Past 12 Months in 2013 Inflation-Adjusted Dollars Source: 2009-2013 American Community Survey 5-Year Estimates

Census data indicates that 14.3% of the city's white alone (not Hispanic or Latino) population is living below the poverty level, while 31.7% of Hispanics and 33.3% of black/African American populations are living below the poverty level. Racial and ethnic children are more likely to live in poverty than their white-alone (not Hispanic or Latino) counterparts, as many of the city's

racial and ethnic minorities are children. The median age of the city's white-alone (not Hispanic or Latino) population is 33.1 while the median age of the Hispanic population is 25.6.<sup>17</sup>

#### If they have needs not identified above, what are those needs?

Considerable efforts are needed to improve housing opportunity to address the needs of minorities, with focus on minorities living in concentrated areas of poverty. Minorities face housing impediments on several fronts, including few rental opportunities for large families, a high risk of unfair lending practices, and a high risk for housing discrimination. Gaps in access to housing opportunity and economic opportunity are likely to widen as the city's demographics continue to shift. Therefore, Salt Lake City is taking a comprehensive approach to improve housing opportunity and is in the process of developing a multifaceted strategy to address needs.

The City is collaborating with Salt Lake County, local municipalities and community partners to define and address regional issues and priorities. In addition, the City is in the process of developing city-specific goals and priorities to address neighborhood and site-specific needs. Through outreach, partnership building, workforce training, early childhood education, and other efforts, the city will expand capacity within neighborhoods to take a comprehensive and proactive role in redevelopment efforts. Efforts will focus on two areas: expanding opportunity in concentrated areas of poverty and diversifying the housing stock throughout the city to expand affordable housing opportunities.

## Are any of those racial or ethnic groups located in specific areas or neighborhoods in your community?

Demographic changes in Salt Lake City over the past couple of decades have lead to segregation within the city. As **Figure NA-30.2** demonstrates the vast majority of the city's minority population lives west of Interstate 15. Many of the block groups located in west-side neighborhoods, including Fairpark, Euclid, Poplar Grove, and Glendale, have a minority share above 50%. All of the city's population growth between 1990 and 2010 can be attributed to minority populations, with minorities increasing in share from 17.4% in 1990 to 34.4% in 2010. Hispanics/Latinos represent the largest minority group in the city and increased in share from 9.7% in 1990 to 22.3% in 2010. If recent growth rates continue for minorities and non-Hispanic whites, Salt Lake City will become minority majority by 2040.

In comparing the two sides of the city with Interstate 15 as the dividing line, a clear division in socioeconomic status can be seen with a gap in opportunity for those living on the west side. Both minority renter and owner-occupied households are concentrated west of I-15. Minority

<sup>&</sup>lt;sup>17</sup> U.S. Census Bureau, 2009-2013 American Community Survey 5-Year Estimates

<sup>18</sup> Bureau of Economic and Business Research, University of Utah, Salt Lake City: Fair Housing Equity Assessment, 2013

populations are more likely than non-Hispanic whites to be low-income renter households, as citywide minority homeownership rates are 20 percentage points lower than rates for non-Hispanic whites. However, the minority share of owner-occupied units is significantly higher west of I-15. Segregation within Salt Lake City is partially attributed to the housing market, with a majority of the housing stock affordable to low and moderate-income residents located on the west side.

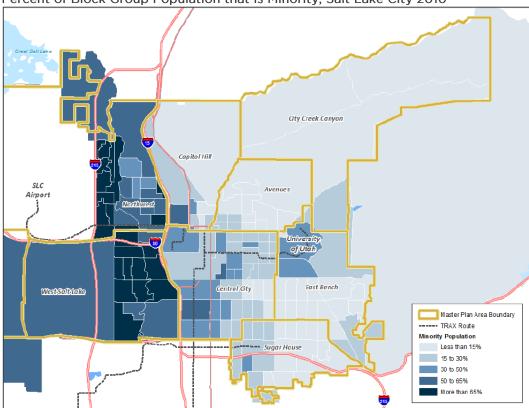


Figure NA-30.2
Percent of Block Group Population that is Minority, Salt Lake City 2010

Source: BBC Research and Consulting, Housing Market Study: Salt Lake City Corporation, 2013.

## NA-35 PUBLIC HOUSING - 91.205(b)

## Introduction

The Housing Authority of Salt Lake City (HASLC) is responsible for managing the public housing inventory, developing new affordable housing units and administering the Section 8 voucher programs for the City. They strive to provide affordable housing opportunities throughout the community by developing new or rehabilitating existing housing that is safe, decent and affordable – a place where a person's income level or background cannot be identified by the neighborhood in which they live.

<sup>&</sup>lt;sup>19</sup> Bureau of Economic and Business Research, University of Utah, Salt Lake City: Fair Housing Equity Assessment, 2013.

In addition to the development and rehabilitation of units, the HASLC also manages several properties emphasizing safe decent affordable housing that provides an enjoyable living environment that is free from discrimination, efficient to operate and remains an asset to the community. The HASLC maintains a strong financial portfolio to ensure flexibility, sustainability and continued access to affordable tax credits, foundations and grant resources.

As an administrator of the City's Section 8 voucher programs, the Housing Choice Voucher Program provides rental assistance to very low-income families (50% of area median income and below). This program provides rental subsidies to 2,670 low-income families, disabled, elderly and chronically homeless clients. Other programs under the Section 8 umbrella include: Section 8 Moderate Rehabilitation; Section 8 New Construction; Project Based Vouchers; Multifamily Project Based Vouchers; Veterans Affairs Supportive Housing Vouchers; Housing Opportunities for Persons with HIV/AIDS; and Shelter plus Care Vouchers. Under these other Section 8 programs, the HASLC provided rental subsidies to an additional 389 qualified program participants.

Table NA-35.1
Public Housing Totals In Use

rubiic Housing Totals in Ose										
		Program Type								
						Vouchers				
	Mod- Rehab	Public Housing	Total	Project- based	Tenant- based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled		
# of units/vouchers										
in use	187	926	4,514	258	3,984	128	79	65		

<sup>\*</sup>Includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-Year, and Nursing Home Transition Source: U.S. Department of Housing and Urban Development, Public and Indian Housing (PIH) Information Center

Table NA-35.2 Characteristics of Residents

		Program Type						
				rrogram	Vouch	ners		
						Special Purpo	ose Vouchers	
	Mod- Rehab		Total	Project- based	Tenant- based	Veterans Affairs Supportive Housing	Family Unification Program	
# Homeless at admission	0	0	2	0	2	0	0	
# of Elderly Program Participants (>62)	20	555	786	59	678	23	1	
# of Disabled Families	133	84	1,782	131	1,541	51	19	
# of Families requesting accessibility features	187	926	N/A	N/A	N/A	N/A	N/A	
# of HIV/AIDS program participants	N/A	N/A	N/A	N/A	N/A	N/A	N/A	
# of DV victims	N/A	N/A	N/A	N/A	N/A	N/A	N/A	

Source: U.S. Department of Housing and Urban Development, Public and Indian Housing (PIH) Information Center

Table NA-35.3 Race of Residents

Ruce of Resid									
	Program Type								
				Vouchers					
						Speci	al Purpose Vouc	hers	
Race	Mod- Rehab	Public Housing	Total	Project- based	Tenant- based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled*	
White	164	763	3,680	224	3,210	107	78	61	
Black/Africa n American	14	65	581	18	543	17	1	2	
Asian	2	71	110	4	104			2	
American Indian, Alaska		10	101	11	0.7	7	N1/A	<b>N1/A</b>	
Native	6	18	101	11	87	3	N/A	N/A	
Pacific Islander	1	9	42	1	40	1	N/A	N/A	
Other									

<sup>\*</sup>Includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-Year, and Nursing Home Source: U.S. Department of Housing and Urban Development, Public and Indian Housing (PIH) Information Center

Table NA-35.4 Ethnicity of Residents

		Program Type							
						Vouchers			
						Specia	al Purpose Vouc	hers	
Ethnicity	Mod- Rehab	Public Housing	Total	Project- based	Tenant- based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled*	
Hispanic	19	170	748	36	684	10	15	3	
Not Hispanic	168	756	3,766	222	3,300	118	64	62	

<sup>\*</sup>Includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-Year, and Nursing Home Source: U.S. Department of Housing and Urban Development, Public and Indian Housing (PIH) Information Center

## Section 504 Needs Assessment: Describe the needs of public housing tenants and applicants on the waiting list for accessible units:

The Housing Authority 504 Needs Assessment and Transition Plan shows they meet handicap accessibility standards. With their new developments more handicap accessible units will be provided going above what is required under Section 504. Administratively they make every effort to comply with Section 504 requirements on a continual basis. Their self-evaluation resulted in the following summary of measures, administrative actions, modifications, procedures, or adoption of policies in order to comply:

- Placing notices of compliance in the legal section of local newspapers.
- Maintaining a general mailing list of organizations concerned with and offering assistance to people with disabilities.
- Providing assistance to people with disabilities in filling out forms and applications, obtaining translators when needed, and having staff available to read or sign if required.
- Providing the Equal Housing Opportunity (EHO) statement on housing materials and Equal Employment Opportunities (EEO) statement on employment applications and job announcements.
- Conducting 504 compliance orientations for new employees and ongoing training for all staff.
- Maintains a list of all Reasonable Accommodation requests.
- Assigning the Compliance Manager as the official person to coordinate and deal with 504 issues.
- Adoption of grievance procedures by their Board of Commissioners.

## What are the number and type of families on the waiting list for public housing and section 8 tenant-based rental assistance?

The Housing Authority of Salt Lake City reports that there are currently 7,293 households on the Section 8 waiting list and 1,927 on the Public Housing waiting list. Of the households on both lists, 12% are elderly and 67% have a disability. There are 15% Hispanic, 79% are White, 11% are African American, 3% are American Indian or Alaska Native, 3% are Asian, 2% are Native Hawaiian or Other Pacific Islander, .2% are Multi-Racial and 2% are unknown.

On May 1, 2013, the HASLC closed the Housing Choice Voucher waiting list. On July 15, 2013 the waiting list was re-opened to households of domestic violence only. Due to limited funding, an applicant for voucher funding can expect to be on the wait list for approximately eight years.

The Housing Authority of Salt Lake County also provided information on the waiting lists for public housing and Section 8 TBRA; they note that there is likely a large amount of overlap between their data and the data for the Housing Authority of Salt Lake City.

Within Salt Lake County, there are 7,929 households on the waiting list for public housing. Of those households, 290 have a disability, 330 are elderly, 5,155 have children and 2,194 are single. The average annual income is \$11,281 and 88% are extremely low income. The average wait is 2 to 5 years depending on bedroom size.

In addition, there are 951 elderly or disabled individuals on the waiting list for the County portion of City Plaza. 185 have a disability, 228 are elderly, and 538 are single. The average income is \$10,136 and 89% are extremely low income. The average wait is about 3 years.

In Salt Lake County, there are 11,086 households on the waiting list for Section 8. Of these households, 433 have a disability, 532 are elderly, 2,838 are single, and 7,283 have children. The average annual income is \$11,056 and 87% are extremely low income. The average wait time is 6 years.

It should be noted that within the county's data, households on the waiting list are required to self-report a disability and this may have resulted in a lower percentage of disabled households in the data. Currently, 53% of the individuals currently housed at the high-rise have a disability, 30% of the families living in public housing have a disability, and 51% of the households in the Section 8 program have a disability.

Based on the information above and any other information available to the jurisdiction, what are the most immediate needs of residents of public housing and Housing Choice voucher holders?

Residents need affordable housing in locations that are near public transportation, quality education, healthcare and other service providers. Those with the ability to work need services to increase overall self-sufficiency.

How do these needs compare to the housing needs of the population at large? Salt Lake City is experiencing a high demand for multi-family rental units as evidenced by the overall low vacancy rates in the city. This demand has seen an increase in the number of new market rate units being constructed throughout the City. The need for quality affordable housing scattered throughout the City has become greater as the overall demand for rental housing has grown. Even with significant public investment to subsidize and stimulate the production of affordable housing, the supply is not meeting demand.

#### Discussion:

Salt Lake City will continue to work with the Housing Authority of the County of Salt Lake and Housing Authority of Salt Lake City to leverage and strategically target resources to address increasing housing needs.

## NA-40: HOMELESS NEEDS ASSESSMENT - 91.205(c)

### Introduction:

Salt Lake City representatives participate in the local Continuum of Care's executive board and its prioritization committee specifically so the Continuum of Care's priorities are considered

during Emergency Solutions Grant allocations. Also, the three local ESG funders meet regularly to coordinate ESG and CoC activities to make sure service are not being over or under funded and services being funded meet the community's needs and goals.

The Salt Lake Continuum of Care contracts with the State of Utah to administer HMIS. All service agencies in the region and the rest of the state are under a uniform data standard for HUD reporting and local ESG funders. All ESG funded organizations participate in HMIS. HMIS is supported by Client Track.

Salt Lake Continuum of Care conducts an annual point in time count at the end of January to count sheltered (emergency shelter and transitional housing) and unsheltered homeless individuals. Unsheltered homeless individuals are counted by canvassing volunteers. The volunteers use VI-SPDAT to interview and try to connect unsheltered homeless individuals into services.

A number of critical reports define not only the issues facing the homeless but likely solutions to these issues including the Salt Lake City Housing Needs Assessment, the State of Utah 2013 Comprehensive Report on Homelessness. The following are essential facts that regarding homelessness in the community:

- .55% of Utah's population is homeless
- 43% of our homeless live in family groups of parents and children
- Youth between the ages of 18 and 24 comprise 28% of our homeless population
- Domestic Violence touches 28% of our homeless population
- 3% of the homeless population in Utah is experiencing "chronic" homelessness
- 75% of our homeless population is white
- About 73% of all homeless persons experience mental illness, domestic violence or other barriers to stable housing

According to the 2014 Point in Time Count, Salt Lake County has 2,072 homeless individuals, 92 of whom are unsheltered. Annually, Salt Lake County will have 9,356 persons experience homelessness, 431 will be chronic.

Table NA-40.1 Homeless Needs Assessment

Population	Experiencing Homelessness on a Given Night: Unsheltered	Experiencing Homelessness on a Given Night: Sheltered
Persons in Households with Adult(s) and Child(ren)	5	813
Persons in Households with Only Children	0	2
Persons in Households with Only Adults	105	1178
Chronically Homeless Individuals	25	265
Chronically Homeless Families	1	11
Veterans	15	260
Unaccompanied Youth	0	616
Persons with HIV	0	49

Source: 2014 Salt Lake County Point-In-Time

Table NA-40.2 Nature and Extent of Homelessness

Population	Sheltered	Unsheltered
Race		
White	1786	114
Black or African American	215	2
Asian	32	2
American Indian or Alaska Native	125	9
Pacific Islander	29	0
Ethnicity		
Hispanic	534	27
Not Hispanic	1719	98

Source: 2014 Salt Lake County Point-In-Time

## Estimate the number and type of families in need of housing assistance for families with children and the families of veterans.

Salt Lake has 250 families (818 individuals) experiencing homelessness and zero homeless veteran families. The primary tool to help these families is rapid re-housing to reduce the time families experience homelessness to as short as possible. Families traditionally experience homelessness for short periods of time following cataclysmic events. Continuing the rapid re-housing program will help families while they experience these catastrophic times.

## Describe the Nature and Extent of Homelessness by Racial and Ethnic Group.

The majority of individuals experiencing homelessness are white, non-Hispanic (1,719). The second largest group is Hispanic (534), followed by African American (215) and American Indian (125). This is similar to the make-up of Salt Lake City where white, non-Hispanic make up 75% of the population, Hispanic (22%), African American (3%) and American Indian (1%).

## Describe the Nature and Extent of Unsheltered and Sheltered Homelessness.

Salt Lake has 2,253 homeless individuals who are sheltered and 127 unsheltered homeless individuals. The Salt Lake homeless services community does a good job sheltering homeless individuals. However, it must continue to work to move people out of emergency shelters and transitional housing and into permanent stable housing.

## NA-45 NON-HOMELESS SPECIAL NEEDS ASSESSMENT - 91.205(b.d)

#### Introduction

This section analyses the needs of non-homeless special populations to include the elderly, persons with disabilities (including physical, mental, developmental, as well as persons with chronic substance abuse disorders), persons living with HIV/AIDS, victims of dating/domestic violence, single-parent households, large family households and immigrants.

Table NA-45.1 HOPWA Formula and HIV Surveillance

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Current HOPWA formula use:	
Cumulative cases of AIDS reported	1,949
Area incidence of AIDS	45
Rate per population	4%
Number of new cases prior year (3 years of data)	142
Rate per population (3 years of data)	4.27%
Current HIV surveillance data:	
Number of persons living with HIV (PLWH)	1,882
Area Prevalence (PLWH per population)	167.48
Number of new HIV cases reported last year	N/A

Source: U.S. Centers for Disease Control HIV Surveillance

Table NA-45.2 HIV Housing Needs

Type of HOPWA Assistance	Estimates of Unmet Need
Tenant Based Rental Assistance	45
Short-term Rent, Mortgage, and Utility	0
Facility Based Housing (Permanent, short-term or transitional)	0

Source: HOPWA CAPER and HOPWA Beneficiary Verification Worksheet

## Describe the characteristics of special needs populations in your community:

A description of special needs populations in Salt Lake City is as follows:

#### Elderly

Salt Lake City's population tends to be fairly young compared to the population of the rest of the United States. A metric called the senior dependency ratio measures the number of people aged 65 and older to every 100 working aged people (people between 20 and 64). When evaluating the senior dependency ratio of Salt Lake City as compared to the county, state, and nation, Salt Lake City has a higher proportion of working age residents compared to seniors, as demonstrated in Table NA-45.3.

Table NA-45.3 2010 Senior (65+) Dependency Ratio

	Zoro cernor (co-) Dependency reacto		
Senior Dependency Ratio			
	Salt Lake City	13.8	
	Salt Lake County	14.0	
	Utah	15.2	
	United States	21.8	

Source: U.S. Department of Labor: Bureau of Labor Statistics and Bureau of Economic and Business Research, Salt Lake City Census 2010 Atlas

Relative to out-of-state peer communities and the nation as a whole, forecasted growth in the Salt Lake City senior population is low. However, both the sheer number and share of the senior population are projected to increase countywide, as demonstrated in **Table NA-45.4**. Increases in the City's senior population will have a dramatic impact on housing preferences and demands. Increases in the senior population will not only affect housing needs, but will also impact the capacity of local healthcare, supportive services, transportation, and other needs.

Table NA-45.4 2010-2050 Population Projections, Salt Lake County Senior (65+)

Year	Total Population	Population 65+	65+ Share
2010 (actual)	1,029,655	89,367	8.68%
2030	1,340,665	186,012	13.87%
2050	1,659,566	311,952	18.80%

Source: 2010 Census and Utah Population Estimates Committee

As demonstrated in Figure NA-45.1, residents that are senior are concentrated in the city East Bench and upper Avenues neighborhoods. These neighborhoods contain an older and largely single-family housing stock.

Percent of Block Group Residents that are Seniors, Salt Lake City, 2010

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Senior Population

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Source: BBC Research and Consulting, Housing Market Study: Salt Lake City Corporation, 2013

#### Persons with Disabilities

According to the 2009 - 2013 American Community Survey estimates, 10.7% of Salt Lake City's population is living with a disability. The City's elderly population is most affected by disability with 37.5% of individuals over the age of 65 being considered to have at least one disability. Within this population, the most common disabilities are ambulatory difficulty (23.1%), hearing difficulty (18.6%), and those individuals who have an independent living difficulty (17.1%).<sup>20</sup>

Independent living difficulty

Self-care difficulty

Ambulatory difficulty

Cognitive difficulty

Vision difficulty

Hearing difficulty

0%

10%

20%

30%

Figure NA-45.2 Salt Lake City Disability Prevalence, 65+

Source: U.S. Census Bureau, 2009-2013 American Community Survey 5-Year Estimates

For individuals 18-64 years of age, an estimated 9.4% have a disability. The most prevalent disabilities in this age group are cognitive disability (4.4%), ambulatory difficulty (3.9%), and independent living difficulty (3.0%).

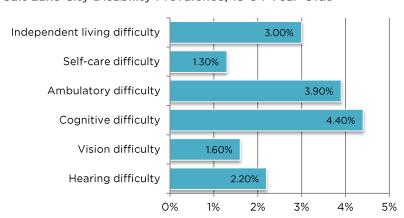


Figure NA-45.3 Salt Lake City Disability Prevalence, 18-64 Year-Olds

Source: U.S. Census Bureau, 2009-2013 American Community Survey 5-Year Estimates

 $<sup>^{\</sup>rm 20}$  U.S. Census Bureau, 2009-2013 American Community Survey 5-Year Estimates

#### Female-Headed Households with Children

In Salt Lake City, there are 7,300 households headed by single females with no husband present. Of that group, 4,047 of these households have children under the age of 18 years old present in the home.<sup>21</sup> These households frequently face many unique and significant challenges that other populations do not necessarily face. According to the 2009-2013 American Community Survey 5-Year Estimates, Salt Lake City's family poverty rate is 13.7%, while the single-mother household poverty rate is 38.7%.

Single female-headed households with children often lack the resources necessary to find adequate childcare or job training services. This in turn impacts the woman's ability to provide stable housing and care for her children. If a mother is able to find work and childcare, the rising cost of childcare further diminishes single mothers' paychecks.

#### Immigrants and Refugees

Salt Lake City's thriving economy, educational opportunities, and availability of services attracts immigrants from around the world. Since opening in 1994, the International Rescue Committee's Salt Lake City branch has resettled over 9,000 individuals from roughly 15 countries, with approximately 500 to 550 individuals resettled in the Salt Lake area each year.<sup>22</sup> Besides refugee resettlement, Salt Lake City attracts immigrants for job opportunities, university studies, and family connections. According to the 2009-2013 ACS 5-Year Estimates, 32,357 (17.2%) of Salt Lake City's 188,141 residents are foreign born.

## Victims of Dating and Domestic Violence

According to Utah's annual domestic violence report, 29 Utahans lost their lives to domestic-violence related causes in 2012, with 11 of these victims residing in Salt Lake County. In addition, a total of 3,114 men, women, and children were sheltered in 15 Utah domestic violence shelters during the same year. Individuals entering the domestic violence shelter system are staying for longer periods of time, with the average number of days climbing from 24 in 2009 to 29.9 in 2011.<sup>23</sup> There are many barriers for victims of domestic violence to overcome including securing permanent and stable housing; coping with trauma, accessing support for health and mental healthcare; and addressing the needs of children.

### **Large-Family Households**

A large family is defined as having five or more members. According to the Salt Lake City Fair Housing Equity Assessment, the number of large family households receiving public assistance in Salt Lake City in 2012 totaled 8,913, a 24.7% increase from 2007. The vast majority of large family households receiving public assistance reside on the city's west side in zip codes 84104

<sup>&</sup>lt;sup>21</sup> U.S. Census Bureau, 2009-2013 American Community Survey 5-Year Estimates

<sup>&</sup>lt;sup>22</sup> Refugee Resettlement Program, http://www.rescue.org/us-program/us-salt-lake-city-ut/refugee-resettlement-program
<sup>23</sup> Utah State, *Utah Office on Domestic & Sexual Violence, No More Secrets: Utah's Domestic and Sexual Violence Report,*2013

and 84116, with over 63% of the large family households receiving public assistance residing in these zip codes.<sup>24</sup>

## Persons with HIV/AIDS

A report published by the Utah Department of Health indicates that 2,614 persons were living with HIV/AIDS in the State of Utah in December 2011. For nearly a decade, the number of people newly diagnosed with HIV in Utah declined steadily until 2011. After Utah experienced a large decrease in the number of cases during 2010, HIV infections have increased each year. During 2012, 110 people were diagnosed with HIV (3.9 cases per 100,000 population).<sup>25</sup>

Medical and supportive resources for persons with HIV/AIDS are concentrated in Salt Lake City and Salt Lake County. Therefore, the majority of Utah's population with HIV/AIDS comes to Salt Lake City for medical treatment and services. This places a burden on local resource delivery systems aimed at providing stable housing, supportive services, and case management for these individuals.

## What are the housing and supportive service needs of these populations and how are these needs determined?:

The housing and supportive service needs of special populations was determined through focus groups with public service stakeholders, an evaluation of data derived from organizations who work with these populations, and other local and national data sources. Needs are as follows:

#### Elderly

The housing and supportive service needs of Salt Lake City's elderly population will increase as the baby boomer generation continues to age. Elderly residents are in a greater need for housing maintenance and rehabilitation assistance than the population as a whole. The areas of the City where elderly populations are concentrated, the East Bench and upper Avenues neighborhoods, contain an older and mostly single-family housing stock. There is a need to retrofit, update and provide accessibility modifications for housing units occupied by elderly residents to allow them the opportunity to age in place. In addition to housing assistance, elderly populations are in need of in-home medical care, food services, and transportation services.

## Persons with Disabilities

Affordable, stable, long-term housing is the most critical need for persons with mental, physical and/or development disabilities, as well as persons suffering from addiction. Persons with mental, physical, developmental and substance abuse disabilities are more likely to experience housing instability and homelessness than the population as a whole. According to

<sup>&</sup>lt;sup>24</sup> Utah Department of Health, Utah HIV Fact Sheet, 2012

<sup>&</sup>lt;sup>25</sup> Bureau of Economic and Business Research, University of Utah, Salt Lake City: Fair Housing Equity Assessment, 2013

Utah State's 2014 Comprehensive Report on Homelessness, chronically homeless persons placed in permanent supportive housing during 2014 had the prevalence of disabling conditions as follows:<sup>26</sup>

Mental illness: 54%Alcohol abuse: 21%Substance abuse: 14%

• Chronic health condition: 23%

Physical disability: 20%

More than one disabling condition: 39%

More long-term, stable housing is needed to address the needs of disabled populations. Disabled populations can experience several barriers in accessing housing and supportive services, including housing discrimination, cognitive abilities, lack of documentation, coordination of resources, substance abuse and instability. As such, accessibility modifications, behavioral and medical services, and other supportive services are also needed to address the needs of disabled populations. In addition, more residential and transitional housing opportunities are need to address the needs of extremely low-income persons with chronic alcohol and substance addictions.

#### Female-Headed Households with Children

As with other special populations, more long-term, stable housing is needed to address the needs of low-income female-headed households with children. In addition, job training and employment placement services are needed to assist single-mothers in maximizing their incomes. Affordable childcare services that provide extended hours are needed to allow flexibility with hours of employment.

#### Immigrants and Refugees

Refugee and low wage immigrants are not only in need of affordable housing, but are also in need of accessible services relating to cultural orientation, healthcare, legal assistance, transportation, and other supportive services. Language, family size, lack of income/employment history, lack of credit and different cultural norms can act as barriers to securing adequate affordable housing. As such, refugees and immigrants are at a high risk for housing discrimination and other fair housing impediments.

Several types of services are needed to provide a path to self-sufficiency for immigrants and refugees, including housing, immigration, language and employment. Resettlement programs, currently provided through the Asian Association of Utah, Catholic Community Services and International Rescue Committee, take a comprehensive approach to the long-term outcomes of resettlement.

<sup>&</sup>lt;sup>26</sup> State of Utah, 2014 Comprehensive Report on Homelessness

### Victims of Dating/Domestic Violence

Victims of domestic violence are at a greater risk for housing instability and homelessness, as they usually reside with their abuser. Many victims do not have the income and/or resources to secure housing on their own. Therefore, emergency and transitional housing opportunities are needed to provide victims with a resource to escape the cycle of abuse. In addition, many victims are in need of supportive services to address physical and mental trauma.

The Young Women's Christian Association (YWCA) is Salt Lake City's primary resource for victims of domestic violence seeking out emergency shelter services. Emergency and extended shelter facilities are available twenty-four hours a day. In addition, the YWCA provides transitional housing for women and dependent children for up to 2 years through a partnership with the Salt Lake City Housing Authority.

#### Large-Family Households

The City currently lacks the housing stock to serve the needs of large family households. Large-family households are in need of affordable rental housing with three or more bedrooms. Rental housing stock large enough for families with five or more persons is currently concentrated on the City's west side. Opportunities for affordable rental housing large enough to accommodate large families needs to be expanded citywide.

#### Persons with HIV/AIDS

As with other special populations, more long-term, stable housing is needed to address the needs of persons with HIV/AIDS. It can be difficult for some persons with HIV/AIDS to access and/or maintain housing services because of substance abuse and physical/mental health issues. These barriers also prevent persons with HIV/AIDS from accessing and maintaining employment and/or income support programs.

Salt Lake City's Division of Housing and Neighborhood Development is committed to ensuring HOPWA project sponsors work together in a coordinated, collaborative, and flexible manner to effectively serve HOPWA program participants. This includes supporting efforts for HOPWA-assisted households to access and maintain housing, medical treatment, and sources of income. Project sponsors network with each other to alleviate identified barriers and promote an environment that ensures HOPWA clients are in treatment and have access to safe, decent, and affordable housing. Clients with mental and substance abuse problems can receive case management services through Utah AIDS Foundation to obtain further access to services.

Discuss the size and characteristics of the population with HIV/AIDS and their families within the Eligible Metropolitan Statistical Area:

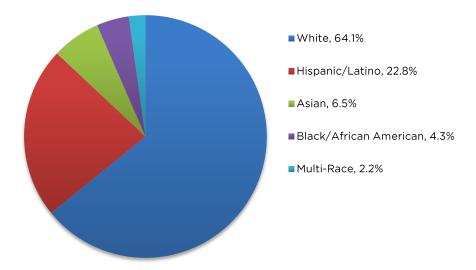
Utah has a relatively low rate of new HIV diagnoses compared to the rest of the United States. In 2012, 110 individuals were diagnosed with HIV, representing a rate of 3.9 new cases of HIV

per 100,000 population according to the Utah Department of Health.<sup>27</sup> Salt Lake County has the highest rates of new HIV diagnoses within Utah, at a rate of 5+ per 100,000, but they also have one of the higher percentages of individuals who have ever been tested for HIV which may have contributed to this higher percentage.

While new cases of HIV/AIDS in Utah declined steadily until 2009, and then dropped significantly in 2010, the past few years have seen a steady uptick in the number of cases in Utah.<sup>28</sup> However, it is important to take into account that because Utah has so few cases each year (86 new cases in 2010, 110 new cases in 2012), small changes have a larger impact on this rate.

Of particular importance, however, is the racial disparity in the prevalence of new HIV cases. In 2011, 22.8% of new HIV cases were for Hispanic or Latino individuals who only account for 13% of the population in Utah:<sup>29</sup>

Figure NA-45.4
Estimated Adults and Adolescents Diagnosed with HIV by Race and Ethnicity, Utah 2011



Source: Centers for Disease Control and Prevention, Utah – 2013 State Health Profile, http://www.cdc.gov/nchhstp/stateprofiles/pdf/utah\_profile.pdf

Individuals newly diagnosed with HIV already progressed to AIDS at the time of diagnosis is also significantly skewed to Hispanic and American Indian/Alaska Native individuals, as demonstrated in **Table NA-45.5**.<sup>30</sup> In addition, half of females newly diagnosed with HIV have

30 Utah Department of Health, Utah HIV Fact Sheet, 2013

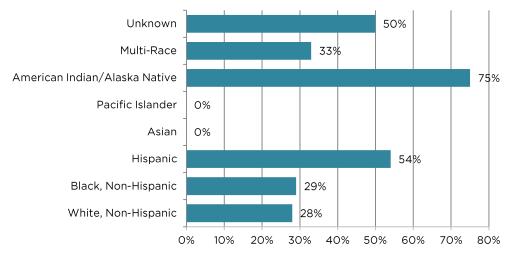
<sup>&</sup>lt;sup>27</sup> Utah Department of Health, Utah HIV Fact Sheet, 2013

<sup>&</sup>lt;sup>28</sup> Utah Department of Health, Utah HIV Fact Sheet, 2013

<sup>&</sup>lt;sup>29</sup> Centers for Disease Control and Prevention, Utah - 2013 State Health Profile

had the disease progress to AIDS by the time of diagnosis, as compared to 30% of males. This indicates low testing rates, especially among female and minority populations.

Figure NA-45.5 Percent of New Cases with AIDS at HIV Diagnosis by Race and Ethnicity, Utah 2012



Source: Utah Department of Health, Utah HIV Fact Sheet, http://health.utah.gov/epi/diseases/hivaids/surveillance/hiv\_2012\_testing.pdf

# NA-50 NON-HOUSING COMMUNITY DEVELOPMENT NEEDS - 91.215(f)

### Describe the jurisdiction's need for Public Facilities:

### Fire

In 2013 the City finished the construction on a new \$125 million Public Safety Building fulfilling future need for additional growth-related administrative staff. However, in order to maintain the current service level and accommodate the service needs of projected growth Salt Lake City's Fire Department plans to invest approximately \$13.6 million in capital facilities over the next ten years (2012-2021), \$5.13 million of which is impact fee eligible.

The impact fee eligible portion includes a proportional share of the cost to plan for and construct the relocated Fire Station #3 and the new Fire Station #14, and to provide Fire Station #14 with a fire suppression vehicle. The remaining \$8.5 million is the result of correcting an existing deficiency and is not impact fee eligible. This amount must be funded with revenue sources other than impact fees.

### **Police**

In 2013 Salt Lake City constructed a \$125 million Public Safety Building meeting the future need for additional growth-related officers. However, the Police Department must replace its current Police Evidence and Crime Lab in order to provide its desired level of service. This facility will be larger than the existing facility that is being replaced in order to provide

capacity for processing and housing evidence associated with the projected growth in population.

In order the maintain the current level of service and accommodate the service needs of projected growth The Salt Lake City Police Department plans to invest approximately \$9.0 million in capital facilities over the next ten years, \$2.25 million of which is impact fee eligible. The impact fee eligible portion includes a proportional share of the police evidence and crime lab facility. The remaining \$6.8 million is the result of correcting an existing deficiency in available space and investing in improved service levels, and is not impact fee eligible. This amount must be funded with revenue sources other than impact fees.

#### Parks and Public Lands

In order to maintain the current level of service the Salt Lake City Parks and Public Lands Division plans to invest approximately \$51.7 million in capital facilities over the next ten years, \$17.1 million of which is impact fee eligible. The remaining \$35.4 million is the result of correcting existing deficiencies in facilities and investing in improved service levels, and is not impact fee eligible. This amount must be funded with revenue sources other than impact fees.

#### How were these needs determined?

### Fire

The Salt Lake City Fire Department participated in developing an Impact Fees Facilities Plan (IFFP) that identifies the capital facilities the City will need to build within the next ten years (2012-2021) to continue the current level of service and accommodate the service needs of projected growth.

Fire Department owns approximately \$97.6 million of capital assets. These assets are used to provide the Department's current level of service of an average response time of 4 minutes 28 seconds. The IFFP determined the investment per unit needed to maintain the current level of service by dividing the total replacement value of its current capital assets by the number of current households and non-residential square feet whose owners have invested in these assets. The Fire Department needs were calculated by multiplying the aforementioned investment per unit by the projected population growth.

#### Police

The Salt Lake City Police Department participated in developing an Impact Fees Facilities Plan (IFFP) that identified the capital facilities the City will needed to build within the next ten (2012-2021) years to continue the current level of service and accommodate the service needs of projected growth.

Salt Lake City Police Department currently owns approximately \$133.4 million of capital assets. These assets are used to provide the Department's current level of service of 2.35 sworn officers per 1,000 population.

The IFFP determined the investment per unit needed to maintain the current level of service by dividing the total replacement value of the current capital assets of the Salt Lake City Police Department by the number of current households and non-residential square feet whose owners have invested in these assets. The Police Department needs were then calculated by multiplying the aforementioned investment per unit by the projected population growth.

### Parks and Public Lands

The Salt Lake City Parks and Public Lands Division participated in developing an Impact Fees Facilities Plan (IFFP) that identifies the capital facilities the City will need to build within the next ten years (2012-2021) to continue the current level of service and accommodate the service needs of projected growth.

Salt Lake City Parks and Public Lands Division currently owns approximately \$321.3 million of capital assets. These assets are used to provide the Division's current level of service of 5.05 acres of developed park land and trails and 6.15 acres of open space per every 1,000 residents. The IFFP calculated the current investment per unit by dividing the total replacement value of the current capital assets of the Salt Lake City Parks and Public Lands Division by the number of current households whose owners have invested in its current assets. The Parks and Public Lands Division needs were calculated by multiplying the aforementioned investment per unit by the projected population growth.

#### Describe the jurisdiction's need for Public Improvements:

In order to maintain the current level of service Salt Lake City Streets and Transportation Divisions plan to invest approximately \$73.4 million in capital facilities over the next ten years, \$15.9 million of which is impact fee eligible. The remaining \$58.3 million is the result of correcting an existing deficiency in available space and investing in improved service levels, and is not impact fee eligible. This amount must be funded with revenue sources other than impact fees.

#### How were these needs determined?

The Salt Lake City Streets and Transportation Divisions participated in the development of a Impact Fees Facilities Plan (IFFP) that identifies the capital facilities the City will need to build within the next ten years (2012-2021) to continue the current level of service and accommodate the service needs of projected growth.

Salt Lake City Streets and Transportation Divisions currently own approximately \$1.7 billion of capital assets. These assets are used to provide the Divisions' current level of service of "C." Level-of- Service (LOS) C describes at or near free-flow operations. Ability to maneuver through lanes is noticeably restricted and lane changes require more driver awareness.

Minimum vehicle spacing is about 220ft (67m) or 11 car lengths. At LOS C most experienced drivers are comfortable, roads remain safely below but efficiently close to capacity, and posted speed is maintained. Minor incidents may still have no affect but localized service will have noticeable affects and traffic delays will form behind the incident. This is the targeted LOS for some urban and most rural highways.

The IFFP determined the investment per unit needed to maintain the current level of service by dividing the total replacement value of its current capital assets by the number of current households and non-residential square feet whose owners have invested in these assets. The Streets and Transportation Division needs were calculated by multiplying the aforementioned investment per unit by the projected population growth of 8,823 people over the ten-year plan period. This equates to approximately 3,803 new residential units and 3,923,562 new square feet of non-residential space.

## Describe the jurisdictions need for Public Services:

Through needs assessments and data analysis Salt Lake City has identified the following homeless public service needs:

### Homeless Public Service Needs

- Expand options for housing for the top users of homeless services
- Expand the number permanent supportive housing units
- Enhance and expand the capacity of homeless day services
- Explore a centralized location for all existing and future homeless services
- Improve the public safety in neighborhoods and parks surrounding homeless services
- Animate neighborhoods and parks around homeless services for both homeless and non-homeless individuals.

The needs of Salt Lake City's low to moderate-income residents and special populations identified through the Consolidated Plan planning process are as follows:

### Non-Homeless Public Service Needs

- Economic development
   Expand access to job readiness and self-sufficiency programs for low-income adults;
   retraining programs; community-based job training; job centers near public transit,
   viable neighborhood business nodes.
- Education
   Expand access to early childhood education; adult education and training; tutors and mentors; out-of-school programs; English as a second language (ESL) training.

### Health

Expand access to healthcare; integrated healthcare opportunities (e.g. co-location of primary care and behavioral health services); healthy food; nutrition education; mental health and substance abuse prevention and treatment; senior services; services for persons with disabilities.

#### Transportation

Expand affordable public transportation; alternative forms of transportation; policies that promote walkability; multimodal transportation infrastructure; access to transportation hubs near businesses and job opportunities, and in low-income neighborhoods; coordination between the bus system and TRAX.

### Housing

Expand public service housing programs to include rapid re-housing, tenant-based rental assistance (TBRA), project-based rental assistance (PBRA), landlord/tenant mediation, housing placement services, homelessness prevention, fair housing; homebuyer education, refugee resettlement; housing supportive services for at-risk populations.

#### How were these needs determined?

Salt Lake City's homeless needs are determined through evaluation of the annual Continuum of Care (CoC) Point in Time Study and Housing Inventory Chart, as well as the Salt Lake City Long Term Needs Assessment. Each of these assessments reports on available housing and resources for people experiencing, and at risk of homelessness.

The non-homeless public service needs of Salt Lake City's low to moderate-income residents and special populations were determined through focus groups with public service stakeholders, an evaluation of data derived from organizations who work with these populations, other local and national data sources, and an evaluation of local resources.

# HOUSING MARKET ANALYSIS

The Market Analysis provides a clear picture of the environment in which Salt Lake City will administer their federal grant programs over the course of the Consolidated Plan. In conjunction with the Needs Assessment, the Market Analysis provides the basis for the Strategic Plan and the programs and projects to be administered.

## MA-05 OVERVIEW

Beginning in 2008 the housing market crisis impacted Salt Lake City neighborhoods considerably. Rising foreclosure rates caused property values to decline and halted residential construction. Existing home sales decreased due to economic instability and tightening lending standards. Now that the housing market has nearly recovered to pre-crisis levels, significant shifts can be seen in the demand for owner and renter-occupied housing and the resulting impact on the supply of affordable housing. Some key housing market highlights are as follows:

- Between 2000 and 2013, the cost of housing significantly increased for both renters and homeowners. The median contract rent increased by 33% and home values increased by 55%. During the same time period, the median household income only increased by 24%. Since incomes did not keep up with increases in housing costs, it has become more difficult for residents to buy or rent a home. The homeownership rate decreased from 56.9% in 2000 to 49.5% in 2013.<sup>31</sup>
- The Salt Lake City area apartment vacancy rate is the lowest in thirteen years at 3.0%.<sup>32</sup> A tight rental market and rising rents create a barrier for households in need of affordable housing.
- Barriers to affordable housing development include both market and regulatory
  factors to include land costs, construction costs, financing resources, foreclosures,
  neighborhood market conditions, economic conditions, land use regulations,
  development assessments, permit processing procedures, a lack of zoning incentives
  and landlord-tenant policies.
- There are three racially/ethnically concentrated areas of poverty (RCAP/ECAP) in Salt Lake County, two of which are in Salt Lake City<sup>33</sup>. An RCAP/ECAP is defined as a census tract with a family poverty rate greater than or equal to 40 percent, or a family poverty rate greater than or equal to 300 percent of the metro tract average, and a majority non-white population, measured at greater than 50 percent.
- A dissimilarity of mortgage denials and approvals exists between racial and ethnic
  populations in Salt Lake County. The mortgage application denial rate for Hispanics in
  Salt Lake County is double that of white non-Hispanics. After adjusting for differences
  in income, the variance in denial rates is unchanged. In addition, Hispanics are more
  likely to be the victim of predatory lending. Hispanics received high interest loans at
  three times the rate of non-Hispanic whites.<sup>34</sup>

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<sup>&</sup>lt;sup>31</sup> U.S. Census Bureau, 2009-2013 American Community Survey 5-Year Estimates

<sup>32</sup> Cushman Wakefield, Apartment Market Report: Greater Salt Lake Area, 2014

<sup>&</sup>lt;sup>33</sup> Bureau of Economic and Business Research, University of Utah, Regional Analysis of Impediments to Fair Housing Choice Salt Lake County, 2014

<sup>&</sup>lt;sup>34</sup> Bureau of Economic and Business Research, University of Utah, Regional Analysis of Impediments to Fair Housing Choice Salt Lake County, 2014

# MA-10 NUMBER OF HOUSING UNITS - 91.210(a)&(b)(2)

#### Introduction

According to the 2009-2013 American Community Survey 5-Year Estimates, there are 80,212 total housing units in Salt Lake City, up from 77,054 in 2000 – a 4% increase. The city's housing stock accounts for 22% of the housing units in Salt Lake County. Just fewer than half, 48.5%, of the units are owner-occupied.

Table MA-10.1 All Residential Properties by Number of Units

Property type	Number	%
1-unit detached structure	38,886	48%
1-unit, attached structure	3,002	4%
2-4 units	11,803	15%
5-19 units	9,885	12%
20 or more units	16,021	20%
Mobile Home, boat, RV, van, etc	615	1%
TOTAL	80,212	100%

Source: U.S. Census Bureau, 2009-2013 5-Year American Community Survey

Table MA.10.2 Unit size by Tenure

onit size by renare								
Unit Size by Tenure	Owi	ners	Renters					
Offic Size by Tellure	Number	%	Number	%				
No bedroom	181	0%	2,092	5%				
1 bedroom	1,657	5%	14,244	38%				
2 bedrooms	9,068	25%	12,756	36%				
3 or more bedrooms	25,576	70%	8,068	21%				
TOTAL	36,482	100%	37,160	100%				

Source: U.S. Census Bureau, 2009-2013 5-Year American Community Survey

# Describe the number and targeting (income level/type of family served) of units assisted with federal, state, and local programs:

Salt Lake City's Division of Housing and Neighborhood Development and community partners utilize federal, state and local funding to expand housing opportunities for low and moderate-income households, as well as vulnerable and at-risk populations. Sources of financing include low-income housing tax credits, CDBG, HOME, ESG, HOPWA, Salt Lake City Housing Trust Fund, and the Olene Walker Housing Loan Fund. The following funding sources are utilized to target specific housing activities:

### **CDBG**

A portion of Salt Lake City's CDBG funding is utilized for housing activities, including housing rehabilitation, emergency home repair, housing education, tenant-based rental assistance and down payment assistance. CDBG funding is targeted to households earning 0% to 80% AMI.

#### ESG

Salt Lake City utilizes ESG funds to provide homelessness prevention assistance to households who would otherwise become homeless and to provide assistance to rapidly re-house persons who are experiencing homelessness. The funds provide for a variety of assistance, including emergency shelter, homeless prevention, short-term or medium-term rental assistance, housing placement, and housing stability case management. ESG funding is targeted to extremely low-income individuals and households.

#### HOME

Salt Lake City utilizes HOME funds to provide a wide range of activities including building, buying, and/or rehabilitating affordable housing for rent or homeownership, as well as providing direct rental assistance to low-income people. HOME funding is targeted to households earning 0% to 80% AMI.

#### **HOPWA**

Salt Lake City administers the HOPWA program for the Salt Lake EMSA, which includes Salt Lake, Summit, and Tooele Counties. HOPWA funds are utilized to provide the following housing services to HOPWA eligible persons:

- Housing Information Services
- Tenant-based Rental Assistance (TBRA)
- Project-based Rental Assistance (PBRA)
- Short-term Rent, Mortgage, Utility Assistance (STRMU)
- Permanent Housing Placement Assistance (PHP)
- Housing Supportive Services
- Housing Coordination/Resource Identification

HOPWA funding is target to extremely low to low-income individuals diagnosed with HIV/AIDS.

#### Local Funds

The Salt Lake City Housing Trust Fund provides financial assistance to support the development and preservation of affordable and special needs housing in Salt Lake City. Eligible activities include acquisition, new construction, and rehabilitation of both multi-family rental properties and single-family homeownership. Funding is targeted to households earning up to 80% AMI. Projects are prioritized primarily utilizing the following criteria:

- Level of community impact
- Level of demonstrated need
- Alignment with Salt Lake City's policies

### Low-Income Housing Tax Credit (LIHTC)

The Utah Housing Corporation's (UHC) Multifamily Finance Department is committed to partnering with developers and investors to utilize State and Federal Tax Credits and bond financing. These resources facilitate the development of new and rehabilitated apartments to provide housing for low-income families, senior citizens, and more. The program increases the availability of rental housing to households earning 60 percent or less of the area median income.

During the 2013-14 program year, UHC allocated \$7.3 million in annual 9% federal tax credits and \$1 million in annual 4% federal tax credits statewide. Allocated tax credits generated over \$143 million in affordable housing construction activity, providing 983 additional housing units across Utah for lower income households.

#### State Funds

The Olene Walker Housing Loan Fund's Multi-Family Program provides financial assistance for the acquisition, construction, or rehabilitation of affordable rental housing of five or more units. Most of the multifamily projects target households at or below 50% of area median income (AMI), and the median income of all households served through the OWHLF is 40% AMI. Fifteen percent of overall funding is set-aside for developing special-needs housing for persons who are elderly or have disabilities.

During fiscal year 2013, the fund supported construction or rehabilitation of 538 units of multifamily housing, as well as 122 single-family units statewide.

# Provide an assessment of units expected to be lost from the affordable housing inventory for any reason, such as expiration of Section 8 contracts:

Of Salt Lake City's publically subsidized rentals, several developments have units with affordability contracts that expire within the next ten years. The State of Utah's Community Services Office manages a database of public and assisted rental developments throughout Utah. According to the database, forty-six developments located in Salt Lake City have at least one affordability contract scheduled to expire within the next ten years. Identified developments are as follows:

Table MA-10.3 Housing Developments with at Least One Affordability Contract Expiring within the Next Ten Years

Project	Total Units	Nearest Expiration
Artspace Bridge	62	1/1/2016
Ashby Apartments	27	1/1/2020
Aspenview Apartments	16	11/2/2018
Bigelow Apartments	45	1/1/2018
Bradley Apartments	8	1/1/2023
Calvary Tower	30	12/31/2014
Capitol Villa Senior Apartments	108	1/1/2018
Cedar Crest	12	1/1/2023
Citifront Apartments	155	1/1/2018
Country Oaks II	17	1/1/2024
Edison Place	95	1/1/2019
Escalante Park III	80	1/1/2017
Hamilton Place	64	6/4/2016
HASLC Townhomes (257 N Redwood Rd)	22	1/1/2021
Jacob Apartments	12	2/28/2017
James E Kier Retirement Apts	51	1/1/2020
Jefferson Circle	20	5/31/2024
Jefferson School Apartments II	84	1/1/2020
Jefferson School Apartments	84	1/1/2017
Lincoln Arms	16	1/1/2017
Lowell Apartments	80	1/26/2016
Northgate at the Gateway	330 (160 affordable)	1/1/2017
Old Kent Apartments	7	1/1/2018
Pauline Downs Apartments	14	1/1/2024
Pittsburgh House Lofts	14	1/1/2020
Rio Grande Hotel	49	1/1/2023
Ritz	30	1/1/2020
Riverside Cove	28	1/1/2023
Riverwood Cove Apartments	110	1/1/2022
Safe Haven (Phase II)	24	1/1/2018
Sedona Apartments	16	7/12/2020
Shadow Glen	10	1/1/2021
Smith Apartments	22	1/1/2023
Smith Apartments (South)	16	1/1/2023
Sophie Apartments	25	1/1/2019
Stratford Apartments	46	1/1/2022
Sunrise Metro	100	1/1/2022
Towngate Apartments	374	1/1/2022
Trenton Apartments	37	1/1/2019
Trolley Lane	17	1/1/2017
Wendell Apartments	32	8/1/2015
Westgate Apartments	60	1/1/2017
Westgate II Apartments	36	1/1/2019
Wilford Apartments	48	1/1/2016
Wolfson West Apartments	14	1/1/2018
Wasatch Manor	184	8/1/2015

\*Note: Many of the projects listed above have a mix of units with multiple affordability periods. The date indicated above is for the affordability period expiring soonest.

## Does the availability of housing units meet the needs of the population?

According to an apartment market report completed in the summer of 2014, the Salt Lake City area apartment vacancy rate is the lowest in thirteen years at 3.0%.35 With rental inventory nearly fully occupied, it is difficult for households at all AMI levels to find adequate rental housing, with increased difficulty for households at lower AMIs. Limitations on housing choice are particularly significant for the low-income elderly, who both have the highest levels of disability and tend to live in older housing stock. Housing availability for persons with a disability will become increasingly scarce as the Baby Boomer cohort increases in age.

# Describe the need for specific types of housing:

Salt Lake City has evaluated the need for specific housing types in consideration of current housing needs and future population changes. Currently, specific segments of Salt Lake City's population are not well-served by the housing market, with gaps in the following types of housing:

- Affordable rental housing for extremely low-income households
- Affordable and accessible housing for persons with disabilities
- Affordable rental housing for large families
- Permanent supportive housing for vulnerable populations to include individuals who are chronically homeless, mentally disabled, physically disabled and others

## MA-15 COST OF HOUSING - 91.210(a)

#### Introduction

Between 2000 and 2013, the cost of housing significantly increased for both renters and homeowners. As demonstrated in Table MA-15.1, the median contract rent increased from \$516 in 2000 to \$698 in 2013, a 35% increase. Home values increased 55%, from \$152,400 to \$236,600. During the same time period, the median household income only increased by 24%, from \$36,944 in 2000 to \$45,862 in 2013. Since incomes did not keep up with increases in housing costs, it is more difficult for residents to buy or rent a home. The homeownership rate decreased from 56.9% in 2000 to 49.5% in 2013.

Table MA-15.1

Cost of Housing

	Base Year: 2000	Most Recent Year: 2013	% Change
Median Home Value	\$152,400	\$236,600	55%
Median Contract Rent	\$516	\$698	35%

Source: U.S. Census Bureau 2000 Census (Base Year), 2009-2013 5-Year American Community Survey

<sup>&</sup>lt;sup>35</sup> Cushman Wakefield, Apartment Market Report: Greater Salt Lake Area, Summer 2014

Table MA-15.2 Rent Costs

Gross Rent	Number	%
Less than \$500	5,421	15%
\$500-999	22,278	60%
\$1,000-1,499	7238	19%
\$1,500-1,999	1,889	5%
\$2,000 or more	334	1%
TOTAL	37,160	100%

Note: No cash rent included in the Less than \$500 category Source: U.S. Census Bureau, 2009-2013 5-Year American Community Survey

Table MA-15.3 Housing Affordability

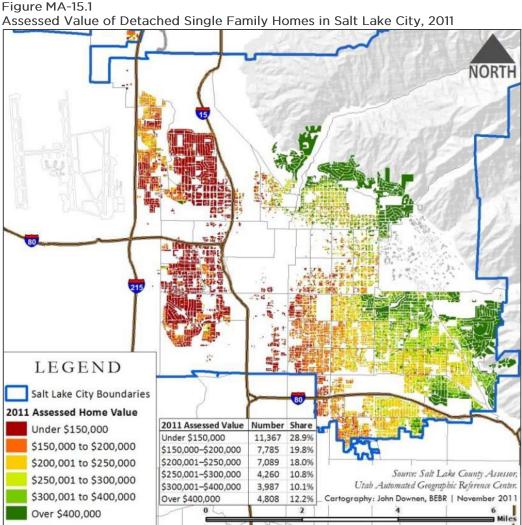
% of Units affordable to Households earning:	Renter	Owner
30% HAMFI	2,875	No Data
50% HAMFI	9,900	975
80% HAMFI	25,410	4,700
100% HAMFI	No Data	9,385
TOTAL	38,185	15,060

Source: 2007-2011 CHAS

Table MA-15.4 Monthly Rent

. renting reent									
Monthly Rent (\$)	Efficiency (no bedroom)	1 Bedroom	2 Bedroom	3 Bedroom	4 Bedroom				
Fair Market Rent	\$564	\$677	\$839	\$1,197	\$1,408				
High HOME Rent	\$589	\$707	\$876	\$1,172	\$1,288				
Low HOME Rent	\$589	\$669	\$802	\$927	\$1,035				

Source: HUD FMR and HOME rents



Source: Bureau of Economic and Business Research, University of Utah, Regional Analysis of Impediments to Fair Housing Choice Salt Lake County, 2014

# Is there sufficient housing for households at all income levels?

Regionally, there is a lack of affordable rental housing for low-income households, for persons with disabilities, and for large family households. Both low-income renter households and large family renter households are disproportionately minority.

The under supply of affordable housing can be seen when comparing Salt Lake City's supply of housing at various price points with the number of households who can afford such housing. The under supply of affordable housing is particularly prevalent for extremely lowincome households. A recent housing gaps analysis completed by BBC Research and Consulting determined that Salt Lake City has a shortage of 8,240 rental units affordable to

renters earning less than \$20,000 per year.<sup>36</sup> Some of these renters are university students who will have future earning increases, but many are low-income families, persons with disabilities and persons who are under or unemployed.

Table MA-15.5 Salt Lake City Rental Market Mismatch

Sait Lake City Rental Ma	Maximum Affordable	Kenters Kentar Onits		Rental Units		
Income Range	Rent, Including Utilities	Number	%	Number	%	Rental Gap
Less than \$5,000	\$125	2,966	8%	397	1%	-2,568
\$5,000 - \$9,999	\$250	4,608	12%	1,168	3%	-3,441
\$10,000 - \$14,999	\$375	2,773	7%	1,667	4%	-1,106
\$15,000 - \$19,999	\$500	3,119	8%	1,994	5%	-1,126
\$20,000 - \$24,999	\$625	3,569	9%	6,847	17%	3,279
\$25,000 - \$34,999	\$875	5,866	15%	14,125	35%	8,259
\$35,000 - \$49,999	\$1,250	6,225	16%	8,284	21%	2,059
\$50,000 - \$74,999	\$1,875	4,920	13%	4,467	11%	-453
\$75,000 or more	\$1875+	4,267	11%	999	3%	-3,268
Total/Low Income Gap		38,312	100%	39,948	100%	-8,240

Source: BBC Research & Consulting, Housing Market Study: Salt Lake City Corporation, 2013

The under-supply of affordable housing is causing a high prevalence of cost-burden. Salt Lake City is working to expand housing choice for these populations through the utilization of Salt Lake City's Housing Trust Fund and the prioritization of federal entitlement grants. In addition, the City is evaluating and revising City ordinances and zoning code to support affordable housing preservation and development and to promote mixed-income neighborhoods.

# How is affordability of housing likely to change considering changes to home values and/or rents?:

Housing costs have increased during the past few years in both the rental and ownership markets. As **Table MA-15.6** demonstrates, Salt Lake County rental rates are at an all-time high, with a 33% increase between 2006 and 2014. Decreases in rental affordability combined with low vacancy rates have created a very tight rental market, particularly for low-income households.

<sup>&</sup>lt;sup>36</sup> BBC Research and Consulting, *Housing Market Study: Salt Lake City Corporation*, 2013

Table MA-15.6
Change in Average Rental Rates by Type of Unit: Salt Lake County

Type of Unit	2006	2007	2008	2009	2010	2011	2012	2013	2014	% Change: 2006-2014
Studio	\$440	\$496	\$558	\$504	\$480	\$515	\$538	\$586	\$603	37%
One Bedroom	\$570	\$644	\$703	\$654	\$629	\$659	\$709	\$745	\$757	33%
Two Bedroom One Bath	\$626	\$695	\$760	\$723	\$706	\$725	\$759	\$792	\$809	29%
Two Bedroom Two Bath	\$758	\$842	\$915	\$834	\$816	\$862	\$943	\$969	\$983	30%
Three Bedroom Two Bath	\$865	\$950	\$1,066	\$1,000	\$956	\$1,025	\$1,051	\$1,075	\$1,085	25%
Overall	\$652	\$728	\$793	\$740	\$720	\$754	\$814	\$850	\$865	33%

Source: Cushman and Wakefield, 2014 Apartment Market Report: Greater Salt Lake Area

As indicated in Table MA-15.7, prices for existing home sales in the Salt Lake City metropolitan area were up between 2013 and 2014, but the number of home sold decreased.

Table MA-15.7 Number of Homes Sold and Average Sales Price: Salt Lake City Metropolitan Area

Number of Homes Sold			Average Price				
2013	2014	% Change		Pe 2013 2014 Ch			
22,425	20,625	-8%	\$ 260,775		\$ 271,850	_	4%

Source: U.S. Department of Housing and Urban Development, HUD PD&R Regional Reports, 3rd Quarter 2014

How do HOME rents / Fair Market Rent compare to Area Median Rent? How might this impact your strategy to produce or preserve affordable housing?

HOME Rents and Section 8 Fair Market Rents are lower than actual rental rates in Salt Lake City. Therefore, it is critical that the existing stock of subsidized housing is preserved.

Individuals and families displaced from subsidized housing will have a difficult time finding suitable replacement housing affordable at their income level. In the current housing market, rental subsidies are usually required for populations that fall below 50% AMI.

### Discussion:

In an effort to utilize public resources efficiently, Salt Lake City will respond to the City's current housing challenges by utilizing new and collaborative strategies. Based on our identified affordability gap, increasing cost burden, past trends and projected resources, Salt Lake City has set the ambitious goal of developing, preserving and assisting 5,000 housing units over five years. Through the City's 5000 Doors Housing Initiative, Salt Lake City will work with community partners to expand housing opportunities throughout Salt Lake City.

## MA-20 CONDITION OF HOUSING - 91.210(a)

#### Introduction

HUD defines housing conditions as overcrowding, cost-burdened, or a lack of complete plumbing or kitchen facilities. Based on this definition, 47% of renters and 29% of owners live in a unit with at least one condition. In addition, 150 housing units, both vacant and occupied, in the city lacked complete plumbing facilities. This same report noted that 576 housing units, vacant and occupied, lacked a complete kitchen. If we assume no overlap, this makes for 726 severely substandard units representing 1% of the city's total housing units. <sup>37</sup>

# Describe the jurisdiction's definition for "substandard condition" and "substandard condition but suitable for rehabilitation:"

The City defines substandard housing units as those that are not in compliance with the City's existing housing code. "Substandard condition" is not a term this jurisdiction uses; instead, projects are designed to address items in residential units that do not meet that code. The City also follows the federal register definitions for substandard housing as defined in 24 CFR § 5.425 Federal preference: Substandard housing. For units to be considered in "substandard condition but suitable for rehabilitation," they must be both economically and structurally viable.

Table MA-20.1 Condition of Units

Condition of Units	Owner-Occ	upied	Renter-Occupied		
Condition of Offics	Number	%	Number	%	
With one selected Condition	10,128	28%	16,615	43%	
With two selected Conditions	376	1%	1,387	4%	
With three selected Conditions	9	0%	62	0%	
With four selected Conditions	0	0%	0	0%	
No selected Conditions	25,816	71%	20,408	53%	
TOTAL	36,329	100%	38,472	100%	

Source: 2007-2011 ACS

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<sup>&</sup>lt;sup>37</sup> BBC Research and Consulting, *Housing Market Study: Salt Lake City Corporation*, 2013

Table MA-20.2 Year Unit Built

Voor Unit Duilt	Owner-C	Occupied	Renter-Occupied		
Year Unit Built	Number	%	Number	%	
2000 or later	1,359	4%	2,744	7%	
1980-1999	3,814	10%	5,782	15%	
1950-1979	12,452	34%	16,458	43%	
Before 1950	18,704	51%	13,488	35%	
TOTAL	36,329	99%	38,472	100%	

2007-2011 CHAS

Table MA-20.3 Risk of Lead Based Paint Hazard

Risk of Lead-Based Paint	Owner-Occ	upied	Renter-Oc	cupied	
Hazard	Number	%	Number	%	
Total Number of Units Built Before 1980.	31,156	86%	29,946	78%	
Housing units built before 1980 with children present	1,135	3%	1,425	4%	

Source: 2007-2011 ACS (Total Units) 2007-2011 CHAS (Units with Children present)

Table MA-20.4 Vacant Units

	Suitable for Rehabilitation	Not Suitable for Rehabilitation	Total
Vacant Units	161	0	161
Abandoned Vacant Units	0	0	0
REO Properties	0	0	0
Abandoned REO Properties	0	0	0

Source: Salt Lake City Civil Enforcement: December 2014 Vacant and Boarded Report

# Describe the need for owner and renter rehabilitation based on the condition of the jurisdiction's housing:

An indicator commonly used to evaluate the condition of housing stock is the age of the unit. Older homes are more likely to have condition problems and are at higher risk of lead based paint. Approximately 32% of housing units in Salt Lake City were built prior to 1940.<sup>38</sup> Many older homes may be in excellent condition due to revitalization efforts in the area; however, condition issues are still more likely to come about in older homes. The Central City, East Bench, and Avenues areas of Salt Lake City tend to have the highest concentration of older homes as shown in the figure below:

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<sup>&</sup>lt;sup>38</sup> BBC Research and Consulting, *Housing Market Study: Salt Lake City Corporation*, 2013

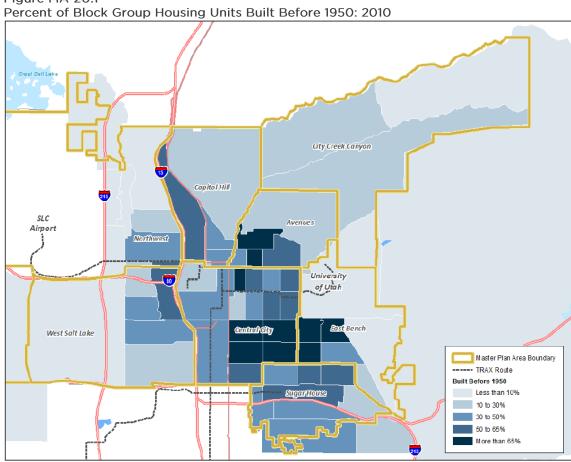


Figure MA-20.1

Source: BBC Research and Consulting, Housing Market Study: Salt Lake City Corporation, 2013

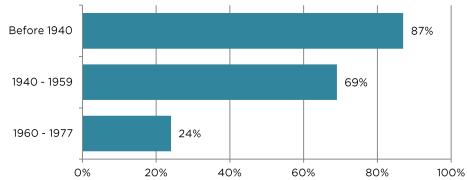
# Estimate the number of housing units within the jurisdiction that are occupied by low or moderate income families that contain lead-based paint hazards. 91.205 (e), 91.405

Residential units built prior to 1978 are those considered to be most at risk for containing lead based paints (LBP) as the use of LBP was prohibited in residential units after 1978. Units built prior to 1980 must be used as a baseline for units containing LBP due to data constraints. The 2006-2011 CHAS reports that approximately 85% of owner occupied units and 78% of renter occupied units were built prior to 1980. This means that up to 81.4% of Salt Lake City's total housing stock is at risk of exposure to LBP.

### Discussion

Salt Lake City has many older homes which are more likely to contain lead based paint; homes built before 1940 present the most risk for LBP:39

Figure MA-20.2 Probability of Containing Lead-Based Paint by Year Constructed



Source: U.S. Environmental Protection Agency, http://www2.epa.gov/lead/protect-your-family

Lead is highly toxic and can cause many serious health problems, especially in young children who have a greater risk of exposure and also a higher level of susceptibility to lead poisoning. Children under six tend to crawl on the floor and frequently put items in their mouth which can lead to more exposure to lead based paint than adults. In addition, children's bodies are growing rapidly and can absorb lead more efficiently than adults. Childhood lead poisoning is one of the best understood childhood diseases of toxic environmental origins and is entirely preventable.<sup>40</sup> High exposure to lead can cause major damage to the kidneys and various organ systems including the cardiovascular, reproductive, and nervous systems.

Salt Lake City has various programs through the Housing and Neighborhood Development division and local nonprofits, such as ASSIST and the Community Development Corporation of Utah, to remediate lead hazards in residential units. In addition, Salt Lake County has created the Lead Safe Salt Lake Program to provide free lead testing, window replacement, and repainting for households in which the home was built prior to 1978 and a child under 6 is living or frequently present in the home. The program is aimed at assisting low or moderateincome households in creating lead safe homes.<sup>41</sup>

<sup>&</sup>lt;sup>39</sup> U.S. Environmental Protection Agency, *Protect your Family*, http://www2.epa.gov/lead/protect-your-family <sup>40</sup> World Health Organization, *Childhood Lead Poisoning*, http://www.who.int/ceh/publications/leadguidance.pdf

<sup>&</sup>lt;sup>41</sup> Salt Lake County, Lead Safe Housing Program, http://www.saltlakecountyleadsafe.org/

# MA-25 PUBLIC AND ASSISTED HOUSING - 91.210(b)

#### Introduction

Local housing authorities provide long-term rental housing and rental assistance through Low Income Public Housing (LIPH) and Housing Choice Vouchers (Section 8). In addition, the housing authorities as well as privately owned entities provide additional subsidized housing opportunities through affordable housing and supportive housing programs.

Table MA-25.1 Total Number of Units

	Program Type								
	Vouche					Vouchers	hers		
						Special Purpose Vouchers			
Total Number of Units	nits Rehab Housing Total Project	Project -based	Tenant- based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled*			
# of units/vouchers	107	0.46	4.705	0.41	4.554	055	1100	700	
available	187	946	4,795	241	4,554	955	1,166	700	
# of accessible units	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	

\*Includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-Year, and Nursing Home Transition Source: PIC (PIH Information Center)

Describe the number and physical condition of public housing units in the jurisdiction, including those that are participating in an approved Public Housing Agency Plan:

The Housing Authority of Salt Lake City currently maintains three separate public housing complexes: Phillips Plaza (99 units), Romney Plaza (70 units), and Rendon Plaza (70 units).

In addition, the city and county housing authorities jointly own the City Plaza high rise (150 and 149 units, respectively). All units of this complex meet health and safety standards and the Housing Authority of the County of Salt Lake conducts annual inspections of each unit. In July 2014, HACSL contracted with the Salt Lake County Sheriff's Department to provide on-site security for 5 hours each night.

The Housing Authority of Salt Lake City also maintains 23 other properties that provide affordable housing for veterans, homeless individuals, families, and seniors. These properties provide an additional 1,091 units in addition to the 389 units listed above that the city housing authority maintains for a total of 1,480 units maintained by the Housing Authority of Salt Lake City. The Housing Authority recently opened a 72-unit apartment complex located on the Veterans Administration's Medical Campus for chronically homeless veterans. This now brings our total to 195 apartment units for chronically homeless veterans. The HASLC no longer has public housing for families, only for seniors. They increased their number of public housing

units for seniors by 70 units in 2013. They will however need to deal with the continuing budget cuts to the Section 8 Voucher Programs.

# Describe the restoration and revitalization needs of public housing units in the jurisdiction:

All housing authority units are maintained in excellent condition. The Housing Authority of Salt Lake City and the Housing Authority of the County of Salt Lake both conduct and complete an annual property needs assessment in order to maintain the properties in a decent and safe manner.

HASLC has implemented a successful and progressive modernization effort for all of its public housing properties utilizing HUD's Capital Fund Grant Program funding. These Capital Fund Grant Program funds are used to address physical and management needs of the Housing Authority's low-income public housing residents. The Housing Authority is mandated to abide by HUD demolition and disposition regulations, and has utilized these regulations and complied with all local rules and regulations. They have prioritized items primarily on statutory requirements as determined by HUD. Following that priority, the Housing Authority focuses on crucial items related to the security and safety of residents. The next priority is to provide funds to complete projects presently under construction and physical improvements where the project needs are greatest.

The Housing Authority of Salt Lake City has consistently been rated a high performer in HUD's REAC unit inspection grading system. It has developed a 30-year replacement and improvement plan and each property has a schedule for improvements that is broken down to one and five year plans.

The HASLC will undergo major modernization of its public housing properties over the next 3 years utilizing ARRA formula Capital Fund Grant funding and ARRA competitive Capital Fund Grant funding. Many of the items scheduled will make energy saving improvements and will secure public and private resources to maintain affordable housing units in the Salt Lake City service area.

It is possible the HASLC will be approved to move forward under HUD's Rental Assistance Demonstration Program (RAD). This Demonstration Program is a means of preserving affordable housing and infusing funds to address a growing backlog of capital improvement needs of the nation's public housing. RAD units would convert from public housing to a Section 8 project based funded program. Under a Section 8 type program it functions more like private housing with greater access to financing resources and fewer regulatory limitations. This will preserve this affordable housing stock in the Salt Lake City area.

# Describe the public housing agency's strategy for improving the living environment of low- and moderate-income families residing in public housing:

The following are examples of strategies that have been implemented to improve living conditions at City housing complexes: a strengthened application screening process; strict lease enforcement; off-duty Salt Lake City Police Officer conducting security patrols on their properties; improved exterior lighting; added accessibility for those aging in place; implementation of a preventative maintenance program; and upgrades and renovations to properties when possible, as needed.

The Housing Authority of the County of Salt Lake has and will continue to apply for all grants for supportive services and safety and security upgrades in order to better the living environment of low-and moderate-income families residing in public housing.

# MA-30 HOMELESS FACILITIES AND SERVICES - 91,210(c)

#### Introduction

A variety of facilities and services are offered to homeless individuals and families, including emergency shelters, transitional housing, safe havens, permanent supportive housing, tenant based rental assistance, outreach and engagement, housing placement, general medical, employment, substance abuse, behavioral health, legal aid, veteran services, public assistance, family crisis, hygiene, and other miscellaneous services. These services are provided by government agencies, faith based organizations, service oriented groups, housing authorities, health service organizations, and others.

MA-30.1 Facilities and Housing Targeted to Homeless Households

Population	ES: Year Round Beds	ES: Voucher/ Seasonal/ Overflow Beds	Transitional Housing Beds	Permanent Supportive Housing Beds	PSH Beds Under Development
Households with Adult(s) and Child(ren)	285	775	370	657	0
Households with Only Adults	672	N/A	342	968	0
Chronically Homeless Households	672	N/A	174	849	0
Veterans	672	N/A	184	48	0
Unaccompanied Youth	0	0	0	0	0

Source: Utah Homeless Management Information System (HMIS)

Describe mainstream services, such as health, mental health, and employment services to the extent those services are use to complement services targeted to homeless persons.

A wide array of mainstream services augments homeless specific services in Salt Lake City. The mainstream services are an important of providing homeless services in Salt Lake City. Some of these services are:

- Supplemental Nutrition Assistance Program (SNAP)
- Medicare
- Medicaid (for families)
- Children's Health Insurance Program (CHIP)
- Veterans' Benefits
- Temporary Assistance for Needy Families (TANF)
- Housing Choice Vouchers (Section 8)
- Unemployment
- Worker's Compensation
- Social Security Disability (SSDI)
- Supplemental Security Income (SSI)
- Social Security
- Other miscellaneous benefits

The Salt Lake homeless services community has a strong history of effectively leveraging these mainstream benefits in providing homeless services.

List and describe services and facilities that meet the needs of homeless persons, particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth. If the services and facilities are listed on screen SP-40 Institutional Delivery Structure or screen MA-35 Special Needs Facilities and Services, describe how these facilities and services specifically address the needs of these populations.

Salt Lake City Corporation spent \$1,102,493 on Homelessness Related Services in fiscal year 2014/2015. The funding came from CDBG, ESG, HOME, Housing Trust Fund, and the General Fund.

Table MA-30.2 2014-2015 Homelessness Related Services

Agency/Program	Facility Name	Address	
The Road Home	Emergency Shelter	210 S. Rio Grande Street, Salt Lake City, Utah 84101	Emergency Shelter
The Road Home	Community Winter Shelter		Emergency Shelter for Families
The Road Home	Palmer Court	999 S. Main Street, Salt Lake City, Utah 84111	Permanent Supportive Housing
Family Promise	Family Promise of Salt Lake	814 W. 800 S. Salt Lake City, Utah 84104	Emergency Shelter for Families
First Step House	First Step House Residential Treatment	411 N. Grant Street, Salt Lake City, Utah 84116	Substance Abuse Treatment - Residential
The Rescue Mission of Salt Lake	Rescue Haven	1165 S. State Street, Salt Lake City, Utah 84111	Emergency Shelter for Women
The Rescue Mission of Salt Lake	Emergency Shelter	463 S. 400 W. Salt Lake City, Utah 84101	Emergency Shelter for Men
Valley Mental Health	Safe Haven	550 West 700 South, Salt Lake City, Utah 84102	Transitional Housing - Mental Health
Salt Lake County Youth Services	Homeless Youth Center	377 W. Price Avenue (3610 S.), Salt Lake City, Utah 84115	Emergency Shelter for Youth

Source: Salt Lake City Division of Housing and Neighborhood Development

# MA-35 Special Needs Facilities and Services - 91.210(d)

### Introduction

This section provides an overview of the facilities and services that ensure at-risk and special needs populations, including persons returning from physical and mental health facilities, receive appropriate supportive housing.

Table MA-35.1 HOPWA Assistance Baseline

Type of HOPWA Assistance	Number of Units Designated or Available for People with HIV/AIDS and their families
TBRA	45
PH in Facilities	6
StrMU	82
ST or TH Facilities	0
PH Placement	42

Source: HOPWA CAPER and HOPWA Beneficiary Verification Worksheet

Including the elderly, frail elderly, persons with disabilities (mental, physical, developmental), persons with alcohol or other drug addictions, persons with HIV/AIDS and their families, public housing residents and any other categories the jurisdiction may specify, and describe their supportive housing needs.

Salt Lake City's housing and supportive service network addresses the needs of the elderly, persons with disabilities, persons with substance addictions, persons with HIV/AIDS and their families, and public housing residents through the following efforts. Efforts are typically coordinated through a case management and referral format to link services and opportunities.

- Physical healthcare programs
- Mental healthcare programs
- Emergency daycare services
- Youth day centers
- Homeless day centers
- Emergency food pantries
- Tenant-based rental assistance (TBRA) programs
- Project-based rental assistance (PBRA) programs
- Transitional housing programs
- Rapid re-housing programs
- Permanent supportive housing programs
- Housing rehabilitation and emergency repair programs
- Housing accessibility programs
- Homelessness prevention services
- Substance addiction treatment programs
- Life skills training programs
- Employment training programs
- Transportation assistance programs
- Fair housing advocacy programs

Even with the multitude of diverse services available in Salt Lake City, there are still gaps in services. For example, substance addiction treatment centers that serve homeless and low-income individuals - including first Step House, St. Mary's Center for Recovery, Odyssey House, and The Haven - have considerable waiting lists. Similarly, programs that provide physical healthcare, rental assistance, homelessness prevention, employment services, and life skills training struggle to meet full demand.

Describe programs for ensuring that persons returning from mental and physical health institutions receive appropriate supportive housing.

Programs that provide supportive housing opportunities for persons dealing with mental and physical health recovery are available in Salt Lake City. However, supportive housing opportunities for these populations are in high demand with limited resources available.

Valley Behavioral Health's Safe Haven program provides transitional housing for individuals who suffer from severe persistent mental illness. In addition to transitional housing, the program provides services including assessment/evaluation, medication management/monitoring, psychiatric diagnostic interview examinations, psychotherapy, life skills training, case management, crisis intervention, and substance abuse referral services.

In addition, Salt Lake City partners with the local housing authorities, Salt Lake Community Action Program, the Salt Lake Continuum of Care, local homeless shelters, Salt Lake County and the State of Utah to determine the housing and supportive services need of non-homeless populations who require these services.

Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals 91.315(e).

Please refer to section AP-20 and AP-35 of the 2015-2016 Annual Action Plan for specific oneyear goals to address housing and supportive service needs of non-homeless, special needs populations.

For entitlement/consortia grantees: Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. (91.220(2))

The City will continue to provide tenant-based rental assistance, project-based rental assistance, short-term rental assistance, housing placement, and supportive services for persons with HIV/AIDS and other special populations through the HOPWA, HOME, and ESG programs.

# MA-40 Barriers to Affordable Housing - 91.210(e)

Numerous barriers limit the preservation, improvement and development of housing, especially in regard to affordable housing for low and moderate-income residents. Both market and regulatory factors affect the ability to meet current and future housing needs. In August of 2014, Salt Lake City's Housing and Neighborhood Development Division created a Housing Task Force to involve key stakeholders in the identification and evaluation of barriers to affordable housing, as well as potential resources and policy solutions. A diverse group of representatives, including developers, housing advocates, community development officers, housing authority representatives, homeless service providers, city planners, transit authority planners, health care representatives, redevelopment agency representatives and investors.

Identified barriers to the preservation, improvement and development of housing affordable to low and moderate-income households include the following:

#### **Land Costs**

- High land costs inhibit the ability to develop affordable housing on the East side, thereby limiting the geographical dispersal of affordable housing.
- High land costs limit the ability to connect affordable housing with transit, schools, job opportunities, and health services.
- Market fluctuations affect the achievable rents and sales prices of housing.

### **Construction Costs**

- The cost of construction labor has increased since the housing market rebounded with an influx of residential development throughout the region.
- Construction costs for housing rehabilitation, especially multifamily, can be cost prohibitive.

### **Development and Rehabilitation Financing**

- Long-term debt capital has been difficult to obtain, especially for affordable and mixed-income projects. Financing availability is particularity scarce for small-scale projects that result in lower yields for investors.
- Affordable housing projects with complex layered finance structures can experience increased soft costs and land holding costs because of additional due diligence and longer timelines.
- There is strong competition for local funding tools, such as the Utah State's Olene Walker Housing Loan Fund.
- Federal subsidies are diminishing while competition for subsidies is increasing. This includes LIHTC, HOME, CDBG, among other resources.

#### **Housing Rehabilitation**

- Multifamily housing rehabilitation is an important tool in expanding affordable housing
  opportunities and promoting community revitalization. However, multifamily
  rehabilitation projects are seldom undertaken in Salt Lake City due to difficulties with
  acquiring properties, estimating costs and dealing with restrictive land use
  requirements.
- Funding sources historically utilized for housing rehabilitation (CDBG and HOME) have decreased significantly over the past decade.

#### Foreclosures and Loan Modifications

- As with housing markets across the county, foreclosure rates increased in Salt Lake
  City as a result of the housing crisis. The number of foreclosures has steadily
  decreased with the housing recovery. As a result, the impact of foreclosures on the
  housing market, while still occurring, has diminished.
- A dissimilarity of mortgage denials and approvals exists between racial and ethnic populations in Salt Lake City. The mortgage application denial rate for Hispanics in Salt Lake City was double that of white non-Hispanics. After adjusting for differences in income, the difference in denial rates were unchanged. In addition, Hispanics are more likely to be a victim of predatory lending. Hispanics received high interest loans at three times the rate of non-Hispanic whites. 42

# Neighborhood Market Conditions

- Concentrated areas of poverty contribute to the cycle of poverty and inability of individuals/families to increase their economic situation.
- Negative public perception and community opposition ("NIMBYism") can limit affordable housing development when a zoning approval process is required.

### **Economic**

- Lack of a living/housing wage in Salt Lake City leads to cost burdened renters and homeowners.
- There is a jobs-housing imbalance in Salt Lake City a mismatch between location of employment, transportation, and housing options.

#### **Land Use Regulations**

- The Zoning Ordinance of Salt Lake City contains a variety of regulations that establish standards for residential development including minimum lot size, density, unit size, height, setback, and parking standards. Some of these regulations can limit the ability for affordable housing development, including the following:
  - Density limitations
  - o Lack of multifamily zoning
  - o Inflexible development requirements

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<sup>&</sup>lt;sup>42</sup> Bureau of Economic and Business Research, University of Utah, Salt Lake City: Fair Housing Equity Assessment, 2013

#### Fees and Permit Processing

- The process to waive impact fees for affordable housing can be cumbersome and, thereby, costly to developers.
- Permitting and environmental review processes are time consuming and, thereby, costly to developers.

#### Zoning and Development Incentives

- Salt Lake City does not provide adequate zoning incentives to effectively promote affordable housing development. Incentives could include the following:
  - Parking standards must be adequate to serve residential uses, but can also create a barrier to affordable housing development. Expanded parking reduction policies can promote affordable housing and other desired development types. Salt Lake City's Transit Station Area District (TSA) currently allows parking reductions.
  - Density bonuses to encourage affordable housing in exchange for more housing units, taller buildings or more floor space than normally allowed.
  - Flexible development regulations to encourage affordable housing in exchange for lot size, parcel coverage, setbacks, sidewalks, street widths, height, etc. to vary from what is typically allowed.

For a discussion on current and proposed efforts to reduce or ameliorate barriers to affordable housing, please see section *SP-55 Barriers to Affordable Housing* of this plan.

# MA-45 Non-Housing Community Development Assets - 91.215(f) Introduction

Salt Lake City is on the pathway to becoming one of the most diverse, sustainable and innovative economies in the nation. The City links together unsurpassed outdoor recreation opportunities; internationally-acclaimed technology and research facilities; competitive higher education institutions; industry-leading healthcare facilities; a light rail and streetcar transit system; an international airport; and cultural opportunities. Strong economic activity is enhanced by culturally-rich neighborhoods that intermix diverse housing opportunities with locally-owned businesses.

Although Salt Lake City's economy is strong, economic inequality is escalating within the community. Between 2000 and 2013, homeowner incomes increased by 33% while renter incomes only increased by 21%. The individual poverty rate increased between 2000 and 2013, rising from 13.7% to 19.9%. There are high social and economic costs for increasing economic inequality and allowing families to remain in poverty.

Tables MA-45.1 through MA-45.3 provide an overview of Salt Lake City's business sectors, labor force, and occupations. Note that there are almost three times as many jobs in the City as there are workers. This is because Salt Lake City is a major employment center that almost doubles in population during the workday.

Table MA-45.1 Business by Sector

Business by Sector	Number of Workers	Number of Jobs	Share of Workers	Share of Jobs	Jobs Less Workers
Agriculture, Mining, Oil & Gas Extraction	317	946	1%	1%	0%
Arts, Entertainment, Accommodations	8,605	17,953	15%	11%	-4%
Construction	2,909	6,172	5%	4%	-1%
Education and Health Care Services	9,446	23,178	16%	14%	-2%
Finance, Insurance, and Real Estate	6,156	16,064	10%	10%	0%
Information	2,199	6,583	4%	4%	0%
Manufacturing	5,809	23,263	10%	14%	4%
Other Services	2,159	5,113	4%	3%	-1%
Professional, Scientific, Management Services	7,639	24,627	13%	15%	2%
Public Administration	0	0	0%	0%	0%
Retail Trade	7,680	14,303	13%	9%	-4%
Transportation & Warehousing	2,884	13,384	5%	8%	3%
Wholesale Trade	2,907	11,393	5%	7%	2%
TOTAL	58,710	162,979			

Source: 2007-2011 ACS (Workers), 2011 Longitudinal Employer-Household Dynamics (Jobs)

Table MA-45.2 Labor Force

Labor Force				
Total Population in the Civilian Labor Force	105,463			
Civilian Employed Population 16+ years	96,504			
Unemployment Rate	8.5%			
Unemployment Rate for Ages 16-24	N/A			
Unemployment Rate for Ages 25-65	N/A			
Source: U.S. Census Bureau, 2009-2013 5-Year American Co	mmunity Surve			

Table MA-45.3
Occupations by Sector

Occupations by Sector	Number of People	%
Management, business, science, and arts occupations	41,717	43%
Service occupations	17,482	18%
Sales and office occupations	21,747	23%
Natural resources, construction, and maintenance occupations	5,454	6%
Production, transportation, and material moving occupations	10,104	10%

Source: U.S. Census Bureau, 2009-2013 5-Year American Community Survey

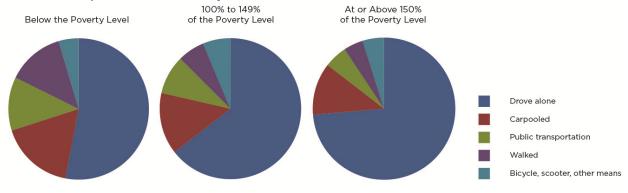
**Tables MA-45.4** and **MA-45.5** provide an overview of travel trends for Salt Lake City residents. The rate for walking and utilizing public transportation considerably decreased as income levels increase. Conversely, the rate for driving alone increases with income levels.

Table MA-45.4 Travel Time

Travel Time	Number	Percentage
< 15 Minutes	32,757	36%
15-29 Minutes	41,381	45%
30-44 Minutes	10,929	12%
45-59 Minutes	3,172	3%
60 or More Minutes	3,326	4%
Total	91,565	100%

Source: U.S. Census Bureau, 2009-2013 5-Year American Community Survey

Figure MA-45.5 Means of Transportation to Work by Income Level



Source: U.S. Census Bureau, 2009-2013 5-Year American Community Survey

**Tables MA-45.6** and **MA-45.7** provide an overview of educational attainment of Salt Lake City residents.

Table MA-45.6 Educational Attainment by Employment Status (Population 16 and Older)

Educational Attainment	Civilian Employed	Unemployed	Not in Labor Force
Less than high school graduate	8,253	1,431	4,253
High school graduate (includes equivalency)	11,299	1,499	4,484
Some college or Associates degree	20,155	1,942	5,725
Bachelors degree or higher	35,727	1,147	5,842

Note: Data represents the population 25 to 64 years

Source: U.S. Census Bureau, 2009-2013 5-Year American Community Survey

Table MA-45.7 Educational Attainment by Age

	Age					
	18-24	25-34	35-44	45-64	65+	
Less than 9th grade	282	1,489	1,869	2,858	1,173	
9th to 12th grade, no diploma	2,506	3,088	2,281	2,352	1,310	
High school graduate, GED, or alternative	5,863	5,816	4,308	7,158	4,297	
Some college, no degree	11,673	7,969	4,637	8,424	4,302	
Associates degree	1,672	2,675	1,981	2,177	852	
Bachelors degree	3,337	11,429	6,141	7,758	3,163	
Graduate or professional degree	122	5,555	4,317	7,593	2,585	

Source: U.S. Census Bureau, 2009-2013 5-Year American Community Survey

**Table MA-45.8** and **MA-45.7** provides an overview of median earnings of Salt Lake City residents. Not surprisingly, incomes increase with educational attainment.

Table MA-45.8 Median Earnings in the Past 12 Months

Educational Attainment	Median Earnings in the Past 12 Months	
Less than high school graduate	\$19,240	
High school graduate (includes equivalency)	\$22,343	
Some college or Associates degree	\$27,306	
Bachelors degree	\$38,980	
Graduate or professional degree	\$59,096	

Source: U.S. Census Bureau, 2009-2013 5-Year American Community Survey

# Based on the Business Activity table above, what are the major employment sectors within your jurisdiction?

The major employment sectors within this jurisdiction are 1) Education, and Health Care Services, 2) Arts, Entertainment, Accommodations, 3) Retail Trade, and 4) Professional, Scientific, Management Services. The first, second, and third sectors all show a negative number in the column for percentage of jobs less percentage of workers—meaning that there are more workers than there are jobs available. The three largest employers in Salt Lake County are the University of Utah, Intermountain Healthcare and the State of Utah.

### Describe the workforce and infrastructure needs of the business community:

Salt Lake City is approximately equidistant from all of the following cities: Denver, Los Angeles, Phoenix, Portland, San Francisco, and Seattle. It is also the location of a Delta Airlines hub and a foreign trade zone. Because of these factors, many businesses have chosen Salt Lake City to be the location of their corporate headquarters or regional hub. In order for Salt Lake City to continue to appeal to these businesses, there are a few infrastructure needs that

must be addressed—the reconstruction of the Salt Lake City International Airport and the further development of the regional transit system. These projects are currently underway.

One need that could be better addressed is providing fiscal incentives for businesses to come to Salt Lake City in a transparent and efficient manner. The Governor's Office of Economic Development (GOED) has committed \$600 million over the past five years to incentivize businesses to come to Utah. In addition, Salt Lake City's Division of Economic Development works diligently to assist in all aspects of business development including business creation and expansion. These efforts will bring viable businesses to Salt Lake City and increase job opportunities for residents in a variety of markets.

Describe any major changes that may have an economic impact, such as planned local or regional public or private sector investments or initiatives that have affected or may affect job and business growth opportunities during the planning period. Describe any needs for workforce development, business support or infrastructure these changes may create.

### Salt Lake City Airport Expansion

The expansion of the Salt Lake City airport began in 2012 and is expected to be completed in 2023. The expansion focuses on utilizing sustainable practices, increasing space, comfort, convenience, and technology, and redesigning the airport to incorporate more of Utah's natural outdoor beauty. The airport project is predicted to generate 24,000 full time jobs and \$1 billion in wages. All 2013, the Salt Lake City airport served 20.2 million passengers and had 330,526 take offs and landings. The airport ranks as the 27th busiest in North America and the 80th busiest in the world in terms of passenger numbers. The airport is located just 15 minutes away from the Salt Palace Convention Center and downtown area and is serviced by a dedicated light rail line (TRAX).

### Light Rail and Commuter Rail Expansion

The TRAX light rail, FrontRunner commuter rail, and S-Line streetcar transit system provides Salt Lake City residents with fast and convenient transportation within Salt Lake City as well as provides connectivity throughout the Wasatch Front. The FrontLines 2015 Project is a group of five Utah Transit Authority (UTA) projects that will add 70 miles to the existing 64-mile rail network. It has been underway since 2008 and aims to enhance transportation options in the Wasatch Front area. The Green Line project, a component of FrontLines 2015, was completed in August of 2011 and expanded TRAX to the Salt Lake City International Airport with a number of stops and connections in between.

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<sup>&</sup>lt;sup>43</sup> Salt Lake City Department of Airports, *Elevations*, August 2014, http://www.slcairport.com/cmsdocuments/Elevations\_Aug14.pdf

<sup>44</sup> Salt Lake City Department of Airports, *SLC Fast Facts*, http://www.slcairport.com/slc-fast-facts.asp

<sup>&</sup>lt;sup>45</sup> Utah Transit Authority, *Frontlines 2015*, http://www.rideuta.com/mc/?page=Projects-Frontlines2015

The development and improvement of new and existing transit lines allows Salt Lake City's residents to be connected to a larger number and wider variety of businesses. This creates the opportunity for expanded economic growth as well as expanded opportunities for employment. In addition, UTA is working towards connecting the East and West sides of the valley through either a rapid transit bus system or an addition to the TRAX line. This connection through enhanced transportation options is an important tool in helping to mitigate the economic and social opportunity disparities between the different sides of the Salt Lake valley.

# How do the skills and education of the current workforce correspond to employment opportunities in the jurisdiction?

Salt Lake City is considered to be fairly well educated compared to the rest of the nation. As demonstrated in **Table MA-45.9**, Salt Lake City has a much higher share of the population that has earned a bachelor's degree or graduate/professional degree.

Table MA-45.9 Educational Attainment, Salt Lake City and United States

	Salt Lake City	United States
Less than high school graduate	13.60%	13.90%
High school graduate (includes equivalency)	18.10%	28.10%
Some college, no degree	20.70%	21.20%
Associate's degree	6.30%	7.80%
Bachelor's degree	24.00%	18.00%
Graduate or professional degree	17.20%	10.80%

Note: Based on the population 25 years and over.

Source: U.S. Census Bureau, 2009-2013 American Community Survey 5-Year Estimates

However, much of the projected job growth in the Salt Lake City metropolitan statistical area (MSA) is for individuals who are less highly educated. Projected job openings through 2022 will be the most numerous in the following industries:

- Office and administrative support
- Sales and related
- Food preparation
- Business and financial operations

So while many individuals in Salt Lake City are highly educated, the job openings that they are qualified for are fewer than those that exist for individuals who are not as educated. While underemployment—where an individual does not have enough paid work or is doing work that does not make full use of their skills and abilities— is statistically harder to see, it is important to keep in mind that it is an issue for many individuals especially when there is such a great disparity in the number of jobs for a given education level.

The Bureau of Labor Statistics estimates underemployment through alternative measures of labor utilization which collects data quarterly. The measure used for underemployment is U-6. For Utah, this rate was 8.2% for July through September of 2014.<sup>46</sup> While this may not seem a very high percentage, it is important to note that the BLS data conflicts substantially with data from Gallup on underemployment. According to BLS, the national underemployment rate was 11.1%<sup>47</sup> while Gallup's underemployment rate was 15.1%<sup>48</sup> (both rates cited are not seasonally adjusted). This deviation in rates demonstrates the difficulty of statistically measuring underemployment, suggesting it could be potentially much higher than we recognize.

Describe any current workforce training initiatives, including those supported by Workforce Investment Boards, community colleges and other organizations. Describe how these efforts will support the jurisdiction's Consolidated Plan.

The 2015-2019 Consolidated Plan emphasizes building neighborhoods of opportunity, which includes supporting efforts and organizations with job training initiatives. Quite a few community programs that provide job training already exist in Salt Lake City. These organizations typically assist clients in learning how to write resumes, search for jobs, and interview in addition to other life skills necessary to be successful in the workplace. By highlighting job-training initiatives in the Consolidated Plan, the City can assist these programs in increasing their capacity to provide services.

Many of these programs focus on assisting vulnerable populations, a few of them are highlighted below:

### • Advantage Services

Advantage Services targets clientele who are homeless or residing in permanent supportive housing facilities. In 2013, they provided supported employment opportunities to 196 unduplicated individuals. All of these individuals were either homeless at the time or formerly chronically homeless, but now residing in permanent supportive housing. 31% of these individuals are veterans. 28% of the individuals were under 40 years of age, 50% between 41-60 years of age, and 12% were over 60 years of age. The average age of the individuals served was 48. Of those individuals served, 42% were able to maintain employment.

#### Asian Association of Utah

The Asian Association of Utah focuses on helping refugees develop the skills needed to become economically self-sufficient. Last year, they provided nearly 2000 refugees with employment training services. Of those 2000, approximately 600 of these individuals were Salt Lake City residents and approximately 100 of those individuals

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<sup>&</sup>lt;sup>46</sup> U.S. Department of Labor, Bureau of Labor Statistics, http://www.bls.gov/lau/stalt.htm

<sup>&</sup>lt;sup>47</sup> U.S. Department of Labor, Bureau of Labor Statistics, http://www.bls.gov/news.release/empsit.t15.htm

<sup>&</sup>lt;sup>48</sup> Gallup, Gallup Daily: U.S. Employment, http://www.gallup.com/poll/125639/gallup-daily-workforce.aspx

were placed in jobs. The average wage for placements was \$9.01 and 78% of the full time positions offered benefits.

## • The Columbus Foundation

The Columbus Foundation provides vocational training to young adults with autism spectrum disorder and assists these individuals in finding meaningful employment following training. They served 315 individuals last year with 50% of those individuals being Salt Lake City residents. 79% of the individuals who participated in the program maintained or increased earnings from the previous year. The Columbus Foundation estimates that without the presence of an employment program for these individuals, the unemployment rate would be 65% (within this sample) and would create a dramatic increase in social services costs.

### English Skills Learning Center

The English Skills Learning Center also works with refugees and has provided services for approximately 800 individuals over the past four years. 50-60% of those individuals achieved a measurable improvement in English and 42% of those who were looking for work were able to find jobs or better employment situations. In addition, 90% of the parents in the program reported reading regularly with their children and feeling more comfortable talking to their child's teachers. The Center also works with the LDS Humanitarian Center's employment program and has served 1,066 adults since 2009. 93% of those individuals made English skills gains, 62% were placed into employment, and 83% of those retained their jobs after three months.

#### Odyssey House

Odyssey House provides a vocational training program that assists individuals who are in a substance abuse treatment program in developing marketable skills in different types of industries. Clients are able to work in a recycling shop, bakery, delicatessen, or an upholstery shop and gain skills in these trades that will help them in their search for employment once leaving the treatment facility. The program boasts an impressive 79% increase in average monthly income (from \$467/mo at admission to \$2200/mo at discharge) following treatment and participation in the vocational training program. They attribute this dramatic increase to the marketable skills learned and the connections made between clients and employers, both facilitated by the program.

Job training programs such as these increase job readiness, particularly among vulnerable populations, and create more qualified workers for the city.

# Does your jurisdiction participate in a Comprehensive Economic Development Strategy?

No, Salt Lake City does not participate in a CEDS. However, the City's Department of Community and Economic Development is currently working on a citywide economic development strategy.

If so, what economic development initiatives are you undertaking that may be coordinated with the Consolidated Plan. If not, describe other local/regional plans or initiatives that impact economic growth.

Salt Lake City does not currently have a Comprehensive Economic Development Strategy; however, the city does have a variety of local plans and initiatives that impact economic growth. In addition to the job training initiatives listed above, here are a few of the City's plans and projects designed to stimulate economic development:

### Economic Development Loan Fund

The Economic Development Loan Fund (EDLF) was founded in 1991 as the Revolving Loan Fund. Renamed in April of 2014, the fund is designed to stimulate business development and expansion, encourage private investment, promote economic development, and enhance neighborhood vitality in Salt Lake City by making loans available to businesses that meet city objectives. The EDLF provides loans to new and existing businesses to assist in the costs of starting, maintaining, and growing a business. Funds can be used for the acquisition of real estate, signage and display work, and energy efficient building upgrades. It can also be used for the purchase of fixtures, furnishings, equipment, and inventory or as working capital. Since it began in 1991, the EDLF has made over 140 loans totaling more than \$15 million in funds to local business owners. EDLF also has an exceptional success rate with only a very small percentage of loans given out being defaulted on.

One of the EDLF's main objectives is to encourage and incentivize business to work towards the triple bottom line—meaning economic, environmental, and social returns. This differs from traditional business lending as it evaluates metrics other than just credit scores or economic development impact and allows for an approach that can coordinate with the overall policies and priorities of the City. For example, businesses that are located within a Redevelopment Agency (RDA) approved priority area can be awarded up to two bonus points in consideration of their application. The EDLF also provides loan interest rate discounts for businesses where at least 50% of the owners are women, minorities, veterans, persons with disabilities, or low-to-moderate income earners.

## Master Plans

Salt Lake City's Master Plans provide an outline of community and economic development goals for specific areas of the City. Recent planning efforts include the following:

West Salt Lake Master Plan: The West Salt Lake Master Plan is a 10 to 20 year plan that details community goals for creating opportunity within West Salt Lake and the means to achieve them. The plan was created following two years of public engagement directed by Salt Lake City's Planning Division and various community partners. Residents commonly identified the lack of connectivity between West Salt Lake and the rest of the city as a source of cultural and political disconnect and the plan aims to alleviate this disconnect through a variety of strategic approaches. The plan establishes key areas (nodes) for redevelopment and discusses the importance of connecting these nodes, and all of West Salt Lake, to the rest of Salt Lake City. Providing accessible public transit is a large focus in creating this connectivity, and the plan identifies the possibility of the creation of an east-west streetcar, which would not only create connections to job and education opportunities, but could also potentially spur development along the streetcar corridor. The West Salt Lake Master Plan was adopted in December of 2014.

Downtown Master Plan: The Downtown Master Plan is a 25 year plan to direct growth and development in the downtown Salt Lake City area. The plan's vision is that downtown Salt Lake will be the "premier center for sustainable urban living, commerce, and cultural life in the intermountain west." One of the plans main goals is to be a center for commerce for both large and small businesses. The plan intends to address infrastructure needs for the downtown area and also evaluate the permitting process to eliminate inefficiencies and improve the process to better incentivize developers to invest in downtown. The Downtown Master Plan is still in the development process and is yet to be adopted.

## Redevelopment Agency Programs

The Redevelopment Agency (RDA) of Salt Lake City has been involved in hundreds of projects over the years and is best known for the creation of the Gallivan Utah Center, development of the Energy Solutions Arena, and the Salt Palace extensions. These projects have assisted in the continued economic growth of Salt Lake City by allowing for larger and more frequent conferences and conventions that bring hundreds of thousands of visitors each year and millions of dollars in revenue.

In addition to large-scale projects, the RDA has a number of other projects and programs that have helped to create economic growth at the neighborhood scale. The RDA improves the environment of the neighborhoods and creates better living conditions by mitigating blight. They have developed a variety of loan programs that can assist with building renovations, new

construction, and tax increment financing to assist property owners building within Redevelopment Project Areas. The RDA is currently looking to expand its project areas in order to increase its capacity to continue to create more economic growth within Salt Lake City.

## National Development Corporation

The National Development Corporation, in collaboration with Morgan Stanley, GE Capital, Synchrony Bank, Zions Bank and the Redevelopment Agency of Salt Lake City, has established a \$10 million loan fund for community and economic development projects in the Salt Lake City area. The loan fund will offer four types of loans to businesses and developers with the amounts ranging from \$100,000 to \$2,000,000. The four types of loans are 1) commercial and housing real estate loans, secured by senior liens on the assets financed; 2) New Market Tax Credit leveraged loans to commercial projects and community facilities; 3) Loans to NDC's affiliate, Grow America Fund (GAF), who will use the proceeds to make SBA guaranteed loans to small businesses and; 4) small business loans that are not eligible for the SBA guarantee. The aim of the loan fund is to improve low-income neighborhoods and the quality of life of the residents of such areas.

## MA-50 Needs and Market Analysis Discussion

## Are there areas where households with multiple housing problems are concentrated?:

Salt Lake City has neighborhoods that are more likely to have housing units with multiple housing problems. These neighborhoods generally contain an older housing stock occupied by low-income households. Many of these neighborhoods - including areas in Glendale, Poplar Grove, Euclid, Fair Park, Rose Park, West Capitol Hill, Central City, Ballpark, and Liberty Wells - are more likely to be populated with a disproportionate share of racial and ethnic minorities.

# Are there any areas in the jurisdiction where racial or ethnic minorities or low-income families are concentrated?:

There are three racially/ethnically concentrated areas of poverty (RCAP/ECAP) in Salt Lake County, two of which are in Salt Lake City. An RCAP/ECAP is defined as a census tract with a family poverty rate greater than or equal to 40 percent, or a family poverty rate greater than or equal to 300 percent of the metro tract average, and a majority non-white population, measured at greater than 50 percent.

Salt Lake City's RCAP/ECAP areas are located west of I-15 and in the Central City/Ball Park neighborhoods, as demonstrated in Figure MA-50.1.

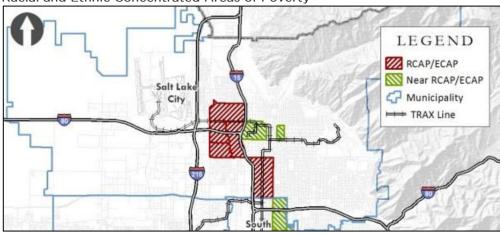


Figure MA-50.1 Racial and Ethnic Concentrated Areas of Poverty

Source: Bureau of Economic and Business Research, University of Utah, Regional Analysis of Impediments to Fair Housing Choice Salt Lake County, 2013

Concentrated areas of poverty form due to a multitude of social and economic forces, including the labor market, housing market and neighborhood preferences. While neighborhoods with high poverty concentrations are often socially and culturally rich, issues arise when persons living in high-poverty areas do not have the same access to opportunity as people living in high-opportunity neighborhoods.

The Opportunity Index is a measurement of social equity indicators by census tract. By measuring social equity in individual neighborhoods, Salt Lake City can examine how and why different opportunities exist for people in different geographical areas of the city. A socially equitable community provides similar access to opportunity for all people regardless of where they live. Low-income communities, communities of minorities, and other historically underrepresented populations are provided the same access to opportunities to enhance their quality of life.

The process to analyze opportunity was developed by HUD. HUD quantified opportunity at the neighborhood level by selecting a number of "stressors" and "assets" that influence a person's ability to access and capitalize on opportunity. Five measurements of opportunity were utilized to calculate an opportunity index for each census tract.

- 1. School Proficiency
- 2. Job Access
- 3. Labor Market Engagement
- 4. Poverty
- 5. Housing Stability

As demonstrated in **Table MA-50.1,** The Salt Lake City Fair Housing Equity Assessment indicates that a disparity in access to opportunity exists between neighborhoods in Salt Lake City's east and west sides. The overall opportunity for the East side of the city is 6.3, while the West side is at 2.5.

Table MA-50.1 Opportunity Index

	School Proficiency	Job Access	Labor Market Engagement	Poverty	Housing Stability	Overall Opportunity
Salt Lake City	4.5	6.5	5.4	3.7	4.7	4.9
East Side	5.8	6.5	6.7	4.2	6.2	6.3
West Side	2.3	6.5	3.0	2.9	2.3	2.5
Salt Lake County	4.3	5.4	5.0	4.9	5.3	4.9

Source: Bureau of Economic and Business Research, University of Utah, Salt Lake City: Fair Housing Equity Assessment

To further assess opportunity in Salt Lake City neighborhoods, the Bureau of Economic and Business Research (BEBR) at the University of Utah developed an index to measure educational opportunities in Salt Lake City public schools. As **Table MA-50.2** demonstrates, a majority of the schools on the west side have a lower opportunity score than schools on the east side. The index developed by BEBR measures proficiency in language arts and science as positive indicators, and free /reduce lunch rates, minority rates, percentages of parents with limited English proficiency and average classroom size.

Table MA-50.2 Salt Lake City School Opportunity Index

Suit Luke City	School Opportunity i	Пасх	
East/West Side	School	County Ranking	Opportunity Index
West	Meadowlark School	204	1
West	Backman School	203	1
West	Rose Park School	202	1
West	Franklin School	201	1
West	Edison School	200	1
East	Lincoln School	199	1
West	Parkview School	198	1
West	Glendale Middle	192	1
West	Riley School	188	1
West	Jackson School	186	1
West	Mountain View School	183	2
West	Northwest Middle	178	2
East	M Lynn Bennion School	172	2
West	Escalante School	170	2
East	Bryant Middle	167	2
East	East High	163	3
West	North Star School	160	3
West	Newman School	158	3
West	Nibley Park School	135	4
East	Washington School	133	4
East	Highland High	122	5
East	Whittier School	114	5
West	West High	113	5
East	Hillside Middle	92	6
East	Clayton Middle	90	6
East	Emerson Middle	88	6
East	Hawthorne School	75	7
East	Beacon Heights School	53	8
East	Ensign School	41	9
East	Indian Hills School	27	9
East	Highland Park School	16	10
East	Bonneville School	13	10
East	Uintah School	8	10
East	Dilworth School	6	10

Note: Though located east of I-15, West High School primarily enrolls students who live in the River District. Source: Bureau of Economic and Business Research with computations from Utah State Office of Education data. Although disparities to opportunity exist within Salt Lake City, income mobility is also high. According to a recent study comparing upward mobility across metropolitan areas, the Salt Lake City MSA has one of the highest rates of income mobility of any major metro: more than one in ten children that were raised in the bottom fifth rise to the top fifth. The probability that a child will earn more than his or her parents is linked to five factors: (1) residential segregation, (2) income inequality, (3) school quality, (4) social capital, and (5) family structure. <sup>49</sup>

## What are the characteristics of the market in these areas/ neighborhoods?

The city is experiencing economic and social changes - including rising housing costs, stagnating wages, and changing demographics - that can influence the ability for income mobility. As such, efforts to expand economic mobility need to be emphasized, especially in concentrated areas of poverty. Salt Lake City is focusing efforts to mitigate the negative externalities of concentrated areas of poverty by improving the housing stock, increasing economic opportunities, promoting early childhood education, improving neighborhood infrastructure, and expanding services in distressed neighborhoods. In addition, the City is making steps to incentivize affordable housing development in high opportunity areas, thereby expand housing choices throughout the city.

In general, median sales prices and rents are significantly lower in areas of concentrated poverty than the citywide median. Households located on the west side of Salt Lake, including parts of Glendale, Poplar Grove, and Fair Park, have a higher homeownership rate than the city average. The Central City, Ballpark and Liberty Wells neighborhoods have a much higher rental rate than the city average. Other significant housing market and demographic data points are indicated in **Table MA-50.3**.

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<sup>&</sup>lt;sup>49</sup> Chetty, R., et al. (2014). Where is the Land of Opportunity? The Geography of Intergenerational Mobility in the U.S. http://www.equality-of-opportunity.org

Table MA-50.3
Racial/Ethnic Concentrated Areas of Poverty and Surrounding Neighborhoods

Neighborhood	Census Tract	Population	Minority	All People	verty Ra Eamilies	Onder 18	Average Household Size	Median Household Income	Median Home Value	Owner	Renter	Cost Burdened Renters
Central City/ Ballpark/ Liberty Wells	1029	4,615	50%	37%	37%	52%	2.14	\$21,116	\$131,600	20%	80%	68%
Glendale	1028.01	6,407	68%	33%	27%	45%	3.59	\$39,341	\$140,900	63%	37%	63%
Gleridale	1028.02	5,004	69%	31%	32%	47%	3.83	\$44,194	\$155,200	40%	60%	62%
	1026	4,086	66%	34%	32%	38%	3.25	\$43,158	\$133,200	64%	36%	58%
Poplar Grove	1027.01	5,108	66%	28%	29%	39%	3.20	\$38,569	\$132,600	55%	45%	61%
	1027.02	3,845	71%	33%	33%	40%	3.64	\$28,237	\$128,300	45%	55%	55%
Fair Park	1006	6,756	64%	23%	25%	26%	3.17	\$40,163	\$130,000	63%	37%	54%
Fall Park	1003.06	5,374	64%	24%	18%	31%	3.49	\$39,375	\$154,900	48%	53%	70%
Rose Park	1005	6,286	52%	17%	15%	14%	3.07	\$45,471	\$147,700	69%	31%	57%
Rose Park	1147	4,730	50%	24%	18%	38%	3.28	\$43,630	\$163,000	79%	21%	86%
M/s sha sinks	1003.07	5,195	64%	18%	16%	23%	4.20	\$56,427	\$186,500	79%	21%	58%
Westpointe	1003.08	4,152	69%	26%	21%	33%	3.41	\$34,932	\$193,600	34%	66%	66%
Salt Lake City	All	188,141	34%	20%	14%	24%	2.49	\$45,862	\$236,600	50%	51%	50%

Note: Cost burden renters spend 30% or more of monthly income on housing costs.

Source: 2009-2013 American Community Survey 5-Year Estimates

## Are there any community assets in these areas/neighborhoods?

Community assets located in Salt Lake City's concentrated areas of poverty include the following:

## • Higher Education

Salt Lake Community College's South City campus is located in the Liberty Wells neighborhood.

## • Charter Schools

The Dual Immersion Academy is located in the Glendale Neighborhood and the Salt Lake Center for Science Education is located in the Rose Park Neighborhood.

### Community Centers

The Sorenson Unity Center is located in the Glendale neighborhood. The center provides fitness, recreation, gardening, cultural and educational opportunities. In addition, the Central City Recreation Center and Northwest Recreation Center are located in neighborhoods with concentrated poverty.

## • Public Transit

The TRAX lightrail line runs through and/or adjacent to the Ballpark and Central City neighborhoods, as well as along North Temple.

## • Community Gardens

There are numerous community gardens in the West Salt Lake, Northwest Salt Lake and Central City neighborhoods. In addition, Wasatch Community Gardens has identified multiple sites for garden development, including two in the Liberty Wells neighborhood.

## • Community-Based Non-Profits

Several community-based non-profits are located in Salt Lake City's West Side, including NeighborWorks Salt Lake, University Neighborhood Partners, Mestizo Institute of Culture and Arts, Bad Dog Arts, Boys and Girls Club of Greater Salt Lake, among others.

## Parks and Open Space

One of West Salt Lake's greatest assets is the abundance of parks and open space throughout the area. Eighty-three percent of Glendale and Poplar Grove residents live within a quarter mile of some type of green space: the highest percentage in the City. Fourteen parks are located in these neighborhoods, comprising one hundred three acres; all of them managed by Salt Lake City Parks and Public Lands (SLC PPL).

### • <u>Trails</u>

The Jordan River Parkway and 9 Line trails provide unprecedented opportunity for recreation, connectivity to natural environments, community connectivity, and multimodal transportation.

## • Community and Neighborhood Nodes

Several community and neighborhood-scale nodes are located in areas with concentrated poverty. Some of these nodes are thriving with diverse businesses that provide neighborhoods with essential services and conveniences. On the other hand, several of these nodes are underdeveloped and blighted, but present a significant opportunity for redevelopment and revitalization.

## Are there other strategic opportunities in any of these areas?

Salt Lake City owns a significant number of parcels in many of the neighborhoods with concentrated poverty. Non-buildable parcels can be converted to pocket parks or community gardens. The redevelopment of larger parcels can be undertaken after an extensive outreach and planning process to determine neighborhood needs and available resources, as well as aligning potential uses with city goals and polices. Parcels are typically utilized for a mix of affordable or market rate housing, economic development, or other community-supported uses.

## STRATEGIC PLAN

The Strategic Plan identifies Salt Lake City's priority needs and describes strategies that the city will undertake to serve priority needs over a five-year period. The plan focuses on building Neighborhoods of Opportunity to promote capacity in neighborhoods with concentrated poverty and to support the city's most vulnerable populations.



## SP-05 STRATEGIC PLAN OVERVIEW

The 2015-2019 Strategic Plan is based on the assessment of community needs as identified in this Consolidated Plan, in City planning documents, and on the ability of federal funds to meet the identified needs. Within this context, the 2015-2019 Strategic Plan focuses on building Neighborhoods of Opportunity to promote capacity in neighborhoods with concentrated poverty and to support the city's most vulnerable populations. The five-year plan provides a strategy for maximizing and leveraging the City's block grant allocations to build healthy and sustainable communities that connect and expand opportunities for housing, education, transportation, services and economic development. Strategic plan goals call for Consolidated Plan funds to focus on the following:

## Housing

To provide housing options for all economic and demographic segments of Salt Lake City's population while diversifying the housing stock within neighborhoods.

- Expand housing options for extremely low-income (ELI) individuals and special needs populations.
- Support affordable housing development throughout the city, including high opportunity areas.
- Improve and rehabilitate the housing stock, with focus on concentrated areas of poverty.
- Expand affordable housing opportunities within walking distance of transit.
- Develop healthy and sustainable housing that utilizes energy conservation and green building technologies.
- Provide housing opportunities to emphasize stable housing as a primary strategy to prevent and end homelessness.

## **Education**

To promote educational opportunities, with focus on reducing intergenerational poverty.

- Expand access to affordable early childhood education to set the stage for academic achievement and social development.
- Address the digital divide by promoting digital inclusion through access to communication technologies.

### Health

To promote access to affordable healthcare, fresh foods, and safe living environments.

- Improve the condition of housing and capital infrastructure in distressed neighborhoods.
- Increase access to healthcare and other supportive services for persons experiencing homelessness.
- Increase access to fresh, healthy foods for food-insecure families and individuals.
- Improve and expand access to green infrastructure in distressed neighborhoods.

## <u>Transportation</u>

To promote accessibility and affordability of multimodal transportation.

- Support access to public transportation for vulnerable populations.
- Increase the accessibility of public transit in distressed neighborhoods.
- Expand and improve multimodal transportation infrastructure.

### **Economic Development**

To expand access to economic mobility and vibrant neighborhood business nodes.

- Provide job training programs for vulnerable populations, including chronically homeless, refugees and persons with disabilities.
- Expand economic opportunities through the improvement of capital infrastructure and commercial buildings in designated commercial nodes.

## SP-10: GEOGRAPHIC PRIORITIES 91.215(a)(1)

## Geographic Areas

For the 2015-2019 program years, Salt Lake City has designated two local target areas to concentrate and leverage funding to stimulate comprehensive neighborhood revitalization that expands housing opportunities, economic opportunities and neighborhood livability.

## Table SP-10.1 Local Target Areas

Loc	al Target Areas	
1	Target Area Name:	Central City/Central Ninth
	Target Area Type:	Local Target Area
	Revital Type:	Comprehensive
	Identify the neighborhood boundaries for this target area	Northern boundary between Main Street and 300 East: 600 South Northern boundary between 500 West and Main Street: 700 South Northern boundary between I-15 and 500 West: 800 South Eastern boundary: 300 East Southern boundary: 1300 South Western boundary: I-15
	Include specific housing and commercial characteristics of this area.	The Central City/Central Ninth target area is a mix of residential, commercial, and industrial land uses. Over the past several decades the area's housing stock has deteriorated. The area has one of the highest poverty rates in the city, with a poverty rate of 37% in census tract 1029. The majority of residents are low-income renters. Subsidized and public housing is located in the target area, including the 170-unit Philips Plaza that is managed by the Housing Authority of Salt Lake City. Several of the areas large historic homes have been divided up into apartments, converted into commercial, or demolished. Many of the areas businesses display signs of distress. Industrial warehouses are gradually transforming into other uses. The Central City/Central Ninth neighborhood and surrounding area have been identified as a Racial/Ethnic Concentrated Area of Poverty.
	How did your consultation and citizen participation process help you to identify this neighborhood as a target area?	Several citizen participation efforts have taken place to support the Central City RDA Project Area, Granary District Project Area, West Temple Gateway Project Area, and Downtown Master Plan planning processes. These efforts have identified redevelopment opportunities, citizen values, visions, principles, and growth strategies.
	Identify the needs in this target area.	Revitalization efforts need to be comprehensive to include rehabilitation of existing housing units, reduction in the concentration of poverty through the development of mixed-income housing, commercial rehabilitation, business node revitalization, streetscaping, expansion of services, reduction in the number of vacant/abandoned properties, traffic calming/safety improvements, school performance improvements.
opportunities for improvement in this target area?  assets to include proximity to the Central Business I trail, and proximity to transit. Revitalization efforts abandoned, and distressed properties to promote ecreation and housing stabilization. The development promote economic diversity with the neighborhood station provides opportunity for a mixed-use, transit Lake City will be able to leverage federal entitlement Lake City Housing Trust Fund, and others. Public Se		Several opportunities exist in the target area to build off of existing community assets to include proximity to the Central Business District, the 9-Line mixed-use trail, and proximity to transit. Revitalization efforts will strategically utilize vacant, abandoned, and distressed properties to promote economic development, job creation and housing stabilization. The development of mixed-income housing will promote economic diversity with the neighborhood. The 900 South TRAX light rail station provides opportunity for a mixed-use, transit-oriented development. Salt Lake City will be able to leverage federal entitlement resources with the RDA, Salt Lake City Housing Trust Fund, and others. Public Services will be focused to the area to build opportunity through job training and early childhood education.
	Are there barriers to improvement in this target area.	The Division of Housing and Neighborhood Development will need to work closely with other City divisions, residents, business owners, and other stakeholders to carry out successful revitalization efforts.

2	Area Name:	Poplar Grove
	Area Type:	Local Target Area
	Revital Type:	Comprehensive
	Identify the	Northern boundary: I-80
	neighborhood boundaries for this	Eastern boundary: I-15
	target area	Southern boundary Cheyenne Street to Jordan River: Hayes Ave
		Southern boundary Jordan River to I-80: 900 South
		Western boundary: Cheyenne Street
	Include specific housing and commercial characteristics of this area.	Over half of Poplar Grove residents identify as Hispanic, compared to about 20% of Salt Lake City residents as a whole. The neighborhood's individual poverty rate is higher that that of the city, at about 30% compared to 20% for the city as a whole. Average household size is about a full person larger than that of the city, at an average of almost 3.5 persons per household. The neighborhoods housing stock is largely single-family constructed before the 1980s. Many of the housing units display signs of distress. Likewise, many of the commercial nodes show signs of distress. The Poplar Grove neighborhood and surrounding area have been identified as a Racial/Ethnic Concentrated Area of Poverty.
	How did your consultation and citizen participation process help you to identify this neighborhood as a target area?	The Westside Master Plan planning process included a citizen engagement process that lasted two years. The process successfully reached a diverse range of residents to help identify a neighborhood visions and guiding principles, as well as potential nodes to target economic development activities.
	Identify the needs in this target area.	Revitalization efforts need to be comprehensive to include rehabilitation of existing housing units, reduction in the concentration of poverty through the development of mixed-income housing, commercial rehabilitation, business node revitalization, streetscaping, expansion of services, reduction in the number of vacant/abandoned properties, traffic calming/safety improvements, school performance improvements, improvements to jobs-housing connections, increases to public transportation connectivity.
	What are the opportunities for improvement in this target area?	Several opportunities exist to build off of existing community assets including the 9-Line mixed-use trail, the Jordan River Parkway, and numerous neighborhood parks. Opportunities exist to enhance business districts and neighborhood nodes to promote economic development, job creation, and overall community revitalization. Housing rehabilitation and the development of strategic mixed-income housing will promote housing stability and economic diversity with the neighborhood.
	Are there barriers to improvement in this target area.	The Division of Housing and Neighborhood Development will need to work closely with other City divisions, residents, business owners, and other stakeholders to carry out successful revitalization efforts. Citizen participation efforts need to continue to involve Spanish speaking residents and other populations with limited English Proficiency.

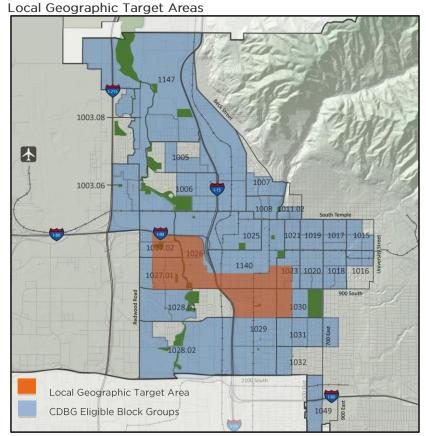
## **General Allocation Priorities**

Locally defined target areas provide an opportunity to maximize impact and align HUD funding with existing investment while simultaneously addressing neighborhoods with the most severe needs. According to HUD standards, a Local Target Area is designated to allow for a locally targeted approach to the investment of CDBG and other federal funds. These target areas do not have to meet specific HUD criteria, but are instead established through a locally defined process.

As Figure SP-10.1 demonstrates, the identified target areas for the 2015-2019 program years are located in the Central City/Central Ninth and Poplar Grove neighborhoods. CDBG and other federal funding will be concentrated (not limited) to the target areas. Neighborhood and community nodes will be identified and targeted to maximize community impact and drive further neighborhood investment. Activities will be coordinated and leveraged, and can include the following:

- Commercial rehabilitation
- Streetscaping
- Green infrastructure improvements
- Transportation improvements
- Street improvements
- Housing





The Central City/Central Ninth and Poplar Grove target areas were identified through an extensive process that analyzed local poverty rates, low and moderate-income rates, neighborhood conditions, and available resources. Both target areas are located in areas of racial/ethnic concentrated areas of poverty (RCAP/ECAP). A recent fair housing equity assessment completed by the Bureau of Economic and Business Research at the University of Utah identified a disparity in access to opportunity for residents living in Salt Lake City's RCAP/ECAP areas. The target area strategy will be utilized to direct resources to expand opportunity within the target areas.

- Concentrating resources geographically will provide a way to help stabilize and improve distressed areas in the Central City/Central Ninth and Poplar Grove neighborhoods.
- The 800 and 900 South corridors will provide an opportunity to increase connectivity between the east and west sides of I-15.
- Neighborhood and/or community nodes will be targeted for commercial façade improvements, streetscaping and other improvements (park, street, transportation) as determined by needs and resources.
- Park, street and transportation projects can be located throughout CDBG eligible census tracts/block groups, with a focus on the target area.
- Housing rehabilitation projects can be located throughout the city, with a focus on the target area.

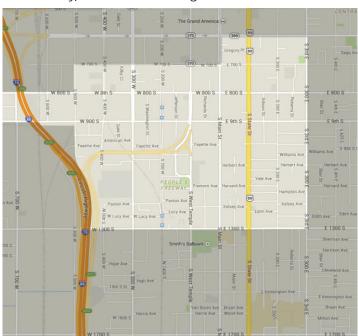
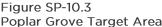
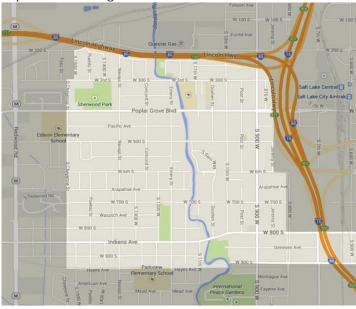


Figure SP-10.2
Central City/Central Ninth Target Area





In an effort to expand community engagement in local target areas, HAND will reach out to residents, business owners, property owners, community councils, non-profit organizations, and other stakeholders to gather input on housing and community development activities. City departments and divisions will collaborate to develop a neighborhood revitalization strategy to leverage City-driven projects and programs, and will utilize public input in strategy development. HAND and the Division of Economic Development will create an inventory of commercial buildings to target for rehabilitation and will engage property owners and entrepreneurs in outreach efforts.

## Rationale for the priorities for allocating investments geographically:

Salt Lake City's Division of Housing and Neighborhood Development, along with internal and community stakeholders, identified the target areas through an extensive process that included data analysis, identification of opportunities/barriers, and an evaluation of potential resources. Through this process, the Central City and Poplar Grove neighborhoods were identified as areas where a concentration of resources would make significant impacts within the community.

Of particular importance is to direct resources to expand opportunity within racial/ethnic concentrated areas of poverty. According to HUD, neighborhoods of concentrated poverty isolate residents from the resources and networks needed to reach their potential. The concentration of poverty can influence outcomes relating to crime, delinquency, education,

physiological distress, and various health problems.<sup>50</sup> Salt Lake City intends to expand opportunity within the target areas to limit intergenerational poverty and increase access to community assets.

## **SP-25 PRIORITY NEEDS** *91.215(a)(2)*

Salt Lake City has determined the following priority needs after broad stakeholder outreach and analysis of community needs:

Table SP-25.1 Priority Needs

1	Priority Need:	Affordable Housing Development and Preservation
	Priority Level:	High
	Population:	Extremely low-income
		Low-income
		Moderate-income Large families
		Families with children
		Elderly
		Public housing residents
	Geographic	Poplar Grove
	Areas Affected:	Central City/Central Ninth Citywide
	Associated	Goals:
	Goals:	<ul> <li>Improve and Expand the Affordable Housing Stock</li> <li>Expand Home Ownership Opportunities</li> </ul>
		Administration
		Focus Areas:  • Expand housing options for extremely low-income (FLI) individuals and special needs
		<ul> <li>Expand housing options for extremely low-income (ELI) individuals and special needs populations.</li> </ul>
		<ul> <li>Support affordable housing development throughout the city, including high opportunity areas.</li> </ul>
		<ul> <li>Improve and rehabilitate the housing stock, with focus on concentrated areas of poverty.</li> </ul>
		Expand affordable housing opportunities within walking distance of transit stations.
		<ul> <li>Develop healthy and sustainable housing that utilizes energy conservation and green building technologies.</li> </ul>
		<ul> <li>Provide housing opportunities to emphasize stable housing as a primary strategy to prevent and end homelessness.</li> </ul>
		Improve the condition of housing and capital infrastructure in distressed neighborhoods.
	Description:	Provide loans and other financial assistance for the preservation and development of affordable rental and homeownership opportunities.
	Basis For Relative Priority:	<ul> <li>According to the 2009-2013 American Community Survey 5-Year Estimates, 50.1% of Salt Lake City renter households and 33.6% of households with a mortgage are cost burdened, spending over 30% of their monthly income on housing costs. Housing cost burden prevents household from investing in adequate nutritional, medical, vocational and educational needs.</li> </ul>

<sup>&</sup>lt;sup>50</sup> U.S. Department of Housing and Urban Development, Understanding the Neighborhood Effects of Concentrated Poverty, *Evidence Matters*, Winter 2011

		<ul> <li>The Housing Authority of Salt Lake City currently administers Housing Choice (Section 8) vouchers for 2,670 households, with 7,293 households on the waiting list. Countywide there are 11,086 households on a Housing Choice waiting list and 7,929 households on a public housing waiting list.</li> <li>Between 2000 and 2013, the cost of housing significantly increased for both renters and homeowners. The median contract rent increased by 33% and home values increased 55%. During the same time period, the median household income only increased by 24%. Since incomes did not keep up with increases in housing costs, it has become more difficult for residents to buy or rent a home. The homeownership rate decreased from 56.9% in 2000 to 49.5% in 2013.</li> <li>According to an apartment market report completed in the summer of 2014, the Salt Lake City area apartment vacancy rate is the lowest in thirteen years at 3.0%. A tight rental market and rising rents create a barrier for households in need of affordable housing.</li> </ul>
2	Priority Need:	Homeless: Mitigation, Prevention and Public Services
	Priority Level: Population:	High  Extremely low-income  Large Families Families with Children  Elderly  Chronic Homeless Homeless Individuals Homeless Families with Children Mentally III  Chronic Substance Abuse  Veterans Persons with HIV/AIDS  Victims of Domestic Violence Unaccompanied Youth
	Geographic Areas Affected:	Citywide
	Associated Goals:	<ul> <li>Goals:</li> <li>Provide Housing for Homeless/At Risk of Homeless</li> <li>Provide Housing and Services for Persons w/ HIV/AIDS</li> <li>Provide Day-to-Day Services for the Homeless</li> <li>Administration</li> <li>Focus Areas:</li> <li>Provide housing opportunities to emphasize stable housing as a primary strategy to prevent and end homelessness.</li> <li>Increase access to healthcare and other supportive services for persons experiencing homelessness.</li> <li>Provide job training programs for vulnerable populations, including chronically homeless, refugees and persons with disabilities.</li> </ul>
	Description:	Support the operating cost of homeless shelters, day centers and supportive services for individuals and families experiencing homelessness. Expand housing opportunities for individuals and families experiencing or at risk of homelessness.
	Basis For Relative Priority:	According to the 2014 Point in Time Count, Salt Lake County has 2,072 homeless individuals, 92 of whom are unsheltered. Annually, Salt Lake County will have 9,356 persons experience homelessness, 431 will be chronic.

3	Priority Need:	Public Services to Expand Opportunity and Self-Sufficiency
	Priority Level:	High
	Population:	Extremely low-income Low-income Large Families Families with Children Elderly Chronic Homeless Homeless Individuals Families with Children Mentally III Chronic Substance Abuse Veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth
	Geographic Areas Affected:	Citywide
	Associated Goals:	<ul> <li>Goals:</li> <li>Provide Services to Expand Opportunity/Self Sufficiency</li> <li>Provide Housing and Services for Persons with HIV/AIDS</li> <li>Administration</li> <li>Focus Areas:</li> <li>Expand access to affordable early childhood education to set the stage for academic achievement and social development.</li> <li>Address the digital divide by promoting digital inclusion through access to communication technologies.</li> <li>Increase access to fresh, healthy foods for food-insecure families and individuals.</li> <li>Support access to public transportation for vulnerable populations.</li> <li>Provide job training programs for vulnerable populations, including chronically homeless, refugees and persons with disabilities.</li> </ul>
	Description:	Expand opportunities for individuals and households living in concentrated areas of poverty or living in the cycle of intergenerational poverty. Activities include services to expand accessibility to early childhood education, job training and transportation.
	Basis For Relative Priority:	<ul> <li>According to the 2009-2013 American Community Survey 5-Year Estimates, 24.3% of Salt Lake City's children (under 18 years) live below the poverty level. The 2014 Utah Intergenerational Welfare Reform Commission Annual Report indicates that children growing up in poverty experience challenges to healthy development both in the short and long term, demonstrating impairments in cognitive, behavioral and social development. The greater the likelihood for poor outcomes the younger the child is when his or her family is impoverished. Early childhood education programs provide a cost-effective intervention in closing gaps in development.</li> <li>According to the 2009-2013 American Community Survey 5-Year Estimates, 18.7% of Salt Lake City's adults (18 years and over) live below the poverty level. The 2014 Utah Intergenerational Welfare Reform Commission Annual Report indicates that many adults experiencing intergenerational poverty are employed but unable to meet the needs of their families. Families experiencing intergenerational poverty need to be connected to resources that assist them with employment and job training.</li> <li>According to 2013 Salt Lake City School District data, 49.8% of students qualify to receive free school lunch. Families qualify for free lunch if they earn 130% or below of the federal poverty level, about \$30,000 dollars or less per year for a family of four. Many of these households are considered food insecure, The 2014 Utah Intergenerational Welfare Reform Commission Annual Report indicates that children experiencing food insecurity are ill more frequently; struggle academically; less likely to graduate from high school and go onto college; and less likely to earn enough income to feed their families when they are adults.</li> <li>According to the Salt Lake City Fair Housing Equity Assessment, there is a disparity in access to transit in concentrated areas of poverty. Transit is an essential public service that</li> </ul>
		connects people to employment, education, social services and retail. Increasing transit and opportunities allows households to reduce their living expenses and expands jobs-housing connectivity.

4	Priority Need:	Economic Development to Expand Opportunity							
	Priority Level:	High							
	Population:	Extremely low-income							
		Low-income Company Com							
	Geographic Areas Affected:	Poplar Grove Central City/Central Ninth							
	Associated Goals:	<ul> <li>Goals:         <ul> <li>Revitalize Business Nodes in Target Areas</li> </ul> </li> <li>Administration</li> <li>Focus Areas:</li> <li>Expand economic opportunities through the improvement of capital infrastructure and commercial buildings in designated commercial nodes.</li> </ul>							
	Description:	Commercial buildings in designated commercial nodes.  Provide support for neighborhood/community business node development and public infrastructure improvements in local target areas. Activities include façade improvements and corresponding neighborhood improvements.							
	Basis For Relative Priority:	Many of the neighborhood and community nodes in the geographical target areas (as identified through this plan) exhibit signs of distress and blight, which can perpetuate high vacancy rate and crime, as well as inhibit comprehensive neighborhood revitalization. Supporting the rehabilitation of commercial infrastructure in targeted nodes will stimulate the implementation essential services, aid in decreasing crime rates, expand local job opportunities, preserve histobuildings, stimulate investment from the private market and improve neighborhood livability.							
5	Priority Need:	Public Facility and Infrastructure Improvements							
	Priority Level:	High							
	Population:	Extremely low-income Low-income Moderate-Income							
	Geographic Areas Affected:	Poplar Grove Central City/Central Ninth Citywide CDBG Eligible Areas							
	Associated Goals:	<ul> <li>Goals:</li> <li>Improve Infrastructure in Distressed Neighborhoods</li> <li>Improve the Quality of Public Facilities</li> <li>Administration</li> <li>Focus Areas:</li> <li>Improve the condition of housing and capital infrastructure in distressed neighborhoods.</li> <li>Improve and expand green infrastructure in distressed neighborhoods.</li> <li>Increase the accessibility of public transit in distressed neighborhoods.</li> <li>Expand and improve multimodal transportation infrastructure.</li> <li>Expand economic opportunities through the improvement of capital infrastructure and commercial buildings in designated commercial nodes.</li> </ul>							
	Description:	Street/sidewalk improvements, streetscaping, wayfinding, transportation improvements, green infrastructure improvements and public facility improvements. Leverage activities with commercial rehabilitation.							
	Basis For Relative Priority:	<ul> <li>Public health, safety and quality of life are significantly impacted by city-owned buildings and infrastructure, including sidewalks, streets, parks, trails and public facilities. Improvements will increase livability within neighborhoods, including improvements for multimodal transportation, stormwater management, recreation opportunities, safety, economic development and community facilities.</li> <li>The City's Capital Improvement Program 10-Year Plan indicates that \$158.7 million in capital improvements are needed between 2012 and 2021. Only \$40.4 million are impact fee eligible. Many of these improvements are needed in concentrated areas of poverty and/or distressed neighborhoods.</li> </ul>							

## SP-30 INFLUENCES OF MARKET CONDITIONS - 91.215(a)(2)

Market Characteristics that will influence the use of funds available for housing type: As the needs assessment and market analysis have demonstrated, thousands of Salt Lake City residents are cost-burdened, spending 30% or more of their monthly income on housing, and are in need of housing that is affordable. Severely cost burdened households, spending 50% or more of their monthly income on housing, are at risk of homelessness. Market conditions influencing the production, rehabilitation, and assistance of affordable housing are as follows:

## Tenant-Based Rental Assistance (TBRA)

Historically low rental vacancy rates; incomes are not keeping up with rising rental costs, leading to increasing housing cost burden rates; very high demand for Housing Choice (Section 8) vouchers; a gap of approximately 8,200 housing units for extremely low income households; a lack of affordable units for large family households; a lack of housing units for disabled populations; difficulty transitioning participants with HOPWA-funded housing to other housing subsidies due to a lack of resources; lack of deeply affordable units in close proximity to service providers to assist at-risk populations with housing and other needs; need for additional partnerships between affordable housing landlords/property managers and social service organizations.

## TBRA for Non-Homeless Special Needs

Historically low rental vacancy rates; incomes are not keeping up with rising rental costs, leading to increasing housing cost burden rates; very high demand for Housing Choice (Section 8) vouchers; a gap of approximately 8,200 housing units for extremely low income households; a lack of affordable units for large family households; a lack of housing units for disabled populations; difficulty transitioning participants with HOPWA-funded housing to other housing subsidies due to a lack of resources; lack of deeply affordable units in close proximity to service providers to assist at-risk populations with housing and other needs; need for additional partnerships between affordable housing landlords/property managers and social service organizations.

## New Unit Production

Historically low rental vacancy rates; incomes are not keeping up with rising rental costs, leading to increasing housing cost burden rates; very high demand for Housing Choice (Section 8) vouchers; a gap of approximately 8,200 housing units for extremely low income households; a lack of affordable units for large family households; a lack of housing units for disabled populations; rising rental and homeownership costs, increasing land costs, lack of non-profit affordable housing developers in the Salt Lake area; need for additional partnerships between affordable housing developers/providers and social service organizations; recently developed units are not affordable for households earning 80% AMI or below; need for affordable housing in high opportunity neighborhoods; insufficient sources for

financing deeply affordable units; insufficient sources of funding for ongoing operating costs of deeply affordable units.

## Rehabilitation

A tight lending market prevents many low-income homeowners from acquiring home improvement financing; the share of elderly homeowners is projected to increase, leading to an increased need for accessibility improvements; Salt Lake City has an older housing stock, with about a third of units built prior to 1940; older housing stock located in concentrated areas of poverty is at risk for deterioration; incomes are not keeping up with rising housing costs, leading to increasing housing cost burden rates; affordable housing in neighborhoods undergoing revitalization is at risk of conversion to market rate.

## Acquisition, Including Preservation

Although median sales prices are close to pre-crisis levels, the volume of sales is still lagging; tighter lending standards is contributing to the slow recovery of home sales; changes in demographics are influencing the amount of homebuyer acquisitions due to shifts toward rental housing; vacancy rates have hovered below 3.5% for over a year; the strong market-rate rental market is increasing the need to preserve affordable rentals, as converting substandard rental housing to market-rate can be very desirable for property owners.

## SP-35 ANTICIPATED RESOURCES 91.215(a)(4), 91.220(c)(1,2)

## Introduction

Salt Lake City's funding year 2015-2016 CDBG, HOME, ESG, and HOPWA allocations total \$4,590,844. HUD allocations will be utilized to address the growing housing and community development needs within Salt Lake City. However funding has significantly declined over the past decade, making it more difficult to address needs and overcome barriers. Over the course of the 2015-2019 Consolidated Plan, Salt Lake City will coordinate and leverage HUD allocations to assist the city's most vulnerable populations, increase self-sufficiency, and address the needs in concentrated areas of poverty.

Table SP-35.2: Anticipated Resources

Antic	Anticipated Resources							
		Ехре	ected Amount	Available - Y	ear 1	of		
	Uses of Funding	Annual	Program Income	PR Year Resources	Total	Expected Amount Available – Remainder of ConPlan	Description	
CDBG	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	\$3,223,492	\$0	\$508,226	\$3,731,718	\$13,893,968	Amount for remainder of Con Plan is estimated as four times the Year 1 allocation, a total of \$1m in prior-year resources	
НОМЕ	Acquisition Homebuyer Assistance Homeowner Rehab Multi-Family Rental New Construction Multifamily rental rehab New Construction for ownership TBRA	\$710,142	\$295,000	\$3,425	\$1,008,567	\$4,040,568	Amount for remainder of Con Plan is estimated as four times the Year 1 allocation, a total of \$1.2m in other program income	
ESG	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	\$291,537	\$0	\$4,138	\$295,675	\$1,166,148	Amount for remainder of Con Plan is estimated as four times the Year 1 allocation amount.	
HOPWA	Permanent housing in facilities Permanent housing placement STRMU Short term or transitional housing facilities Supportive services TBRA	\$365,673	\$0	\$14,874	\$380,547	\$1,462,692	Amount for remainder of Con Plan is estimated as four times the Year 1 allocation amount	
OTHER: HOUSING TRUST FUND	Acquisition Conversion and rehab for transitional housing Housing Multifamily rental new construction Multifamily rental rehab New construction for ownership Permanent housing in facilities Rapid re-housing Rental Assistance TBRA Transitional Housing	\$0	\$0	\$0	\$6,500,000	\$5,000,000	The Trust Fund has a budget of \$6.5m and expects to receive a total of approximately \$5m in revenue over the next plan period	

OTHER: PROGRAM INCOME	Homebuyer assistance Homeowner rehab Housing Multifamily rental new construction Multifamily rental rehab New construction for ownership	\$0	\$1,200,000	\$0	\$1,200,000	\$4,800,000	Salt Lake City Housing Programs – Program Income
OTHER: ECONOMIC DEV. LOAN FUND	Economic development	\$0	\$0	\$0	\$0	\$6,500,000	This fund currently has a balance of approximately \$6.5m
NEIGHBORHOOD LIFT	Homebuyer assistance	\$0	\$0	\$0	\$5,000,000	\$0	One-time \$5m in funding provided through Wells Fargo's Neighborhood Lift program

Source: Salt Lake City Division of Housing and Neighborhood Development

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied:

## Match Requirements

HUD, like many other federal agencies, encourages the recipients of federal monies to demonstrate that efforts are being made to strategically leverage additional funds in order to achieve greater results. Leverage is also a way to increase project efficiencies and benefit from economies of scale that often come with combining sources of funding for similar or expanded scopes.

- HOME Investment Partnership Program 25% Match Requirement
   Salt Lake City ensures that HOME match requirements are met by utilizing the
   leveraging capacity of its subrecipients. Funding sources used to meet the HOME
   match requirements include federal, state and local grants; private contributions;
   private foundations; United Way; local financial institutions; City General Fund; and
   unrestricted donations.
- Emergency Solutions Grant 100% Match Requirement
   Salt Lake City ensures that ESG match requirements are met by utilizing the leveraging capacity of its subgrantees. Funding sources used to meet the ESG match requirements include federal, state and local grants; private contributions; private foundations; United Way; Continuum of Care funding; City General Fund; in-kind match and unrestricted donations.

## **Fund Leveraging**

Leverage, in the context of the City's four HUD Programs, means bringing other local, state, and federal financial resources in order to maximize the reach and impact of the City's HUD Programs. Resources for leverage include the following:

- Housing Choice Section 8 Vouchers
   The Housing Authority of Salt Lake City and The Housing Authority of the County of
   Salt Lake currently administer Housing Choice (Section 8) vouchers. The City projects
   the local housing authorities will receive approximately \$181m in funding during the
   plan period.
- Low Income Housing Tax Credits
   Federal 4% and 9% tax credits are a major funding source of capital for the construction and rehabilitation of affordable rental homes. In 2015, the agency allocated \$7.2m in Federal and State Housing Credits. At the current funding level, approximately \$36m in funding will be available for low-income homebuyer programs, to developers to build or renovate affordable apartment housing products.
- New Market Tax Credits
   New Market Tax Credits are an additional tool utilized to attract private capital investment in areas in need of job growth and economic development.
- RDA Development Funding
   The RDA has seven project areas where tax increment funds are reinvested back into the same area to contribute to the overall health and vitality of the City, by reversing the negative effects of blight, while increasing the tax base from which the taxing

the negative effects of blight, while increasing the tax base from which the taxing entities draw their funds. The RDA will generate approximately \$100m over the next five years specifically for these target areas.

- Salt Lake City Housing Trust Fund
  - Salt Lake City's Housing Trust Fund (HTF) strives to address the health, safety and welfare of the City's citizen by providing assistance for affordable and special needs housing within the City. The Trust Fund has a budget of \$6.5m and expects to receive a total of approximately \$5m in revenue over the next plan period.
- Salt Lake City Economic Development Loan Fund (EDLF)
   The City administers the Economic Development Loan Fund which makes loans to small businesses located in the City for the purpose of stimulating economic development and commercial and industrial diversity by enhancing business opportunities, provide employment and promoting neighborhood revitalization. This fund currently has a cash balance of approximately \$6.5m and loans outstanding of \$3.5m.

- Olene Walker Housing Loan Fund
   Utah State's Olene Walker Housing Loan Fund is one of the largest affordable housing
   loan funding tools for affordable housing developers working in Salt Lake City. The
   loan fund is largely funded with State HOME funds (\$3m/yr), and State Legislative
   funding (\$2.2m/yr). Over the course of this Consolidated Plan, the fund is expected to
   receive \$26m in funding.
- Neighborhood LIFT
   In partnership with Wells Fargo and NeighborWorks America, Salt Lake City will be receiving an influx of \$5m in funding to support homeownership. While this is one-time funding, the award enables the City to leverage other resources over the next 5 years.
- Industrial & Commercial Bank Funding
   Although we cannot estimate how much Community Reinvestment Act funding will be made available locally, there are a large number of industrial and commercial banks that reside in Salt Lake City.
- Continuum of Care Funding
   During the Consolidated Plan period, it is estimated that the SLCoC will receive approximately \$30m in funding.
- Foundations & Other Philanthropic Partners
   Eleemosynary establishments and philanthropic partners make up a critical part of the funding stream used in the State of Utah. It is estimated that during the Consolidated Plan period, over \$100m will be used to support low and moderate-income residents, with a considerable amount of the funding being used in Salt Lake City.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan:

Salt Lake City intends to expand affordable housing and economic development opportunities through the redevelopment of city-owned land, strategic land acquisitions, parcel assembly, and disposition. Housing and Neighborhood Development Division will work collaboratively with other City Divisions that oversee or control parcels that are owned by the City to evaluate the appropriateness for affordable housing opportunities.

## Discussion:

Salt Lake City will continue to seek other federal, state and private funds to leverage entitlement grant funding. In addition, the City will support the proposed community development initiatives outlines in this Plan through strategic initiatives, policies, and programs.

## SP-40 INSTITUTIONAL DELIVERY STRUCTURE - 91-215(k)

Explain the institutional structure through which the jurisdiction will carry out its consolidated plan including private industry, non-profit organizations, and public institutions:

Table SP-40.1 Institutional Delivery Organizations

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served	
Advantage Services, Inc.	Non-profit organizations	Non-homeless special needs	Region	
Alliance House	Non-profit organizations	Affordable housing: Rental	Region	
Asian Association of Utah	Non-profit organizations	Non-homeless special needs	Region	
ASSIST Inc.	Non-profit organizations	Affordable housing: Ownership	Region	
Big Brothers Big Sisters of Utah	Non-profit organizations	Non-homeless special needs	Region	
Boys and Girls Club of Salt Lake	Non-profit organizations	Non-homeless special needs	Region	
Catholic Community Services	Community/Faith- based organizations	Homelessness, Non-homeless special needs	Region	
Community Development Corp of Utah	Non-profit organizations	Affordable housing: Ownership	State	
Community Health Centers	Non-profit organizations	Homelessness, Non-homeless special needs	Region	
Crossroads Urban Center	Non-profit organizations	Homelessness, Non-homeless special needs	Region	
Disability Law Center	Non-profit organizations	Non-homeless special needs	Region	
English Skills Learning Center	Non-profit organizations	Non-homeless special needs	Region	
Family Promise of Salt Lake	Non-profit organizations	Homelessness	Region	
Family Support Center	Non-profit organizations	Homelessness, Non-homeless special needs	Region	
First Step House	Non-profit organizations	Homelessness, Non-homeless special needs	Region	
Guadalupe School	Non-profit organizations	Non-homeless special needs	Region	
Helping Hands Association dba The Haven	Non-profit organizations	Homelessness, Non-homeless special needs	Region	
House of Hope	Non-profit organizations	Homelessness, Non-homeless special needs	Region	
Housing Authority of Salt Lake City	PHA	Public housing, Affordable housing: Rental	Jurisdiction	
Housing Authority of the County of Salt Lake	РНА	Public housing, Affordable housing: Rental	Region	
Utah Law Related Education Project	Non-profit organizations	Non-homeless special needs	State	
Legal Aid Society of Salt Lake	Non-profit organizations	Non-homeless special needs	Region	
Literacy Action Center	Non-profit organizations	Non-homeless special needs	Region	
Neighborhood House	Non-profit organizations	Non-homeless special needs	Jurisdiction	
NeighborWorks Salt Lake	CHDO	Affordable housing: Ownership, Economic development	Region	
Odyssey House	Non-profit organizations	Homelessness, non-homeless special needs	Region	
People Helping People	Non-profit organizations	Non-homeless special needs	Region	
Rape Recovery Center	Non-profit	Non-homeless special needs	Region	

	organizations		
Road Home	Non-profit organizations	Homelessness	Region
Salt Lake City Department of Community and Economic Development	Departments and agencies	Affordable housing, neighborhood improvements	Jurisdiction
Salt Lake City Department of Public Services	Departments and agencies	Neighborhood Improvements	Jurisdiction
Salt Lake City Division of Planning	Departments and agencies	Neighborhood Improvements	Jurisdiction
Salt Lake City Division of Economic Development	Departments and agencies	Neighborhood Improvements	Jurisdiction
Salt Lake City Division of Engineering	Departments and agencies	Neighborhood Improvements	Jurisdiction
Salt Lake City Division of Housing and Neighborhood Development	Departments and agencies	Affordable housing, neighborhood improvements	Jurisdiction
Salt Lake City Division of Parks and Public Lands	Departments and agencies	Neighborhood Improvements	Jurisdiction
Salt Lake City Division of Streets	Departments and agencies	Neighborhood Improvements	Jurisdiction
Salt Lake City Division of Transportation	Departments and agencies	Neighborhood Improvements	Jurisdiction
Salt Lake City Housing Trust Fund	Government	Affordable housing: homeownership, rental	Jurisdiction
Salt Lake City RDA	Redevelopment authority	Affordable housing, neighborhood improvements	Jurisdiction
Salt Lake City School District	Other	Non-homeless special needs	Jurisdiction
Salt Lake Community Action Program	Non-profit organizations	Homelessness, non-homeless special needs	Region
Salt Lake and Tooele Continuum of Care	Continuum of Care	Homelessness	Region
Salt Lake Donated Dental Services	Non-profit organizations	Homelessness, non-homeless special needs	Region
Sarah Daft Home	Non-profit organizations	Affordable housing: homeownership	Region
Sorenson Unity Center	Government	Non-homeless special needs	Jurisdiction
Utah AIDS Foundation	Non-profit organizations	Non-homeless special needs	Region
Utah Food Bank	Non-profit organizations	Homelessness, non-homeless special needs	State
Utah Health and Human Rights	Non-profit organizations	Non-homeless special needs	State
Utah Homeless Management Information System	Government	Homelessness, non-homeless special needs	State
Utah Housing Corporation	Other	Affordable housing: homeownership, rental	State
Utah Non-Profit Housing Corporation	Non-profit organizations	Affordable housing: rental	Region
Utahns Against Hunger	Non-profit organizations	Homelessness, non-homeless special needs	Region
Valley Mental Health	Non-profit organizations	Non-homeless special needs	State
Volunteers of America (VOA)	Non-profit organizations	Homelessness, Non-homeless special needs	Region
Wasatch Community Gardens	Non-profit organizations	Neighborhood Improvements	Region
Wasatch Homeless Healthcare – 4 <sup>th</sup> Street Clinic	Non-profit organizations	Homelessness, non-homeless special needs	Region
YMCA	Non-profit organizations	Non-homeless special needs	Region
YWCA	Non-profit organizations	Homelessness, non-homeless special needs	Region
	111 1 1 1 1 1 1		

Source: Salt Lake City Division of Housing and Neighborhood Development

## Assess strengths and gaps in the institutional delivery system

Community needs are efficiently and effectively addressed through the knowledge, commitment, and resources of a broad range of partners. By working closely with governmental partners and private organizations, Salt Lake City is able to carry out an institutional delivery structure that emphasizes collaboration and resource leveraging.

Public services for Salt Lake City's homeless and extremely low-income population are delivered through a network of integrated public-private partnerships. Coordination meetings are regularly held to manage service delivery for individuals and families that have multiple and complex problems that require comprehensive services from more than one organization. Coordination meetings are also utilized to streamline services and prevent the duplication of efforts.

A significant institutional delivery barrier is that financial resources limit the amount of services provided in the community. Many service providers have long waiting list. Salt Lake City is working with community partners to prioritize and restructure services to utilize funding resources more effectively.

Table SP-40.2 Availability of services targeted to homeless persons and persons with HIV

	Homelessness Prevention Services	Available in the Community	Targeted to Homeless	Targeted to People with HIV
	Counseling/Advocacy	X	X	X
Homelessness	Legal Assistance	X		
Prevention	Mortgage Assistance	X		
Services	Rental Assistance	X	X	X
	Utilities Assistance	X		X
Street Outreach	Law Enforcement	X	X	X
Services	Mobile Clinics	X	Χ	
Services	Other Street Outreach Services	X	X	Χ
Supportive Services	Alcohol & Drug Abuse	X	Χ	
	Child Care	X	X	
	Education	X	X	
	Employment/Employment Training	X	Χ	
	Healthcare	X	X	X
	HIV/AIDS	X	Χ	X
	Life Skills	X	X	X
	Mental Health Counseling	X	X	Χ
	Transportation	X		

Describe the extent to which services targeted to homeless person and persons with HIV and mainstream services, such as health, mental health and employment services are made available to and used by homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families and unaccompanied youth) and persons with HIV within the jurisdiction:

Fourth Street Clinic, dba Wasatch Homeless Healthcare, is an AAAHC Patient Centered Medical Home that provides coordinated medical, mental health, substance abuse, case management, dental and pharmacy services. It provides the primary medical services to the homeless community. Other organizations such as Donated Dental provide complimentary services.

Valley Behavioral Health, formerly known as Valley Mental Health, provides services to all residents in Salt Lake County (including those who are experiencing homelessness) that experience serious mental illnesses, substance use disorders and behavioral problems. Valley Behavioral Health operates Safe Haven and Valley Storefront. Located at 550 West 700 South Salt Lake City, Safe Haven is a permanent supportive housing program for those that meet Valley Behavioral Health's client criteria. Valley Storefront is a day center at Safe Haven and is solely for those experiencing serious mental illnesses.

The State of Utah's Department of Workforce services has an employment center co-located at the Weigand Day Center. This offers those using services on Rio Grande, the emergency shelter at The Road Home or meals at St. Vincent DePaul's Dining Hall, a chance to connect with employment without travelling.

Describe the strengths and gaps of the service delivery system for special needs population and persons experiencing homelessness, including, but not limited to, the services listed above.

Homeless services organizations within the Salt Lake and Tooele Counties Continuum of Care work diligently to coordinate services and place people in housing. Local organizations participate in HMIS, managed by the State of Utah. Through HMIS, service providers are able to view other services their client's access and coordinate on client-by-client basis. The local CoC also uses the VI-SPDAT form in the annual Point in Time count. By using the VI-SPDAT at first contact, the clients can be connected to services quicker and receive help sooner. However, there is still work to do, while the CoC is moving to fully integrated coordinated access, it is not fully implemented.

Provide a summary of the strategy for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs.

The Salt Lake and Tooele Counties Continuum of Care continues to implement coordinated access based on the VI-SPDAT form. Once that is fully implemented, homeless services will be more seamlessly provided and better matched with the clients' needs.

The CoC is transitioning its leadership from the Salt Lake Homeless Coordinating Council to Salt Lake County government. Salt Lake County can provide more resources to coordinating services and has offered to lead a collective impact model to plan for and coordinate the execution of services. Again, the end goal is to provide homeless services as seamlessly as possible.

## SP-45 GOALS

In consideration of priority needs and anticipated resources, Salt Lake City has defined the following five-year goals:

SP-45.1 Five-Year Goals

Five-Year Goals								
Sort Order	Goal	Start Year	End Year	Category	Geographic Area	Priority Needs Addressed	Funding	Goal Outcome Indicator
1: Housing	Improve and Expand the Affordable Housing Stock	2015	2019	Affordable Housing	Poplar Grove; Central City/Central Ninth; Citywide; CDBG Eligible Areas	Affordable Housing Development and Preservation	CDBG: \$4,954,575 OTHER: PROGRAM INCOME: \$4,000,000	Homeowner housing rehabilitated: 1325 household housing unit
2: Housing	Expand Homeownership Opportunities	2015	2019	Affordable Housing	Poplar Grove; Central City/Central Ninth; Citywide; CDBG Eligible Areas	Affordable Housing Development and Preservation	CDBG: \$350,000 HOME: \$3,794,064 OTHER: PROGRAM INCOME: \$2,000,000	Direct financial assistance to homebuyers: 110 households assisted
3: Housing	Provide Housing and Related Services to Persons with HIV/AIDS	2015	2019	Affordable Housing, Homeless, Non- Homeless Special Needs	Metropolitan Statistical Area (MSA)	Affordable Housing Development and Preservation	HOPWA: \$1,788,388	Homeless prevention: 200 households Tenant-based rental assistance: 150 households Public service activities other than Low/ Moderate Income Housing Benefit: 375 persons

4: Housing	Provide Housing for Homeless and At-Risk of Homeless Individuals and Families	2015	2019	Homeless	Citywide	Homeless: Mitigation, Prevention and Public Services	ESG: \$650,000 HOME: \$900,000	Households Assisted: 995 (Tenant-based rental assistance /rapid rehousing: 665 homeless prevention: 300)
5: Health	Provide Day-To- Day Services for Homeless Individuals and Families	2015	2019	Homeless	Citywide	Homeless: Mitigation, Prevention and Public Services	CDBG: \$725,000 ESG: \$702,497	Public service activities other than Low/ Moderate Income Housing Benefit: 15,000 persons assisted
6: Health Education, Transportatio n, Economic Development	Provide Public Services to Expand Opportunity and Self-Sufficiency for At-Risk Populations	2015	2019	Homeless, Non- homeless special needs	Poplar Grove; Central City/Central Ninth; Citywide	Public Services to Expand Opportunity and Self-Sufficiency	CDBG: \$1,692,619	Public service activities other than low/moderate income housing benefit: 35,000 persons assisted
7: Economic Develop.	Revitalize Business Nodes in Target Areas	2015	2019	Non-housing community developmen t	Poplar Grove; Central City/Central Ninth	Economic Development to Expand Opportunity	CDBG: \$1,750,000	Facade treatment/business building rehabilitation: 75 businesses
8: Health, transportation , Economic Develop.	Improve Infrastructure in Distressed Neighborhoods and Target Areas	2105	2019	Non-housing community developmen t	Poplar Grove; Central City/Central Ninth; CDBG Eligible Areas	Public Facility and Infrastructure Improvements	CDBG: \$4,700,000	Public facility or infrastructure activities other than low/moderate income housing benefit: 100,000 persons assisted
9: Housing, Health, transportation , Economic Develop	Improve the Quality of Public Facilities	2015	2015	Non-housing community developmen t	Poplar Grove; Central City/Central Ninth; Citywide; CDBG Eligible Areas	Public Facility and Infrastructure Improvements	CDBG: \$230,000	Public facility or infrastructure activities other than low/moderate income housing benefit: 1,093 persons assisted
10	Administration	2015	2019	Admin	Citywide		CDBG: \$3,223,492 ESG: \$109,326 HOME: \$355,071 HOPWA: \$54,851	

## **Goal Descriptions:**

1 Goal Name		Improve and Expand Affordable Housing Stock						
	Goal Description	To promote the rehabilitation and development of homeowner housing affordable to low and moderate-income households. Efforts include housing rehabilitation for existing homeowners, acquisition/rehabilitation of blighted property, emergency home repair, and accessibility modifications.						
2	Goal Name	Expand Home Ownership Opportunities						
	Goal Description	To expand homeownership opportunities for eligible low and moderate-income households. Efforts include down payment grants and low-interest financing.						
3	Goal Name	Provide Housing & Services for Persons w/ HIV/AIDS						
	Goal Description	To provide housing subsidy assistance, housing information services, permanent housing placement, and case management for persons living with HIV/AIDS.						

4	Goal Name	Provide Housing for Homeless/at Risk of Homeless					
	Goal Description	To prevent homelessness for individuals and families at risk of homelessness and to quickly house families experiencing homelessness. Efforts include homeless prevention assistance, tenant-based rental assistance, and rapid re-housing.					
5	Goal Name	Provide Day-to-Day Services for the Homeless					
	Goal Description	To support the city's most vulnerable residents with emergency and day-to-day services. Efforts include emergency shelter operations and essential supportive services for individuals and families experiencing homelessness.					
6	Goal Name	Provide Services to Expand Opportunity/Sufficiency					
	Goal Description	To expand opportunity and self-sufficiency for the city's most vulnerable residents. Efforts include public services that provide early childhood education, youth programs, job training, healthy foods, and health services.					
7	Goal Name	Revitalize Business Nodes in Target Areas					
	Goal Description	To revitalizing business nodes in the locally defined target areas to promote economic development activities, removal of blight, and to spur further investment. Efforts include commercial rehabilitation and will be leveraged with neighborhood improvement activities.					
8	Goal Name	Improve Infrastructure in Distressed Neighborhoods					
	Goal Description	To support the development of viable neighborhoods through infrastructure projects. Efforts will be concentrated to local target areas and include pedestrian, street, and park improvements.					
9	Goal Name	Improve the Quality of Public Facilities					
	Goal Description	To support the improvement of public service facilities that provide youth programs, substance abuse treatment, housing for vulnerable populations, and other critical services.					
10	Goal Name	Administration					
	Goal Description	To support the administration, coordination, and management of Salt Lake City's CDBG, HOME, ESG, and HOPWA programs.					

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2):

Over the course of the 2015-2019 Consolidated Plan, the City anticipates that CDBG, ESG, HOME and HOPWA funds will provide affordable housing and housing subsidy assistance as follows:

- Housing Rehabilitation: 1325 Households
- Direct Financial Assistance to Home Buyers: 110 Households
- Tenant-Based Rental Assistance/Rapid Re-housing: 815 Households
- Homeless Prevention: 500 Persons

## SP-50 PUBLIC HOUSING ACCESSIBILITY AND INVOLVEMENT -

91.215(c)

Need to Increase the Number of Accessible Units (if Required by a Section 504 Voluntary Compliance Agreement):

The local housing authorities are in compliance with the Section 504 Voluntary Compliance agreement.

## Activities to Increase Resident Involvement:

- Monthly tenant meetings
- Tenant association meetings with both City and County tenants
- Salt Lake County Aging Services has a center located on site at high rise
- HACSL has a Resident Advisory Board that has representatives from public housing (including the high-rise), Section 8, and special needs programs. A member of the Resident Advisory Board is appointed to the Housing Authority's Board of Commissioners.

Is the public housing agency designated as troubled under 24 CFR part 902?

No. The Housing Authority of the County of Salt Lake and the Housing Authority of Salt Lake

City are both designated as high performers.

## SP-55 Strategic Plan Barriers to Affordable Housing - 91.215(h)

As discussed in detail in section MA-40, the most critical public policy barriers (direct and indirect) to the production and preservation of affordable housing include the following:

- Land costs
- Construction costs
- Development and rehabilitation financing
- Housing rehabilitation complexities
- Foreclosures and loan modifications
- Neighborhood market conditions
- Economic conditions
- Land use regulations
- Development fees and assessments
- Permit processing procedures
- Lack of zoning and development incentives

The City is in the process of updating the citywide housing plan. The housing plan will provide an assessment of citywide housing needs, with emphasis on the availability and affordability of housing, housing needs for changing demographics, and neighborhood-specific needs. The updated plan will serve as a five-year policy guide to address housing needs across the economic and demographic spectrum of Salt Lake City's current and future residents. The Salt Lake City Council has adopted a set of policy statements entitled *Salt Lake City Comprehensive Housing Policy* to be utilized in the development of the Community Housing Plan.

In addition to the citywide housing plan, the city is addressing barriers to affordable housing through a diverse set of policies, programs, and initiatives. Efforts include the following:

### 5000 Doors Housing Initiative

5000 Doors is a comprehensive housing initiative to address Salt Lake City's lack of
housing options affordable to low-wage workers and moderate income families,
persons with disabilities and those on fixed incomes. By utilizing the Salt Lake City
Housing Trust Fund and other resources, the City will support the preservation,
development, and assistance of 5,000 housing units over five years.

Half of the 5,000 units are targeted to extremely low-income renter households. The other 2,500 units will expand homeownership and housing opportunities for low to middle-income families and individuals.

Through the 5000 Doors Initiative, Salt Lake City aims to:

- Address the City's housing shortage for those most in need.
- Address housing needs for Salt Lake City's changing demographics.
- Address neighborhood specific needs, including the following:
  - Protect affordability in neighborhoods where affordability is disappearing.
  - Promote affordability in neighborhoods with a lack of affordable housing.
- Preserve the City's existing affordable housing stock.
- Strengthen the City's relationship with our housing partners, financial institutions, and foundations.
- Support those who develop and advocate for affordable housing.

#### Homeless Services 6-Point Strategy

 The Homeless Services 6-Point Strategy is designed to guide the city's efforts and enhance community collaboration to work toward six major goals over the next 18 months.

## Centralize Resources

 Develop a webpage to serve as a central resource on affordable housing financing and regulation information. Affordable housing development can be complex with multiple finance and regulatory layers. To understand the City's affordable housing landscape, developers and property owners must seek out several different resources. A centralized webpage will expand accessibility to information on accessing funds, land acquisition, development incentives, planning and zoning regulations, regulatory requirements and impact fee waivers.

#### Affordable Housing Dashboard

 Develop a dynamic dashboard of affordable housing development measures to quantify the number of affordable housing units created or preserved. The dashboard would be utilized to update community partners and the public on progress and benchmarks for the 5000 Doors Housing Initiative. The dashboard would be available to the public, including the greater development, nonprofit and resident community.

#### Community Housing Council

Establish a Community Housing Council to ensure the implementation of the
Community Housing Plan and 5000 Doors Housing Initiative. The council would be
charged with measuring the success of the new policies and public investments;
provide ongoing guidance and to address fluctuating market conditions; and ensure
the long-term commitment to the support of affordable housing development. The
Community Housing Council would be a subset of the Salt Lake City's Housing
Development Task Force.

#### Leverage Public Land

- Promote affordable housing development by leveraging public resources with private investments. Potential tools include the following:
  - o Development of affordable housing on publicly owned land.
  - Utilize proceeds from development of publically owned land to fund affordable housing.
  - Create a policy for prioritizing affordable housing uses when disposing of public land.

#### Impact Fee Exemption

- Refine Salt Lake City's Impact Fee Exemption to address the following:
  - o Define affordability time period requirements.
  - Define mortgage restriction and/or recorded covenant requirements.
  - Develop an impact fee waiver request form.
  - Market the program to educate developers about available incentives to potentially spur affordable housing development.
  - o Investigate the impact of utilizing geographic target areas to focus affordable housing development in specific areas of the city.
  - Investigate the impact of implementing a sliding scale fee reduction based on the percentage of affordable housing units.

#### SLC Housing Trust Fund

 The Salt Lake City Housing Trust Funds was created by the Mayor and City Council in 2000 to provide financial assistance to support the development and preservation of affordable and special needs housing in Salt Lake City. Eligible activities include acquisition, new construction, and rehabilitation of both multi-family rental properties and single-family homeownership. Additional assistance relating to housing for eligible households also may include project or tenant based rental assistance, down payment assistance and technical assistance. Applications for funding can be accepted year round and are approved through a citizen's advisory board, the Mayor and the City Council. The current budget for the Housing Trust Fund has a balance of \$6.5 million.

#### **Funding Targeting**

- The Division of Housing and Neighborhood Development is evaluating ways to coordinate and target affordable housing subsidies more effectively, to include:
  - Coordinate local funding sources Olene Walker, SLC Housing Trust Fund, County partnerships.
  - o Target soft money to housing units affordable to households with lower AMIs.
  - o Target soft money with low or no interest loans.

#### Limited Property Tax Exemption Program

- Explore the feasibility of as-of-right tax property exemption and/or abatement program to promote new construction, rehabilitation, adaptive reuse and multifamily conversion affordable housing development.
  - Geographical areas could be defined to target affordable housing in specific areas of the city.
  - The program could encourage the development of mixed-income housing opportunities. In addition, the program could encourage the construction of new multifamily buildings and the rehabilitation of vacant and underutilized buildings.
  - The program could target the development of housing units for households with low AMIs, which could help to offset annual operating costs.

#### State or Locally Funded Rental Assistance Program

- Evaluate the feasibility of developing a state or locally funded rental assistance program, as federal housing assistance programs are not keeping up with demand. Since local funding will likely fall short of demand, assistance can be targeted to specific types of households, such as those who are homeless or at risk of homelessness, those who are physically disabled, those mentally disabled, those exiting the correctional system, victims of domestic violence and youth aging out of foster care. Assistance programs can include the following:
  - o Bridge subsidies, temporary rent subsidy until the household is able to live independently or access a federally funded voucher.
  - Rapid re-housing.

- o Project operating costs and improvements.
- Sponsor-based agreements that subsidize affordable housing developers and providers, incentivizing the creation of new affordable housing units.
- o Tenant-based vouchers.
- Permanent supportive housing to chronically homeless individuals and families with histories of homelessness
- Supportive housing to individuals with special needs
- Emergency assistance program for individuals or families in imminent danger of becoming homeless.
- o Transitional housing vouchers.

#### **Expedite and Streamline Permit Processing**

 Evaluate the feasibility of implementing a permit process expediting measures to incentivize the development of affordable housing units. In addition, evaluate measures to streamline the permitting process.

#### Zoning and Development Bonuses

- Investigate the feasibility of zoning and development incentive policies that provide incentives in exchange for a specific percentage of affordable units.
  - Density bonuses: Permits developers to build more housing units, taller buildings or more floor space than normally allowed.
  - o Flexible development regulations: Permits lot size, setbacks, sidewalks, street widths, height, etc. to vary from what is typically allowed.
  - Parking reductions: Permits fewer parking spaces than typically allowed. Salt Lake
     City's Transit Station Area District (TSA) currently allows parking reductions.

In addition to the Action Items listed above, the City aims to tackle some of the larger problems behind the lack of affordable housing—mainly the lack of a living wage. While living wage bills have been proposed in the Utah legislature, they have not gained much traction so the City must pursue other alternatives. One way the City is addressing this issue is through strategic targeting of its CDBG funds to programs that provide job training for vulnerable populations or to organizations that create economic development opportunities.

#### SP-60 HOMELESS STRATEGY - 91.215(d)

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs.

Salt Lake City's primary homeless services goal is to help homeless individuals and families get off the street, especially in Pioneer Park and downtown, and eventually into permanent housing. In the short term, Salt Lake City will continue to provide collaborative services to the homeless population.

Salt Lake City recognizes that not every homeless individual is alike and because of that, there is no one size fits all solution. There are groups of chronic individuals, veterans, families, women with children, youth and homeless-by-choice in the greater community. Each of these groups has different needs and each stage of homelessness must also be considered. The four stages of homelessness are prevention (keeping people from dropping into homelessness with jobs and affordable housing), homelessness (helping with daily needs- lockers, showers, etc.), transcending homelessness (finding housing, employment), preventing recurrence (offering supportive services to housing). If the four stages are not considered for each group, efforts will eventually be unsuccessful.

Personalized one-on-one outreach to homeless individuals providing information about the specific services that individual needs (e.g., housing, mental health treatment, a hot meal) is the most effective outreach approach. There are a number of outreach efforts to connect homeless individuals with needed services, but that the various entities providing outreach can collaborate more effectively to track homeless individuals and coordinate services.

## Addressing the emergency shelter and transitional housing needs of homeless persons.

Starting with the *Ten-Year Plan to End Chronic Homelessness*, most efforts to deal with homelessness in Utah rely on the Housing First model. The premise of Housing First is that once homeless individuals have housing, they are more likely to seek and continue receiving services and can search for employment. The Housing First model has been effective in Salt Lake City. However, the type of housing required for different homeless sub-populations can be highly varied. The homeless housing market could benefit from additional permanent housing, transitional housing, and housing located near services.

As homeless individuals and families wait for housing, there are an inadequate number of places or facilities for homeless people to go during the day, and essential services for the activities of daily living are inadequate. Needed daytime facilities and services include bathrooms, laundry, safe storage for their life's belongings, mail receipt, and an indoor area to "hang out".

Moving forward, Salt Lake City will aim to assist homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.

The City plays an important role by providing strategic funding for the valuable efforts undertaken by other stakeholders, and at times filling in gaps in essential services. The City can also lend its voice and political weight to lobby for changes in policy, regulation and statutes as needed to facilitate a comprehensive and effective approach to addressing homelessness and related issues. To this end, Salt Lake City has developed a six-point homeless services strategy that focuses on the following key initiatives.

- Salt Lake City, Salt Lake County, The Road Home, and service providers, will provide
  housing for the top 20 service users in order to diminish the resources directed
  toward these homeless individuals, and maximize efficient service delivery. This is an
  essential short-term remedy.
- 2. Salt Lake City will develop new permanent supportive housing projects in partnership with State of Utah, Salt Lake County, private industry, service and housing providers. This is a longer-term solution key to the City's strategies.
- 3. Salt Lake City will financially support the expansion of services in the Weigand Homeless Resource Center.
- 4. Salt Lake City will conduct an evaluation of shelter locations in Salt Lake City that includes zoning issues, environmental limitations, costs, partnerships, and viability.
- 5. The Salt Lake City Police Department opened a Metro Support Bureau adjacent to Pioneer Park, and will continue to work with the Prosecutors Office, District Attorney's Office, Justice Courts, Salt Lake County Jail on homelessness related issues.
- 6. Enhance Pioneer Park neighborhood services and experiences for the homeless and non-homeless populations.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.

Salt Lake City, along with other organizations in the Salt Lake and Tooele Counties Continuum of Care, work to move individuals and families out of homelessness and into housing. Through the housing first model, individuals and families are assessed and prioritized for housing assistance to include tenant-based rental assistance, project-based rental assistance, rapid rehousing, and permanent supportive housing. Efforts are coordinated between service providers and other stakeholders through monthly "housing triage" meetings that provide a format for developing a housing plan for homeless individuals and families with the most urgent housing needs.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

Salt Lake City, along with other organizations in the Salt Lake and Tooele Counties Continuum of Care, work to prevent and divert individuals and families from experiencing homelessness. Salt Lake City, Salt Lake County and the State of Utah all provide funding to Salt Lake Community Action Program for short-term rental assistance to families about to drop into homelessness.

#### SP-65 LEAD BASED PAINT HAZARDS - 91,215(1)

Actions to address LBP hazards and increase access to housing without LBP hazards:

Because of the high percentage of the housing units in Salt Lake City that were built before 1978, outreach and education efforts must continue. As such, the City has implemented a plan to address lead issues in our residential rehabilitation projects. The City's Housing Rehabilitation Program is in compliance with HUD's rules concerning identification and treatment of lead hazards. Over the next five years, HAND will work in conjunction with our partners on the state and county levels to educate the public on the dangers posed by lead based paint, to include the following:

- Undertake outreach efforts through direct mailings, the Salt Lake City website, various fairs and public events, and the local community councils.
- Provide materials in Spanish to increase lead-based paint hazard awareness in minority communities.
- Partner with Salt Lake County's Lead Safe Salt Lake program to treat lead hazards in the homes of children identified as having elevated blood levels.
- Emphasize lead hazards in our initial contacts with homeowners needing rehabilitation.
- Work with community partners to encourage local contractors to obtain worker certifications for their employees and sub-contractors.
- Provide funding for lead hazard controls in the form of grants.

## How are the actions listed above related to the extent of lead poisoning and hazards?:

Our efforts over the last five years have resulted in a significant reduction in the number of children testing positive for elevated blood-lead levels. Though our rehabilitation and outreach efforts, we hope to continue this downward trend.

## How are the actions listed above integrated into housing policies and procedures?:

The abatement of lead in Salt Lake City's existing housing stock is an important component of addressing fair housing impediments for low-income families with children. It is a policy of Salt Lake City's Housing Rehabilitation program, as well as other housing programs funded through the City's federal entitlement block grants, to employ safe work practices when working to identify and abate lead based paint in households.

#### SP-70 ANTI-POVERTY STRATEGY 91.215(j)

### Jurisdiction Goals, Programs and Policies for reducing the number of Poverty-Level Families

Similar to cities across the country, Salt Lake City is faced with growing income inequality and rising poverty levels. The limited incomes of many Salt Lake City residents have left them with insufficient means to meet an adequate standard of living. In a strategic effort to reduce the number of households living in poverty and prevent households at risk of moving in to poverty from doing so, Salt Lake City is focusing on a two-pronged approach:

- 1. Creating neighborhoods of opportunity to build capacity and expand resources within concentrated areas of poverty.
- 2. Support the city's most vulnerable populations, including the chronically homeless, homeless families, food-insecure individuals, the disabled, persons living with HIV/AIDS, victims of domestic violence and the low-income elderly.

The City's anti-poverty strategy aims to close the gap in a number of socioeconomic indicators, such improving housing affordability, school-readiness of young children, employment skills of at-risk adults, access to transportation for low-income households, and access to fresh foods for food-insecure families. Efforts will focus on the following objectives:

- Assist low-income individuals to maximize their incomes
- Reduce the linkages between poor health and poverty
- Expand housing opportunities
- Reduce the impacts of poverty on children
- Ensure that vulnerable populations have access to supportive services

Federal entitlement funds allocated through this Consolidated Plan will support the City's anti-poverty strategy by providing job training for vulnerable populations, early childhood education to limit the effects of intergenerational poverty, transportation accessibility within concentrated areas of poverty, essential supportive services for vulnerable populations, housing rehabilitation for low-income homeowners, expanded affordable housing opportunities, healthy foods for low-income persons and improved neighborhood/commercial infrastructure in concentrated areas of poverty.

## How are the Jurisdiction poverty reducing goals, programs, and policies coordinated with this affordable housing plan:

Anti-poverty efforts outlined in this plan will be leverage with other City plans, programs, initiatives and resources to undertake a comprehensive approach to reduce the occurrence of poverty within Salt Lake City. City programs and initiatives that support anti-poverty efforts include, but are not limited to, the following:

- 5000 Doors Housing Initiative
- 6-Point Homeless Strategy
- Affordable Housing Rehabilitation and Development
- Rental Assistance Programs
- Direct Financial Assistance Programs
- Neighborhood Lift
- Economic Development Loan Fund

#### SP-80 MONITORING 91.230

Describe the standards and procedures that the jurisdiction will use to monitor activities carried out in furtherance of the plan and will use to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements.

To ensure compliance from the start of a project or program, the Housing and Neighborhood Development (HAND) Division uses the application process to start the monitoring process of all agencies. Each application must go through an extensive review process that is conducted to ensure that each applicant meets a national objective and that the organizational goals are aligned with the goals identified in the City's Consolidated Plan. Once the applications pass the initial review, each application is taken through an extensive public process, with the final funding decisions being made by the City Council. At that time, contracts are drawn up that identify governing regulations, scope of work, budgets and any other Federal requirements and local requirements of the grant.

The City operates all CDBG, ESG, HOME and HOPWA grants on a reimbursement basis. This ensures that desk reviews, an important part of monitoring, can be completed before Federal funds are utilized for any program or project. A desk review will be completed for every reimbursement request. This ensures that staff can verify that all requirements of the contract

and federal regulations were actively being met prior to disbursement of any funds or drawing funds from HUD's Integrated Disbursement and Information System (IDIS). The IDIS system also helps assist with program/project eligibility requirements, track spending rates and report performance measurements.

As a matter of routine, the City files property restrictions with the Salt Lake County Recorder's Office for all CDBG public service building improvement projects that receive over \$25,000 in funding. Recording these restrictions ensures that the property will be used for an appropriate purpose for the required number of years as required by federal regulation.

Additionally, agencies receiving Tenant Based Rental Assistance funding are highly encouraged to place clients in multi-family units that meet the City Housing Code standards. It is the City's requirement that all residential rental units containing three or more units must have a current City business license. These units are regularly inspected as per City Ordinance. However, it is also our understanding that some clients may not be housed in multi-family units for one reason or another. In an effort to ensure safe, decent housing, a process exists so that a Landlord may self certify that the unit meets City Housing Code.

On an annual basis, the City completes a Risk Analysis. This, coupled with other reporting mechanisms determines which agencies would benefit from a technical training session and which agencies need to have an on-site monitoring visit. Technical assistance is also available at any time at the request of the subgrantee.

#### Section 3 & Minority and Women-Owned Businesses

Salt Lake City's Section 3 policies require that employment opportunities created in conjunction with HUD funded projects are extended to low and very low-income residents of the area where the project is being implemented. In essence, Section 3 eligible residents are to be extended preference in new hiring situations that result from HUD sourced public construction funds. Salt Lake City encourages businesses to hire from Section 3 pools, and to apply for official Section 3 Business designation. These Section 3 Businesses must meet self-certified application requirements on the State of Utah's Section 3 registry. Salt Lake City also encourages partnerships for outreach, training, and hiring with local workforce agencies.

Salt Lake City Corporation purchases the highest quality supplies, equipment, construction and services at the lowest possible prices. The purchases of these goods and any contracts on projects funded by the U.S. Department of Housing and Urban Development (HUD) are administered without discrimination on the basis of race, color, religion, sex, age, national origin, and physical or mental handicap.

The City actively seeks out, assists, and establishes rapport with minority and women-owned businesses. The City has instructed all departments and employees who have responsibilities for the purchase of goods and services or enter into contracts to commit themselves to actively support this Affirmative Action Plan for HUD Funded Projects. Salt Lake City

Corporation encourages and offers minority and women entrepreneurs who may wish to conduct business with the City an equal opportunity to compete.

Salt Lake City currently refers all agencies and sub-recipients to use the US Small Business Administration's Dynamic Business Registry. We encourage all businesses, including Minority, Women-Owned, Veteran owned, Section 3, Small Business, or otherwise Disadvantaged Businesses to register with the U.S. Small Business Administration's Dynamic Business Registry- Central Contractor Registry.

### FIRST YEAR ACTION PLAN

The 2015-2019 Consolidated Plan planning process culminates with the development of the city's First Year Action Plan. The First Year Action Plan outlines the activities and funding priorities for the first year of the Consolidated Plan, covering July 1, 2015 – June 30, 2016.

#### AP-15 EXPECTED RESOURCES - 91.220(c)(1,2)

#### Introduction

Salt Lake City's funding year 2015-2016 CDBG, HOME, ESG, and HOPWA allocations total \$4,590,844. HUD allocations will be utilized to address the growing housing and community development needs within Salt Lake City. Funding has significantly declined over the past decade making it more difficult to address needs and overcome barriers. Over the course of the 2015-2019 Consolidated Plan, Salt Lake City will coordinate and leverage HUD allocations to assist the city's most vulnerable populations, increase self-sufficiency, and address the needs in concentrated areas of poverty.

**Expected Resources: Priority Table** 

xpec	cted Resources: Pr	iority rabi	е				
		Exp	ected Amount	Available - Y	'ear 1	of	
	Uses of Funding	Annual Allocation	Program	PR Year Resources	Total	Expected Amount Available – Remainder of ConPlan	Description
CDBG	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	\$3,223,492	\$0	\$508,226	\$3,731,718	\$13,893,968	Amount for remainder of Con Plan is estimated as four times the Year 1 allocation, a total of \$1m in prior-year resources
НОМЕ	Acquisition Homebuyer Assistance Homeowner Rehab Multi-Family Rental New Construction Multifamily rental rehab New Construction for ownership TBRA	\$710,142	\$295,000	\$3,425	\$1,008,567	\$4,040,568	Amount for remainder of Con Plan is estimated as four times the Year 1 allocation, a total of \$1.2m in other program income
ESG	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	\$291,537	\$0	\$4,138	\$295,675	\$1,166,148	Amount for remainder of Con Plan is estimated as four times the Year 1 allocation amount.
HOPWA	Permanent housing in facilities Permanent housing placement STRMU Short term or transitional housing facilities Supportive services TBRA	\$365,673	\$0	\$14,874	\$380,547	\$1,462,692	Amount for remainder of Con Plan is estimated as four times the Year 1 allocation amount

OTHER: HOUSING TRUST FUND	Acquisition Conversion and rehab for transitional housing Housing Multifamily rental new construction Multifamily rental rehab New construction for ownership Permanent housing in facilities Rapid re-housing Rental Assistance TBRA Transitional Housing	\$0	\$0	\$0	\$6,500,000	\$5,000,000	The Trust Fund has a budget of \$6.5m and expects to receive a total of approximately \$5m in revenue over the next plan period
OTHER: PROGRAM INCOME	Homebuyer assistance Homeowner rehab Housing Multifamily rental new construction Multifamily rental rehab New construction for ownership	\$0	\$1,200,000	\$0	\$1,200,000	\$4,800,000	Salt Lake City Housing Programs - Program Income
OTHER: ECONOMIC DEV. LOAN FUND	Economic development	\$0	\$O	\$0	\$0	\$6,500,000	This fund currently has a balance of approximately \$6.5m
NEIGHBORHOOD LIFT	Homebuyer assistance	\$0	\$0	\$0	\$5,000,000	\$0	One-time \$5m in funding provided through Wells Fargo's Neighborhood Lift program

Source: Salt Lake City Division of Housing and Neighborhood Development

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied:

#### Match Requirements

HUD, like many other federal agencies, encourages the recipients of federal monies to demonstrate that efforts are being made to strategically leverage additional funds in order to achieve greater results. Leverage is also a way to increase project efficiencies and benefit from economies of scale that often come with combining sources of funding for similar or expanded scopes.

- HOME Investment Partnership Program 25% Match Requirement
   Salt Lake City will ensure that HOME match requirements are met by utilizing the
   leveraging capacity of its subrecipients. Funding sources used to meet the HOME
   match requirements include federal, state and local grants; private contributions;
   private foundations; United Way; local financial institutions; City General Fund; and
   unrestricted donations.
- Emergency Solutions Grant 100% Match Requirement
   Salt Lake City will ensure that ESG match requirements are met by utilizing the
  leveraging capacity of its subgrantees. Funding sources used to meet the ESG match
  requirements include federal, state and local grants; private contributions; private
  foundations; United Way; Continuum of Care funding; City General Fund; in-kind
  match and unrestricted donations.

#### Fund Leveraging

Leverage, in the context of the City's four HUD Programs, means bringing other local, state, and federal financial resources in order to maximize the reach and impact of the City's HUD Programs. Resources for leverage include the following:

- Housing Choice Section 8 Vouchers
- Low Income Housing Tax Credits
- New Market Tax Credits
- RDA Development Funding
- Salt Lake City Housing Trust Fund
- Salt Lake City Economic Development Loan Fund (EDLF)
- Olene Walker Housing Loan Fund
- Neighborhood LIFT
- Industrial & Commercial Bank Funding
- Continuum of Care Funding
- Foundations & Other Philanthropic Partners

# If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan:

Salt Lake City intends to expand affordable housing and economic development opportunities through the redevelopment of city-owned land, strategic land acquisitions, parcel assembly, and disposition. The Housing and Neighborhood Development Division will work collaboratively with other City Divisions that oversee or control parcels that are owned by the City to evaluate the appropriateness for affordable housing opportunities.

#### Discussion:

Salt Lake City will continue to seek other federal, state and private funds to leverage entitlement grant funding. In addition, the City will support the proposed community development initiatives outlined in this Plan through strategic initiatives, policies, and programs.

### AP-20 ANNUAL GOALS AND OBJECTIVES

Sort	Goal Name	Start	End	Category	Geographic	Needs	Funding	Goal Outcome
Order		Year	Year		Area	Addressed	, and the second	Indicator
1	Improve and Expand Affordable Housing Stock	2015	2019	Affordable Housing	Poplar Grove;  Central City/ Central Ninth; Citywide; CDBG Eligible Areas	Affordable Housing Development & Preservation	CDBG: \$1,050,000 OTHER - PROGRAM INCOME: \$800,000	Homeowner Housing Rehabilitated: 250 Household Housing Unit
2	Provide Housing & Services for Persons w/ HIV/AIDS	2015	2019	Affordable Housing  Homeless  Non-Homeless Special Needs	Metropolitan Statistical Area (MSA)	Homeless: Mitigation, Prevention, Public Services  Public Services: Expand Opportunity/S elf-Sufficiency	HOPWA: \$369,577	Public service activities other than Low/Moderate Income Housing Benefit: 75 Persons Assisted; Tenant-based rental assistance / Rapid Re-housing: 30 Households Homelessness Prevention: 40 Persons Assisted
3	Expand Home Ownership Opportunities	2015	2019	Affordable Housing	Poplar Grove;  Central City/ Central Ninth; Citywide; CDBG Eligible Areas	Affordable Housing Development & Preservation	HOME: \$717,108 OTHER- PROGRAM INCOME: \$400,000 CDBG: \$70,000	Direct Financial Assistance to Homebuyers: 35 Households Assisted
4	Provide Housing for Homeless/at Risk of Homeless	2015	2019	Homeless	Citywide	Homeless: Mitigation, Prevention, Public Services	HOME: \$220,445 ESG: \$109,695	Tenant-based rental assistance / Rapid Re-housing: 130 Households Assisted Homeless Prevention: 50 Persons Assisted
5	Provide Day- to-Day Services for the Homeless	2015	2019	Homeless	Citywide	Homeless: Mitigation, Prevention, Public Services	CDBG: \$153,297 ESG: \$164,115	Public service activities other than Low/Moderate Income Housing Benefit: 2,500 Persons Assisted
6	Provide Services to Expand Opportunity/ Sufficiency	2015	2019	Non-Homeless Special Needs	Poplar Grove;  Central City/Central Ninth, Citywide	Public Services: Expand Opportunity/S elf-Sufficiency	CDBG: \$330,226	Public service activities other than Low/Moderate Income Housing Benefit: 6,000 Persons Assisted
7	Revitalize Business Nodes in Target Areas	2015	2019	Non-Housing Community Development	Poplar Grove Central City/Central Ninth	Economic Development to Expand Opportunity	CDBG: \$300,000	Facade treatment/business building rehabilitation: 15 Business

8	Improve Infrastructure in Distressed Neighborhoods	2015	2019	Non-Housing Community Development	Poplar Grove  Central City/Central Ninth; CDBG Eligible Areas	Public Facility and Infrastructure Improvements	CDBG: \$933,066	Public Facility or Infrastructure Activities other than Low/ Moderate Income Housing Benefit: 20,000 Persons Assisted
9	Improve the Quality of Public Facilities	2015	2015	Non-Homeless Special Needs	Poplar Grove; Central City/ Central Ninth; Citywide; CDBG Eligible Areas	Public Facility and Infrastructure Improvements	CDBG: \$250,431	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 1,000 Persons; Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit: 20 Households
10	Administration	2015	2019	Administrative Costs	All	All	CDBG: \$644,698 HOPWA: \$10,970 HOME: \$71,014 ESG: \$21,865	Treascribias

### **Goal Descriptions:**

1	Goal Name	Improve and Expand Affordable Housing Stock
	Goal Description	To promote the rehabilitation and development of homeowner housing affordable to low and moderate-income households. Efforts include housing rehabilitation for existing homeowners, acquisition/rehabilitation of blighted property, emergency home repair, and accessibility modifications.
2	Goal Name	Provide Housing & Services for Persons w/ HIV/AIDS
	Goal Description	To provide housing subsidy assistance, housing information services, permanent housing placement, and case management for persons living with HIV/AIDS.
3	Goal Name	Expand Home Ownership Opportunities
	Goal Description	To expand homeownership opportunities for eligible low and moderate-income households. Efforts include down payment grants and low-interest financing.
4	Goal Name	Provide Housing for Homeless/at Risk of Homeless
	Goal Description	To prevent homelessness for individuals and families at risk of homelessness and to quickly house families experiencing homelessness. Efforts include homeless prevention assistance, tenant-based rental assistance, and rapid re-housing.
5	Goal Name	Provide Day-to-Day Services for the Homeless
	Goal Description	To support the city's most vulnerable residents with emergency and day-to-day services. Efforts include emergency shelter operations and essential supportive services for individuals and families experiencing homelessness.
6	Goal Name	Provide Services to Expand Opportunity/Sufficiency
	Goal Description	To expand opportunity and self-sufficiency for the city's most vulnerable residents. Efforts include public services that provide early childhood education, youth programs, job training, healthy foods, and health services.

7	Goal Name	Revitalize Business Nodes in Target Areas
	Goal Description	To revitalizing business nodes in the locally defined target areas to promote economic development activities, removal of blight, and to spur further investment. Efforts include commercial rehabilitation and will be leveraged with neighborhood improvement activities.
8	Goal Name	Improve Infrastructure in Distressed Neighborhoods
	Goal Description	To support the development of viable neighborhoods through infrastructure projects. Efforts will be concentrated to local target areas and include pedestrian, street, and park improvements.
9	Goal Name	Improve the Quality of Public Facilities
	Goal Description	To support the improvement of public service facilities that provide youth programs, substance abuse treatment, housing for vulnerable populations, and other critical services.
10	Goal Name	Administration
	Goal Description	To support the administration, coordination, and management of Salt Lake City's CDBG, HOME, ESG, and HOPWA programs.

#### AP-35 PROJECTS - 91.220(d)

#### Introduction:

The priorities and goals as outlined in Salt Lake City's 2015-2019 Consolidated Plan serve as the foundation for program year 2015-2016 projects and activities. The Consolidated Plan encourages capacity in neighborhoods with concentrated poverty and supports at-risk populations by promoting goals that increase access to housing, education, health, transportation and economic development. Consolidated Plan goals will be supported through the following 2015-2016 efforts:

#### Housing:

To provide housing options for all economic and demographic segments of Salt Lake City's population while diversifying the housing stock within neighborhoods.

- Expand housing options for extremely low-income (ELI) individuals and special needs populations.
- Improve and rehabilitate the housing stock, with focus on concentrated areas of poverty.
- Expand affordable housing opportunities within walking distance of transit.
- Develop healthy and sustainable housing that utilizes energy conservation and green building technologies.
- Provide housing opportunities to emphasize stable housing as a primary strategy to prevent and end homelessness.

#### Education:

To promote educational opportunities, with focus on reducing intergenerational poverty.

• Expand access to affordable early childhood education to set the stage for academic achievement and social development.

#### Health:

To promote access to affordable healthcare, fresh foods, and safe living environments.

- Improve the condition of housing and capital infrastructure in distressed neighborhoods.
- Increase access to healthcare and other supportive services for persons experiencing homelessness.
- Increase access to fresh, healthy foods for food-insecure families and individuals.
- Improve and expand access to green infrastructure in distressed neighborhoods.

#### **Transportation**:

To promote accessibility and affordability of multimodal transportation.

• Expand and improve multimodal transportation infrastructure.

#### **Economic Development**:

To expand access to economic mobility and vibrant neighborhood business nodes.

- Provide job training programs for vulnerable populations, including chronically homeless, refugees and persons with disabilities.
- Expand economic opportunities through the improvement of capital infrastructure and commercial buildings in designated commercial nodes.

By engaging in building neighborhoods of opportunity, Salt Lake City is working toward closing the gap in a number of socioeconomic indicators, such as improving housing affordability, school-readiness of young children, employment skills of at-risk adults, access to transportation for low-income households, access to fresh foods for food-insecure families and economic diversity within neighborhoods.

In addition to expanding opportunity for low-income households living in concentrated areas of poverty, Salt Lake City will continue to support essential housing and supportive services for the city's most vulnerable populations, with focus on the chronically homeless, homeless families, disabled persons, victims of domestic violence, persons living with HIV/AIDS and low-income elderly persons.

### Projects:

#	Project Name
1	CDBG Public Services: Homeless Service Programs
2	CDBG Public Services: Early Childhood Education and Youth Programs
3	CDBG Public Services: Job Training Programs
4	CDBG Public Services: Health and Critical Needs
5	CDBG: Housing
6	CDBG: Public Infrastructure
7	CDBG Economic Development
8	CDBG: Public Facilities
9	CDBG: Administration
10	ESG15 Salt Lake City
11	HOME: Tenant Based Rental Assistance
12	HOME: Down Payment Assistance
13	HOME: NeighborWorks Salt Lake Housing Program
14	HOME: Salt Lake City Housing Program
15	HOME: Administration
16	HOPWA15 Salt Lake City

### AP-38 PROJECT SUMMARY

#### **Project Summary Information**

Project Name	CDBG Public Services: Homeless Service Programs
Target Area	Citywide
Goals Supported	Provide Day-to-Day Services for the Homeless
Needs Addressed	Homeless: Mitigation, Prevention, Public Services
Funding	CDBG: \$153,297
Description	Funding for eligible actives that support emergency shelter and other supportive service programs directed to individuals and families experiencing homelessness Funding allocations are coordinated with local CoC and ESG efforts.
Target Date	
Estimate the number and type of families that will benefit from the proposed activities	1090 homeless individuals including chronically homeless, victims of domestic violence, persons with disabilities and other vulnerable populations are expected to benefit from proposed activities.
Location Description	Citywide
Planned Activities	Activities will provide essential day-to-day services for the city's most vulnerable populations. Funding will be targeted, in accordance with meeting a national objective, to support the chronically homeless, homeless families, and victims of domestic violence. Funding is projected to be allocated as follows:
	The Road Home, Emergency Shelter: \$70,089
	YWCA, Women and Children in Jeopardy: \$34,000
	Wasatch Homeless Healthcare: Fourth Street Clinic Medical Outreach: \$21,208
	Catholic Community Services of Utah, Weigand Homeless Resource Center: \$18,000 Catholic Community Services of Utah, St. Mary's Center for Recovery: \$10,000
	Goals Supported  Needs Addressed  Funding  Description  Target Date  Estimate the number and type of families that will benefit from the proposed activities  Location Description

2	Project Name	CDBG Public Services: Early Childhood Education and Youth Programs
	Target Area	Poplar Grove;
		Central City/Central Ninth; Citywide
	Goals Supported	Provide Services to Expand Opportunity/Sufficiency
	Needs Addressed	Public Services: Expand Opportunity/Self-Sufficien
	Funding	CDBG: \$75,000
	Description	Funding for eligible activities that support early childhood education and other youth programs provided by non-profit agencies.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	280 children living at or near the poverty level are expected to benefit from proposed activities. This includes refugees, recent immigrants and other vulnerable children.
	Location Description	Citywide with a focus on assisting residents in racial and ethnic concentrated area of poverty and local target areas.
	Planned Activities	Activities will provide a cost-effective intervention in closing gaps in development Children growing up in poverty experience challenges to healthy development both in the short and long term, demonstrating impairments in cognitive, behavioral and social development. The greater the likelihood for poor outcomes the younger the child is when his or her family is impoverished. Funding is projected to be allocated as follows:  Guadalupe Center, Early Learning Center: \$10,000
		Salt Lake Community Action Program: Early Head Start: \$25,000 Neighborhood House: Access to Affordable Early Childhood Education: \$20,000 House of Hope, Hope Center for Children: \$10,000 Law Related Education Project: Salt Lake peer Court: \$10,000
5	Project Name	CDBG Public Services: Job Training Programs
	Target Area	Poplar Grove; Central City/Central Ninth; Citywide
	Goals Supported	Provide Services to Expand Opportunity/Sufficiency
	Needs Addressed	Public Services: Expand Opportunity/Self-Sufficiency
	Funding	CDBG: \$140,000
	Description	Funding for eligible activities that support employment and job training programs for vulnerable adults.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	330 adults living at or near the poverty level are expected to benefit from proposed activities. This includes refugees, recent immigrants, homeless individuals, persons with a disability, victims of domestic violence and other vulnerable adults.
	Location Description	Citywide with a focus on assisting residents in racial and ethnic concentrated area of poverty and local target areas.
	Planned Activities	Activities will provide a cost-effective intervention in increasing self-sufficiency for households living in poverty. Many adults experiencing intergenerational poverty are employed but unable to meet the needs of their families. Adults experiencing intergenerational poverty will be connected to resources that assist them with employment and job training. Funding is projected to be allocated as follows:

	D IN	
4	Project Name	CDBG Public Services: Health and Critical Needs
	Target Area	Poplar Grove;
		Central City/Central Ninth; Citywide
	Goals Supported	Provide Services to Expand Opportunity/Sufficiency
	Needs Addressed	Public Services: Expand Opportunity/Self-Sufficiency
	Funding	CDBG: \$115,226
	Description	Public Service activities that provide a health component for the City.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	5325 adults living at or near the poverty level are expected to benefit from proposed activities. This includes refugees, recent immigrants, homeless individuals, persons with a disability, victims of domestic violence and other vulnerable adults.
	Location Description	Citywide with a focus on assisting residents in racial and ethnic concentrated areas of poverty and local target areas.
	Planned Activities	Activities will provide essential dental, mental health, victim support, and nutritional support for individuals living in poverty. Refugees, recent immigrants, victims of domestic violence, and those experiencing intergenerational poverty struggle to meet essential needs including food and healthcare. Proposed activities will support the city's most vulnerable residents. Funding is projected to be allocated as follows:
		Utah Food Bank, Mobile School Pantry Program: \$16,726 Crossroads Urban Center, Luisa E. Lema Emergency Food Pantry: \$13,500 Salt Lake Donated Dental, Community Dental Program: \$30,000 Rape Recovery Center, Crisis Intervention and Advocacy: \$35,000 Utah Health and Human Rights, Torture and Severe War Trauma: \$10,000 Family Support Center, Crisis Nurseries: \$10,000
5	Project Name	CDBG: Housing
	Target Area	Poplar Grove
		Central City/Central Ninth; Citywide
	Goals Supported	Improve and Expand Affordable Housing Stock
	Needs Addressed	Affordable Housing Development & Preservation
	Funding	CDBG: \$1,120,000; CDBG PROGRAM INCOME: \$800,000
	Description	Funding for eligible activities that provide housing rehabilitation, emergency home repair, and accessibility modifications for eligible households.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	260 low and moderate-income households are expected to benefit from proposed activities. Funding will be targeted to elderly, disabled, low-income, racial/ethnic minorities, single-parent, and large-family households.
	Location Description	Citywide with a focus on assisting residents in racial and ethnic concentrated areas of poverty and local target areas.
	Planned Activities	Activities will provide essential housing rehabilitation, emergency repair, and accessibility modifications to address health/safety/welfare issues for eligible homeowners. Assistance will be provided as grants or low-interest loans. Funding is projected to be allocated as follows:
		SLC Housing and Neighborhood Development, Housing Rehabilitation: \$600,000 in FY15
		CDBG and 800,000 in CDBG program income  ASSIST, Emergency Home Repair/Accessibility Modifications: \$350,000

6	Project Name	CDBG: Public Infrastructure
	Target Area	Poplar Grove
	-	Central City/Central Ninth; CDBG Eligible Areas
	Goals Supported	Improve Infrastructure in Distressed Neighborhoods
	Needs Addressed	
	Funding	CDBG: \$933,066
	Description	Funding for eligible activities that provide neighborhood improvements in eligible areas of the city. Activities include pedestrian and park infrastructure improvements.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	20,000 low and moderate-income residents are expected to benefit from the proposed activities.
	Location Description	Citywide with a focus on assisting residents in racial and ethnic concentrated areas of poverty and local target areas.
	Planned Activities	Activities will include park and pedestrian improvements in racial and ethnic concentrated areas of poverty (RCAP/ECAP areas are CDBG eligible). Activities are projected to be carried out by Salt Lake City. Planned activities are as follows:
		1300 South Creek Confluence at Jordan River Design: \$70,000 Redwood Meadows Park Rehabilitation: \$73,900 ADA Accessibility Ramps: \$269,885 Sidewalk Reconstruction: \$239,281 West Side/Ballpark Pedestrian Improvements: \$280,000
7	Project Name	CDBG Economic Development
		obbo Leonomic Bevelopment
	Target Area	Poplar Grove;
	Target Area	
	Target Area Goals Supported	Poplar Grove;
	-	Poplar Grove; Central City/Central Ninth
	Goals Supported	Poplar Grove; Central City/Central Ninth Revitalize Business Nodes in Target Areas
	Goals Supported Needs Addressed	Poplar Grove; Central City/Central Ninth Revitalize Business Nodes in Target Areas Economic Development to Expand Opportunity
	Goals Supported Needs Addressed Funding	Poplar Grove; Central City/Central Ninth Revitalize Business Nodes in Target Areas Economic Development to Expand Opportunity CDBG: \$300,000 Funding for eligible activities that provide commercial rehabilitation in local target
	Goals Supported  Needs Addressed  Funding  Description	Poplar Grove; Central City/Central Ninth Revitalize Business Nodes in Target Areas Economic Development to Expand Opportunity CDBG: \$300,000 Funding for eligible activities that provide commercial rehabilitation in local target
	Goals Supported  Needs Addressed  Funding  Description  Target Date  Estimate the number and type of families that will benefit from the proposed	Poplar Grove;  Central City/Central Ninth  Revitalize Business Nodes in Target Areas  Economic Development to Expand Opportunity  CDBG: \$300,000  Funding for eligible activities that provide commercial rehabilitation in local target areas.
	Goals Supported  Needs Addressed  Funding  Description  Target Date  Estimate the number and type of families that will benefit from the proposed activities	Poplar Grove;  Central City/Central Ninth  Revitalize Business Nodes in Target Areas  Economic Development to Expand Opportunity  CDBG: \$300,000  Funding for eligible activities that provide commercial rehabilitation in local target areas.  15 businesses are expected to benefit from the proposed activities.  Commercial rehabilitation is limited to the Central City/Central/Ninth and poplar
	Goals Supported  Needs Addressed  Funding  Description  Target Date  Estimate the number and type of families that will benefit from the proposed activities  Location Description	Poplar Grove;  Central City/Central Ninth  Revitalize Business Nodes in Target Areas  Economic Development to Expand Opportunity  CDBG: \$300,000  Funding for eligible activities that provide commercial rehabilitation in local target areas.  15 businesses are expected to benefit from the proposed activities.  Commercial rehabilitation is limited to the Central City/Central/Ninth and poplar Grove target areas to target improvements for maximum impact.  Activities will include grants and forgivable loans for businesses located in the Central City/Central Ninth and Poplar Grove target areas to make exterior façade improvements and to correct code violations. Eligible costs include labor, materials, supplies, and soft costs relating to the commercial rehabilitation. Funding is projected to be distributed by Salt Lake City and NeighborWorks Salt

8	Project Name	CDBG: Public Facilities
	Target Area	Poplar Grove;
		Central City/Central Ninth; Citywide
	Goals Supported	Improve the Quality of Public Facilities
	Needs Addressed	Public Facility and Infrastructure Improvements
	Funding	CDBG: \$250,431
	Description	Funding for the rehabilitation of existing facilities that provide transitional housing, residential treatment programs, and youth programs.
	Target Date	6/30/2016
	Estimate the number and type of families that will benefit from the proposed activities	5 facilities and 1020 low-income people will benefit from the proposed activities.
	Location Description	Facilities are located in CDBG eligible areas and partially target residents of racial and ethnic concentrated areas of poverty.
	Planned Activities	Activities will include improvements to existing facilities to include the following: housing units for homeless families, a young woman's transitional housing facility, residential treatment facilities, and a youth facility. Funding is projected to be allocated as follows:  The Road Home, Housing Unit Improvements: \$51,081 Volunteers of America, Transitional Housing Improvements: 19,500 Odyssey House, Adult Residential Facility Improvements: \$72,000 First Step House, Residential Treatment Facility Improvements: \$66,000 Boys and Girls Club of Greater Salt Lake, Lied Club Improvements: \$26,850 SLC Housing and Neighborhood Development: \$15,000
9	Project Name	CDBG: Administration
9	Project Name Target Area	CDBG: Administration Citywide
9	Target Area	
9		
9	Target Area Goals Supported	
9	Target Area Goals Supported Needs Addressed	Citywide
9	Target Area Goals Supported Needs Addressed Funding	Citywide  CDBG: \$644,698  Funding will be utilized for general management, oversight and coordination of
9	Target Area Goals Supported Needs Addressed Funding Description	Citywide  CDBG: \$644,698  Funding will be utilized for general management, oversight and coordination of
9	Target Area Goals Supported Needs Addressed Funding Description  Target Date Estimate the number and type of families that will benefit from the proposed	Citywide  CDBG: \$644,698  Funding will be utilized for general management, oversight and coordination of
9	Target Area Goals Supported Needs Addressed Funding Description  Target Date Estimate the number and type of families that will benefit from the proposed activities	Citywide  CDBG: \$644,698  Funding will be utilized for general management, oversight and coordination of

Project Name	ESG15 Salt Lake City
Target Area	Citywide
Goals Supported	Provide Housing for Homeless/at Risk of Homeless
	Provide Day-to-Day Services for the Homeless
Needs Addressed	Homeless: Mitigation, Prevention, Public Services
Funding	ESG: \$295,675
Description	Funding will be utilized for homeless prevention to prevent individuals and families from moving into homelessness, and for rapid re-housing to move families out of homelessness. In addition, funding will be utilized for emergency shelter and other essential services for homeless individuals and families.
Target Date	
Estimate the number and type of families that will benefit from the proposed activities	Proposed activities will prevent individuals and families from moving into homelessness; provide rapid rehousing to quickly move families out of homelessness; and provide day-to-day services for individuals and families experiencing homelessness as follows:  Homeless prevention: 50 households Rapid Rehousing: 30 households Public service activities other than Low/Moderate Income Housing Benefit: 1300 individuals Public service activities for Low/Moderate Income Housing Benefit: 10 individuals
Location Description	Citywide
Planned Activities	<ol> <li>Activities will prevent household from moving into homelessness and move homeless families quickly into permanent, stable housing through the following eligible costs: utilities, rental application fees, security/utility deposits, rental fees, housing placement fees, housing stability case management, and other eligible costs. Funding is projected to be allocated as follows:         <ul> <li>Salt Lake Community Action Program, Homeless Prevention: \$22,000</li> <li>The Road Home, Rapid Re-housing: \$87,695</li> </ul> </li> <li>Activities will provide emergency shelter and other essential services for individuals and families experiencing homelessness. Services include outpatient health services, homeless resource centers, and transitional housing. Funding is projected to be allocated as follows:         <ul> <li>The Road Home, Emergency Shelter: \$76,265</li> <li>Catholic Community Services, Weigand Homeless Resource Center: \$20,000</li> <li>Volunteers of America, Homeless Youth Resource Center: \$24,058</li> <li>Wasatch Homeless Healthcare, Fourth Street Clinic Medical Outreach: \$20,792</li> <li>YWCA, Residential Self-Sufficiency Program: \$23,000</li> </ul> </li> <li>In addition, \$21,865 will be utilized for program administration for general management, oversight and coordination of the City's ESG program.</li> </ol>
	Target Area Goals Supported  Needs Addressed Funding Description  Target Date Estimate the number and type of families that will benefit from the proposed activities  Location Description

ant Dasad Dantal Assistance
nant Based Rental Assistance
ousing for Homeless/at Risk of Homeless
Mitigation, Prevention, Public Services
20,445
ill be utilized to provide tenant-based rental assistance housing to and at-risk of homeless individuals and families.
s will benefit from the proposed activities.
vill provide tenant-based rental assistance to homeless, disabled d other vulnerable populations. Funding is projected to be allocated as Community Action Program, TBRA: \$70,000 Home, TBRA: \$150,445
wn Payment Assistance
me Ownership Opportunities
Housing Development & Preservation
5,000
ill be utilized to provide low-interest loans and/or grants for down ssistance and/or closing costs to eligible homebuyers.
ds will benefit from proposed activities.
ncial assistance to eligible homebuyers in the form of down payment st loans and/or grants. Funding is projected to be allocated as follows:  y Development Corp. of Utah, Down Payment Assistance: \$75,000

13	Project Name	HOME: NeighborWorks Salt Lake Housing Program
10	Target Area	Poplar Grove; Citywide
		* *
	Goals Supported	Improve and Expand Affordable Housing Stock
		Expand Home Ownership Opportunities
	Needs Addressed	Affordable Housing Development & Preservation
	Funding	HOME: \$220,000
	Description	Homebuyer & Homeowner activities
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	7 low and/or moderate-income households will benefit from proposed activities.
	Location Description	Neighborworks targets housing activities to Salt Lake City's west side from 1000 North to 1700 South, and from 300 West to Redwood Road.
	Planned Activities	Direct financial assistance to eligible homebuyers to support a program that expands homeownership opportunities and removes blight through acquisition, rehabilitation, and new construction of affordable housing. Funding is projected to be allocated as follows:
		NeighborWorks Salt Lake, CHDO – Revitalize Blight: \$121,000
		NeighborWorks Salt Lake, Revitalize Blight: \$99,000
14	Project Name	HOME: Salt Lake City Housing Program
	Target Area	Citywide
		-
	Goals Supported	Improve and Expand Affordable Housing Stock Expand Home Ownership Opportunities
	Needs Addressed	Affordable Housing Development & Preservation
	Funding	HOME: \$422,108; HOME Program Income: \$400,000
	i unumg	HOME. \$422,106, HOME Program income. \$400,000
	Description	Salt Lake City Housing Program doing a variety of homebuyer and homeowner activities
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	9 households will benefit from proposed activities.
	Location Description	Citywide
	Planned Activities	Direct financial assistance to eligible homebuyers in the form of grants and/or low-interest financing. Activities will support a program that expands homeownership opportunities and removes blight through acquisition, rehabilitation, and new construction of affordable housing for eligible homebuyers. Funding is projected to be allocated as follows:
		SLC Housing and Neighborhood Dev, Low and Moderate-Income Homebuyer: \$422,108 in FY 2015 allocation and \$400,000 in program income.

15	Project Name	HOME: Administration
	Target Area	Citywide
	Goals Supported	•
	Needs Addressed	
	Funding	HOME: \$71,014
	Description	Funding will be utilized for general management, oversight and coordination of Salt Lake City's HOME program.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Activities will include program administration and overall program management, coordination, monitoring, reporting and evaluation.
16	Project Name	HOPWA15 Salt Lake City
	Target Area	Metropolitan Statistical Area (MSA)
	Goals Supported	Provide Housing & Services for Persons w/ HIV/AIDS
	Needs Addressed	Homeless: Mitigation, Prevention, Public Services
		Public Services: Expand Opportunity/Self-Sufficiency
	Funding	HOPWA: \$380,547
	Description	Funding will be utilized to provide housing and related services to persons with HIV/AIDS and their families. Activities include PBRA, TBRA, Housing Information Services, Permanent Housing Placement, STRMU, and supportive services.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	Persons living with HIV/AIDS and their families are expected to benefit from the proposed activities as follows:
	activities	Public service activities other than Low/Moderate Income Housing Benefit: 75 persons Tenant-based rental assistance: 30 households Homeless Prevention: 40 persons
	Location Description	Salt Lake City Metropolitan Statistical Area
	Planned Activities	Activities will include project-based rental assistance, tenant-based rental assistance, short-term rental/mortgage/utility assistance, housing information services, permanent housing placement, and supportive services for persons living with HIV/AIDS and their families. Funding is projected to be allocated as follows:
		Housing Authority of the County of Salt Lake, PBRA: \$20,000 Housing Authority of the County of Salt Lake, TBRA: \$201,496 Salt Lake Community Action Program, STRMU, PHP, Housing Information Services, Supportive Services: \$129,000
		Utah AIDS Foundation, Supportive Services: \$15,000 Salt Lake City, Cost Overrun: \$4,081
		In addition, Salt Lake City will utilize \$10,970 in program administration for general management, oversight and coordination of the Salt Lake City MSA HOPWA program.

## Describe the reasons for allocation priorities and any obstacles to addressing underserved needs:

As entitlement funding decreased considerably over the past decade, the city is taking a strategic approach to directing funding. Priorities include expanding affordable housing opportunities throughout the city, providing critical services for the city's most vulnerable residents, expanding self-sufficiency for at-risk populations, and improving neighborhood conditions in concentrated areas of poverty.

The City and partners are unable to fully address needs due to a lack of funding and resources. To address the lack of resources, the City will continue to engage with community development organizations, housing providers, housing developers, service providers, community councils, City departments, local businesses, residents and other stakeholders to develop strategies for increasing impacts and meeting gaps in services.

#### AP-50 GEOGRAPHICAL DISTRIBUTION - 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed:

Salt Lake City's HUD entitlement funds are geographically distributed with the following priorities:

The CDBG program's primary objective is to promote the development of viable urban communities by providing decent housing, suitable living environments and expanded economic actives to persons of low and moderate income. To support the CDBG program's primary objectives, Salt Lake City is taking a two-pronged approach to the distribution of funding:

- 1. Direct funding to local target areas to build capacity and expand resources within concentrated areas of poverty.
- 2. Utilize funding citywide, in accordance with meeting a national objective, to support the city's most vulnerable populations, including the chronically homeless, homeless families, food-insecure individuals, the disabled, persons living with HIV/AIDS, victims of domestic violence and the low-income elderly.

The ESG program's primary objective is to assist individuals and families regain housing stability after experiencing a housing or homelessness crisis. ESG funding is distributed citywide to support emergency shelter, day services, resource centers, medical outreach, rapid re-housing and homeless prevention. The majority of funding is target to Salt Lake City's urban core, as this is where the majority of homeless services are located.

The HOME program's primary objective is to create affordable housing opportunities for low-income households. HOME funding is distributed citywide to provide direct financial assistance to homebuyers, tenant-based rental assistance, acquisition, and rehabilitation.

The HOPWA program's primary objective is to provide housing assistance and related supportive services to persons living with HIV/AIDS and their families. HOPWA funding is distributed throughout the Salt Lake City MSA, including Salt Lake, Summit, and Tooele counties, to provide project-based rental assistance, tenant-based rental assistance, short-term rental assistance, and supportive services. The majority of funding is utilized in Salt Lake County, as the majority of HIV/AIDS services are located in the Salt Lake area.

#### Geographic Distribution:

Target Area	% of Funds
Central City/Central Ninth	15%
Poplar Grove	15%

#### Rationale for the priorities for allocating investments geographically:

Salt Lake City's Division of Housing and Neighborhood Development, along with internal and community stakeholders, identified the Central City/Central Ninth and Poplar Grove target areas through an extensive process that included data analysis, identification of opportunities/barriers, and an evaluation of potential resources. Through this process, the Central City and Poplar Grove neighborhoods were identified as areas where a concentration of resources would make significant impacts within the community.

Of particular importance is to direct resources to expand opportunity within racial/ethnic concentrated areas of poverty. According to HUD, neighborhoods of concentrated poverty isolate residents from the resources and networks needed to reach their potential. The concentration of poverty can influence outcomes relating to crime, delinquency, education, physiological distress, and various health problems.<sup>51</sup> Salt Lake City intends to expand opportunity within the target areas to limit intergenerational poverty and increase access to community assets.

#### Discussion:

During the first year of the 2015-2019 Consolidated Plan, the City estimates the targeting of 30% of entitlement funding to the locally defined target areas, Central City/Central Ninth and Poplar Grove. The 2015-2016 program year is the first year that the City is taking a geographically targeted approach to allocating investments. The City expects to increase targeted efforts during the remaining four years of the Consolidated Plan.

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<sup>&</sup>lt;sup>51</sup> U.S. Department of Housing and Urban Development, Understanding the Neighborhood Effects of Concentrated Poverty, *Evidence Matters*, Winter 2011

The geographical priority funding percentages as indicated above are estimates and may change. Funding utilized for housing rehabilitation, direct homebuyer assistance, and rental assistance will be utilized throughout the city. The City will leverage and strategically target funding for neighborhood improvements and economic development to maximize impact within targeted neighborhoods.

### AP-55 Affordable Housing

#### Introduction:

Goals for program year affordable housing outcomes are indicated below.

#### One Year Goals for the Number of Households to be Supported:

Homeless:	75
Non-Homeless:	460
Special Needs:	N/A
TOTAL:	535

#### One Year Goals for the Number of Households Supported Through:

Rental Assistance:	160
The Production of New Units:	0
Rehab of Existing Units:	260
Acquisition of Existing Units:	0
TOTAL:	420

#### Discussion:

The City will support housing activities through all four programs: CDBG, ESG, HOME, and HOPWA. Housing activities will provide subsidies for individuals and families ranging from 0% to 80% AMI. Activities will include tenant-based rental assistance, project-based rental assistance, short-term rental/utility assistance, rapid re-housing, homeowner housing rehabilitation, and direct financial assistance for eligible homebuyers.

#### AP-60 PUBLIC HOUSING

#### Introduction:

The Housing Authority of Salt Lake City (HASLC) is responsible for managing the public housing inventory, developing new affordable housing units and administering the Section 8 voucher programs for the City. They strive to provide affordable housing opportunities throughout the community by developing new or rehabilitating existing housing that is safe, decent and affordable – a place where a person's income level or background cannot be identified by the neighborhood in which they live.

In addition to the development and rehabilitation of units, the HASLC also manages several properties emphasizing safe decent affordable housing that provides an enjoyable living environment that is free from discrimination, efficient to operate and remains an asset to the community. The HASLC maintains a strong financial portfolio to ensure flexibility, sustainability and continued access to affordable tax credits, foundations and grant resources.

As an administrator of the City's Section 8 voucher programs, the Housing Choice Voucher Program provides rental assistance to very low-income families (50% of area median income and below). This program provides rental subsidies to 2,670 low-income families, disabled, elderly and chronically homeless clients. Other programs under the Section 8 umbrella include: Section 8 Moderate Rehabilitation; Section 8 New Construction; Project Based Vouchers; Multifamily Project Based Vouchers; Veterans Affairs Supportive Housing Vouchers; Housing Opportunities for Persons with HIV/AIDS; and Shelter plus Care Vouchers. Under these other Section 8 programs, the HASLC provided rental subsidies to an additional 389 qualified program participants.

Actions Planned during the next year to address the needs to public housing It is possible the HASLC will be approved to move forward under HUD's Rental Assistance Demonstration Program (RAD). This Demonstration Program is a means of preserving affordable housing and infusing funds to address a growing backlog of capital improvement needs of the nation's public housing. RAD units would convert from public housing to a Section 8 project based funded program. Under a Section 8 type program it functions more like private housing with greater access to financing resources and fewer regulatory limitations. This will preserve this affordable housing stock in the Salt Lake City area.

## Actions to encourage public housing residents to become more involved in management and participate in homeownership:

Both the City and County Housing Authorities have active monthly tenant meetings and encourage participation in management decisions related to the specific housing communities. In addition, the Salt Lake County Aging Services has a center located on site at the City's largest public housing project that offers tenants a wide range of programs keeping tenants engaged with the community. Other housing projects offer free transportation to the center to ensure all housing residents have access to tenant programs. HACSL has a Resident Advisory Board that has representatives from public housing (including the high-rise), Section 8, and special needs programs. A member of the Resident Advisory Board is appointed to the Housing Authority's Board of Commissioners.

## If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance:

The Housing Authority of Salt Lake City and the Housing Authority of the County of Salt Lake are both designated as high performers.

### AP-65 HOMELESS AND OTHER SPECIAL NEEDS ACTIVITIES Introduction:

Salt Lake City works with a larger homeless services community to reduce the number of persons experiencing homelessness, reduce the length of time individuals experience homelessness, increase successful transitions out of homelessness and reduce the instances of return to homelessness.

Salt Lake City representatives participate in the local Continuum of Care's executive board and its prioritization committee specifically so the Continuum of Care's priorities are considered during Emergency Solutions Grant allocations. Also, the three local ESG funders meet regularly to coordinate ESG and CoC activities to make sure service are not being over or under funded and services being funded meet the community's needs and goals.

The Salt Lake Continuum of Care contracts with the State of Utah to administer HMIS. All service agencies in the region and the rest of the state are under a uniform data standard for HUD reporting and local ESG funders. All ESG funded organizations participate in HMIS. HMIS is supported by Client Track.

Salt Lake Continuum of Care conducts an annual point in time count at the end of January to count sheltered (emergency shelter and transitional housing) and unsheltered homeless individuals. Unsheltered homeless individuals are counted by canvassing volunteers. The volunteers use VI-SPDAT to interview and try to connect unsheltered homeless individuals into services.

A number of critical reports define not only the issues facing the homeless but likely solutions to these issues including the Salt Lake City Housing Needs Assessment, the State of Utah 2014 Comprehensive Report on Homelessness. The following are essential facts that regarding homelessness in the community:

- .47% of Utah's population is homeless
- 46% of our homeless live in family groups of parents and children
- Youth between the ages of 18 and 24 comprise 28% of our homeless population
- Domestic Violence touches 6.7% of our homeless population
- 3.9% of the homeless population in Utah is experiencing "chronic" homelessness
- 82% of our homeless population is white

According to the 2014 Point in Time Count, Salt Lake County has 2,072 homeless individuals, 92 of whom are unsheltered. Annually, Salt Lake County will have 9,356 persons experience homelessness, 431 will be chronic.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including:

### Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs:

Salt Lake City's primary homeless services goal is to help homeless individuals and families get off the street, especially in Pioneer Park and downtown, and eventually into permanent housing. In the short term, Salt Lake City will continue to provide collaborative services to the homeless population.

Salt Lake City recognizes that not every homeless individual is alike and because of that, there is no one size fits all solution. There are groups of chronic individuals, veterans, families, women with children, youth and homeless-by-choice in the greater community. Each of these groups has different needs and each stage of homelessness must also be considered. The four stages of homelessness are prevention (keeping people from dropping into homelessness with jobs and affordable housing), homelessness (helping with daily needs- lockers, showers, etc.), transcending homelessness (finding housing, employment), preventing recurrence (offering supportive services to housing). If the four stages are not considered for each group, efforts will eventually be unsuccessful.

Personalized one-on-one outreach to homeless individuals providing information about the specific services that individual needs (e.g., housing, mental health treatment, a hot meal) is the most effective outreach approach. There are a number of outreach efforts to connect homeless individuals with needed services, but that the various entities providing outreach can collaborate more effectively to track homeless individuals and coordinate services.

# Addressing the emergency shelter and transitional housing needs of homeless persons.

Starting with the *Ten-Year Plan to End Chronic Homelessness*, most efforts to deal with homelessness in Utah rely on the Housing First model. The premise of Housing First is that once homeless individuals have housing, they are more likely to seek and continue receiving services and can search for employment. The Housing First model has been effective in Salt Lake City. However, the type of housing required for different homeless sub-populations can be highly varied. The homeless housing market could benefit from additional permanent housing, transitional housing, and housing located near services.

As homeless individuals and families wait for housing, there are an inadequate number of places or facilities for homeless people to go during the day, and essential services for the activities of daily living are inadequate. Needed daytime facilities and services include bathrooms, laundry, safe storage for their life's belongings, mail receipt, and an indoor area to "hang out".

Moving forward, Salt Lake City will aim to assist homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.

The City plays an important role by providing strategic funding for the valuable efforts undertaken by other stakeholders, and at times filling in gaps in essential services. The City can also lend its voice and political weight to lobby for changes in policy, regulation and statutes as needed to facilitate a comprehensive and effective approach to addressing homelessness and related issues. To this end, Salt Lake City has developed a six-point homeless services strategy that focuses on the following key initiatives.

- Salt Lake City, Salt Lake County, The Road Home, and service providers, will
  provide housing for the top 20 service users in order to diminish the resources
  directed toward these homeless individuals, and maximize efficient service
  delivery. This is an essential short term remedy.
- 2. Salt Lake City will develop new permanent supportive housing projects in partnership with State of Utah, Salt Lake County, private industry, service and housing providers. This is a longer term solution key to the City's strategies.
- 3. Salt Lake City will financially support the expansion of services in the Weigand Homeless Resource Center.
- 4. Salt Lake City will conduct an evaluation of shelter locations in Salt Lake City that includes zoning issues, environmental limitations, costs, partnerships, and viability.
- 5. The Salt Lake City Police Department opened a Metro Support Bureau adjacent to Pioneer Park, and will continue to work with the Prosecutors Office, District Attorney's Office, Justice Courts, Salt Lake County Jail on homelessness related issues.
- 6. Enhance Pioneer Park neighborhood services and experiences for the homeless and non-homeless populations.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again:

Salt Lake City, along with its service partners work with homeless individuals to successfully transition from living on the streets and shelters into permanent housing and independent living. Affordable housing is a major barrier to transition out of homelessness. Due to that, Salt Lake City is implementing multiple strategies to increase affordable housing in the City. Salt Lake City's 5000 Doors initiative aims to create, retain and support 5,000 affordable housing units in the City for individuals and families earning up to 80% of the area median income (AMI). Half, or 2,500, of those units are designated for households earning up to 40% AMI, the same group most vulnerable to becoming homeless. Salt Lake City's Six Point Homeless Services Strategy sets six major goals to improve homeless services in the City. Two of the six goals involve housing: Creating 20 new housing vouchers for the most vulnerable on Salt Lake City streets; and, Creating 300 new permanent supportive housing units for homeless individuals and families. Progress is being made to both goals. Salt Lake City and its partner, the Road Home, have acquired funding for the new voucher program and are identifying clients for the program. Salt Lake City is also identifying property and partners for the first phase of construction of the new permanent supportive housing initiative. The 300 permanent supportive housing units have been identified by the Salt Lake and Tooele Counties Continuum of Care as a need in the larger homeless services community. Other goals of Salt Lake City's Six Point Homeless Services Strategy look to improve day-to-day services (shelter, meals, resource center, etc.) to connect homeless individuals and families to services more quickly and successfully.

The larger homeless services community is also working to increase successful transitions out of homelessness permanently. Following the Race to Zero (ending chronic veteran homelessness) in 2013, the Salt Lake community is working on OHV:2015 (ending all veteran homelessness) by September 30, 2015 and Zero: 2016 (end all chronic homelessness) by the end of 2016. Our community is meeting these goals by better connecting individuals and families to housing units and giving them the right support structure to be successful so they don't fall back into homelessness.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

Salt Lake City, along with other organizations in the Salt Lake and Tooele Counties Continuum of Care, work to prevent and divert individuals and families from experiencing homelessness. Salt Lake City, Salt Lake County and the State of Utah all provide funding to Salt Lake Community Action Program for short-term rental assistance to families about to drop into homelessness.

#### Discussion:

Salt Lake City is reducing and ending homelessness in the community by strong collaboration with other organizations in the Salt Lake and Tooele Counties Continuum of Care. Salt Lake City works closely with Salt Lake County, the State of Utah and service providers to stop families from dropping into homelessness, reduce the length of time individuals and families experience homelessness, help individuals and families successfully transition out of homelessness, and keep individuals and families from rescinding back into homelessness.

#### **AP-70 HOPWA GOALS**

One year goals for the number of households to be provided housing through the use of HOPWA for:

Short-term Rent, Mortgage, and Utility Assistance Payments:	40
Tenant-Based Rental Assistance:	30
Units Provided in Permanent Housing Facilities Developed, Leased, or Operated with HOPWA Funds:	3
Units provided in Transitional Short-Term Housing Facilities Developed, Leased, or Operated with HOPWA Funds:	0
TOTAL:	73

#### AP-75 ACTION PLAN BARRIERS TO AFFORDABLE HOUSING

#### Introduction:

As discussed in sections MA-40 and SP-55 of the 2015-2019 Consolidated Plan, several barriers to the development and preservation of affordable housing exist within Salt Lake City, including the following:

- Land costs
- Construction costs

- Development and rehabilitation financing
- Housing rehabilitation complexities
- Foreclosures and loan modifications
- Neighborhood market conditions
- Economic conditions
- Land use regulations
- Development fees and assessments
- Permit processing procedures
- Lack of zoning and development incentives
- Landlord tenant policies

During the 2015-2016 program year, the City will work to reduce barriers to affordable housing through the following planning efforts and initiatives:

- Citywide Housing Plan: The City is in the process of updating the citywide housing plan. The updated plan will provide an assessment of citywide housing needs, with emphasis on the availability and affordability of housing, housing needs for changing demographics, and neighborhood-specific needs. The updated plan will serve as a five-year policy guide to address housing needs across the economic and demographic spectrum of Salt Lake City's current and future residents.
- Homeless Services 6-Point Strategy: The Homeless Services 6-Point Strategy is
  designed to guide the city's efforts and enhance community collaboration to work
  toward six major goals over the next 18 months.
- 5000 Doors Housing Initiative: 5000 Doors is a comprehensive housing initiative to address Salt Lake City's lack of housing options affordable to low-wage workers and moderate income families, persons with disabilities and those on fixed incomes. By utilizing the Salt Lake City Housing Trust Fund and other resources, the City will support the preservation, development, and assistance of 5,000 housing units over five years. Half of the 5,000 units are targeted to extremely low-income renter households. The other 2,500 units will expand homeownership and housing opportunities for low to middle-income families and individuals.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment:

Salt Lake City will work to remove or ameliorate public policies that serve as barriers to affordable housing through the following efforts:

- Affordable Housing Development Incentives: Zoning and fee waiver incentives will be implemented and/or strengthened, including the following:
  - o Refine the Impact Fee Exemption Ordinance to improve user friendliness and refine the range of application.

- Evaluate the accessory dwelling unit ordinance for a broader range of application.
- Evaluate the transit station area zoning district regulations for a broader range of affordability requirements.
- Evaluate the feasibility of density bonuses and other development incentives for affordable housing development and preservation.
- Leverage Public Resources for Affordable Housing Development: Public resources, including city-owned land, will be leveraged with private resources for affordable housing development.
- Funding Targeting: The Division of Housing and Neighborhood Development is
  evaluating ways to coordinate and target affordable housing subsidies more
  effectively, to include the coordination of local funding sources (Olene Walker Housing
  Loan Fund, Salt Lake City Housing Trust Fund, Salt Lake County funding, etc.).
- Utilize the Salt Lake City Housing Trust Fund: Utilize the Salt Lake City Housing Trust
  Fund for acquisition, new construction, and rehabilitation of both multi-family rental
  properties and single-family homeownership. Additional assistance relating to
  housing for eligible households also may include project or tenant based rental
  assistance, down payment assistance and technical assistance. Applications for
  funding can be accepted year round and are approved through a citizen's advisory
  board, the Mayor and the City Council. The current budget for the Housing Trust Fund
  has a balance of \$6.5 million.
- Implement Fair Housing Action Items: Salt Lake City will work to remove and/or ameliorate housing impediments for protected classes through action items as identified in the City's 2015-2019 Fair Housing Action Plan.
- Utilize Federal Funding to Expand Affordable Housing Opportunities: Utilize CDBG, ESG, HOME, and HOPWA funding to expand housing opportunity through homeowner rehabilitation, emergency home repair, acquisition/rehabilitation, direct financial assistance, tenant-based rental assistance, project-based rental assistance, rapid rehousing.

#### **AP-85 OTHER ACTIONS**

#### Introduction:

This section outlines Salt Lake City's efforts to carry out the following:

- Address obstacles to meeting underserved needs
- Foster and maintain affordable housing
- Reduce lead-based paint hazards
- Reduce the number of poverty-level families
- Develop institutional structure
- Enhance coordination between public and private housing and social service agencies

#### Actions planned to address obstacles to meeting underserved needs:

The most substantial impediment in meeting underserved needs is a lack of funding and resources. Strategic shifts identified through Salt Lake City's 2015-2019 Consolidated Plan provide a framework for maximizing and leveraging the City's block grant allocations better focus funding to address underserved needs. Underserved needs and strategic actions are as follows:

#### Underserved Need: Affordable housing

Actions: Salt Lake City is utilizing federal and local resources to expand both rental
and homeownership opportunities. In addition, the City is utilizing public land to
leverage private capital for the development of affordable housing. These efforts will
work to address the affordable housing gap in Salt Lake City.

#### Underserved Need: Homelessness

Actions: Salt Lake City is working with housing and homeless service providers to
coordinate and streamline processes for service delivery. By utilizing the VI-SPDAT
pre-screen survey, providers are able to access and prioritize services based on
chronicity and medical vulnerability. These efforts will assist in addressing unmet
needs by utilizing resources more effectively.

#### Underserved Need: Special needs individuals

Actions: Salt Lake City is working to address underserved needs for refugees, immigrants, the elderly, victims of domestic violence, persons living with HIV/AIDS, and persons with a disability by providing resources for basic needs, as well as resources to expand self-sufficiency. For example, federal funding is utilized to provide early childhood education for refugees and other at-risk children; improve immediate and long-term outcomes for persons living with HIV/AIDS; provide job training vulnerable populations; and provide medical services for at risk populations.

#### Actions planned to foster and maintain affordable housing:

In January of 2015, Salt Lake City officially announced the 5000 Doors Housing Initiative to develop, preserve, and assist 5,000 units of affordable housing over five years. The initiative aims to target households earning 80% AMI and below, with emphasis on households earning 40% AMI and below. Through the 5000 Doors Initiative and efforts identified in the 2015-2019 Consolidated Plan, Salt Lake City aims to:

- Address the City's affordable housing shortage for those most in need.
- Address housing needs for Salt Lake City's changing demographics.
- Address neighborhood specific needs, including the following:
  - o Protect affordability in neighborhoods where affordability is disappearing.
  - o Promote affordability in neighborhoods with a lack of affordable housing.
- Preserve the City's existing affordable housing stock.

- Strengthen the City's relationship with our housing partners, financial institutions, and foundations.
- Support those who develop and advocate for affordable housing.

Toward this end, Salt Lake City will foster and maintain affordable housing during the 2015-2016 program year through the following actions:

- Utilize CDBG funding to support owner-occupied rehabilitation for households at 80%
   AMI and below.
- Utilize CDBG and HOME funding for acquisition and rehabilitation of dilapidated and blighted housing.
- Utilize ESG, HOME and HOPWA funding to create housing opportunities for individuals and households at 30% AMI and below through Tenant-Based Rental Assistance and Rapid Re-Housing.
- Utilize CDBG and HOME funding for direct financial assistance to homebuyers at 80%
   AMI and below.
- Promote the development of affordable housing with low income housing tax credits,
   Salt Lake City Housing Trust Fund, Olene Walker Housing Loan Fund, and other funding sources.
- Leverage public resources, including publically owned land, with private capital for the development of affordable housing.
- Work to ameliorate and/or eliminate housing impediments for protected classes as outlined in the 2015-2019 Fair Housing Action Plan.

#### Actions planned to reduce lead-based paint hazards:

Because of the high percentage of the housing units in Salt Lake City that were built before 1978, outreach and education efforts must continue. As such, the City has implemented a plan to address lead issues in our residential rehabilitation projects. The City's Housing Rehabilitation Program is in compliance with HUD's rules concerning identification and treatment of lead hazards. Over the 2015-2016 program year, Salt Lake City will work in conjunction with our partners on the state and county levels to educate the public on the dangers posed by lead based paint, to include the following:

- Undertake outreach efforts through direct mailings, the Salt Lake City website, various fairs and public events, and the local community councils.
- Provide materials in Spanish to increase lead-based paint hazard awareness in minority communities.
- Partner with Salt Lake County's Lead Safe Salt Lake program to treat lead hazards in the homes of children identified as having elevated blood levels.
- Emphasize lead hazards in our initial contacts with homeowners needing rehabilitation.

• Work with community partners to encourage local contractors to obtain worker certifications for their employees and sub-contractors.

#### Actions planned to reduce the number of poverty-level families:

In a strategic effort to reduce the number of households living in poverty and prevent households at risk of moving in to poverty from doing so, Salt Lake City is focusing on a two-pronged approach:

- 1. Creating neighborhoods of opportunity to build capacity and expand resources within concentrated areas of poverty.
- 2. Support the city's most vulnerable populations, including the chronically homeless, homeless families, food-insecure individuals, the disabled, persons living with HIV/AIDS, victims of domestic violence and the low-income elderly.

The City's anti-poverty strategy aims to close the gap in a number of socioeconomic indicators, such improving housing affordability, school-readiness of young children, employment skills of at-risk adults, access to transportation for low-income households, and access to fresh foods for food-insecure families. Efforts will focus on the following objectives:

- Assist low-income individuals to maximize their incomes
- Reduce the linkages between poor health and poverty
- Expand housing opportunities
- Reduce the impacts of poverty on children
- Ensure that vulnerable populations have access to supportive services

Federal entitlement funds allocated through this 2015-2016 Action Plan will support the City's anti-poverty strategy through the following efforts:

- Provide job training for vulnerable populations
- Provide early childhood education to limit the effects of intergenerational poverty
- Provide essential supportive services for vulnerable populations
- Provide housing rehabilitation for low-income homeowners
- Expanded affordable housing opportunities
- Provide healthy foods for low-income individuals and families
- Improved neighborhood/commercial infrastructure in concentrated areas of poverty

#### Actions planned to develop institutional structure:

As outlined in the 2015-2019 Consolidated Plan, Salt Lake City is taking a coordinated and strategic shift in allocating federal entitlement funds to place a stronger emphasis on community needs, goals, objectives and outcomes. This includes the following efforts to strengthen and develop institutional structure:

- Geographically target funding to racial and ethnic concentrated areas of poverty, with focus on the Central City/Central Ninth and Poplar Grove local target areas, to increase access to opportunity within these neighborhoods.
- Increase coordination between housing and supportive service providers to reduce/eliminate duplicative efforts, encourage partnerships, increase transparency, and standardize processes.
- Strengthen support for the city's most vulnerable populations, including the
  chronically homeless, homeless families, food-insecure individuals, the disabled,
  persons living with HIV/AIDS, victims of domestic violence and the low-income
  elderly.
- Support housing efforts that connect residents with supportive services and programs that improve self-sufficiency.
- Offer technical assistance to agencies implementing projects with CDBG, ESG, HOME, and/or HOPWA funding to ensure compliance and support of program objectives.
- Support employee training and certifications to expand the internal knowledge base on HUD programs, as well as housing and community development best practices.

# Actions planned to enhance coordination between public and private housing and social service agencies:

Salt Lake City recognizes the importance of coordination between supportive service and housing providers in meeting priority needs. Stakeholders have been working towards developing and implementing a streamlined and effective delivery system to include the following efforts:

- Increased coordination through the Salt Lake Continuum of Care and Homeless Coordinating Committee
- Coordinated assessments to help individuals and families experiencing homeless move through the system faster.
- Coordinate diversion and homeless prevention resources to reduce new entries into homelessness.
- Monthly "housing triage" meetings that provide a format for developing a housing plan for homeless individuals and families with the most urgent housing needs.

#### AP-90 PROGRAM SPECIFIC REQUIREMENTS - 91.220(1)(1,2,4)

#### Introduction:

Salt Lake City's program specific requirements for CDBG, HOME, ESG, and HOPWA are outlined as follows.

### Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

- 1. Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.
  - 1 The total amount of program income that will have been received before the start of the next program year and that has not yet been \$800,000 reprogrammed
  - The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.
  - 3 The amount of surplus funds from urban renewal settlements 0
  - 4 The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan 0 5. The amount of income from float-funded activities
  - 5 The amount of income from float-funded activities 0

    Total Program Income: \$800,000

#### 2. Other CDBG Requirements

- The amount of urgent need activities
   The estimated percentage of CDBG funds that will be used for
   90%
- activities that benefit persons of low and moderate income

Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.

## HOME Investment Partnership Program (HOME) Reference 24 CFR 91.220(I)(2)

- A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:
  - Salt Lake City does not utilize HOME funding beyond those identified in Section 92.205.
- 2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows: In order to preserve the number of affordable housing units for continued benefit to low-income residents, Salt Lake City requires that HOME funds, used to assist homeownership, be recaptured whenever assisted units become vacant prior to the end of the affordability period that is commensurate with the amount of funding

invested in the activity. Trust deeds or property restrictions are filed on appropriate properties to ensure compliance with the period of affordability.

#### Homeownership Recapture:

All or a portion of the HOME assistance to the home buyer must be recovered if the housing does not continue to be the principal residence of the family for the duration of the period of affordability. The HOME investment that is subject to recapture is based on the direct subsidy amount which includes the HOME assistance that enabled the home buyer to buy the housing unit. Salt Lake City requires all sub-recipients and CHDO's to follow the same recapture guidelines as outlined and required in the HOME rule. The City may choose one of the following options:

- A. Recapture the entire amount.
- B. Reduce the HOME investment amount to be recaptured on a pro-rata basis for the time the homeowner has owned and occupied the housing measured against the required affordability period.
- C. If the net proceeds are not sufficient to recapture the full HOME investment plus enable the homeowner to recover the amount of the homeowner's down payment and any capital improvement investment made by the owner since purchase, the City may choose to share the net proceeds. Net proceeds are the sales price minus loan repayment (other than HOME funds) and closing costs. The net proceeds may be divided proportionally on a pro-rata basis for the time the homeowner has owned and occupied the housing measured against the required affordability period.
- D. Owner investment returned first. The City may choose to permit the home buyer to recover the home buyer's entire investment (down payment and capital improvements made by the owner since purchase) before recapturing the HOME investment.

HOME Funds Provided for Homebuyer Activity subject to Recapture of HOME Funds	Minimum years of Affordability
Under \$15,000	5 Years
Between \$15,000 and \$40,000	10 Years
Over \$40,000	15 Years

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

As stated above, Salt Lake City requires that HOME funds be recaptured whenever assisted units become vacant prior to the end of the affordability period that is commensurate with the amount of funding invested in the activity. In very rare cases,

Salt Lake City will use HOME funds as an acquisition source for multifamily projects. With these rental activities, Rental projects must meet the appropriate period of affordability or HOME funds provided to them will be recaptured by the City. Trust deeds or property restrictions are filed on appropriate properties to ensure compliance with the period of affordability.

#### Rental Housing Recapture:

All HOME-assisted units must meet the affordability requirements for not less than the applicable period specified below regardless of the term of any loan or mortgage, transfer of ownership, or repayment of loan funds.

Rental Housing Activity	Minimum years of Affordability
Rehab or acquisition of existing housing per unit amount of HOME funds under \$15,000	5 Years
Between \$15,000 and \$40,000	10 Years
Over \$40,000 or rehab involving refinancing	15 Years
New construction or acquisition of newly constructed housing	20 Years

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

Not applicable. Salt Lake City does not intend to use HOME funds to refinance multifamily housing debt.

## Emergency Solutions Grant (ESG)

#### Reference 24 CFR 91.220(I)(4)

 Include written standards for providing ESG assistance (may include as attachment)

The Emergency Solutions Grant (ESG) Program FY 2015-2016 Application Handbook includes written standards for providing ESG assistance.

If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system

The Salt Lake and Tooele Continuum of Care has developed a collaborative, written Coordinated Access Plan. Consensus exists for a Continuum of Care wide, multi-access entry point quick assessment method for any homeless individual or family in need of emergency shelter or service. Our 211 system, service providers, government agencies,

and others publicize all existing access points. Anyone in need has clear direction for accessing appropriate services. After entry into an appropriate emergency service, individuals are tracked as they progress toward housing and/or support interventions. A community wide housing prioritization and placement process has been in place for two years. All homeless families and those individuals prioritized for permanent supportive housing placements are guided toward this centralized process and placed into one of several housing programs depending on assessment. Standardized assessments include a quick assessment for emergency services and eligibility and enrollment materials for housing placements.

 Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations) will be allocated

Granting sub-awards is an intensive, months-long process. It begins with applications being made available and education workshops to explain different federal grant programs and eligible activities under each. Staff also reaches out to potential applicants through the Salt Lake Homeless Coordinating Council, the local Continuum of Care, the Utah Housing Coalition and others.

After the application closes, a general needs hearing is conducted to help guide how ESG monies should be spent. Applicants participate in an open house to teach city decision makers and the general public about the applicants' respective programs.

The Community Development & Capital Improvement Programs Advisory Board (CDCIP Board) reviews the applications and makes a recommendation to the Salt Lake City Mayor based on federal guidelines and the City's long term homeless services strategies. The Mayor then makes a recommendation on funding to the City Council based on the CDCIP board recommendation, federal guidelines and the City's long term homeless services strategies.

The City Council holds a public hearing for comment on the programs and proposed benefits of each. The City Council then makes a funding decision based on public comment, the Mayor's recommendation, federal guidelines and the City's long term homeless services strategies.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG Neither a homeless individual nor formerly homeless individual participates on the Salt Lake City Council. The Salt Lake City Council is the final decision making body for funding decisions regarding city allocated Emergency Solutions Grant funds. However,

Salt Lake City consults multiple homeless individuals in implementing short term and long term homeless services plans. Emergency Solutions Grant funds, along with other public and private monies, are used by Salt Lake City to implement our short and long term homeless service goals. Specifically, homeless individuals were consulted in the creation of the long term homeless services situational assessment the City conducted in 2013/2014. The City has also completed interviews with over 100 individuals experiencing homelessness as part of its Homeless Services Site Evaluation Commission in 2015. The Homeless Services Site Evaluation Commission is determining the best facilities to house homeless services in the City.

#### 5. Describe performance standards for evaluating ESG

Salt Lake City grades programs receiving Emergency Solutions Grant funding by how those programs meet Objectives and Outcomes as outlined by the U.S. Department of Housing and Urban Development (HUD). Objectives help define the grantee's intended purpose for the activity being funded. Objective choices include Creating Suitable Living Environments or Providing Decent Housing. Outcomes are benefits to an individual or community that result from the program's Activities. Outcome choices include Availability/Accessibility and Affordability.

Additionally, the Salt Lake Continuum of Care contracts with the State of Utah to administer HMIS, or Homeless Information Management System. All service agencies in the region and the rest of the state are under a uniform data standard for HUD reporting and local ESG funders. All ESG funded organizations participate in HMIS. HMIS is supported by Client Track. Salt Lake City reviews HMIS data to ensure grantees are properly using funds as promised in their contracts and meeting larger, City, Continuum of Care and State goals.

# APPENDIX A: SUMMARY OF PUBLIC COMMENT AND CITIZEN PARTICIPATION

Citizen participation is an integral part of the Consolidated Plan planning process, as it ensures goals and priorities are defined in the context of community needs and preferences. In addition, the citizen participation process provides a format to educate the community about the City's federal grant programs. To this end, Salt Lake City solicited involvement from a diverse group of stakeholders and community members during the development of the 2015-2019 Consolidated Plan. A comprehensive public engagement process included a citywide survey, public hearings, public meetings, one-on-one meetings, stakeholder committee meetings, task force meetings, internal technical committee meetings, a homeless situation assessment, and a public comment period.

The City received input and buy-in from residents, homeless service providers, low-income service providers, anti-poverty advocates, food banks, healthcare providers, housing advocates, housing developers, housing authorities, community development organizations, educational institutions, transit authority planners, City divisions and departments, among others.

Citizen participation opportunities included the following:

- Consolidated Plan Public Services Meeting
- Housing Task Force
- Housing and Community Development Subcommittees
- One-on-One Consultations
- General Needs Hearing
- Housing and Neighborhood Development Survey
- Consolidated Plan Interdepartmental Technical Committee
- Homeless Situational Assessment
- Consolidated Plan Public Hearing
- Consolidated Plan Public Comment Period

A summary of public comment and input is documented in the following summary:



#### SALT LAKE CITY CORPORATION

COMMUNITY and ECONOMIC DEVELOPMENT DEPARTMENT HOUSING and NEIGHBORHOOD DEVELOPMENT DIVISION

## **Consolidated Plan Public Input Meeting**

#### CDBG, ESG, HOME AND HOPWA PROGRAMS

**DATE:** Wednesday, July 16, 2014

**TIME:** 4:00 – 5:00 p.m.

LOCATION: City and County Building

451 South State Street, Room 126

**PURPOSE:** The meeting will provide an opportunity for public service organizations

to provide input on how federal funding should be prioritized for

program years 2015-2019.

Each year, Salt Lake City receives Federal grant funds to assist public service programs that benefit low and moderate-income residents. These grant funds, including Community Development Block Grant (CDBG) and Emergency Solutions Grant (ESG), are limited and becoming increasingly competitive due to reductions in funding. The City is in the process of prioritizing Federal grant funds utilized for public service programs over the next five years (2015-2019).

Due to recent and projected funding cuts, the City is evaluating methods for targeting funding in a way that will provide the most benefit to the City's most vulnerable populations. Once needs and goals are prioritized, they will be submitted to the U.S. Department of Housing and Urban Development in what is known as the Consolidated Plan. The 2015-2019 Consolidated Plan will provide a roadmap for how grant funds are allocated for the next five program years.

A Consolidated Plan Public Services meeting will be held on July 16, 2014 from 4:00 to 5:00 p.m. at the Sorenson Unity Center. The meeting will provide an opportunity for public service organizations to provide input on how federal funding should be prioritized for program years 2015-2019. It is important that you attend the meeting to voice community and program needs, especially if your agency is interested in applying for Federal grant funding from Salt Lake City over the next five years.

Please reply to Tammy Hunsaker at <u>tammy.hunsaker@slcgov.com</u> to confirm your availability to attend. Thank you for your willingness to contribute to this important effort.

#### **EQUAL OPPORTUNITY PROGRAM**

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# SALT LAKE CITY Consolidated Plan Public Services Meeting

#### **MEETING SUMMARY**

On July 16, 2014, the Housing and Neighborhood Development Division of Salt Lake City held a public meeting with nonprofit providers of housing and supportive services. The purpose of the meeting was to discuss the greatest needs of low and moderate income residents, to help inform the HUD Five-year Consolidated Plan goals and priorities. This document summarizes the meeting discussion.

#### **Introduction and Background**

The meeting began with an introduction of attendees and city staff. Forty-three nonprofit representatives attended the meeting and represented a diverse group of clients, including:

- At-risk youth,
- Persons with disabilities.
- Persons and families experiencing homelessness,
- Persons and families at risk for homelessness,
- Persons experiencing food insecurity,
- Persons suffering from substance use disorders,
- Persons suffering from mental illness,
- Domestic violence survivors,
- Low-income seniors.

City staff discussed the types of public service activities that had been funded in the past with the federal Community Development Block Grant (CDBG). The City also showed how block grant funding had been declining in the past, due to overall federal budget cuts. The current expected CDBG allocation is about \$3.3 million annually, down from approximately \$5 million in 2003. A maximum of 15 percent of CDBG can be used for public service activities, or \$490,000. This is down from about \$750,000 in 2003.

Given recent and projected budget cuts, the City is evaluating methods to target funding in a way that maximizes benefit to the City's most vulnerable populations. A primary focus of housing and community development investment will be in building "Neighborhoods of Opportunity."

Neighborhoods of Opportunity have a variety of community assets including:

- Economic development;
- Housing;
- Education:
- Health; and
- Transportation.

#### 2015-2019 Consolidated Plan Focus:



## **Objectives**

Attendees were then asked to discuss the objectives and services that support Neighborhoods of Opportunity.

**Economic development.** Participants first discussed objectives that support access to opportunity for economic development. Job training and educational programs were mentioned most frequently by participants. Specific recommendations included: educational programs for low-income adults, including retraining programs; community-based job training; and job centers near public transit.

Participants also discussed the need to improve economic opportunities for at-risk populations. Specific populations mentioned included: low-income individuals, refugees, women, minorities, individuals with criminal histories, persons experiencing homelessness, persons with disabilities, and individuals who do not speak English. Some participants noted that it is important to create opportunities, not restrictions.

Some participants mentioned access to social services as a key component of access to economic opportunity. Suggestions included: more affordable housing; affordable and accessible transit; and access to health services, including mental health.

Other recommendations made by participants included: support infrastructure and zoning for small business development; ensure diverse businesses; loan forgiveness; and engagement of civic groups.

**Housing.** Overall, participants felt the most important objective for access to housing was more affordable housing. Participants discussed the need for affordable housing to be safe, accessible to individuals with criminal histories, close to public transportation, diverse, and desirable to live in.

Participants also discussed housing for at-risk populations. Specific recommendations included: subsidized housing for disadvantaged populations; prioritized housing funds for vulnerable populations; and increased demand for low-income housing supports, including aging in place.

Other recommendations made by participants included: mitigating housing discrimination; challenges in finding rental housing due to high credit requirements; and increased case management/mental health support needs.

**Education.** Participants discussed how access to education can be improved. Several participants commented on the importance of quality, structured out of school time. Specifically, attendees called for affordable and accessible out of school time programs and support for access and opportunity for community-based programs in out of school time. Participants also discussed the importance of after school programs.

Other key topics that participants mentioned were: access to early childhood education; access to healthy food; accommodations for various family situations, including multilingual families, and parents who work multiple jobs; access to adult education and training; and access to tutors and mentors.

**Health.** Participants discussed objectives that support access to health for residents. Several participants commented on the need for healthcare to be affordable and accessible, specifically for underserved populations.

Some participants felt it was most important to create integrated healthcare opportunities (e.g. co-location of primary care and behavioral health services). Others discussed the need to leverage the Affordable Care Act to address to the needs of underserved populations. Continued education on available healthcare options was also mentioned by participants.

Other key topics that participants mentioned were: increased efficiency for urgent care centers; access to healthy food and nutrition education; increased air quality; and expanded

capability of communities to provide mental health and substance abuse prevention and treatment.

**Transportation.** Participants discussed objectives that support access to transportation. Some participants suggested increasing the affordability of transportation. One specific suggestion was to maintain and expand the free fare zone.

Several participants also pointed to the importance of alternative forms of transportation. Suggestions included: incentivize carpooling and biking; strengthen policies that promote walkability; and increase bicycle friendliness.

A few participants emphasized the importance of accessible transit. Participants suggested transportation hubs near businesses and job opportunities, and in low-income neighborhoods. Participants also commented on the need for schedule coordination between the bus system and TRAX.

## **Consolidated Plan Public Input Meeting -Survey**

July - August 2014

Given recent and projected budget cuts, the City is evaluating methods to target funding in a way that maximizes benefit to the City's most vulnerable populations. Once needs and goals are prioritized, they will be submitted to the U.S. Department of Housing and Urban Development in a 5-year Consolidated Plan. Funding decisions over the next five program years must follow the priorities and goals outlined in the 2015-2019 Consolidated Plan.

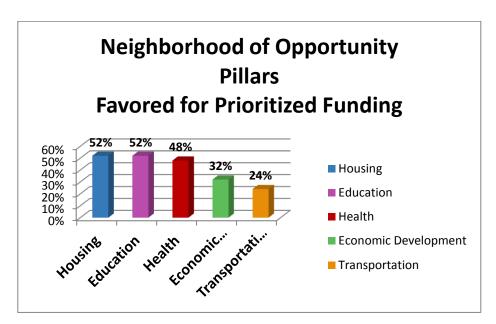
A primary focus of the City's 2015-2019 Consolidated Plan is to build *Neighborhoods of Opportunity* to provide low and moderate-income residents access to the following community assets:

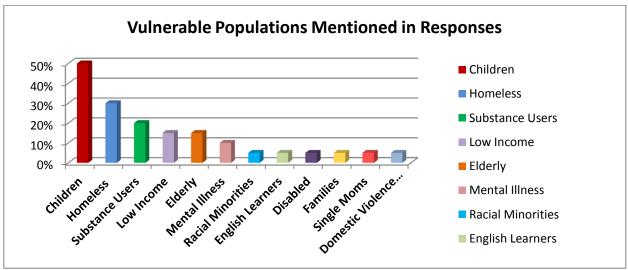
- Economic Development
- Housing
- Education
- Health
- Transportation

In order to continue the discussion, a survey was sent out with the following questions: What criteria would you use to prioritize funding for public services? What types of programs would you choose to fund? Why?

#### **General Trends:**

- A majority of responses indicated that housing should come first and that the other Neighborhoods of Opportunities pillars would follow or should come later.
- However, a handful of responses expressed that education and economic development are key to breaking the cycle of poverty and that the rest will follow.





80% of responses mentioned a vulnerable population.

"These populations are among our most vulnerable and need significant support in order to stabilize...stabilizing these families and directing resources there can help break the cycles of poverty and abuse."

#### **Notable Quotes:**

- "Without stable housing for families and children, everything else falls apart and becomes secondary: budgeting, schooling, job training, employment income, mental health, medical access, and transportation."
- "Without a home many other basic necessities are jeopardized. Homeless wonder where they will eat, where they can feel safe and, where they can receive needed medical service."
- "Without proper housing, education and health the cycle of poverty cannot be broken. The others such as transportation and economic development will naturally occur if people are properly housed, healthy, educated and able to work."
- "Economic development will result if we can begin to address the glaring public health problems that our city faces."
- "In my opinion, of the five community assets that make up the Neighborhoods of
  Opportunity model, education and economic development are the most critical and in
  many ways will lead to the growth and development of the remaining three."
- "Housing and health services may provide for more immediate needs, but education programs will improve individuals for their lifetimes."
- "Support for educational opportunities [is] key to lifting families out of poverty."
- "Children are the future and money spent on them now, will hopefully be money saved by society down the road."

20% of respondents articulated the importance of supporting programs that have a "track record of success."

#### SALT LAKE CITY CORPORATION

COMMUNITY and ECONOMIC DEVELOPMENT DEPARTMENT HOUSING and NEIGHBORHOOD DEVELOPMENT DIVISION



#### GENERAL NEEDS HEARING

## GENERAL NEEDS HEARING - Residents Invited to Submit Comments on Housing and Community Development Needs

The Salt Lake City Housing and Neighborhood Development Division invites residents to participate in a General Needs Hearing to gather public comments on overall housing and community development needs as they relate to low and moderate-income Salt Lake City residents.

Each year Salt Lake City receives Community Development Block Grant (CDBG), Emergency Solutions Grant (ESG), HOME Investment Partnership Program (HOME) and Housing Opportunities for Persons with AIDS (HOPWA) grant funds. Information gathered at the public hearing will be used to prioritize funding to address community needs. Needs may include community centers, economic development, housing improvements, neighborhood improvements, parks, public services, sidewalks, and streets. Public hearing details are as follows:

DATE: Wednesday, October 29, 2014

TIME: 5:00 – 6:00 p.m.

LOCATION: City and County Building

451 South State Street, Room 126

If you are unable to attend the public hearing, written comments may be mailed to Tammy Hunsaker, Housing and Neighborhood Development, 451 South State Street, P.O. Box 145488, Salt Lake City, Utah, 84114, or emailed to tammy.hunsaker@slcgov.com. Comments must be received by November 14, 2014. Please limit your comments to the benefit of the general needs of our citizens. You will be provided with future opportunities to state the needs of specific organizations.

#### EQUAL OPPORTUNITY PROGRAM

Reasonable accommodations for individuals with disabilities or those in need of language interpretation services can be provided if four working days' notice is given by calling 801-535-7777. Hearing impaired who wish to attend this meeting should contact our TDD service number, 801-535-6021, four days in advance so an interpreter can be provided. Physical access entrance and parking are located on the east side of the building.

#### SALT LAKE CITY CORPORATION

COMMUNITY and ECONOMIC DEVELOPMENT DEPARTMENT HOUSING and NEIGHBORHOOD DEVELOPMENT DIVISION



#### Audiencia de necesidades en general

Audiencia de necesidades en general: Residentes están invitados a presentar comentarios sobre las necesidades de vivienda y desarrollo de la comunidad.

La División de Vivienda y Desarrollo de la ciudad de Salt Lake invita a los residentes a participar en una audiencia general para recolectar los comentarios públicos sobre vivienda en general y las necesidades de desarrollo de la comunidad en relación con ingresos bajos y moderados de los residentes de la ciudad de Salt Lake.

Cada año la ciudad de Salt Lake recibe fondos de Community Development Block Grant (CDBG), Emergency Solutions Grant (ESG), HOME Investment Partnership Program (HOME) y Opportunities for Persons with AIDS (HOPWA). La información recopilada durante la audiencia pública será utilizada para dar prioridad a la financiación para hacer frente a las necesidades de la comunidad. Las necesidades pueden incluir centros de la comunidad, el desarrollo económico, mejoramiento de vivienda, mejoramiento de barrios, parques, servicios públicos, aceras y calles. Detalles de la audiencia pública son las siguientes:

Fecha: Miércoles 29 de octubre, 2014

Hora: 5:00-6:00 p.m.

Lugar: Edificio de la ciudad y el condado

451 Sur State Street, Cuarto 126

Si usted no puede asistir a la audiencia pública, los comentarios escritos pueden ser enviados por correo a Tammy Hunsaker, Desarrollo de Barrios y Vivienda, Calle 451 South State, PO Box 145488, Salt Lake City, Utah, 84114, o por correo electrónico a tammy.hunsaker@slcgov.com. Los comentarios deben ser recibidos antes del 14 de noviembre del 2014. Por favor limite sus comentarios a favor de las necesidades generales de nuestros ciudadanos. Se le proporcionará oportunidades futuras para aclarar las necesidades de organizaciones específicas.

#### Programa de igualdad de oportunidades

Ajustes razonables para las personas con discapacidad a los que necesitan servicios de interpretación pueden ser proporcionados con un aviso de cuatro días hábiles antes de la fecha y llamando al 801-535-7777. Personas con problemas de audición que desean asistir a esta reunión deben ponerse en contacto con nuestro número de servicio TDD 801-535-6021, se necesitan cuatro días de anticipación para poder conseguir un intérprete. Entrada de acceso físico y parqueadero están localizados en el lado este del edificio.

#### 2014 General Needs Hearing: Public Comment Summary

From: Faye Fisher Source: Email

Agency: Housing Authority of Salt Lake County

Summary:

Need for HOPWA programming

- People with AIDS are living longer—need for more housing increasing
- Prevents homelessness
- Waiting lists are closed right now—need other options
- How many are not being served?
- Numbers are not known because no active waiting lists

From: Vard McGuire

Source: Email

Agency: Disability Law Center

Summary:

- City needs to support Fair Housing efforts
- Need for Fair Housing testing
- 67 tests in past 2 years in SLC
- Biggest issue is related to disability
  - 56% red flags with disability
  - o 36% race
  - 26% national origin

From: Kara Mileski Source: In-person

Agency: Community Voices for Housing Equality

Summary:

- Facilitating focus groups looking at renting experiences of low income renters
- Concentrated areas of poverty—tend to be renters
- Coordinating with Disability Law Center
- 4 areas for targeted funds
  - 1. Landlord accountability to decrease unsubstantiated fees/evictions
  - 2. Increasing renters access to rights—legal services
  - 3. Increasing landlord training to decrease stereotyping
  - 4. Translators

From: Keri Jones Fonnesbeck

Source: In-person Agency: YWCA

Summary:

- Domestic violence victims
  - 85% increase in crisis calls nationally—seen locally as well
  - o 40% increase locally
- Shelter—875 people served—100 more than previous year
- Partnership with Road Home—Rapid Re-housing Program
- Unable to meet over 1000 requests for shelter
- This year unable to meet 400 requests for shelter
- Also, need for affordable housing to move clients into safe, affordable housing

From: Ellen Parrish Source: Email

Agency: Community Health Centers

Summary:

- Healthcare to medically indigent and the poor
  - 3000+ medical and 3000+ dental annually
- Glendale, Rose Park, Central City
  - 19.4% residents in SLC in poverty
- With the lack of expansion of Medicaid there are many uninsured individuals
- High suicide rate as well
- Need to provide healthcare to underserved
- Difference after ACA? Another layer of complexity—catastrophic coverage, but not good enough

From: Jan Carter Source: Email

Agency: Odyssey House

Summary:

- Unemployed individuals, low or no income
  - Majority have no insurance
  - o Severe disabilities
  - o 100,000 individuals in Utah who need treatment for addiction
- Only 17% of state can be served at any one time
- People come from all over state?
  - Yes, primarily SLCo and Tooele and Davis counties, but others as well

From: Roxanna Johnson

Source: In-persor

Agency: Wasatch Homeless Health Care 4<sup>th</sup> Street Clinic

Summary:

- 4800 people, 25000 visits
- 90% of patients have substance abuse or behavioral health issue

- Can house the patients, but can't keep them housed, we need to continue to serve this population
- Importance of dental care "People don't think you have much to say when you don't have any teeth."

From: Kara Hetrick Source: In-person

Agency: Community Development Corporation of Utah

Summary:

- Affordable home ownership and neighborhood revitalization
- Acquisition and rehabilitation of current housing, down payment assistance in SLC
- Home ownership allows increased stability and improved equity
- Target population?
  - o 80% of clients served are 80% or under LMI
- Need for foreclosure counseling has decreased in past 2 years

From: Andrew Robinson

Source: In-person

Agency: Catholic Community Services of Utah

Summary:

- Need to assist homeless and those struggling with substance abuse
  - Inadequate bed space
  - Shelter hours extended
  - o Provide outside resources and provides a centralized location for this
- St Mary's—how many people go through program?
  - o 118 people last year.
- Unmet need?
  - In the thousands.

From: Trina Perez Source: In-person

Agency: Rose Park President

Summary:

- Essential to increase involvement to be engaged in community
- CIOG—Rose Park updates—would like to see continued investment
  - Preservation of existing homes
  - Replace dilapidated housing

From: Erin Youngberg
Source: In-person

Agency: West Pointe Community Council

Summary:

- Neighborhood need on Springfield Road
- Curbing gutters are in bad shape—has had an impact on functionability of streets
  - Streets Dept of City says they can't deal with this in near future
- Would like a one-time project grant
  - Did not submit application

From: Roger Borgenicht

Source: Email Agency: Assist

Summary:

- Critical home affairs for very low income households
  - Safety improvements and accessibility—increasing requests
  - o Practical modifications tailored to individual person
  - o Critical improvements lead to neighborhood improvement
- 52% of work in districts 1 and 2—concentrated areas of poverty
- It is necessary to collaborate with other community groups

From: Adam Sherlock Source: In-person

Agency: Spy Hop Productions

Summary:

- Bring film and digital media storytelling to young people
- Learn 21<sup>st</sup> century skills to empower youth
  - Does not bring in a lot of kids from the west side—lack of connection to community
  - o See impoverished youth struggling with gangs, sense of inclusion
- Youthworks is our Library at Day-Riverside and Glendale (satellite programs),

From: Kevin Claunch
Source: In-person
Agency: N/A

Comment:

- 1300 South to 1800 south Main Street and West Temple Several income restricted apartment complexes
  - Changing face of the neighborhood by putting restricted income housing all in one location
  - o Problems associated with that
  - Concentrated area of poverty
  - Decreased property values
- Need supermarkets and services not just restricted housing.

From: Stewart Ralphs
Source: In-person

Agency: Legal Aid Society

Comment:

- 72% of need for Legal Aid Society—barely touched
- Family law needs—25%
- Domestic violence is largest program—2800 individuals annually
- Most clients are low income—they need housing services especially location

From: Julie Adams
Source: In-person
Agency: Utah Food Bank

Comment:

- Childhood Hunger Programs in SLC
   Pockets of poverty are food insecurity areas are specifically schools Granite and SLC School District.
- Currently serving 60 different schools and after school programs—70 to 100% eligibility for reduced food costs
- Mobile School Pantries—serve school and neighborhood around school
- Provide food for entire family or just kids?
  - Backpack program is for kids
  - Food pantries are for whole family

From: Abdirizak
Source: In-person
Agency: N/A

Comment:

- Difficulty finding jobs—refugees
- Difficulty with culture
- LDS services are helpful
- Other states offer more benefits for refugees

From: Britta Berkey Source: In-person

Agency: Big Brother and Sisters of Salt Lake City

Comment:

- General need for quality after school programming
- Keep kids from falling through the cracks, major risks for those that
  - Are refugees
  - Have parents divorced/busy,
  - Are struggling at school
- Improves academic incomes, decreased risk factors
- School based program and community based program

From: Shu Cheng Source: In-person

Agency: Asian Association of Utah

Comment:

- Refugee community—a lot of services provided but low income housing is a big concern
- Housing is a vital part of refugee experience
- no housing=no jobs
- Language barrier contributes to the low wage earning population of refugees
- Low income housing helps stabilize families
- Renting and owning programs
- Need services in refugee neighborhoods
- It is difficult to find locations to provide services because less stable housing is far away from public transit and services

From: Tieni Tuakalam

Source: In-person Agency: Resident

Comment:

- Resident on west side Glendale area
- West Side Leadership Institute is a helpful program
- NeighborWorks Salt Lake
  - Make community look nicer—lights
  - More programs for youth—need weekend programs in addition to after school
- 10<sup>th</sup> year of institute—about 340 graduates

From: Cidney Cromer
Source: In-person
Agency: Resident

Comment:

Small scale landlord—preserve and rent buildings

New construction not addressing affordability or accessibility

Fleet Block

From: Andrew Robinson
Source: Written - Email
Agency: Catholic Community

Comment:

This is Andrew Robinson from Catholic Community Services, and I was at the General Needs hearing last night. You asked a follow-up question regarding the gap in need versus capacity for substance abuse treatment in our area, and I wasn't able to give you the exact numbers off the top of my head. However, I had done some research on the topic for a grant I did last month, and I was able to dig up those figures and sources for you. Hope this helps!

Best, Andrew

#### Substance Abuse:

Drug and alcohol abuse is another issue which continues to be impact many in our state. Last year, the Utah Department of Human Services estimated that there are 90,856 adults statewide afflicted by chemical dependency; however, the combined capacity of all Utah's treatment facilities is only 14,925. In Salt Lake County alone, the number of adults needing treatment outstrips capacity by nearly 28,000 people. (http://dsamh.utah.gov/pdf/Annual%20Reports/Annual%20report%202013%20Final% 20web%20version%202-5.pdf; page 47-8). Statewide, only 2.3% of heavy users of alcohol 21 or over received treatment in the past year; while only 20.4% of drug dependent individuals aged 12 or over received treatment in the past year. (Substance Abuse and Mental Health Services Administration Behavioral Health Barometer 2013: http://dsamh.utah.gov/pdf/Behavioral%20Health%20Barometer%20UT.pdf)

Those who are chronically unsheltered, meanwhile, have a particularly high rate of alcohol and drug dependency: the 2013 Comprehensive Report on Homelessness estimates around 23% of homeless individuals reported a chronic substance abuse problem. This population typically requires assistance on multiple fronts before becoming sober, employed and permanently housed.

#### **Andrew Robinson**

Development Coordinator

Catholic Community Services of Utah
801-428-1231 (Office)
503-348-4086 (Cell)
801- 977-8227 (Fax)

From: Valerie Walton Source: Written - Email

Agency: Salt Lake County Community Resources and Development

Comment:

As part of the HUD Continuum of Care (CoC) application process, each year CoC's are required to conduct an unmet housing need for homeless persons exercise. Salt Lake County Government, in its role as backbone agency for the homeless planning system, convened this exercise for the Salt Lake and Tooele Counties' CoC in April 2013. The Unmet Needs exercise is, in part, a thought experiment. We take the populations that were counted on the night of the PIT and ask ourselves "Where do these people ultimately need to go to successfully end their homelessness?" After asking this question we take each population and redistribute them by percent to the appropriate housing solution to meet their needs. We then compare this to the underutilized capacity on the HIC and determine what additional housing is needed. The additional housing needed is the Unmet Housing need.

During the 2013 exercise, the Unmet Needs discussion was rooted in PIT (point in time) and HIC (housing inventory count) reports as well as performance data and provider feedback. In addition the following HUD best practice guidance on housing types for populations was also used to inform the discussion:

- Permanent Supportive Housing for Chronic Homeless
- Rapid Rehousing for Families
- Transitional Housing for targeted populations: Domestic Violence, Homeless Youth, and Substance Abuse. Targeted means 75% of more of project participants are the identified population. Services are focused on assisting the target with their specialized needs.

The Unmet Needs exercise is a useful step in helping the local communities develop and plan steps needed to meet HEARTH performance measures and HUD Goals such as:

- Reduce recidivism to homelessness
- Reduce number to days homeless
- Reduce first time homelessness
- End Chronic Homelessness by 2015
- End Veteran Homelessness by 2015
- End Family and Youth homelessness by 2020

Based on the 2013 exercise, for Salt Lake and Tooele Counties':

- We appear to have enough Emergency Shelter and Transitional Housing stock to meet our current needs.
- As of the night of the PIT there were 154 vacant Permanent Supportive Housing (PSH) beds. After filling the 154 vacant beds we still believe that we

need 350 PSH beds; 13 of those will be for family and 337 of those will be for individuals.

- We also believe that 480 people will need Rapid Rehousing to ultimately end their homelessness; 286 of which will be families and 194 will be individuals.
- Lastly we believe that 372 people will need a Permanent Housing Subsidy (such as Section 8) to ultimately end their homelessness.

From: Jennifer Nuttall
Source: Written - Email
Agency: Neighborhood House

Comment:

Neighborhood House has been an integral part of Salt Lake City's west side community for 120 years. We provide quality affordable day care for children and frail adults, based on ability to pay. We have been in our present location since 1960, and are a trusted part of our community. Our campus resides beside the Jordan River parkway, and we have two buildings providing services on this site. We are open 251 days a year for eleven hours daily. Not only do our clients access our site, but we also accommodate Head Start classrooms and clients, community members involved in volunteering services, corporate and community partners, and staff. We easily see over 400 people daily at our site. Currently, our sidewalks are in a state of disrepair that causes safety issues for the public as they access our facility. It is in the best interest of the city to assist with sidewalk and access reconstruction – to keep the community safe and to ensure that the neighborhood is well maintained. We urge you to fully fund our sidewalk and walkway repair project at \$25,448.00.

Thank you!

Jennifer Nuttall Development Director Neighborhood House

From: Beth Branson
Source: Written - Email
Agency: Guadalupe School

Comment:

I would like to respectfully submit my comments concerning the CDBG funding. I would like to encourage funding to focus on early education for low-income families. In Utah, 45% of our children from birth to 8 years old are living in low-income households. The demographic make-up of these children is often largely minority. While many of their parents work, some even multiple jobs, their low-wages keep them in a low-income status.

Low-income combined with multiple jobs can often create a chaotic environment that is not conducive to raising young children. Jobs may be unstable, the parents may lack time off for sick or vacation time and their schedules may not have regular hours.

These factors and more lead to a stressful unstructured home life that makes finding consistent day care difficult at best. Daycare also costs a family in poverty more, an estimated 30% of their total income, compared to families above the poverty level who spend only 8% of their income on daycare.

Current trends suggest that more and more young children are in some type of early childcare to accommodate their parents work schedules and that many of these children are from low-income families. National Survey of America's Families (NSAF) reported in 2002 that 57% of children 6 and younger from low-income families were in some type of childcare and that 38% of children from the same demographics were in childcare for more than 15 hours a week. There are typically many differences being seen in the quality of care that is provided for low-income children vs. a family that has a higher income. Childcare for lower income families is often unstructured, inconsistent, and not in a center-based facility.

The impact of the childcare or early education center has been shown to have a significant impression on the child's development. Quality center-based early education has been shown to have positive affect's on the child development in both language and cognitive, while low-quality care may increase developmental risks. Studies have also pointed to a short and long-term positive affect on their progress in school. Long-term studies that have tracked the results of high-quality intensive intervention programs have shown that the programs have lasting effects that include reduction in needing public assistance, lower rates of arrests and increased levels of education.

Studies focused on early intervention are showing that accessible early education/daycare is needed to allow parents to work but these programs also need to give low-income children the ability to bridge the developmental gap. Long-term studies that follow the students past primary school and into their secondary education are pointing to positive long-term effects of early education. The long-term effects include not just a positive performance in school but also positive behavior.

Quality early education is needed in Utah. Please consider making accessible quality early education a priority for CDBG funding.

Thank you so much for your time, Beth Branson Director of Development Guadalupe School October 31, 2014

Tammy Hunsaker Housing and Neighborhood Development 451 South State Street P.O. Box 145488 Salt Lake City, UT 84114

Re: Written Comment on General Needs of Salt Lake City Citizens

Dear Ms. Hunsaker:

On behalf of The Road Home, I would like to express our appreciation for Salt Lake City's committed efforts to address homelessness in Utah. Below, please find our comments regarding the general needs of our citizenry.

The 2014 Utah Point-in-Time Count estimates that 9,356 people will experience homelessness in Salt Lake County during 2014. In order to most effectively assist these individuals and families in overcoming homelessness, the Salt Lake City & County Continuum of Care (CoC) has adopted a Housing First philosophy, which proves that moving households out of homelessness as quickly as possible, then providing housing-based, client-driven supportive services to optimize stability, is the best way to end homelessness for all those in need. In addition, the CoC is utilizing a Rapid Re-Housing approach to address family homelessness. This method can include barrier debt elimination, application fees and deposits, and rental assistance for up to four months. In our experience, this strategy is effective for approximately 87% of families. The CoC is also emphasizing the use of permanent supportive housing as the most effective intervention for those experiencing chronic homelessness. This strategy provides permanent housing paired with ongoing supportive services to help those experiencing homelessness most acutely to maintain housing in the community.

We would respectfully recommend that Salt Lake City consider adding a goal of creating housing opportunities for those living at or below 20% area median income (AMI). This would help single men and women, as well as families experiencing homelessness to move out of the shelter on the Rio Grande Corridor, helping to ease the concentration of humanity living in the downtown shelter. We would also recommend increased investment in rapid re-housing for families as well as permanent supportive housing for those experiencing chronic homelessness. We suggest the rate at which our community creates these housing opportunities will correlate to a reduction in the numbers of people turning to the downtown shelter.

If you have questions or would like further information, please feel free to contact me anytime at 801-652-2460 or mminkevitch@theroadhome.org. Together, we will continue making it possible for people to step out of homelessness and back into our community.

Sincerely.

Matt Minkevitch Executive Director



## PRESS RELEASE

OFFICE of the MAYOR | RALPH BECKER

#### FOR IMMEDIATE RELEASE

March 17, 2015 Contact: Art Raymond 801-547-2659

**COMMUNITY DEVELOPMENT PUBLIC HEARING – City seeks input on proposed 2014-15 Projects and Activities to be Undertaken with Federal HUD Funding.** 

SALT LAKE CITY – On Tuesday, March 24, at 7 p.m. the Salt Lake City Council will hear public comment on the City's 2015-2019 Consolidated Plan, *Neighborhoods of Opportunity*. This plan guides the City's priorities for the following grants: CDBG, ESG, HOME and HOPWA over the next five years. The City has changed its federal grant process to include prioritizing funding based on an application-driven process defined by the needs within the community. U.S. Department of Housing and Urban Development (HUD) has also required that the City target funding geographically in an effort to increase leverage opportunities and ultimately have a larger, more visible impact on the community.

#### • Community Development Block Grant (CDBG)

CDBG funds may be used for the development of viable urban communities by providing decent housing and suitable living environments for persons of low and moderate income.

#### • Emergency Solutions Grant (ESG)

ESG funds may be used to assist individuals and families regain housing stability after experiencing a housing or homelessness crisis.

#### • HOME Investment Partnership Program (HOME)

HOME funds may be used to create affordable housing opportunities for low and moderate-income households.

#### • Housing Opportunities for Persons with AIDS (HOPWA)

HOPWA funds may be used to provide housing assistance and related supportive services to persons living with HIV/AIDS and their families.

Written comments on the proposed funding will be accepted at the Salt Lake City Council Office at 451 South State Street, Room 304, PO Box 145476, Salt Lake City, Utah 84111, or emailed to <a href="mailto:council.comments@slcgov.com">council.comments@slcgov.com</a> until April 1, 2015. Messages may also be left on the Council comment telephone number, 801-535-7654.

###

From: Darin Brush Source: Written - Email

Agency: Community Development Corporation of Utah

Comment:

Dear Salt Lake City Council members,

Thank you for the opportunity to offer comment on proposed activities to be undertaken with 2015-2016 funds under the following U.S Department of Housing and Urban Development programs. We are grateful for the committees' and Mayor's recommendations especially since we recognize the intense need and demand for the growingly limited and important funds.

As you may be aware, Community Development Corporation of Utah (CDCU) was created a quarter-century ago by the Salt Lake City Council 25 years ago to address neighborhood revitalization and affordable homeownership needs in the City. Since then, we have built and rehabilitated hundreds of units for City residents, and in the process contributed to the improvement of our neighborhoods in most need of help. In addition, we have provided the necessary down payment assistance grants and loans to hundreds of low- and moderate-income, first-time homebuyers. We are pleased with the impact we have had, and especially with our very low default rate of less than one-percent of the portfolio. This program continues to make it possible for families to move into the City, where most of them stay for a long time, putting down roots and contributing to their community. The need for this program is more severe than ever as down payment requirements since the market crash in 2007-2009 have become unnecessarily onerous. Thank for funding this program again!

We are also grateful for your administrative support. We are able to leverage the \$70,000 in recommended funding by more than four-to-one, to allow us to meet the needs of the City's residents. Last year, we served more than 800 families, having provided housing counseling, credit repair, homebuyer

education, case management, foreclosure mitigation, down payment assistance, and in some cases, even housing (we acquired, rehabilitated, and resold six vacant homes in Salt Lake City last year alone, using only our own funding and not a dime of Salt Lake City or federal money). Your investment gives us the base funding that allows us to bring in matching sources to have this impressive and much needed impact. Thank you again!

We stand firmly behind Salt Lake City's 5000 DOORS strategy, and have signed the pledge to do our part. We believe we can contribute at least 20 housing units and 130 new homeowner households to the goal of 5,000 doors in five years.

We hope that you will please reconsider our request for help in replacing our outdated and inefficient HVAC system. Out offices are located in Salt Lake City are used to serve City residents, and can be used as a community meeting place for the people and community-based organizations of Salt Lake. However, our HVAC cannot keep up anymore, and our offices are often too warm for the comfort of our customers and staff.

Thank you again for your support. If I may be of further service, please do not hesitate to ask.

Warmest regards,

#### Darin

Darin Brusn, Executive Director Community Development Corporation of Utan 501 East 1700 South, Salt Lake City, Utan 84105-2915 801-994-7222

CDCULAX.ORG | SUBSCRIBE to email updates | Like us on



From: Mary Cranney
Source: Written - Email

Agency: Legal Aid Society of Salt Lake

Comment:

Legal Aid Society of Salt Lake appreciates the opportunity to support the City's Consolidated Plan. At this time we would like to provide perspective relative to the Health component of the Neighborhood of Opportunity. An import part of this component is supporting/ensuring safe, suitable living environments.

Service providers such as Legal Aid Society have established missions to promote the health, safety and well-being of City residents and their families. Domestic issues impact the community on many levels:

- Utah's Governor's Commission on Women and Families reports that one in eight Utah women experience physical violence and one in three experience mental and emotional abuse.
- In 2013 Utah had 22 deaths related to domestic violence.
   (Utah Domestic Violence Coalition) Our state ranks in the top 16 states in the nation for domestic violence-related deaths.
- The long-term fiscal impact of domestic abuse on the community includes public safety costs, healthcare and welfare costs, etc.
- Domestic abuse and family legal issues contribute to homelessness: Nationwide, 50% of homeless women and their children are escaping domestic violence

Allocation of CDBG resources for social services results in better outcomes and stability for Salt Lake City families and for the community:

- 2,334 domestic violence victims were served by LAS programs in 2013-14; 743 of them received temporary or permanent court orders that restored them to their homes, jobs and schools
- 2,568 family law clients were represented by Legal Aid in 2012-13, obtaining results to ensure retention of the home, support and health coverage for the children, etc.
- Services by non-profit providers result in substantial savings to the community in court expenses, social support costs, public safety costs, Office of Recovery Services costs, and more.
- Legal Aid's social return on investment in domestic cases is \$9.08 for every \$1 invested. (Community Services Analysis LLC) and no doubt other community service providers can show similar return.

Federal grant dollars invested in suitable living environments contribute to solutions in housing, safety and health and the general well-being of the community—Salt Lake City families who are able, with this support, to escape their domestic violence and legal problems and provide safe, stable homes for their families are able to function better and contribute more to their City. We hope that non-homeless special needs and the need for safe, suitable living environments will continue to receive strong consideration in the City's funding allocation decisions.

Thank you.

#### Mary L. Cranney

#### **Legal Aid Society of Salt Lake**

Development & Finance Coordinator Phone: 801-924-3177 (direct) mcranney@lasslc.org

From: Stephanie Jensen
Source: Written - Email

Agency: Legal Aid Society of Salt Lake

Comment:

Dear Salt Lake City Council Members,

Each year I look forward to attending this meeting to share with the council what Salt Lake Donated Dental Services (SLDDS) is doing. This evening in particular, I wanted to attend tonight's public hearing and provide comment for the proposed activities to be undertaken with 2015-16 funds under the following U.S. Department of Housing and Urban Development (HUD) Community Development Block Grant (CDBG) program. Unfortunately, tonight I have a family emergency that I need to be home for. Know this isn't something that I dismiss lightly. Today, a quick annual check- up for my younger brother at Huntsman turned into an all-day event with outcomes and follow up appointments that we weren't prepared for. For 12 years I have been the executive director of SLDDS but for the past 10 years I have also been the guardian of my little brother, helping him navigate his journey with brain cancer. SLDDS and its mission are incredibly important to me but tonight it is imperative that I be there with my family as we wade through the information we received today. Under usual circumstances, a back-up would attend the meeting in my absence but tonight my back- up, SLDDS' development director, Bobbi Lord, is in the hospital having a baby.

#### Please accept SLDDS' comments via email instead:

Over 100,000 individuals live below the Federal Poverty Level in Salt Lake County. Individuals within this population have an increased risk of dental caries, periodontal disease and in general have more unmet dental needs, than their higher income counterparts. The need for safety-net dental care providers in our community is tremendous. For the uninsured, options for dental care are limited. Those with good oral health are less likely to take sick days for dental pain and employers are more apt to hire and promote them, providing greater opportunity to increase their socio-economic status.

Twenty-five years ago, Dr. Ralph Montgomery started Salt Lake Donated Dental Services (SLDDS) to offer free quality, comprehensive dental care for those in Salt Lake City without any access to dental care. Last year, our volunteer dental professionals donated 2,100 hours of their time providing \$764,000 in dental

services for nearly 4,000 of Salt Lake City's homeless and extremely low income residents.

SLDDS has requested \$30,000 from CDBG to offer preventive, restorative and emergency dental care for 268 homeless and extremely low income individuals living in Salt Lake City. SLDDS is a unique project from other dental clinics serving low-income populations because we emphasize preventive and restorative dental care instead of simply emergency services. SLDDS believes this allows patients to receive the highest level of service, comparable to what one would expect from a private office.

Salt Lake Donated Dental Services has appreciated the City's past support and thanks you for your continued investment in the oral health of the underserved. Your past support has been invaluable to our success. Providing quality, comprehensive dental care for Salt Lake City's most vulnerable would be impossible without partnerships like the one with CDBG and Salt Lake City.

Thank you for your support,

Stephanie M. Jensen, Executive Director Salt Lake Donated Dental Services 1383 South 900 West, Suite 128 Salt Lake City, Utah 84104 www.donateddental.org

Survey





HOUSING & NEIGHBORHOOD DEVELOPMENT

SURVEY

Help Shape the Future of Housing and Neighborhood Development in Salt Lake City!

## TAKE THE SURVEY TODAY

logon to www.slcgov.com/hand

Salt Lake City is prioritizing housing and neighborhood development needs and wants to hear from you!

#### SALT LAKE CITY



HOUSING & NEIGHBORHOOD DEVELOPMENT

SURVEY

Ayude a formar el futuro del Desarrollo de Viviendas y Vecindarios en Salt Lake City!

# Tome la encuesta hoy

Entre al www.slcgov.com/hand

Salt Lake City está poniendo prioridad en el Desarrollo de Viviendas y Vecindarios y necesita y quiere escucharlo.



## What does Salt Lake City need when it comes to housing and neighborhood development?

### More affordable housing? Expanded neighborhood amenities? Park and trail improvements?

These are the types of questions being considered as the City prepares to update two plans that will focus resources on housing and neighborhood development needs:

#### Community Housing Plan

A citywide plan that will provide an assessment of current and future housing needs and a framework for establishing housing goals, policies, programs and initiatives.

#### 2015-2019 Consolidated Plan

A 5-year plan that will establish need and set priorities for projects funded through federal grant programs, including the Community Development Block Grant (CDBG) program.

The survey can be accessed online at www.slcgov.com/hand





¿Que es lo que Salt Lake City necesita cuando se refiere al Desarrollo de Viviendas y Vecindarios?

### ¿Viviendas más asequibles? ¿Las comodidades del barrio ampliado? ¿Mejoras de Parques y caminos?

Estas son los tipos de preguntas que están siendo consideradas mientras la ciudad se prepara a actualizar dos planes que enfocaran recursos en la necesidades del Desarrollo de Viviendas y Vecindarios:

#### **Community Housing Plan**

Un plan de la ciudad entera proporcionará una evaluación actual y de las futuras necesidades de vivienda y un marco de establecimiento de metas, pólizas, programas e iniciativas de vivienda.

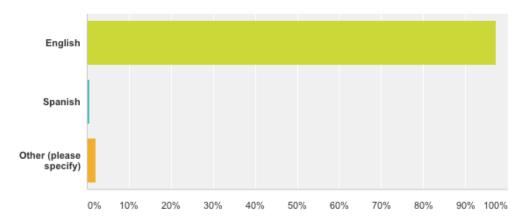
#### 2015-2019 Consolidated Plan

Un plan de 5 años que establecerá la necesidad y las prioridades de proyectos financiados mediante programas de subvención federal, incluyendo el programa de La Subvención del Desarrollo de la Comunidad. (CDBG) The survey can be accessed online at www.slcgov.com/hand

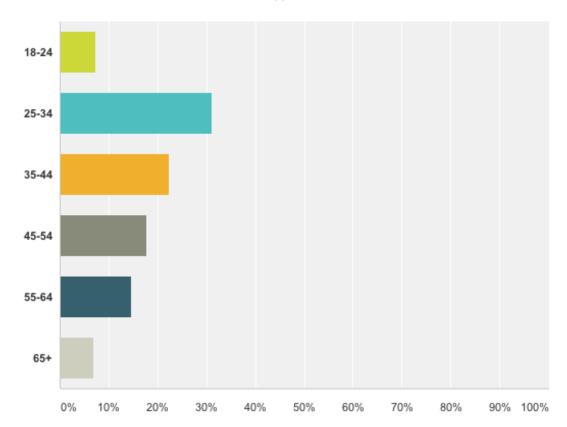


## What is the primary language you speak at home?

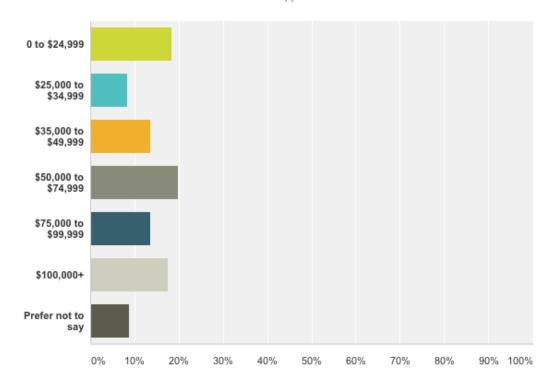
Answered: 572 Skipped: 100



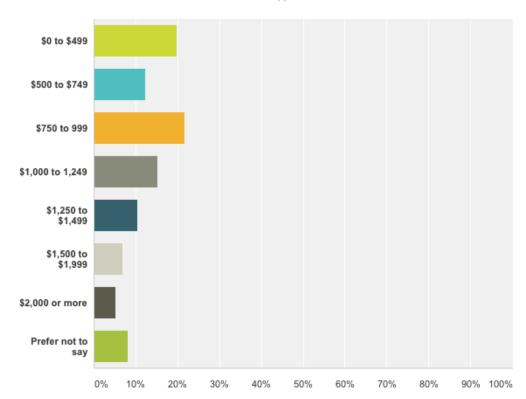
#### How old are you?



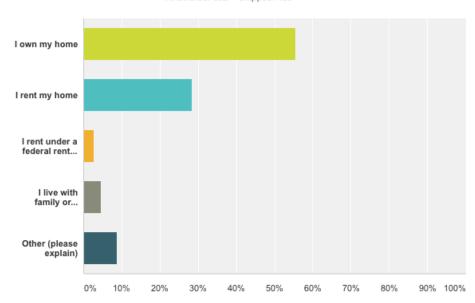
# What is your annual household income? Household income is the combined income of everyone sharing your place of residence.



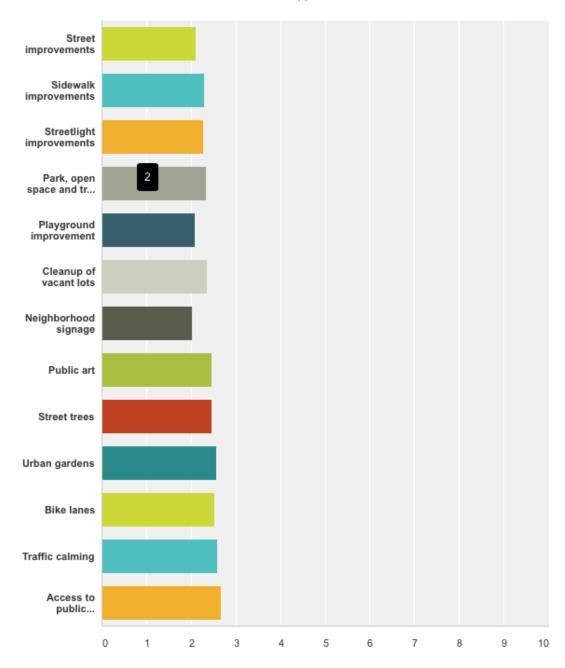
## What is your monthly housing cost (rent or mortgage)?



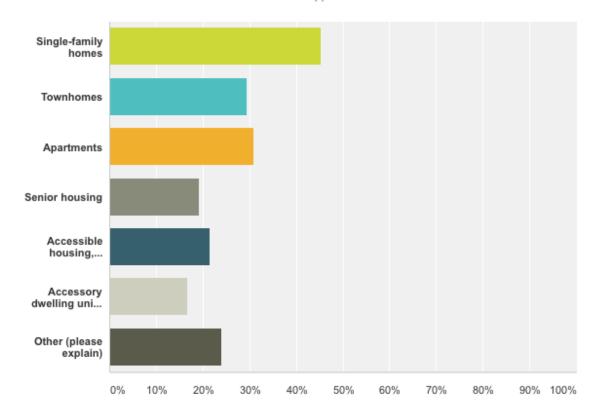
## Do you rent or own your home? Select the best option.



# Rank the level of need for each of the categories below. Please consider the neighborhood you live in. A rating of 1 indicates very little need, while a rating of 4 indicates a high level of need.

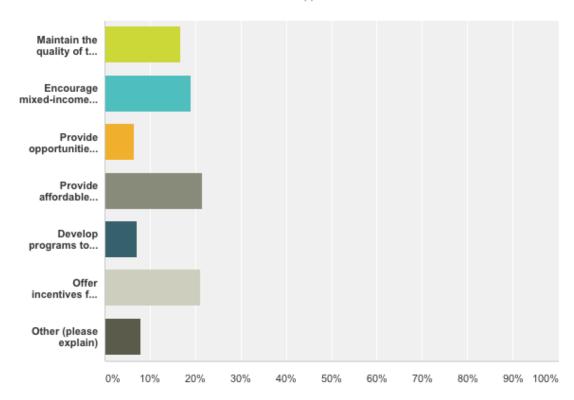


# What type(s) of housing is most needed in Salt Lake City? Check all that apply.



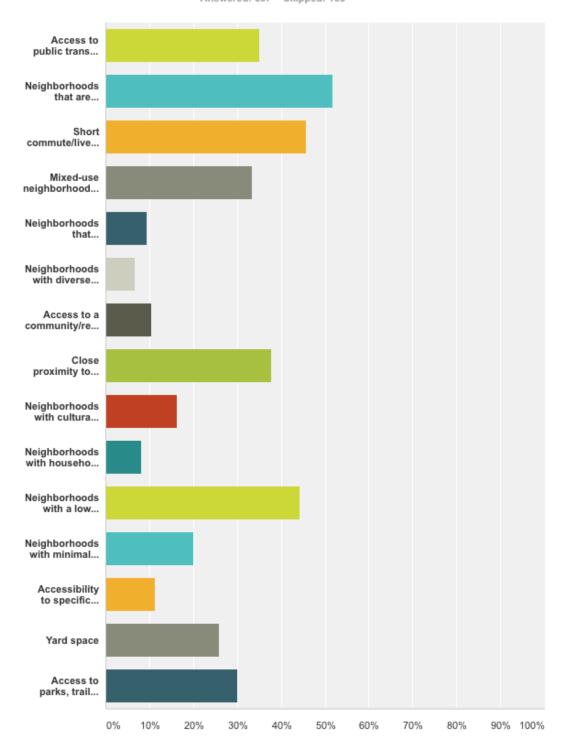
## What citywide housing priority is most important to you? Check one.



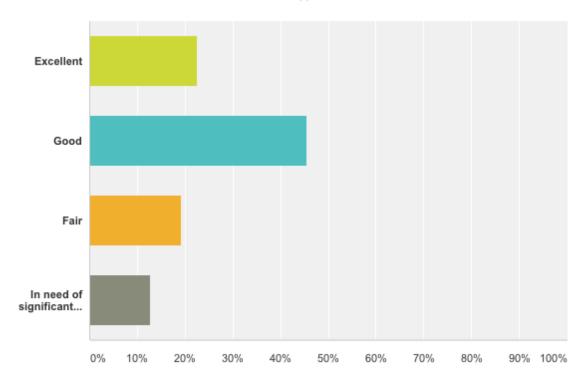


Answer Choices	Responses =
Maintain the quality of the existing housing stock	<b>16.80%</b> 85
<ul> <li>Encourage mixed-income housing to address the needs of all socioeconomic groups in the community</li> </ul>	<b>18.97%</b> 96
Provide opportunities for new construction of housing	<b>6.52%</b> 33
Provide affordable rental housing	<b>21.54%</b> 109
Develop programs to help seniors age in place	<b>7.11%</b> 36
Offer incentives for residential rehabilitation	<b>21.15%</b> 107
Other (please explain)     Responses	<b>7.91%</b> 40
Total	506

## What is most important to you when looking for housing? Select the top three.

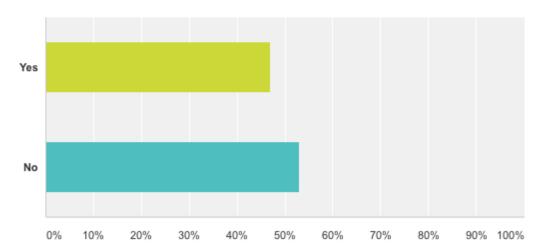


# How would you describe the condition of your home?



# Is the condition of your home affecting you or your family's health?

Answered: 66 Skipped: 606



	~	Yes	No ~	Total
	Within the past five years, I have struggled with finding housing that is affordable.	<b>41.40%</b> 207	<b>58.60%</b> 293	500
	Within the past five years, I have struggled with finding housing that is affordable with enough bedrooms for my family.	<b>27.73%</b> 137	<b>72.27%</b> 357	494
	Within the past five years, I have struggled with paying my rent and/or utilities on time.	<b>33.94%</b> 169	<b>66.06%</b> 329	498
	I currently have family and/or roommates living with me to make my rent/mortgage more affordable.	<b>23.20%</b> 113	<b>76.80%</b> 374	487
	I currently live with family and/or roommates to save on housing expenses.	<b>24.34%</b> 120	<b>75.66%</b> 373	493
~	I am currently on a Section 8 waitlist.	<b>3.50%</b> 17	<b>96.50%</b> 469	486
	I currently provide financial support to a parent or adult child for housing expenses.	<b>15.89%</b> 78	<b>84.11%</b> 413	491
	My neighborhood does not have enough services (i.e. daycares, grocery stores, public transportation, banks).	<b>30.55%</b> 150	<b>69.45%</b> 341	491
	I have been discriminated against by landlords and/or property managers when searching for housing.	<b>10.98%</b> 54	<b>89.02</b> % 438	492
	I currently live more than 5 miles from my place of work because housing is more affordable in my neighborhood.	<b>22.20%</b> 109	<b>77.80%</b> 382	491

#### APPENDIX B: 2015 - 2019 FAIR HOUSING ACTION PLAN

Salt Lake City is dedicated to affirmatively furthering the purposes of the Fair Housing Act to ensure equal access to rental and homeownership opportunities for all residents. Through the efforts identified in this 2015-2019 Fair Housing Action Plan, Salt Lake City will continue to collaborate with our partners to enforce federal, state and local laws that prohibit housing discrimination based on a person's race, color, religion, sex, disability, familial status, national origin, sexual orientation, gender identity, or source of income. In addition, the City will address practices and policies that have the effect of limiting housing choice for protected classes. As part of a larger network of fair housing stakeholders, Salt Lake City will work toward a future where everyone has an equitable and affordable place to call home.

#### ANALYSIS OF IMPEDIMENTS

In 2014, the Bureau of Economic and Business Research at the University of Utah completed an analysis of fair housing on a both a regional and city level. The *Regional Analysis of Impediments to Fair Housing Choice Salt Lake County* and Salt *Lake City Fair Housing Equity Assessment* provide an analysis of the following:

- Patterns of segregation
- Racial and ethnic concentrated areas of poverty
- Disparities by race, color, religion, sex, familial status, national origin, and disability in access to housing and community assets, including education, transit, and employment

#### **ACTION PLAN**

Salt Lake City has utilized the regional analysis of impediments, fair housing equity assessment, and data gathered through the 2015-2019 Consolidated Plan planning process to identify impediments to fair housing choice that disproportionately affect members of protected classes. The following Action Plan provides an overview of fair housing impediments and provides action items to remove or ameliorate each impediment.

Impediments can be direct or indirect, created by both public sector and private sector actions, and have been divided into the following categories:

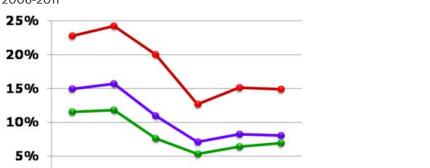
- 1. Discrimination in Housing
- 2. Mobility and Access to Opportunity
- 3. Availability of Affordable and Suitable Housing
- 4. Zoning, Land Use Regulations, and Redevelopment Policies
- 5. Fair Housing Coordination and Knowledge

#### 1. DISCRIMINATION IN HOUSING

As a HUD funded recipient Salt Lake City does not discriminate in housing or services on the basis of race, color, national origin, disability, familial status, religion, or sex, as well as protected classes covered under state and local regulations. In addition, the City works to eliminate discriminatory practices and ensure equal housing opportunities for all. Even with the City's efforts to eliminate discriminatory practices, the fair housing equity assessment determined that discriminatory practices are occurring for protected classes seeking both homeownership and rental opportunities. Housing discrimination impediments are as follows:

#### **Impediment: Unfair Lending Practices**

Homeownership discrimination includes predatory lending practices, targeting sub-prime loans to minorities and disparate denial rates. As demonstrated in Figure 1, a dissimilarity of mortgage denials and approvals exists between racial and ethnic populations in Salt Lake County. The mortgage application denial rate for Hispanics in Salt Lake County is double that of white non-Hispanics. After adjusting for differences in income, the variation in denial rates is unchanged. In addition, Hispanics are more likely to be the victim of predatory lending. Hispanics received high interest loans at three times the rate of non-Hispanic whites.<sup>1</sup>



2006 2007 2008 2009 2010 2011

Figure 1: Hispanic Share of Mortgage Applications, Approvals, and Denials, Salt Lake County, 2006-2011

Source: Bureau of Economic and Business Research, University of Utah, Regional Analysis of Impediments to Fair Housing Choice Salt Lake County, 2014

-Share of Approvals

Source: HMDA LAR Raw Data by MSA (2006-2011)

\_

0%

--- Application Share

Share of Denials

<sup>&</sup>lt;sup>1</sup>Bureau of Economic and Business Research, University of Utah, Regional Analysis of Impediments to Fair Housing Choice Salt Lake County, 2014

Actions to Eliminate or Ameliorate Impediment:

- Expand homeownership opportunities by continuing to target the City's Low and Moderate-Income Homebuyer program, as well as other direct financial assistance programs funded through CDBG and HOME, to racial and ethnic minorities, persons with disabilities, single parent households, and large families.
- II. Collaborate with community partners, including community development organizations, religious institutions, employment centers and housing counseling agencies to support education programs on bank products and services, financial management, and homebuyer counseling. Programs should be offered in English and Spanish, as well as other languages as needed.
- III. Work with local lenders, financial institutions, and real estate institutions to build awareness on fair housing laws and practices.

#### **Impediment: Rental Discrimination**

The Disability Law Center's Fair Housing Testing program has uncovered rental housing discrimination directed toward protected classes. The Disability Law Center conducts tests with matched pairs of individuals, couples, or families. Testers are matched on rental eligibility characteristics so that the only significant difference between them is the factor being tested. Between July 2012 and February 2015, eighty-three paired tests have been conducted in Salt Lake City. Almost half, thirty-six, of the tests demonstrated disparate treatment or signs of disparate treatment. Thirteen of the tests were inconclusive. <sup>2</sup> The Disability Law Center and the Utah Antidiscrimination and Labor Division are actively working to process complaints.

Rental discrimination is most prevalent on the basis of race, color, national origin, and disability, and includes the following:

- o Refusal to rent
- Harassment
- o Refusal to address substandard conditions
- Different documentation requirements
- Different terms and/or conditions
- Failure to make reasonable accommodations for persons with disabilities

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<sup>&</sup>lt;sup>2</sup> Disability Law Center

Actions to Eliminate or Ameliorate Impediment:

- I. Utilize the Good Landlord program to educate landlords and property managers on fair housing laws and requirements.
- II. In partnership with the Utah Antidiscrimination and Labor Division and the Disability Law Center, utilize the Mayor's Office of Diversity and Human Rights to provide educational programming on tenant rights and fair housing.
- III. Support the Disability Law Center's fair housing testing efforts directed at private market real estate practices.
- IV. Refer victims of housing discrimination to the Utah Antidiscrimination and Labor Division and the Disability Law Center to process fair housing complaints.

#### 2. MOBILITY AND ACCESS TO OPPORTUNITY

Fair housing choice provides that members of protected classes are able to choose a residence that offers access to opportunity including essential services, transit, quality schools, job opportunities, and healthy communities. The fair housing equity assessment determined that mild to moderate racial segregation occurs in Salt Lake City. This can indicate an actual or perceived lack of housing choice for racial and ethnic minorities outside of neighborhoods where these populations are concentrated. In addition to a lack of housing choice in *high opportunity areas*, the assessment conclude that there is a disparity in access to opportunity in neighborhoods with racial and ethnic concentrated poverty. It is Salt Lake City's goal to expand housing opportunity within neighborhoods by increasing economic diversity and addressing spatial disparities and impediments. Mobility and opportunity impediments are as follows:

#### Impediment: Racial and Ethnic Segregation

Residential patterns of racial and ethnic segregation impede access to low-poverty areas for protected classes. As demonstrated in **Figure 2**, Salt Lake City contains two racial and ethnic concentrated areas of poverty (RCAP/ECAP). The first RCAP/ECAP is located west of I-15 to include the neighborhoods from Fair Park to Glendale. The second RCAP/ECAP is located east of I-15 consisting of segments of the Central City, Liberty Wells, and Ballpark neighborhoods.

LEGEND

RCAP/ECAP

Near RCAP/ECAP

Municipality

TRAX Line

Figure 2: Salt Lake City Racial and Ethnic Concentrated Areas of Poverty

Source: Bureau of Economic and Business Research, University of Utah, Regional Analysis of Impediments to Fair Housing Choice Salt Lake County, 2014

Figure 3 demonstrates the dispersal of residents living in poverty by race and ethnicity. The west side of I-15 contains a high percentage of minority households living in poverty. Poor non-Hispanic white individuals (red dots) are concentrated mostly on the east side of I-15, closer to more bus routes, TRAX stops, and employment centers. The concentration of minorities living in poverty, specifically Hispanics (blue dots) and Pacific Islanders (green dots), are concentrated west of I-15.

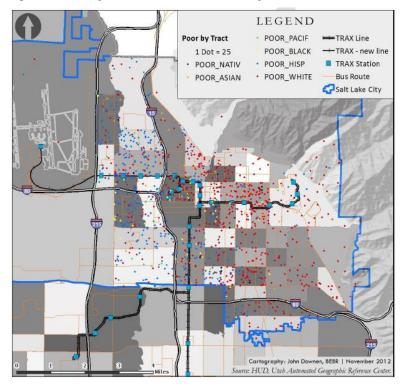


Figure 3: Poor by Census Tract, Salt Lake City, 2010

 $Source: Bureau \ of \ Economic \ and \ Business \ Research, \ University \ of \ Utah, \ Salt \ Lake \ City: Fair \ Housing \ Equity \ Assessment, \ 2014$ 

Racial and ethnic segregation in Salt Lake City developed due to a multitude of factors, including the housing market, neighborhood preferences, land use policies, demographics and economic conditions. Affordable single-family units are largely found on west side of the city, while affordable multifamily units are largely located east of I-15. The single-family housing stock on the west side is affordable to many large-family Hispanic households. Households living in poverty on the city's east side are typically renters with a smaller household size.

#### Action to Eliminate or Ameliorate Impediment:

- I. Expand affordable housing opportunities throughout the city to increase housing choice for protected classes. Housing opportunities should include rental and homeownership, with a focus on housing to accommodate large-families. Salt Lake City will support mixed-income communities through the following efforts:
  - a. Utilize funding resources, including the Salt Lake City Housing
     Trust Fund, to provide financial assistance for the development of
     housing that economically diversifies neighborhoods.
  - b. Support zoning and land use polices that allow and/or incentivize affordable housing development in areas with high opportunity.
  - c. Build public-private partnerships to leverage public resources with private capital to support housing development in areas with high opportunity.

#### Impediment: Access to Opportunity

Neighborhoods with concentrated poverty often lack the professional, social, health, and safety opportunities found in neighborhoods with lower poverty rates. Private investment to expand opportunity within high poverty neighborhoods would occur on a limited basis without being stimulated through public investments. Salt Lake City has traditionally targeted housing programs to neighborhoods with concentrated poverty, however improving housing conditions and reducing cost burden does not by itself expand opportunity within neighborhoods.

Low opportunity areas overlap with racial and ethnic concentrated areas of poverty, thereby limiting fair housing opportunity for protected classes. The *Salt Lake City Fair Housing Equity Assessment* provided an opportunity index with which to quantify the number of important "stressors" and "assets" that influence the ability of an individual, or family, to access and capitalize on opportunity. As demonstrated in **Table 1**, opportunity available to residents varies by neighborhood. Using I-15 as a general boundary of

segregation, we see the opportunity increase on the east side to 6.3, and a decrease in opportunity on the west side to 2.5.

Table 1:
Opportunity Index

	School Proficiency	Job Access	Labor Market Engagement	Poverty	Housing Stability	Overall Opportunity
Salt Lake City	4.5	6.5	5.4	3.7	4.7	4.9
East Side	5.8	6.5	6.7	4.2	6.2	6.3
West Side	2.3	6.5	3.0	2.9	2.3	2.5
Salt Lake County	4.3	5.4	5.0	4.9	5.3	4.9

Source: Bureau of Economic and Business Research, University of Utah, Salt Lake City: Fair Housing Equity
Assessment

Action to Eliminate or Ameliorate Impediment:

- Expand access to opportunity in racial and ethnic concentrated areas of
  poverty by demographically and geographically targeting CDBG funding to
  support economic development, neighborhood improvements, transportation
  improvements, job training programs, early education programs, and other
  anti-poverty programs.
- II. Improve housing stability in racial and ethnic concentrated areas of poverty by geographically targeting CDBG and HOME funding for housing rehabilitation.
- III. Utilize federal and local funding in distressed and at-risk neighborhoods for strategic housing development to catalyze private investment, improve housing quality, and promote occupancy at a range of household incomes.

## 3. IMPEDIMENT: AVAILABILITY OF AFFORDABLE AND SUITABLE HOUSING

A regional lack of affordable housing disproportionately impacts protected classes. Protected classes are especially impacted by a lack of rental housing affordable to households at 50% AMI and below, large family households, and disabled person households. Housing stock impediments are as follows:

#### Impediment: Rental housing affordable to households at 50% AMI and below

A housing gaps analysis completed by BBC Research and Consulting found a citywide shortage of 8,200 affordable rental units for households earning less than \$20,000 per year. In 2011, more than one-third of the city's renter households earned less than \$20,000 per year, with just 13 percent of rentals in the city in their affordability range. The limited availability of housing affordable to households at 50% AMI and below has disproportionately impacted racial and ethnic minorities, persons with disabilities, and large families.

#### Action to Eliminate or Ameliorate Impediment:

- Promote development of housing units, including permanent supportive housing units, affordable to household earning 50% AMI and below by leveraging public and private investments. City-owned land can be used to leverage private investment for affordable and supportive housing development.
- II. Utilize the Salt Lake City Housing Trust Fund to develop housing affordable to households at 50% AMI or below. The Salt Lake City Housing Trust Funds was created by the Mayor and City Council in 2000 to provide financial assistance to support the development and preservation of affordable and special needs housing in Salt Lake City. Eligible activities include acquisition, new construction, and rehabilitation of both multi-family rental properties and single-family homeownership. Additional assistance relating to housing for eligible households also may include project or tenant based rental assistance, down payment assistance and technical assistance.
- III. Strengthen incentives for the development of affordable housing. Incentives might include inclusionary zoning, density bonuses, fee reductions, land subsidies, and limited property tax exemptions.

#### Impediment: Rental housing for large families

With an increasing share of minorities, particularly Hispanic families who on average have larger household sizes, there is a higher demand for the low supply of rental options with enough bedrooms to accommodate large families.

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<sup>&</sup>lt;sup>3</sup> BBC Research and Consulting, Salt Lake City Housing Market Assessment, 2013

Action to Eliminate or Ameliorate Impediment:

- Utilize Salt Lake City Housing Trust Fund, CDBG, and HOME funding to prioritize the development and preservation of affordable large units (three or more bedrooms).
- II. Encourage the geographical dispersal of affordable large bedroom units throughout the city to expand housing choice. Prioritize affordable housing development for families in neighborhoods that provide access to opportunities, including jobs, public transportation, education, and public amenities.

#### Impediment: Housing for disabled persons

More long-term, stable housing is necessary to address the needs of disabled populations. Disabled populations can experience several barriers in accessing housing and supportive services, including housing discrimination, cognitive abilities, lack of documentation, coordination of resources, substance abuse and instability. As such, accessibility modifications, behavioral and medical services, and other supportive services are necessary to address the needs of disabled populations. In addition, more residential and transitional housing opportunities are required to address the needs of extremely lowincome persons with chronic alcohol and substance addictions.

Action to Eliminate or Ameliorate Impediment:

- I. Prioritize CDBG funding for housing programs that provide accessibility modifications to low-income homeowners.
- II. Prioritize the development and preservation of affordable housing units that meet fair housing accessibility guidelines, with focus on rental housing affordable to households at 50% AMI and below.
- III. Prioritize CDBG funding for supportive housing programs targeted to disabled populations.

#### 4. Zoning, Land Use Regulations, and Redevelopment Policies

Land use regulations can prevent the development of affordable housing and an equitable distribution of housing types throughout all areas of the city.

Impediment: Zoning and land use regulations can restrict possibilities for affordable housing, thereby limiting housing choice for protected classes.

As a large rental city, Salt Lake City has a considerable amount of multifamily zoning. As such, Salt Lake City provides a broad range of housing types for households with a wide range of

incomes. However, many of the city's neighborhoods are zoned for single-family use and prohibit multi-family housing. These neighborhoods are often considered to be *high* opportunity by offering quality schools, low crime rates, public amenities, and economic opportunities.

As housing affordability continues to decline in Salt Lake City, the inadequate supply of affordable housing will increasingly impact protected classes. Such disparities will compound if zoning limits affordable housing development through the following:

- Limitations on the siting of group homes
- o Limitations on the siting of accessory dwelling units
- Minimum single-family lot sizes
- o A lack of multifamily zoning in census tracts with low poverty rates

#### Action to Eliminate or Ameliorate Impediment:

- I. Provide zoning incentives to encourage affordable housing development throughout the city.
- II. Revise zoning to more broadly allow mixed-income, multi-family, and affordable residential uses.
- III. Broaden the range of explicitly permitted residential uses for vulnerable populations, especially for supportive housing, group homes and others.
- IV. Revise the accessory dwelling unit ordinance to allow a broader geographical range of application.

#### 5. Fair Housing Coordination and Knowledge

Salt Lake City is committed to promoting fair housing through education and coordination. Producers, consumers, and providers of housing need to have adequate fair housing knowledge to promote best practices. In addition, coordination needs to occur between local municipalities to effectively ameliorate fair housing impediments at the regional level.

## Impediment: Lack of regional fair housing coordination between municipalities, service providers, and other fair housing stakeholders.

Several impediments to fair housing choice identified through the *Regional Analysis of Impediments to Fair Housing Choice Salt Lake County* are shared across municipalities in Salt Lake County. The most effective mitigation to these common impediments is a coordinated approach by all of the jurisdictions in the region.

Action to Eliminate or Ameliorate Impediment:

- Establish a regional fair housing committee comprised of providers and municipalities tasked with developing policies and strategies to ameliorate or remove regional impediments to fair housing.
- II. Salt Lake City will continue to participate in the Utah Fair Housing Forum which includes representatives from HUD's Regional Office of Fair Housing and Equal Opportunity, the Disability Law Center, the Utah Antidiscrimination and Labor Division, representatives from various Utah entitlement cities, and fair housing advocacy groups.

Impediment: Fair housing knowledge does not reach all producers, consumers, and providers of housing, which results in a lack of understanding, misconceptions, and violations of fair housing laws.

Fair housing cannot become a high priority for our community without increased awareness on fair housing rights and responsibilities. Increased awareness needs to occur for all fair housing stakeholders, from producers to consumers of housing.

Action to Eliminate or Ameliorate Impediment:

- I. Promote fair housing rights and responsibilities through Salt Lake City's annual workshop for CDBG, ESG, HOME and HOPWA subgrantees.
- II. Distribute fair housing literature in multiple languages through various outreach events and through the City's website.
- III. Utilize the Good Landlord program to educate landlords and property managers on fair housing laws and requirements.
- IV. In partnership with Utah Antidiscrimination and Labor Division and the Disability Law Center, utilize the Mayor's Office of Diversity and Human Rights to provide educational programming on tenant rights and fair housing.
- V. Collaborate with community partners, including community development organizations, religious institutions, employment centers and housing counseling agencies to support education programs on bank products and services, financial management, and homebuyer counseling. Programs should be offered in English and Spanish, as well as other languages as applicable.

Impediment: Language barriers faced by recent immigrants create a challenge to access available housing opportunities and obtain fair housing knowledge and resources.

Persons with limited English proficiency (LEP) are those whose proficiency in speaking, reading, writing, or understanding English is such that it denies or limits their ability to have meaningful access to programs and services if language assistance is not provided. According

to the 2009-2013 American Community Survey (ACS), over 17% of Salt Lake City's population is foreign-born. Salt Lake City is committed to providing language assistance for LEP persons to ensure equal access to all programs, resources, and opportunities for public engagement.

Action to Eliminate or Ameliorate Impediment:

- I. Salt Lake City and its subgrantees will identify populations served that have limited English proficiency (LEP) and develop reasonable steps to ensure meaningful access to LEP persons. Each agency/program will develop and implement a language access plan (LAP) to prevent discrimination and foster an environment of inclusiveness.
- II. Salt Lake City will continue to make its Housing Rehabilitation and Low and Moderate-Income Homebuyer programs available to all eligible individuals including those for whom English is not their primary language and who have a limited ability to read, write, speak, or understand English. The Division of Housing and Neighborhood Development's LAP outlines steps to ensure meaningful access to its housing programs and activities by LEP persons.

#### **IMPLEMENTATION**

Salt Lake City is taking a comprehensive approach to affirmatively furthering fair housing by promoting fair housing enforcement and education, as well as expanding housing choice and availability. The City intends to further develop the action steps included in this plan and report on progress through the City's annual Action Plans and Consolidated Annual Performance and Evaluation Reports (CAPERs). Implementation of these actions will require coordination of efforts from multiple stakeholders inside and outside of City government, including subgrantees, housing and community development partners, various committees, and city staff.

#### APPENDIX C: 2015 - 2019 CITIZEN PARTICIPATION PLAN

#### **INTRODUCTION**

This Citizen Participation Plan specifies the policies and procedures to provide for and encourage participation by the residents of Salt Lake City in the planning, implementation and evaluation of the City's Consolidated Plan as required by the U.S. Department of Housing and Urban Development (HUD). The Consolidated Plan covers the funds that the City receives annually from HUD for the following programs:

- Community Development Block Grant (CDBG);
- Emergency Solutions Grant Program (ESG);
- Home Investment Partnership Program (HOME); and
- Housing Opportunities for Persons with AIDS (HOPWA).

The Citizen Participation Plan provides for a process of citizen participation at both a citywide level, with regard to the overall development of programs, and at a neighborhood level, in areas where a significant amount of federal funds are used to subsidize housing and community development activities.

Citizen participation in planning and implementing housing and community development activities is an essential step in creating vibrant, livable and sustainable cities that are responsive to the needs of the residents. A public process provides citizens an opportunity to improve their environment and can add considerable knowledge and perspective to that of locally elected officials. If residents are involved in designing programs that will improve their communities, it is more likely that projects and strategies will meet the needs of both citizens and city officials.

Interested groups and individuals are encouraged to provide input into all aspects of the City's consolidated planning activities – from assessing needs and setting priorities through performance evaluation. This Citizen Participation Plan offers numerous opportunities for citizens to contribute information, ideas, and opinions about ways to provide decent housing, establish and maintain a suitable living environment, and expand economic opportunities, particularly for low-and moderate-income (LMI) persons.

Salt Lake City's Housing and Neighborhood Development Division will be responsible for overseeing the development and implementation of the applicable plans. The Citizen Participation Plan applies to several areas of planning listed below:

- The five-year Consolidated Plan;
- The annual Action Plan;
- The Consolidated Annual Performance and Evaluation Report (CAPER);
- Any substantial amendments to the five-year Consolidated Plan and/or annual Action Plan; and
- Amendments to the Citizen Participation Plan.

The City's program/fiscal year begins July 1 of each year and ends June 30. Each area of planning has its own schedule and must be maintained to ensure compliance with HUD regulations and eligibility for future funding.

#### **HUD PROGRAMS**

Salt Lake City receives four entitlement grants from the U.S. Department of Housing and Urban Development (HUD), to help address the City's affordable housing, community and economic development needs. The four grant programs are described below:

1. Community Development Block Grant Program (CDBG): Title I of the Housing and Community Development Act of 1974 created the CDBG program. It was re-authorized in 1990 as part of the Cranston-Gonzalez National Affordable Housing Act. The primary objective of the CDBG program is to develop viable urban communities by providing decent housing and a suitable living environment and by expanding economic development opportunities for persons of low and moderate income. The City develops locally defined programs and funding priorities for CDBG, but activities must address one or more of the national objectives of the CDBG program. The three national objectives are: (1) to benefit low- and moderate- income persons; (2) to aid in the prevention or elimination of slums or blight; and/or (3) to meet other urgent community development needs. The City's CDBG

program emphasizes activities that directly benefit low and moderate-income persons.

- 2. Emergency Shelter/Solutions Grant (ESG): The ESG Program is authorized by the Steward B. McKinney Homeless Assistance Act of 1987 and was amended by the Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) Act of 2009. ESG has four primary objectives: (1) to improve the quality of existing emergency shelters for the homeless; (2) to provide additional emergency shelters; (3) to help meet the cost of operating emergency shelters; and (4) to provide certain essential social services to homeless individuals. The program is also intended to help reduce the number of people at risk of becoming homeless.
- 3. HOME Investment Partnerships Program (HOME): HOME was introduced in the Cranston-Gonzalez National Affordable Housing Act of 1990 and provides funding for housing rehabilitation, new housing construction, acquisition of affordable housing, and tenant-based rental assistance. A portion of the funds (15 percent) must be set aside for Community Housing Development Organizations (CHDO) certified by the City.
- 4. Housing Opportunities for Persons with AIDS (HOPWA): HOPWA funds may be used to assist housing designed to meet the needs of persons with HIV/AIDS, including the prevention of homelessness. Supportive services may also be included. HOPWA grants are allocated to Eligible Metropolitan Statistical Areas (EMSAs) with a high incidence of HIV/AIDS. The City receives HOPWA funds that can be utilized in Salt Lake County, Tooele County and Summit County.

#### CITIZEN ADVISORY BOARDS

The City uses advisory boards to assist in the recommendation of funding for these grant programs. CDBG & ESG applications are reviewed by the Community Development and Capital Improvements Program Advisory Board (CDCIP). The HOME & HOPWA applications are reviewed by the Housing Trust Fund Advisory Board (HTF). HOPWA is additionally reviewed by the HOPWA Entitlement Review Committee, which is made up of local government officials throughout Salt Lake County. These committees and advisory boards are made up of a diverse resident

base that allows for additional community input. The recommendation of the board is used by the Mayor and City Council as final funding allocations are determined.

If a member of the public is interested in serving on the CDCIP or HTF Advisory Boards, please contact Housing and Neighborhood Development to learn how you can help direct the efforts of the city at <a href="https://www.slcgov.com/hand">www.slcgov.com/hand</a>.

#### **PUBLIC NOTICE**

The City will provide advanced public notice once when a planning activity subject to the Citizen Participation Plan occurs. When appropriate, public notices, announcements, draft documents, and final documents may be provided as follows:

- 1. Press Releases issued by the Office of the Mayor;
- 2. Written Public Notices, provided in both English and Spanish;
- 3. Posting of written Public Notices on the State's Public Notice website;
- Email and/or USPS mail to HAND's comprehensive contact list consisting of residents, past and present grant applicants, government officials, Council liaisons, interested parties, Community Councils, local neighborhood groups, and City departments;
- 5. Post announcements, information and documents to the City's Housing and Neighborhood Development website;
- 6. Information released via the Mayor's Facebook page;
- 7. Tweet from the Mayor's Office;
- 8. Follow the City's Public Engagement Guide.

To be added to HAND's email/mailing lists for the purpose of automatically being informed about the federal grant activities and processes, please contact Housing and Neighborhood Development at <a href="https://www.slcgov.com/hand">www.slcgov.com/hand</a>.

#### SALT LAKE CITY PUBLIC ENGAGEMENT GUIDE

In April of 2012 Salt Lake City instituted the Salt Lake City Public Engagement Guide. The document has been accepted by the legislative body (though not officially adopted by the City Council), and serves as a framework for use by all Departments, Divisions, and employees as they engage the public in City decisions. The Salt Lake City Public Engagement Guide was developed in conjunction with the Open Government Initiative and principles of the International Association for

Public Participation (IAP2). The *Salt Lake City Public Engagement Guide* is a tool designed to assist city employees in determining the scope and appropriate level of public engagement necessary for a successful process.

Issues of culture, language, income and protected classes come into play when the specific and/or unique stakeholders are identified, based on the characteristics and intent of a particular plan, program or process being discussed. This guide will be used in the programming and implementation of gaining the greatest level of meaningful participation with the citizens of Salt Lake City.

#### PLANNING ACTIVITIES SUBJECT TO THE CITIZEN PARTICIPATION PLAN General Needs Hearing

Each year, prior to grant applications being reviewed by the advisory boards, the City will host a General Needs Hearing. The public is invited to attend the hearing and provide input on the general needs within their community. This may include gaps in services, housing opportunities and neighborhood improvements. Information gathered at the General Needs Hearing will be used to prioritize funding to address community needs.

To reach a wide variety of residents, Housing and Neighborhood Development will outreach to the public using the following forums:

- 1. Public Notice, provided at least 2 weeks in advance to HAND's comprehensive email/mailing list in both English and Spanish;
- 2. Press Release, released through the Mayor's Office at least 1 week in advance;
- 3. Details will be posted on Housing and Neighborhood Development's website;
- 4. Request that non-profit organizations and business partners post the English and Spanish notice in a public space in their place of business;
- 5. Post details of the hearing on the State's Public Notice website;
- 6. Additional outreach may include utilizing the Mayor's social media platforms such as Facebook and/or Twitter.

#### Grant Application Availability

When grant applications are available, the City will make an effort to alert eligible applicants of the application process. training opportunities and when applications are due.

To reach our current and potential partners, Housing and Neighborhood Development will provide outreach as follows:

- 1. Public Notice to HAND's comprehensive email/mailing list;
- 2. Press Release, released through the Mayor's Office;
- 3. Details will be posted on Housing and Neighborhood Development's website;
- 4. Additional outreach may include utilizing the Mayor's social media platforms such as Facebook and/or Twitter.

This outreach may be repeated as often as Staff deems necessary to ensure outreach is successful.

#### Advisory Board Meetings

Public is invited to attend and observe all Advisory Board meetings. Per State requirements, all CDCIP & HTF Advisory Board meetings are posted on the State's Public Notice website.

#### CDBG & ESG Public Open House

Before the CDCIP Advisory Board makes funding recommendations for the CDBG & ESG grants, the City hosts a Public Open House where members of the pubic are invited to meet the applicants, discuss their programs and the needs within the community. Attendees are then asked to rank and vote the top programs they want to see funded. This information is then compiled and used by the CDCIP Advisory Board, Mayor and City Council to advise them on public will for these two grants.

To reach a wide variety of residents, Housing and Neighborhood Development's public outreach will include the following forums:

- 1. Public Notice, provided at least 2 weeks in advance to HAND's comprehensive email/mailing list in both English and Spanish;
- 2. Press Release, released through the Mayor's Office at least 1 week in advance;
- 3. Details will be posted on Housing and Neighborhood Development's website;
- 4. Request that non-profit organizations and business partners post the English and Spanish notice in a public space in their place of business;
- 5. Post details of the hearing on the State's Public Notice website;
- 6. Additional outreach may include utilizing the Mayor's social media platforms such as Facebook and/or Twitter.

This outreach may be repeated as often as Staff deems necessary to ensure outreach is successful.

#### Consolidated Plan

U.S. Department of Housing and Urban Development requirements dictate that the City must have a Consolidated Plan. This is a three or five year strategic plan that identifies community development and housing needs within the community. This document must specify short-term and long-term objectives that provide for decent housing, a suitable living environment and expand economic opportunity primarily for persons of low and moderate income.

Salt Lake City's 2015-2019 Consolidated Plan is a strategic plan focused on building Neighborhoods of Opportunity to promote increased opportunity in neighborhoods with concentrated poverty and to support the City's most vulnerable populations. The five-year plan provides a strategy for maximizing and leveraging the City's block grant allocations to build healthy and sustainable communities that connect and expand opportunities for housing, education, transportation, services and economic development.



Many steps were taken to determine the community needs and solicit feedback from the community, interested parties, stakeholders and government partners. Below is a list of events, activities and reports that were completed:

- Housing Market Assessment and Gaps Analysis, Sept 2013;
- Regional Analysis of Impediments to Fair Housing Choice Salt Lake County, May 2014;
- Homeless Situational Assessment and Homeless Solutions Retreat, January 2014 and April 2014;
- Homeless Point-In-Time, January 2014;
- Interdepartmental Technical Committee, Ongoing;
- Public Service Focus Group, July 2014;
- Housing Development Task Force, July through August 2014;
- Housing and Community Development General Needs Hearing, October 2014;
- Community Development Open House, December 2014;
- Consolidated Plan City Council Public Hearing, March 2014.

The public is invited to comment on the Consolidated Plan draft document before adoption by City Council. Printed copies of the Consolidated Plan draft document will be made available in print for public review and comment for 30 days. The copies will be located at Salt Lake City Corporation, 451 South State Street, in the Office of Community Affairs (Room 345), Housing and Neighborhood Development (Room 445), as well as the Salt Lake City Public Library, Main Branch, located at 210 East 400 South in Salt Lake City, and Sorenson Multi-Cultural Center. An electronic version of the draft Consolidated Plan will be posted on the City's official web site during the same period.

Any comments made by the public will be reviewed and analyzed by Housing and Neighborhood Development. Comments may be incorporated into the final Plan document.

#### Substantial Amendments to the Consolidated Plan

The public is invited to comment on any Substantial Amendments to the Consolidated Plan before adoption by City Council. Announcements of a Substantial Amendment will be communicated by the following:

- 1. Public Notice to HAND's comprehensive email/mailing list;
- 2. Press Release, released through the Mayor's Office;
- 3. Details will be posted on Housing and Neighborhood Development's website;
- 4. Additional outreach may include utilizing the Mayor's social media platforms such as Facebook and/or Twitter.

Printed draft documents will be made available in for public review and comment for 30 days. The copies will be located at Salt Lake City Corporation, 451 South State Street, in the Office of Community Affairs (Room 345), Housing and Neighborhood Development (Room 445), as well as the Salt Lake City Public Library, Main Branch, located at 210 East 400 South in Salt Lake City, and Sorenson Multi-Cultural Center. An electronic version of any Substantial Amendments to the Consolidated Plan will be posted on the City's official web site during the same period.

Any comments made by the public will be reviewed and analyzed by Housing and Neighborhood Development. Comments may be incorporated into the final Plan document.

#### Annual Action Plan City Council Public Hearing

Each year, the Salt Lake City Council will host a public hearing to allow public input on projects proposed for funding. To engage citizens, outreach will be conducted as follows:

- 1. Public Notice, provided at least 2 weeks in advance to HAND's comprehensive email/mailing list in both English and Spanish;
- 2. Press Release, released through the Mayor's Office at least 1 week in advance;
- 3. Details will be posted on Housing and Neighborhood Development's website;
- 4. Request that non-profit organizations and business partners post the English and Spanish notice in a public space in their place of business;
- 5. Post details of the hearing on the State's Public Notice website;
- 6. Additional outreach may include utilizing the Mayor's social media platforms such as Facebook and/or Twitter.

The City Council will accept public input from those who attended its public hearing to express their views, either by verbally addressing the Council or providing written comments. Written comments are also allowed by those unable to attend in person, but who wanted to provide their input on the projects requesting funding.

Any comments made by the public will be reviewed and analyzed by Housing and Neighborhood Development. Comments may be incorporated into the final Plan document.

#### Consolidated Annual Performance and Evaluation Report (CAPER)

Every year, the City must submit to HUD the Consolidated Annual Performance and Evaluation Report (CAPER) within 90 days of the close of the program year. The CAPER describes how funds were spent and the extent to which funds were used for activities that benefitted low and moderate income residents.

The City will provide reasonable notice that the draft CAPER is available so that residents will have an opportunity to review and comment. The draft CAPER will be available for public comment for 15 days. To engage citizens, outreach will be as follows:

- 1. Public Notice to HAND's comprehensive email/mailing list;
- 2. Details will be posted on Housing and Neighborhood Development's website;

3. Additional outreach may include utilizing the Mayor's social media platforms such as Facebook and/or Twitter.

Any comments made by the public will be reviewed by Housing and Neighborhood Development.

## Amendments to the Citizen Participation Plan

This Citizen Participation Plan can be amended only after the public has been notified of the City's intent to modify it, and only after the public has had a reasonable chance to review and comment on proposed substantial changes. The draft Amendment to the Citizen Participation Plan will be available for public comment for 15 days. To engage citizens, outreach will be as follows:

- 1. Public Notice to HAND's comprehensive email/mailing list;
- 2. Details will be posted on Housing and Neighborhood Development's website;
- 3. Optional outreach may include utilizing the Mayor's social media platforms such as Facebook and/or Twitter.

Any comments made by the public will be reviewed and analyzed by Housing and Neighborhood Development. Comments may be reflected in the final amendment to the Citizen Participation Plan.

#### **GENERAL REQUIREMENTS**

## Public Hearings

There will be a minimum of two public hearings during the planning stages of any formal Plan required by HUD. Notices of all Public Hearings will be communicated within 14 days of the Hearing. Public Hearings will also be identified on Utah's Public Notice website.

Reasonable accommodations for individuals with disabilities or those in need of language interpretation services can be provided if four working days' notice is given by calling 801-535-7777. Hearing impaired who wish to attend this meeting should contact our TDD service number, 801-535-6021, four days in advance so an interpreter can be provided.

## **Public Meetings**

Public meetings may occur throughout the grant application and administration process. Any public meeting that is being held to discuss a matter of the federal grants discussed herein, will be communicated at a minimum of 72 hours in advance of said meeting. Notices of all public meetings will also be identified on Utah's Public Notice website.

Reasonable accommodations for individuals with disabilities or those in need of language interpretation services can be provided if four working days' notice is given by calling 801-535-7777. Hearing impaired who wish to attend this meeting should contact our TDD service number, 801-535-6021, four days in advance so an interpreter can be provided.

## Document Access

Copies of all final planning documents including the following federal reports will be made available on the City's website:

- Citizen Participation Plan
- Five Year Consolidated Plan
- Annual Action Plan Funding Allocations
- Consolidated Annual Performance and Evaluation Report

Printed copies of these documents are available to the public upon request.

## Access to Records

The City will provide citizens, public agencies, and other interested parties reasonable and timely access to information and records relating to the Citizen Participation Plan, Five Year Consolidated Plan, annual Action Plan, and CAPER, and the City's use of assistance under the four entitlement grant programs.

#### Technical Assistance

The City will provide technical assistance upon request and to the extent resources are available to groups or individuals that need assistance in preparing funding proposals, provided that the level of technical assistance does not constitute a violation of federal or local rules or regulations. The provision of technical assistance does not involve reassignment of City staff to the proposed project or group, or the

use of City equipment, nor does technical assistance guarantee an award of funds. Contact information for City staff is as follows:

Salt Lake City
Housing & Neighborhood Development
451 South State Street
PO BOX 145488
Salt Lake City, UT 84114-5488
801-535-7712
www.slcgov.com/hand

## CITIZENS' COMPLAINTS

Written complaints related to Salt Lake City's programs and activities funded through entitlement grant funding may be directed to Housing and Neighborhood Development Office. A timely, written and substantive response to the complainant will be prepared within 15 working days of receipt of the complaint by HAND. Written complaints must include the complainant's name, address, and zip code and must be signed by the person(s) filing the formal complaint. A daytime telephone number and/or email address should also be included in the event further information or clarification is needed. Complaints should be addressed as follows:

Salt Lake City
Housing & Neighborhood Development
Attn: Director
451 South State Street
PO BOX 145488
Salt Lake City, UT 84114-5488

Application for Federal Assista	ance SF-424			
* 1. Type of Submission:		* If Revision, select appropriate letter(s):		
Preapplication	New	* Other (Specify):		
Application	Continuation			
Changed/Corrected Application	Revision			
* 3. Date Received:	4. Applicant Identifier:			
05/11/2015	MC49004			
5a. Federal Entity Identifier:		5b. Federal Award Identifier:		
State Use Only:				
6. Date Received by State:	7. State Application	on Identifier:		
8. APPLICANT INFORMATION:				
* a. Legal Name: Salt Lake City	Corporation			
* b. Employer/Taxpayer Identification Nu	ımber (EIN/TIN):	* c. Organizational DUNS:		
87-60000279		0729578220000		
d. Address:				
* Street1: 451 South Sta	ate Street			
Street2: PO Box 145488	8			
* City: Salt Lake Cit	ty			
County/Parish:				
* State:		UT: Utah		
Province:				
* Country:		USA: UNITED STATES		
* Zip / Postal Code: 84114-5488				
e. Organizational Unit:				
Department Name:		Division Name:		
Community and Economic Dev.		Housing and Neighborhood Dev.		
f. Name and contact information of p	person to be contacted on	matters involving this application:		
Prefix: Mr.	* First Na	mme: Michael		
Middle Name: C				
* Last Name: Akerlow				
Suffix:				
Title: Director Housing and Ne	eighborhood Developm	ent		
Organizational Affiliation:				
* Telephone Number: 8015357966		Fax Number: 8015356131		
	ov.com			

Application for Federal Assistance SF-424
* 9. Type of Applicant 1: Select Applicant Type:
C: City or Township Government
Type of Applicant 2: Select Applicant Type:
Type of Applicant 3: Select Applicant Type:
* Other (specify):
* 10. Name of Federal Agency:
U.S Department of Housing and Urban Development
11. Catalog of Federal Domestic Assistance Number:
14.218
CFDA Title:
2015-2016 Community Development Block Grant
* 12. Funding Opportunity Number:
N/A
* Title:
N/A
13. Competition Identification Number:
N/A
Title:
N/A
14. Areas Affected by Project (Cities, Counties, States, etc.):
Add Attachment Delete Attachment View Attachment
* 15. Descriptive Title of Applicant's Project:
Housing and Community Development projects and funding through the CDBG program. Estimated funding: 3,223,492 in FY15 allocations, 900,000 in program income, & 508,226 reallocation.
Attach supporting documents as specified in agency instructions.
Add Attachments Delete Attachments View Attachments

Application	for Federal Assistar	ce SF-424					
16. Congression	onal Districts Of:						
* a. Applicant	blicant 2 * b. Program/Project 2, 3, 4						
Attach an addition	onal list of Program/Project	Congressional Distric	its if needed.				
			Add Attachment	Delete Attachment Vie	ew Attachment		
17. Proposed I	Project:						
* a. Start Date:	07/01/2015			* b. End Date: 06/3	0/2016		
18. Estimated	Funding (\$):						
* a. Federal		3,223,492.00					
* b. Applicant		0.00					
* c. State		0.00					
* d. Local		0.00					
* e. Other		508,226.00					
* f. Program Inc	come	900,000.00					
* g. TOTAL		4,631,718.00					
* 19. Is Annlies	ation Subject to Review	By State Under Ever	cutive Order 12372 Pro-	20557			
Yes  If "Yes", provid  21. *By signin herein are tru comply with a subject me to	e, complete and accura ny resulting terms if I ac criminal, civil, or admin	ify (1) to the statem ate to the best of n cept an award. I am strative penalties. (I	Add Attachment  ents contained in the I ny knowledge. I also p aware that any false, fi U.S. Code, Title 218, Se	Delete Attachment Violations** and (2) provide the required assura ctitious, or fraudulent statement (1001)	nces** and agree to nents or claims may		
specific instructi		es, or an internet site	where you may obtain t	his list, is contained in the and	nouncement or agency		
Authorized Re	epresentative:						
Prefix: Middle Name: * Last Name: Suffix:	Mr. Becker	* Fir	st Name: Ralph				
* Title:	ayor						
* Telephone Nu	mber: 8015357743		Fax	Number:			
* Email: ralp	h.becker@slcgov.com	π		-			
	authorized Representative:	1 AGA			* Date Signed: 5/10//5		

APPROVED AS TO FORM
Salt Lake City Attorney's Office
Date 5

Application for Fe	deral Assista	nce SF-424			
* 1. Type of Submission  Preapplication  Application  Changed/Correct		New		Revision, select appropriate letter(s): Other (Specify):	
* 3. Date Received: 05/11/2015		4. Applicant Identifier: MC49004			
5a. Federal Entity Identi	ifier:			5b. Federal Award Identifier:	
State Use Only:			Ť		
6. Date Received by Sta	ate:	7. State Application	lde	entifier:	
8. APPLICANT INFOR	MATION:				
* a. Legal Name: Sal	t Lake City (	Corporation			
* b. Employer/Taxpayer 87-60000279	Identification Num	ber (EIN/TIN):		* c. Organizational DUNS: 0729578220000	
d. Address:					
Street2:	51 South Stat O Box 145488 alt Lake City			UT: Utah  USA: UNITED STATES	
* Zip / Postal Code: 8	4114-5488				
e. Organizational Unit	t:				
Department Name:	conomic Dev.			Division Name: Housing and Neighborhood Dev.	
f. Name and contact i  Prefix: Mr.  Middle Name: C  * Last Name: Aker1  Suffix:		* First Name		Michael	
Title: Director Hou	using and Nei	ghborhood Developmen	ıt		
Organizational Affiliation	n:				
* Telephone Number:	8015357966			Fax Number: 8015356131	
* Email: michael.al	kerlow@slcgov	.com			

Application for Federal Assistance SF-424
* 9. Type of Applicant 1: Select Applicant Type:
C: City or Township Government
Type of Applicant 2: Select Applicant Type:
Type of Applicant 3: Select Applicant Type:
* Other (specify):
* 10. Name of Federal Agency:
U.S Department of Housing and Urban Development
11. Catalog of Federal Domestic Assistance Number:
14.239
CFDA Title:
2015-2016 Home Investment Partnership Program
* 12. Funding Opportunity Number:
N/A
* Title:
N/A
13. Competition Identification Number:
N/A
Title:
N/A
14. Areas Affected by Project (Cities, Counties, States, etc.):
Add Attachment Delete Attachment View Attachment
* 15. Descriptive Title of Applicant's Project:
Housing projects and funding through the HOME program. Estimated funding: 710,142 in FY15 allocations, 995,000 in anticipated program income & 3,425 reallocation.
Attach supporting documents as specified in agency instructions.
Add Attachments

Application	for Federal Assistan	ce SF-424				
16. Congressi	onal Districts Of:					
* a. Applicant	2	* b. Program/Project 2,3,4				
Attach an addit	onal list of Program/Project	Congressional Distric	its if needed.			
			Add Attachment Delete Attachment View Att	tachment		
17. Proposed	Project:					
* a. Start Date:	07/01/2015		* b. End Date: 06/30/20	16		
18. Estimated	Funding (\$):					
* a. Federal		710,142.00				
* b. Applicant		0.00				
* c. State		0.00				
* d. Local		0.00				
* e. Other		3,425.00				
* f. Program In	come	995,000.00				
* g. TOTAL		1,708,567.00				
* 20. Is the Ap  Yes  If "Yes", provi  21. *By signir herein are trucomply with a subject me to	No de explanation and attach ag this application, I cert ae, complete and accura any resulting terms if I ac criminal, civil, or admini	ify (1) to the statem te to the best of n cept an award. I am strative penalties. (I	Add Attachment  Delete Attachment  View Attachment  Delete Attachment  Nents contained in the list of certifications** and (2) that may knowledge. I also provide the required assurances* aware that any false, fictitious, or fraudulent statements U.S. Code, Title 218, Section 1001)  where you may obtain this list, is contained in the announced	* and agree to or claims may		
Authorized R	epresentative:					
Prefix: Middle Name: * Last Name: Suffix:	Mr. Becker	* Fin	st Name: Ralph			
* Title:	ayor	-1				
	umber: 8015357743		Fax Number:			
	h.becker@slcgov.com	n				
	Authorized Representative:	Duch	1.	Date Signed: 5/10/15		
		of X		4.7.		

APPROVED AS TO FORM
Salt Lake City Attorney's Office
Date 5
By January

Application for I	Federal Assistance SF-424	
* 1. Type of Submissi	sion: * 2. Type of Application: * If Revision, select appropriate letter(s):	
Preapplication		
Application	Continuation * Other (Specify):	
Changed/Corre	rected Application Revision	
* 3. Date Received:	4. Applicant Identifier:	
05/11/2015	MC49004	
5a. Federal Entity Ide	dentifier: 5b. Federal Award Identifier:	
State Use Only:		
6. Date Received by	y State: 7. State Application Identifier:	
8. APPLICANT INFO	FORMATION:	
* a. Legal Name: S	Salt Lake City Corporation	
* b. Employer/Taxpay	ayer Identification Number (EIN/TIN): * c. Organizational DUNS:	
87-60000279	0729578220000	
d. Address:		
* Street1:	451 South State Street	
Street2:	PO Box 145488	
* City:	Salt Lake City	
County/Parish:		
* State:	UT: Utah	
Province:		
* Country:	USA: UNITED STATES	
* Zip / Postal Code:	84114-5488	
e. Organizational U	Unit:	
Department Name:	Division Name:	
Community and	Economic Dev. Housing and Neighborhood Dev.	
f. Name and contac	act information of person to be contacted on matters involving this application:	
Prefix: Mr.	* First Name: Michael	
Middle Name: C		
* Last Name: Ake	erlow	
Suffix:		
Title: Director H	Housing and Neighborhood Development	
Organizational Affilia	iation:	
* Telephone Number	er: 8015357966 Fax Number: 8015356131	
*Email: michael	l.akerlow@slcgov.com	

pplication for Federal Assistance SF-424	
9. Type of Applicant 1: Select Applicant Type:	
: City or Township Government	
/pe of Applicant 2: Select Applicant Type:	
ype of Applicant 3: Select Applicant Type:	
Other (specify):	
10. Name of Federal Agency:	
.S Department of Housing and Urban Development	
I. Catalog of Federal Domestic Assistance Number:	
4.231	
FDA Title:	
015-2016 Emergency Solutions Grant	
12. Funding Opportunity Number:	
/A	
Title:	
/A	
3. Competition Identification Number:	
/A	
tle:	
/A	
4. Areas Affected by Project (Cities, Counties, States, etc.):	
Add Attachment Delete Attachment View Attach	mont
Add Attachment Delete Attachment View Attach	iment
15. Descriptive Title of Applicant's Project:	
omeless projects and funding through the ESG program. Estimated funding: 291,537 in FY15	
llocations and 4,138 reallocation.	
ttach supporting documents as specified in agency instructions.	
Add Attachments Delete Attachments View Attachments	

Application	for Federal Assistanc	e SF-424				
16. Congression	onal Districts Of:			-		
* a. Applicant	2 * b. Program/Project 2, 3, 4					
Attach an addition	onal list of Program/Project (	Congressional Districts	if needed.			
			Add Attachment	Delete Attachment Vie	w Attachment	
17. Proposed F	Project:					
* a. Start Date:	07/01/2015			* b. End Date: 06/30	/2016	
18. Estimated I	Funding (\$):					
* a. Federal		291,537.00				
* b. Applicant		0.00				
* c. State		0.00				
* d. Local	1	0.00				
* e. Other		4,138.00				
* f. Program Inc	ome	0.00				
* g. TOTAL	5.11.5	295,675.00				
Section to a series	tion Subject to Review B	Constant Contract	TO THE WATER COMMENTS OF THE			
21. *By signing herein are true comply with ar	e, complete and accurat ny resulting terms if I acc	e to the best of my ept an award. I am a	ents contained in the list y knowledge. I also pro aware that any false, fict	t of certifications** and (2) ovide the required assuran itious, or fraudulent statem	ces** and agree to	
** I AGREE	ertifications and assurances			on 1001)  list, is contained in the annument	ouncement or agency	
Authorized Re	7 W					
2.2		* Firet	Name: Ralph			
Middle Name:	Mr.		. Marph			
	Becker					
Suffix:	рескег					
+ TW [	ie			10		
	yor					
	mber: 8015357743		Fax N	umber:		
* Email: ralph	n.becker@slcgov.com		k d			
* Signature of A	uthorized Representative:	BOX.	P		* Date Signed: \$/10/15	

APPROVED AS TO FORM
Salt Lake City Attorney's Office
Date
By

Grant Carlotte
By

APPROVED AS TO FORM
Salt Lake City Attorney's Office
Date
By

Approved
By

Appro

Application for F	ederal Assista	nce SF-424	
* 1. Type of Submission Preapplication Application Changed/Corre	on: cted Application	* 2. Type of Application:  New Continuation Revision	* If Revision, select appropriate letter(s):  * Other (Specify):
* 3. Date Received: 05/11/2015		4. Applicant Identifier:	
5a. Federal Entity Idea	ntifier:		5b. Federal Award Identifier:
State Use Only:			
6. Date Received by S	State:	7. State Application	n Identifier:
8. APPLICANT INFO	RMATION:		
* a. Legal Name: Sa	alt Lake City	Corporation	
* b. Employer/Taxpay 87-60000279	er Identification Nu	mber (EIN/TIN):	* c. Organizational DUNS:  0729578220000
d. Address:			
* Street1: Street2: * City:	451 South Sta		
County/Parish:  * State:  Province:	Salt Lake Cit	У	UT: Utah
* Country:	11		USA: UNITED STATES
* Zip / Postal Code:	84114-5488		
e. Organizational U	nit:		
Department Name:			Division Name:
Community and E			Housing and Neighborhood Dev.
Prefix: Mr. Mr. Middle Name: C	rlow	erson to be contacted on n  * First Nan	matters involving this application:  me: Michael
Title: Director H	lousing and Ne	ighborhood Developmen	nt
Organizational Affiliat	ion:		
* Telephone Number:	8015357966		Fax Number: 8015356131
*Email: michael.	akerlow@slcgo	v.com	

Application for Federal Assistance SF-424
* 9. Type of Applicant 1: Select Applicant Type:
C: City or Township Government
Type of Applicant 2: Select Applicant Type:
Type of Applicant 3: Select Applicant Type:
* Other (specify):
*10. Name of Federal Agency:
U.S Department of Housing and Urban Development
11. Catalog of Federal Domestic Assistance Number:
14.241
CFDA Title:
2015-2016 Housing Opportunities for Persons with HIV/AIDS
* 12. Funding Opportunity Number:
N/A
* Title:
N/A
13. Competition Identification Number:
N/A
Title:
N/A
14. Areas Affected by Project (Cities, Counties, States, etc.):
Add Attachment Delete Attachment View Attachment
* 15. Descriptive Title of Applicant's Project:
Housing projects and funding through the HOPWA program. Estimated funding: 365,673 in FY15 allocations and 14,874 reallocation.
Attach supporting documents as specified in agency instructions.
Add Attachments Delete Attachments View Attachments

Application	for Federal Assis	tance SF-424					
16. Congressi	onal Districts Of:						
* a. Applicant	2	* b. Program/Project 2, 3, 4					
Attach an additi	ional list of Program/Pro	ject Congressional Distric	ts if needed.				
			Add Attachment	Delete Attachment	View Attachment		
17. Proposed	Project:						
* a. Start Date:	07/01/2015			* b. End Date:	06/30/2016		
18. Estimated	Funding (\$):						
* a. Federal		365,673.00					
b. Applicant		0.00					
c. State		0.00					
* d. Local		0.00					
e. Other		14,874.00					
f. Program In	come	0.00					
g. TOTAL		380,547.00					
Yes	plicant Delinquent On  No  de explanation and at	n Any Federal Debt? (If	"Yes," provide expla	nation in attachment.)			
	oo onpianation and all		Add Attachment	Delete Attachment	View Attachment		
herein are tru comply with a subject me to	ue, complete and acc any resulting terms if a criminal, civil, or add E certifications and assura	curate to the best of n I accept an award. I am ninistrative penalties. (I	ny knowledge. I also aware that any false, J.S. Code, Title 218, S	list of certifications** a provide the required a fictitious, or fraudulent ection 1001)  this list, is contained in the second of the second	ssurances** and agree statements or claims n	to nay	
Authorized Re	epresentative:						
Prefix:	Mr.	* Fire	st Name: Ralph				
Middle Name:						-	
* Last Name: Suffix:	Becker						
* Title:	ayor						
* Telephone Nu	umber: 8015357743		F	ax Number:			
*Email: ralp	oh.becker@slcgov.	com	1				
	Authorized Representati	100			* Date Signed:	5/10//5	
Salt Lake of Date S	OVED AS TO FOR City Attorney's C	Moffice					

## CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing -- The jurisdiction will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

Anti-displacement and Relocation Plan — It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential antidisplacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

Anti-Lobbying -- To the best of the jurisdiction's knowledge and belief:

- 1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
- 2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
- 3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction -- The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan -- The housing activities to be undertaken with CDBG, HOME, ESG, and HOPWA funds are consistent with the strategic plan.

<u>Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of 1968, and implementing regulations at 24 CFR Part 135.</u>

Signature/Authorized Official

Date

Ralph Becker, Mayor Salt Lake City Corporation 451 South State Street P.O. Box 145488 Salt Lake City, Utah 84111

APPROVED AS TO FORM
Sait Lake City Attorney's Office
Date 3/13/15
By Jan Colling

## **Specific CDBG Certifications**

The Entitlement Community certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan — Its consolidated housing and community development plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that provide decent housing, expand economic opportunities primarily for persons of low and moderate income. (See CFR 24 570.2 and CFR 24 part 570)

Following a Plan -- It is following a current consolidated plan (or Comprehensive Housing Affordability Strategy) that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

- Maximum Feasible Priority. With respect to activities expected to be assisted with CDBG funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available);
- Overall Benefit. The aggregate use of CDBG funds including section 108 guaranteed loans during program year(s) 2015, 2016 (a period specified by the grantee consisting of one, two, or three specific consecutive program years), shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period;
- 3. Special Assessments. It will not attempt to recover any capital costs of public improvements assisted with CDBG funds including Section 108 loan guaranteed funds by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108, unless CDBG funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds. Also, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

1. A policy prohibiting the use of excessive force by law enforcement agencies within its

jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and

2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction;

Compliance With Anti-discrimination laws -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

Lead-Based Paint -- Its activities concerning lead-based paint will comply with the requirements of 24 CFR Part 35, subparts A, B, J, K and R;

Compliance with Laws -- It will comply with applicable laws.

Signature/Authorized Official

Ralph Becker, Mayor Salt Lake City Corporation 451 South State Street P.O. Box 145488 Salt Lake City, Utah 84111

Mayor

Title

APPROVED AS TO FORM

# OPTIONAL CERTIFICATION CDBG

Submit the following certification only when one or more of the activities in the action plan are designed to meet other community development needs having a particular urgency as specified in 24 CFR 570.208(c):

The grantee hereby certifies that the Annual Plan includes one or more specifically identified CDBG-assisted activities which are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community and other financial resources are not available to meet such needs.

Signature/Authorized Official

Date

Ralph Becker, Mayor Salt Lake City Corporation 451 South State Street P.O. Box 145488 Salt Lake City, Utah 84111

<u>Mayor</u> Title

> APPROVED AS TO FORM Salt Lake City Attorney's Office Date 3 13 15 By Januar (Warraya)

# Specific HOME Certifications

The HOME participating jurisdiction certifies that:

Tenant Based Rental Assistance -- If the participating jurisdiction intends to provide tenant-based rental assistance:

The use of HOME funds for tenant-based rental assistance is an essential element of the participating jurisdiction's consolidated plan for expanding the supply, affordability, and availability of decent, safe, sanitary, and affordable housing.

Eligible Activities and Costs -- it is using and will use HOME funds for eligible activities and costs, as described in 24 CFR § 92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in § 92.214.

Appropriate Financial Assistance -- before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing;

Ralph Becker, Mayor Salt Lake City Corporation 451 South State Street P.O. Box 145488

Salt Lake City, Utah 84111

Mayor Title

## ESG Certifications

The Emergency Solutions Grants Program Recipient certifies that:

Major rehabilitation/conversion — If an emergency shelter's rehabilitation costs exceed 75 percent of the value of the building before rehabilitation, the jurisdiction will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed rehabilitation. If the cost to convert a building into an emergency shelter exceeds 75 percent of the value of the building after conversion, the jurisdiction will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed conversion. In all other cases where ESG funds are used for renovation, the jurisdiction will maintain the building as a shelter for homeless individuals and families for a minimum of 3 years after the date the building is first occupied by a homeless individual or family after the completed renovation.

Essential Services and Operating Costs – In the case of assistance involving shelter operations or essential services related to street outreach or emergency shelter, the jurisdiction will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure, so long the jurisdiction serves the same type of persons (e.g., families with children, unaccompanied youth, disabled individuals, or victims of domestic violence) or persons in the same geographic area.

**Renovation** – Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary.

Supportive Services – The jurisdiction will assist homeless individuals in obtaining permanent housing, appropriate supportive services (including medical and mental health treatment, victim services, counseling, supervision, and other services essential for achieving independent living), and other Federal State, local, and private assistance available for such individuals.

Matching Funds – The jurisdiction will obtain matching amounts required under 24 CFR 576.201.

Confidentiality – The jurisdiction has established and is implementing procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project, except with the written authorization of the person responsible for the operation of that shelter.

Homeless Persons Involvement – To the maximum extent practicable, the jurisdiction will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, and operating facilities assisted under the ESG program, in providing services assisted under the ESG program, and in providing services for occupants of facilities assisted under the program.

Consolidated Plan – All activities the jurisdiction undertakes with assistance under ESG are consistent with the jurisdiction's consolidated plan.

**Discharge Policy** – The jurisdiction will establish and implement, to the maximum extent practicable and where appropriate policies and protocols for the discharge of persons from

publicly funded institutions or systems of care (such as health care facilities, mental health facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent this discharge from immediately resulting in homelessness for these persons.

Signature/Authorized Official	3.1715 Date
Mayor Title	Ralpi Salt 451

Ralph Becker, Mayor Salt Lake City Corporation 451 South State Street P.O. Box 145488 Salt Lake City, Utah 84111

APPROVED AS TO FORM
Salt Lake City Attorney's Office
Date 3/13/15
By Am Oldmy

## **HOPWA Certifications**

The HOPWA grantee certifies that:

Activities -- Activities funded under the program will meet urgent needs that are not being met by available public and private sources.

Building -- Any building or structure assisted under that program shall be operated for the purpose specified in the plan:

- 1. For at least 10 years in the case of assistance involving new construction, substantial rehabilitation, or acquisition of a facility,
- 2. For at least 3 years in the case of assistance involving non-substantial rehabilitation or repair of a building or structure.

Signature/Authorized Official

Date

Ralph Becker, Mayor Salt Lake City Corporation 451 South State Street

P.O. Box 145488

Salt Lake City, Utah 84111

Mayor

Title

APPROVED AS 10 FORM Salt Lake City Attorney's Office Date 3/13/15

By Approved By Arrange By Approved By Approved By By Approved By Approv

# APPENDIX TO CERTIFICATIONS

# INSTRUCTIONS CONCERNING LOBBYING:

# A. Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.



MEMORANDUM: Reference Delegation of Authority

To:

Delegation of Authority Contact List:

Department Directors

City Recorder

Chief Procurement Officer

Holly Draney

Mayor's Staff

Cindy Gust-Jenson

Corv Lyman

Public Safety Dispatch Supervisors

Scott Freitag Audrey Pierce

From: Mayor Ralph Becker

Dated: February 3, 2015

Delegation Effective Date: Saturday/March 14, 2015/3:00 p.m.

Ending Date: Tuesday/March 17, 2015/9:00 p.m.

Designee: David Everitt: Chief of Staff/Office phone: 801-535-7732

or Mobile phone: 801-865-1260

Pursuant to City Policy Manual 1.01.02 concerning Temporary Delegation of Authority, and pursuant to Article IV., Section 7 of the B-Laws of the Redevelopment Agency (the "RDA By-Laws"), please be advised that I will be out of the city from 3:00 p.m., Saturday, March 14, 2015 to 9:00 p.m., Tuesday, March 17, 2015.

During the period of my absence, I hereby delegate, pursuant to the City Policy Manual, the following executive authority to, and pursuant to the RDA By-Laws, I hereby designate:

David Everitt, Chief of Staff, to exercise all authority and to execute all agreements or contracts consistent with City and State law; and to countersign documents as "Chief of Staff Designee" as provided in Article IV, Section 7 of the RDA By-Laws.

Signature by David Everitt according to timeframe articulated here, shall be characterized as "Acting Mayor", except otherwise delegated, and be binding on the city as if signed by the Mayor, or as the case may be, shall be characterized as "Chief of Staff Designee" and be binding on the RDA as if signed by Chief Administrative Officer.

I also delegate to David Everitt the authority to respond as the "Emergency Interim Successor" in all emergencies and to take all administrative action required to respond should such an emergency or critical situation arise, and should he or his staff be unable to reach me after making reasonable efforts. Responding as "Emergency Interim Successor", may include issuing a Proclamation of Local Emergency and the authority to execute all agreements or contracts, necessary as a result of the Proclamation, which are consistent with City and State law. Signature by David Everitt shall be characterized as "Mayor's Emergency Interim Successor" except otherwise delegated and be binding on the city as if signed by the Mayor.

Ralph Becker

Mayor