

## New population estimates for Salt Lake City tracts, community councils, and city council districts

This document presents 2018 population estimates for census tracts, community councils, and city council districts in Salt Lake City.

Every ten years the census enumeration generates detailed data that richly describe the demographic and housing characteristics of Salt Lake City neighborhoods, providing a solid resource for understanding the city. However, annual neighborhood level estimates are not freely available in the years following the enumeration, making it challenging to capture the evolution of the city over time. Salt Lake City has undergone important developments in the nine years since the 2010 Census. The estimates presented here help fill that void and provide information for useful boundary areas.

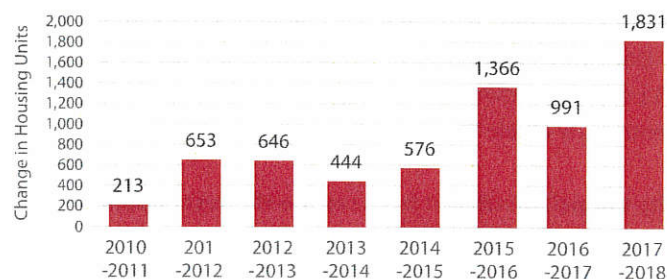
We have produced estimates of annual population, households, housing units, and group quarters for 59 census tracts (or tract parts), 24 community council or neighborhood areas, and the 7 city council districts of Salt Lake City. City totals are also reported. Estimates reference July 1 of each year, 2010 to 2018. The estimates were produced using the housing unit method, which uses building permit data to estimate the amount of new housing unit construction, and then infers population changes from the housing unit growth. This is a summary document of estimation results; the full dataset is available upon request. The dataset is consistent with our 2010-2018 Subcounty Estimates for Salt Lake County released in March 2019.<sup>1</sup>

### Salt Lake City's Housing Unit Growth is the Highest of the Decade

Our estimates show that Salt Lake City gained 1,981 residents from 2017 to 2018, for a 2018 total population of 198,261. This was the third-highest growth year since the 2010 Census (following the 2016-2017 and 2015-2016 years). The rate of population growth was 1.0 percent, also trailing the previous two years of growth, which were the city's fastest (each growing 1.1 percent). Annual population and housing estimates and changes are in Tables 4 and 5.

Though the past year did not show Salt Lake City's highest population growth, it showed the largest amount of new hous-

**Figure 1: Annual Housing Unit Growth, Salt Lake City 2010-2018**



Source: Kem C. Gardner Policy Institute, David Eccles School of Business, University of Utah

ing units by far, with 1,831 new units built. Figure 1 graphs annual housing unit growth. Of 1,804 new households, 1,726 were renter-occupied households, reflecting the dominance of rental construction in the city. Rental unit construction has been particularly high in Salt Lake City since 2015. The group quarters population (those living in group arrangements rather than typical household arrangements, including at colleges, shelters, etc.) is estimated to have declined in the past year by 99 people.

### Capitol Hill, Downtown, Ball Park Gain the Most Population from 2017 to 2018

Capitol Hill had the largest population increase from 2017 to 2018, almost entirely thanks to the continued construction and move-ins to the 4<sup>th</sup> West Apartments across the street from West High School. The area gained 609 new residents. Second was Downtown, which gained 427 residents from the Downtown 360 Apartments and 600 Lofts.<sup>2</sup> The Ball Park neighborhood followed, adding 297 people. Unlike Capitol Hill and Downtown, Ball Park did not grow from one or two very large complexes, but from an assortment of smaller apartments and townhomes, among them the Greenprint Apartments, Tenfifteen Apartments, 965 Central, and Central Ninth.

After Capitol Hill, Downtown, and Ball Park, there were also large increases in Sugar House, Fairpark, and Poplar Grove in the past year. Major additions in these areas were Legacy Village

(senior living) and the smaller apartment Moda Highland Park in Sugar House, Project Open in Fairpark, and the Bodhi Apartments in Poplar Grove. See Table 1 for 2017-2018 population changes in all community councils.

We estimate that several community councils declined in population from 2017 to 2018, with the largest declines in the Greater Avenues neighborhood (-126 people), Glendale (-94 people), and Rose Park (-92 people). These three areas also declined the most since the 2010 Census. The largest change since then was a decline of 201 people in the Greater Avenues (-1.3 percent; See Table 7).

Since the 2010 Census, the highest population growth has been in Central City, Sugar House, Downtown, Capitol Hill, and the University of Utah areas. This growth is mapped in Figure 3. Downtown's rate of growth has been the fastest by far, at 60 percent, followed by the University of Utah, Ball Park, and Central City (Table 7).

### City Council Districts 4 & 3 have the Highest Population Growth from 2017 to 2018

By city council district, Council District 4 had the largest and fastest growth from 2017 to 2018, adding 868 people (2.8 percent). Council District 3 was second with growth of 737 (2.6 percent), followed by Council District 7, which grew by 288 people (1.0 percent). Table 2 shares city council population changes in the past year. Growth in these districts came almost entirely from renter unit construction. District 7 grew, but the growth was moderated by a drop in on-campus population for Westminster College, which reported a decline of 154 people in the past year. Districts 2 and 5 grew more moderately, and Districts 1 and 6 experienced slight population declines.

Council district population changes since 2010 are shown in Figures 2 and Table 6.

### Census Tract Population Changes

Population changes at the Census tract level are available in Table 3 for 2017 to 2018, and in Figure 2 and Table 6 for changes since the 2010 Census.

**Table 1: Population Change in Salt Lake City Community Councils, July 1, 2017 – July 1, 2018**

| Rank           | Community Council            | Population Levels and Change |                   |        |            |
|----------------|------------------------------|------------------------------|-------------------|--------|------------|
|                |                              | July 1, 2017 Pop.            | July 1, 2018 Pop. | Change | Change (%) |
| 1              | Capitol Hill                 | 8,418                        | 9,027             | 609    | 7.2%       |
| 2              | Downtown                     | 4,944                        | 5,371             | 427    | 8.6%       |
| 3              | Ball Park                    | 5,833                        | 6,130             | 297    | 5.1%       |
| 4              | Sugar House                  | 33,025                       | 33,275            | 250    | 0.8%       |
| 5              | Fairpark                     | 7,796                        | 8,027             | 231    | 3.0%       |
| 6              | Poplar Grove                 | 13,595                       | 13,824            | 229    | 1.7%       |
| 7              | Central City                 | 11,889                       | 12,091            | 202    | 1.7%       |
| 8              | Jordan Meadows               | 6,913                        | 7,069             | 156    | 2.3%       |
| 9              | East Central                 | 12,795                       | 12,941            | 146    | 1.1%       |
| 10             | University of Utah           | 5,909                        | 5,997             | 88     | 1.5%       |
| 11             | Sunnyside East               | 573                          | 571               | -2     | -0.3%      |
| 12             | E. Central / E.Liberty Park  | 690                          | 684               | -6     | -0.9%      |
| 13             | Foothill / Sunnyside         | 1,500                        | 1,492             | -8     | -0.5%      |
| 14             | Bonneville Hills             | 2,332                        | 2,315             | -17    | -0.7%      |
| 15             | Central City / Liberty-Wells | 3,065                        | 3,044             | -21    | -0.7%      |
| 16             | Wasatch Hollow               | 3,501                        | 3,479             | -22    | -0.6%      |
| 17             | Yalecrest                    | 4,134                        | 4,101             | -33    | -0.8%      |
| 18             | Liberty-Wells                | 8,643                        | 8,602             | -41    | -0.5%      |
| 19             | East Bench                   | 6,099                        | 6,052             | -47    | -0.8%      |
| 20             | East Liberty Park            | 8,079                        | 8,008             | -71    | -0.9%      |
| 21             | Westpointe                   | 8,789                        | 8,714             | -75    | -0.9%      |
| 22             | Rose Park                    | 10,795                       | 10,703            | -92    | -0.9%      |
| 23             | Glendale                     | 11,175                       | 11,081            | -94    | -0.8%      |
| 24             | Greater Avenues              | 15,789                       | 15,663            | -126   | -0.8%      |
| Salt Lake City |                              | 196,280                      | 198,261           | 1,981  | 1.0%       |

Note: Values may not add to city total due to rounding.

Source: Kem C. Gardner Policy Institute, David Eccles School of Business, University of Utah

**Table 2: Population Change in Salt Lake City Council Districts, July 1, 2017 – July 1, 2018**

| Rank           | City Council District | Population Levels and Change |                   |        |            |
|----------------|-----------------------|------------------------------|-------------------|--------|------------|
|                |                       | July 1, 2017 Pop.            | July 1, 2018 Pop. | Change | Change (%) |
| 1              | Council District 4    | 30,618                       | 31,486            | 868    | 2.8%       |
| 2              | Council District 3    | 27,910                       | 28,647            | 737    | 2.6%       |
| 3              | Council District 7    | 27,998                       | 28,286            | 288    | 1.0%       |
| 4              | Council District 2    | 27,219                       | 27,333            | 114    | 0.4%       |
| 5              | Council District 5    | 26,843                       | 26,893            | 50     | 0.2%       |
| 6              | Council District 1    | 27,720                       | 27,711            | -9     | 0.0%       |
| 7              | Council District 6    | 27,973                       | 27,904            | -69    | -0.2%      |
| Salt Lake City |                       | 196,280                      | 198,261           | 1,981  | 1.0%       |

Note: Due to rounding, values may not add to city total.

Source: Kem C. Gardner Policy Institute, David Eccles School of Business, University of Utah

**Table 3: Population Change in Salt Lake City Tracts, July 1, 2017 – July 1, 2018**

| Map Code | Census Tract | July 1, 2017 Est. | July 1, 2018 Est. | Absolute Change | Percent Change |
|----------|--------------|-------------------|-------------------|-----------------|----------------|
| C1       | 1002         | 1,315             | 1,308             | -7              | -0.5%          |
| C2       | 1001         | 2,671             | 3,565             | 894             | 33.5%          |
| C3       | 1007         | 2,687             | 2,686             | -1              | 0.0%           |
| C4       | 1010         | 2,939             | 2,916             | -23             | -0.8%          |
| C5       | 1008         | 2,672             | 2,673             | 1               | 0.0%           |
| C6       | 1011.02      | 3,393             | 3,365             | -28             | -0.8%          |
| C7       | 1011.01      | 1,955             | 1,938             | -17             | -0.9%          |
| C8       | 1012         | 3,851             | 3,822             | -29             | -0.8%          |
| C9       | 1025         | 4,744             | 4,819             | 75              | 1.6%           |
| C10      | 1140         | 2,314             | 2,865             | 551             | 23.8%          |
| C11      | 1021         | 2,393             | 2,312             | -81             | -3.4%          |
| C12      | 1019         | 3,132             | 3,329             | 197             | 6.3%           |
| C13      | 1017         | 3,509             | 3,480             | -29             | -0.8%          |
| C14      | 1015         | 3,188             | 3,162             | -26             | -0.8%          |
| C15      | 1023         | 2,954             | 2,929             | -25             | -0.8%          |
| C16      | 1020         | 2,998             | 2,999             | 1               | 0.0%           |
| C17      | 1018         | 3,189             | 3,411             | 222             | 7.0%           |
| C18      | 1016         | 3,598             | 3,570             | -28             | -0.8%          |
| C19      | 1029         | 5,444             | 5,641             | 197             | 3.6%           |
| C20      | 1030         | 3,065             | 3,044             | -21             | -0.7%          |
| C21      | 1035         | 4,028             | 3,993             | -35             | -0.9%          |
| C22      | 1031         | 4,139             | 4,114             | -25             | -0.6%          |
| C23      | 1034         | 4,051             | 4,014             | -37             | -0.9%          |
| C24      | 1032         | 4,504             | 4,488             | -16             | -0.4%          |
| C25      | 1033         | 4,654             | 4,468             | -186            | -4.0%          |
| E1†      | 1101.03      | 19                | 19                | 0               | 0.0%           |
| E2       | 1148         | 3,565             | 3,537             | -28             | -0.8%          |
| E3       | 1014         | 5,998             | 6,086             | 88              | 1.5%           |
| E4       | 1036         | 2,663             | 2,643             | -20             | -0.8%          |
| E5       | 1041         | 2,971             | 2,950             | -21             | -0.7%          |

| Map Code | Census Tract | July 1, 2017 Est. | July 1, 2018 Est. | Absolute Change | Percent Change |
|----------|--------------|-------------------|-------------------|-----------------|----------------|
| E6       | 1042         | 6,654             | 6,604             | -50             | -0.8%          |
| E7       | 1037         | 2,578             | 2,561             | -17             | -0.7%          |
| E8       | 1040         | 3,255             | 3,233             | -22             | -0.7%          |
| E9       | 1038         | 2,440             | 2,421             | -19             | -0.8%          |
| E10      | 1039         | 3,764             | 3,737             | -27             | -0.7%          |
| E11      | 1043         | 2,799             | 2,775             | -24             | -0.9%          |
| E12†     | 1114         | 68                | 68                | 0               | 0.0%           |
| E13      | 1049         | 3,076             | 3,050             | -26             | -0.8%          |
| E14      | 1141         | 3,397             | 3,932             | 535             | 15.7%          |
| E15      | 1047         | 4,742             | 4,702             | -40             | -0.8%          |
| E16      | 1044         | 2,020             | 2,003             | -17             | -0.8%          |
| E17      | 1048         | 4,870             | 4,934             | 64              | 1.3%           |
| E18†     | 1103         | 210               | 208               | -2              | -1.0%          |
| E19†     | 1102         | 1                 | 1                 | 0               | 0.0%           |
| E20†     | 1118.02      | 983               | 974               | -9              | -0.9%          |
| W1†      | 1139.06      | 0                 | 0                 | 0               | 0              |
| W2       | 9800         | 0                 | 0                 | 0               | 0              |
| W3       | 1147         | 4,613             | 4,573             | -40             | -0.9%          |
| W4       | 1003.07      | 5,183             | 5,138             | -45             | -0.9%          |
| W5       | 1003.08      | 4,186             | 4,150             | -36             | -0.9%          |
| W6       | 1005         | 6,325             | 6,271             | -54             | -0.9%          |
| W7       | 1003.06      | 5,448             | 5,618             | 170             | 3.1%           |
| W8       | 1006         | 6,521             | 6,477             | -44             | -0.7%          |
| W9       | 1027.02      | 3,842             | 3,809             | -33             | -0.9%          |
| W10      | 1026         | 4,443             | 4,749             | 306             | 6.9%           |
| W11      | 1027.01      | 5,066             | 5,022             | -44             | -0.9%          |
| W12      | 1028.01      | 6,061             | 6,009             | -52             | -0.9%          |
| W13      | 1028.02      | 5,021             | 4,979             | -42             | -0.8%          |
| W14†     | 1145         | 113               | 112               | -1              | -0.9%          |

† Data for Census Tracts E1, E12, E18, E19, E20, W1, and W14 represent estimates for the tract area within the city boundary only. The full geography of these tracts extends beyond the city boundary; these data do not include residents outside the city boundary.

Note: Map codes shown in maps and tables were created by the Kem C. Gardner Policy Institute as an abbreviated method of referring to tracts. The letters W, C, and E in tract codes roughly correspond to west, central, and east areas of the city. A city reference map is shown in Figure 4.

Sources: Kem C. Gardner Policy Institute, David Eccles School of Business, University of Utah; U.S. Census Bureau, 2010 Census

## Data and Methodology

These community estimates were produced using the housing unit method, which is a comprehensive method for estimating postcensal population for a specific geographic area. The Kem C. Gardner Policy Institute employs this method for most estimates at geographies smaller than the county level, including cities and census tracts. The method begins with housing and population data from the 2010 Census, at the census block level. Geocoded building permit data are used to estimate the annual changes in housing units. Once housing unit changes are established, tract level owner-occupied and renter-occupied average persons per household values from Census 2010 are used to estimate the population in the new housing units. Group quarters populations are applied separately each year.

The building permit data were obtained from Construction Monitor, a Utah-based, proprietary source of permit data across the nation. The data were geocoded (mapped to their correct locations) using several methods. In the interest of the highest quality data, the Kem C. Gardner Policy Institute performs further review to identify permits not covered in Construction Monitor data, particularly permits for large multifamily structures. The Wasatch Front Regional Council has also contributed to this research and to determining correct locations for permits. Aerial imagery, real estate information, assessor's data, and city-provided data were used as resources during data review. Because a large number of apartment permits were issued in Salt Lake City in 2016, we paid careful attention to the actual construction and occupancy timelines of these complexes, often using certificates of occupancy from Salt Lake City as a resource. Our findings pertaining to individual apartment complexes were all integrated into the permit data and are reflected in the results shared in this report.

Note that the tenancy (owner or renter-occupied status) of new construction since 2010 is not available with building permit data. Rather, we infer owner and renter classification by using the number of housing units given for the permit. Structures of 1-11 units are classified as owner-occupied, while structures of 12 units or more are classified as renter-occupied.

In these estimates, group quarters populations are from Census 2010 counts for all facilities across the city. Subsequent annual changes to the group quarters population are implemented for major facilities, such as the University of Utah, and other facilities for which we have annual data. We have included annual changes for Westminster College and the YWCA, each of which expanded with new construction following the Census. We also added populations for Neumont University's student housing, which moved to Main Street in 2013, and the Valor House on the Veteran's Affairs campus, which opened in 2013. We have not included annual changes for The Road Home, but have included the Census 2010 counts for this facility and the homeless population counted at Pioneer Park.

These estimates are controlled to the annual Salt Lake County population estimates produced by the Utah Population Committee (UPC). The controlling step adjusts community results so they properly fit (control to) the UPC county total if all tracts or all cities and unincorporated areas in the county are summed. The 2018 UPC county-level estimate for Salt Lake County required downward controlling of the population estimates across Salt Lake County (those estimates made with the housing unit method alone), which explains the slight population declines estimated in several areas of Salt Lake City. Housing unit construction and its associated population growth did not offset the population declines introduced by controlling in these areas. Controlling does not affect housing unit counts as estimated by building permits. Due to the controlling process, several areas of the city have a decline in population despite having an increase in housing units. A more complete methodology and further information about controlling can be found in our report "Salt Lake and Utah County Subcounty Estimates, 2010-2018."<sup>3</sup>

## Salt Lake City Housing and Population Changes

**Table 4. Salt Lake City Estimates for Selected Variables**

| Variables                 | April 1, 2010 | July 1, 2011 | July 1, 2012 | July 1, 2013 | July 1, 2014 | July 1, 2015 | July 1, 2016 | July 1, 2017 | July 1, 2018 |
|---------------------------|---------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|
| Total Population          | 186,411       | 188,490      | 190,120      | 191,404      | 191,458      | 192,034      | 194,148      | 196,280      | 198,261      |
| Household Pop.            | 181,616       | 183,162      | 184,647      | 185,390      | 185,517      | 185,980      | 188,196      | 189,745      | 191,825      |
| Group Quarters Pop.       | 4,795         | 5,328        | 5,473        | 6,014        | 5,941        | 6,054        | 5,952        | 6,535        | 6,436        |
| Total Housing Units       | 80,711        | 81,280       | 81,933       | 82,579       | 83,023       | 83,599       | 84,965       | 85,956       | 87,787       |
| Occupied Units            | 74,499        | 75,058       | 75,695       | 76,327       | 76,758       | 77,334       | 78,677       | 79,659       | 81,463       |
| Owner-Occupied            | 36,058        | 36,114       | 36,150       | 36,209       | 36,244       | 36,270       | 36,320       | 36,354       | 36,432       |
| Renter-Occupied           | 38,441        | 38,944       | 39,545       | 40,117       | 40,514       | 41,064       | 42,358       | 43,306       | 45,032       |
| Vacant Units              | 6,212         | 6,222        | 6,238        | 6,252        | 6,265        | 6,265        | 6,288        | 6,297        | 6,324        |
| Avg. Household Size (PPH) | 2.44          | 2.44         | 2.44         | 2.43         | 2.42         | 2.40         | 2.39         | 2.38         | 2.35         |
| Owner                     | 2.66          | 2.67         | 2.67         | 2.67         | 2.66         | 2.65         | 2.64         | 2.63         | 2.61         |
| Renter                    | 2.23          | 2.23         | 2.23         | 2.21         | 2.20         | 2.19         | 2.18         | 2.17         | 2.15         |

Notes: Occupied units represent households; these values can be used as estimates of household counts. Due to rounding, occupied and vacant units may not add to total housing units, and owner-occupied and renter-occupied units may not add to occupied units. In the housing unit method, the PPH values used to imply population match Census 2010 values by tract. Changes to PPH can occur over time due to locations of new construction and the controlling of population estimates.

Sources: Kem C. Gardner Policy Institute, David Eccles School of Business, University of Utah; U.S. Census Bureau, 2010 Census

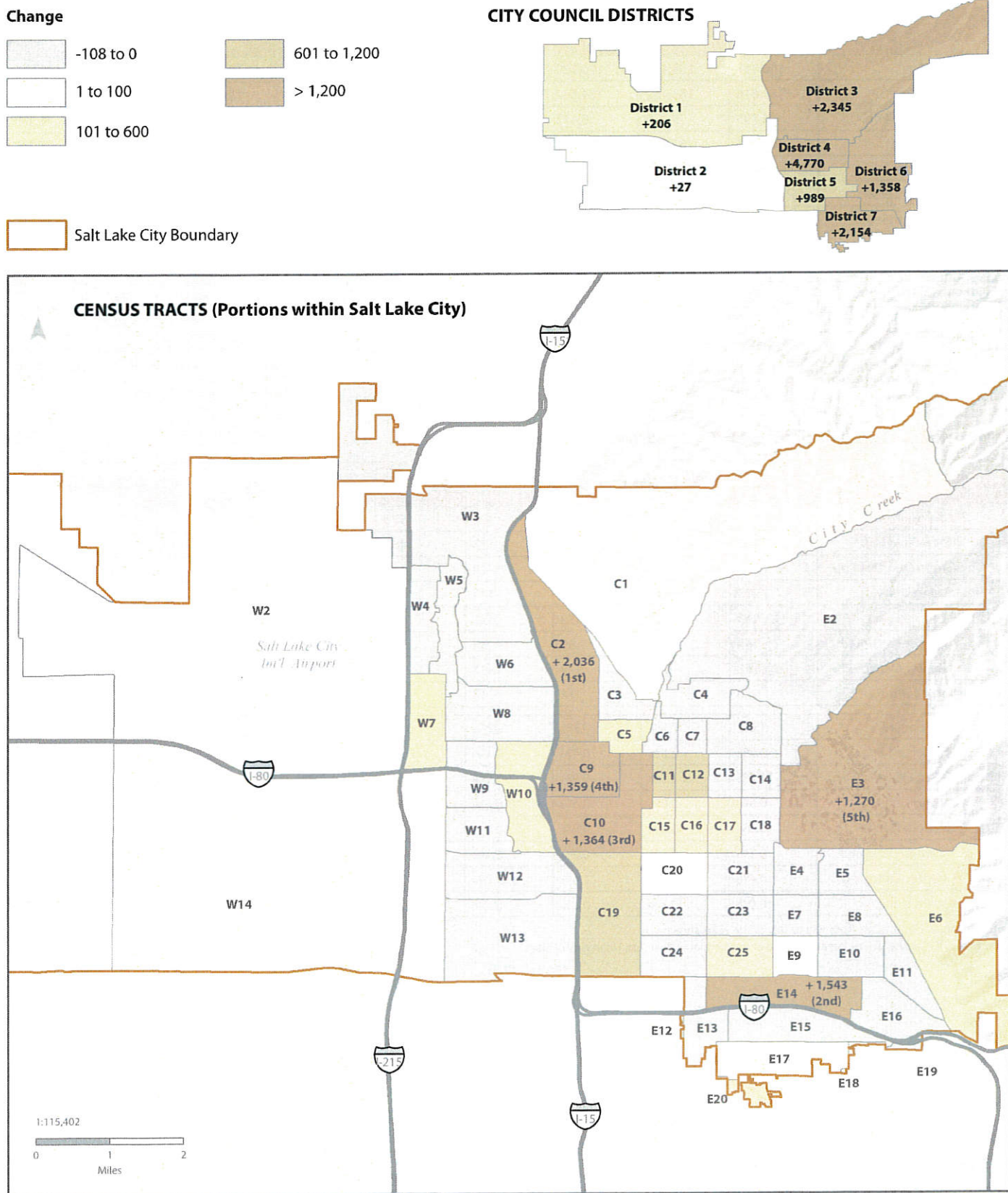
**Table 5. Salt Lake City Estimates for Selected Variables, Annual Changes**

| Annual Changes |                     | 2010-2011 | 2011-2012 | 2012-2013 | 2013-2014 | 2014-2015 | 2015-2016 | 2016-2017 | 2017-2018 | Census 2010-2018 |
|----------------|---------------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|------------------|
| Change         | Total Population    | 1,795     | 1,630     | 1,284     | 54        | 576       | 2,114     | 2,132     | 1,981     | 11,850           |
|                | Household Pop.      | 1,262     | 1,485     | 743       | 127       | 463       | 2,216     | 1,549     | 2,080     | 10,209           |
|                | Group Quarters Pop. | 533       | 145       | 541       | -73       | 113       | -102      | 583       | -99       | 1,641            |
|                | Housing Units       | 213       | 653       | 646       | 444       | 576       | 1,366     | 991       | 1,831     | 7,076            |
|                | Occupied Units      | 213       | 637       | 632       | 431       | 576       | 1,343     | 982       | 1,804     | 6,964            |
|                | Owner-Occupied      | 45        | 36        | 59        | 35        | 26        | 50        | 34        | 78        | 374              |
|                | Renter-Occupied     | 168       | 601       | 572       | 397       | 550       | 1,294     | 948       | 1,726     | 6,591            |
|                | Vacant Units        | 0         | 16        | 14        | 13        | 0         | 23        | 9         | 27        | 112              |
| Percent Change | Total Population    | 1.0%      | 0.9%      | 0.7%      | 0.0%      | 0.3%      | 1.1%      | 1.1%      | 1.0%      | 6.4%             |
|                | Household Pop.      | 0.7%      | 0.8%      | 0.4%      | 0.1%      | 0.2%      | 1.2%      | 0.8%      | 1.1%      | 5.6%             |
|                | Group Quarters Pop. | 11.1%     | 2.7%      | 9.9%      | -1.2%     | 1.9%      | -1.7%     | 9.8%      | -1.5%     | 34.2%            |
|                | Housing Units       | 0.3%      | 0.8%      | 0.8%      | 0.5%      | 0.7%      | 1.6%      | 1.2%      | 2.1%      | 8.8%             |
|                | Occupied Units      | 0.3%      | 0.8%      | 0.8%      | 0.6%      | 0.8%      | 1.7%      | 1.2%      | 2.3%      | 9.3%             |
|                | Owner-Occupied      | 0.1%      | 0.1%      | 0.2%      | 0.1%      | 0.1%      | 0.1%      | 0.1%      | 0.2%      | 1.0%             |
|                | Renter-Occupied     | 0.4%      | 1.5%      | 1.4%      | 1.0%      | 1.4%      | 3.2%      | 2.2%      | 4.0%      | 17.1%            |
|                | Vacant Units        | 0.0%      | 0.3%      | 0.2%      | 0.2%      | 0.0%      | 0.4%      | 0.1%      | 0.4%      | 1.8%             |

Note: All annual changes are from July to July of the years shown.

Source: Kem C. Gardner Policy Institute, David Eccles School of Business, University of Utah

**Figure 2: Population Change in Salt Lake City Census Tracts and City Council Districts, Census 2010-2018**



Credits for World Light Gray Base Map: Esri, HERE, DeLorme, MapmyIndia ©  
 Note: Absolute population changes are labeled for the five highest growth tracts. This map corresponds with Table 6  
 Sources: Kem C. Gardner Policy Institute, David Eccles School of Business, University of Utah; U.S. Census Bureau, 2010 Census

**Table 6: Population Change in Salt Lake City Census Tracts and City Council Districts, Census 2010-2018**

|                | Census 2010 | 2018 Est. | Absolute Change | Percent Change |
|----------------|-------------|-----------|-----------------|----------------|
| Salt Lake City | 186,411     | 198,261   | 11,850          | 6.4%           |
| City Council 1 | 27,505      | 27,711    | 206             | 0.7%           |
| City Council 2 | 27,306      | 27,333    | 27              | 0.1%           |
| City Council 3 | 26,302      | 28,647    | 2,345           | 8.9%           |

|                | Census 2010 | 2018 Est. | Absolute Change | Percent Change |
|----------------|-------------|-----------|-----------------|----------------|
| City Council 4 | 26,716      | 31,486    | 4,770           | 17.9%          |
| City Council 5 | 25,904      | 26,893    | 989             | 3.8%           |
| City Council 6 | 26,546      | 27,904    | 1,358           | 5.1%           |
| City Council 7 | 26,132      | 28,286    | 2,154           | 8.2%           |

Sources: Kem C. Gardner Policy Institute, David Eccles School of Business, University of Utah; U.S. Census Bureau, 2010 Census

| Map Code | Census Tract | Census 2010 | July 1, 2018 Est. | Absolute Change | Percent Change |
|----------|--------------|-------------|-------------------|-----------------|----------------|
| C1       | 1002         | 1,289       | 1,308             | 19              | 1.5%           |
| C2       | 1001         | 1,529       | 3,565             | 2,036           | 133.2%         |
| C3       | 1007         | 2,704       | 2,686             | -18             | -0.7%          |
| C4       | 1010         | 2,959       | 2,916             | -43             | -1.5%          |
| C5       | 1008         | 2,491       | 2,673             | 182             | 7.3%           |
| C6       | 1011.02      | 3,422       | 3,365             | -57             | -1.7%          |
| C7       | 1011.01      | 1,969       | 1,938             | -31             | -1.6%          |
| C8       | 1012         | 3,877       | 3,822             | -55             | -1.4%          |
| C9       | 1025         | 3,460       | 4,819             | 1,359           | 39.3%          |
| C10      | 1140         | 1,501       | 2,865             | 1,364           | 90.9%          |
| C11      | 1021         | 1,457       | 2,312             | 855             | 58.7%          |
| C12      | 1019         | 2,497       | 3,329             | 832             | 33.3%          |
| C13      | 1017         | 3,534       | 3,480             | -54             | -1.5%          |
| C14      | 1015         | 3,214       | 3,162             | -52             | -1.6%          |
| C15      | 1023         | 2,760       | 2,929             | 169             | 6.1%           |
| C16      | 1020         | 2,620       | 2,999             | 379             | 14.5%          |
| C17      | 1018         | 3,086       | 3,411             | 325             | 10.5%          |
| C18      | 1016         | 3,628       | 3,570             | -58             | -1.6%          |
| C19      | 1029         | 4,500       | 5,641             | 1,141           | 25.4%          |
| C20      | 1030         | 2,954       | 3,044             | 90              | 3.0%           |
| C21      | 1035         | 4,045       | 3,993             | -52             | -1.3%          |
| C22      | 1031         | 4,163       | 4,114             | -49             | -1.2%          |
| C23      | 1034         | 4,080       | 4,014             | -66             | -1.6%          |
| C24      | 1032         | 4,536       | 4,488             | -48             | -1.1%          |
| C25      | 1033         | 4,267       | 4,468             | 201             | 4.7%           |
| E1†      | 1101.03      | 19          | 19                | 0               | 0.0%           |
| E2       | 1148         | 3,550       | 3,537             | -13             | -0.4%          |
| E3       | 1014         | 4,816       | 6,086             | 1,270           | 26.4%          |
| E4       | 1036         | 2,670       | 2,643             | -27             | -1.0%          |
| E5       | 1041         | 2,968       | 2,950             | -18             | -0.6%          |

| Map Code | Census Tract | Census 2010 | July 1, 2018 Est. | Absolute Change | Percent Change |
|----------|--------------|-------------|-------------------|-----------------|----------------|
| E6       | 1042         | 6,367       | 6,604             | 237             | 3.7%           |
| E7       | 1037         | 2,581       | 2,561             | -20             | -0.8%          |
| E8       | 1040         | 3,267       | 3,233             | -34             | -1.0%          |
| E9       | 1038         | 2,382       | 2,421             | 39              | 1.6%           |
| E10      | 1039         | 3,786       | 3,737             | -49             | -1.3%          |
| E11      | 1043         | 2,821       | 2,775             | -46             | -1.6%          |
| E12†     | 1114         | 69          | 68                | -1              | -1.4%          |
| E13      | 1049         | 3,079       | 3,050             | -29             | -0.9%          |
| E14      | 1141         | 2,389       | 3,932             | 1,543           | 64.6%          |
| E15      | 1047         | 4,774       | 4,702             | -72             | -1.5%          |
| E16      | 1044         | 2,010       | 2,003             | -7              | -0.3%          |
| E17      | 1048         | 4,869       | 4,934             | 65              | 1.3%           |
| E18†     | 1103         | 212         | 208               | -4              | -1.9%          |
| E19†     | 1102         | 1           | 1                 | 0               | 0.0%           |
| E20†     | 1118.02      | 530         | 974               | 444             | 83.8%          |
| W1†      | 1139.06      | 0           | 0                 | 0               | 0.0%           |
| W2       | 9800         | 0           | 0                 | 0               | 0.0%           |
| W3       | 1147         | 4,646       | 4,573             | -73             | -1.6%          |
| W4       | 1003.07      | 5,223       | 5,138             | -85             | -1.6%          |
| W5       | 1003.08      | 4,222       | 4,150             | -72             | -1.7%          |
| W6       | 1005         | 6,379       | 6,271             | -108            | -1.7%          |
| W7       | 1003.06      | 5,062       | 5,618             | 556             | 11.0%          |
| W8       | 1006         | 6,556       | 6,477             | -79             | -1.2%          |
| W9       | 1027.02      | 3,835       | 3,809             | -26             | -0.7%          |
| W10      | 1026         | 4,420       | 4,749             | 329             | 7.4%           |
| W11      | 1027.01      | 5,099       | 5,022             | -77             | -1.5%          |
| W12      | 1028.01      | 6,106       | 6,009             | -97             | -1.6%          |
| W13      | 1028.02      | 5,063       | 4,979             | -84             | -1.7%          |
| W14†     | 1145         | 98          | 112               | 14              | 14.3%          |

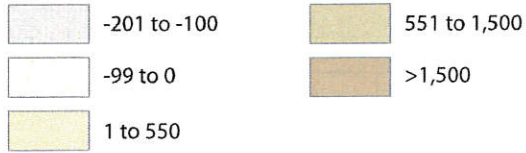
† Map and table data for Census Tracts E1, E12, E18, E19, E20, W1, and W14 represent estimates for the tract area within the city boundary only. The adjusted tract area is shown on the map. The full geography of these tracts extends beyond the city boundary and is not mapped here. E1 and W1 are included in table data only.

Notes: This table corresponds to Figure 2. Values may not add to city total due to rounding. Map codes shown in maps and tables were created by the Kem C. Gardner Policy Institute as an abbreviated method of referring to tracts. The letters W, C, and E in tract codes roughly correspond to west, central, and east areas of the city. A city reference map is shown in Figure 4.

Sources: Kem C. Gardner Policy Institute, David Eccles School of Business, University of Utah; U.S. Census Bureau, 2010 Census

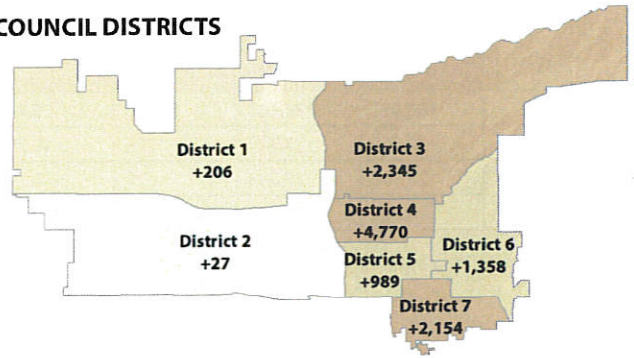
**Figure 3: Population Change in Salt Lake City Community Council and City Council Districts, Census 2010-2018**

**Change**

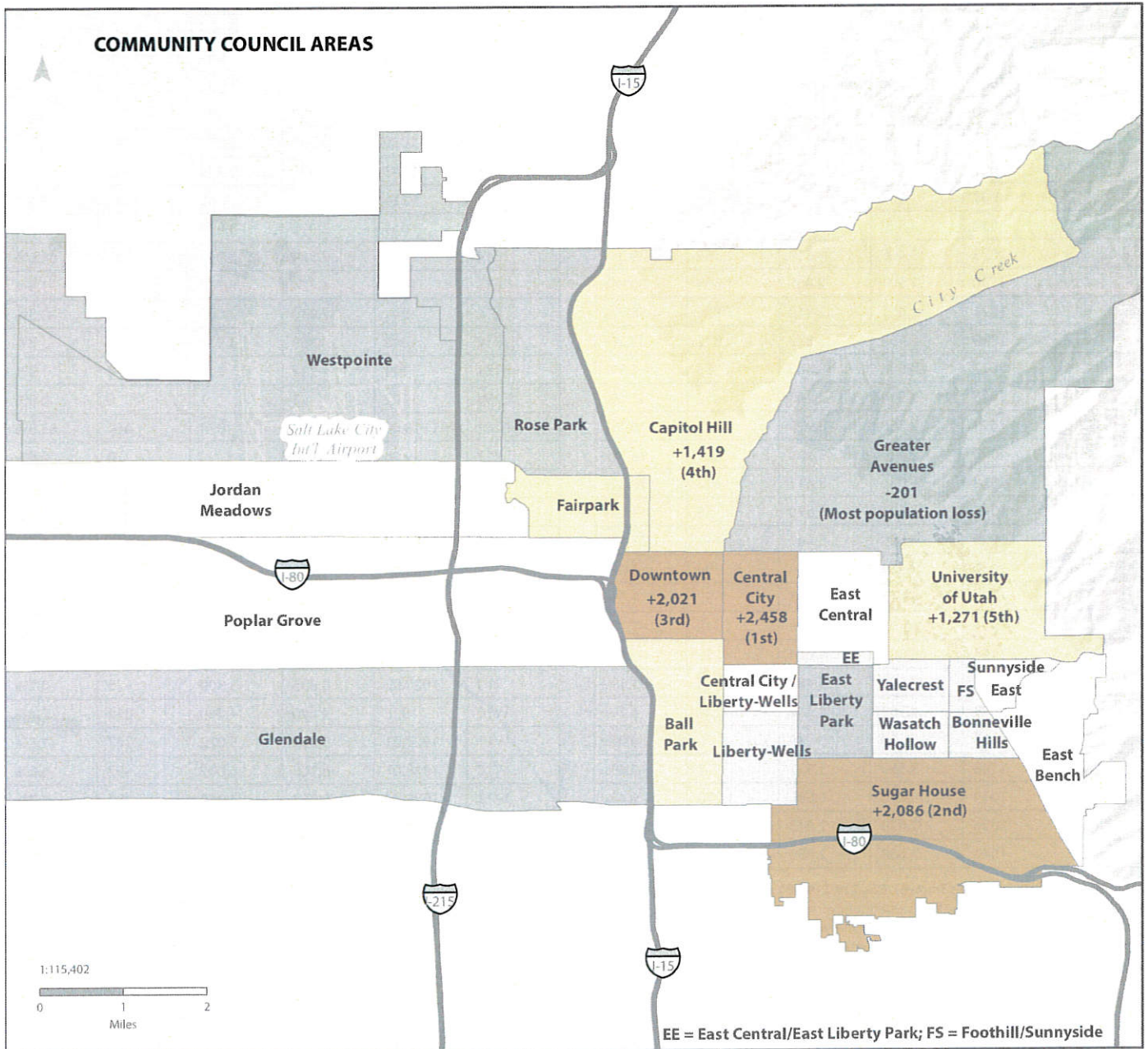


 Salt Lake City Boundary

**CITY COUNCIL DISTRICTS**



**COMMUNITY COUNCIL AREAS**



Credits for World Light Gray Base Map: Esri, HERE, DeLorme, MapmyIndia ©

Note: Absolute population changes are labeled for the five highest growth areas and the greatest population loss area. This map corresponds with Tables 6 (city council districts) and 7 (community councils).

Sources: Kem C. Gardner Policy Institute, David Eccles School of Business, University of Utah; U.S. Census Bureau, 2010 Census



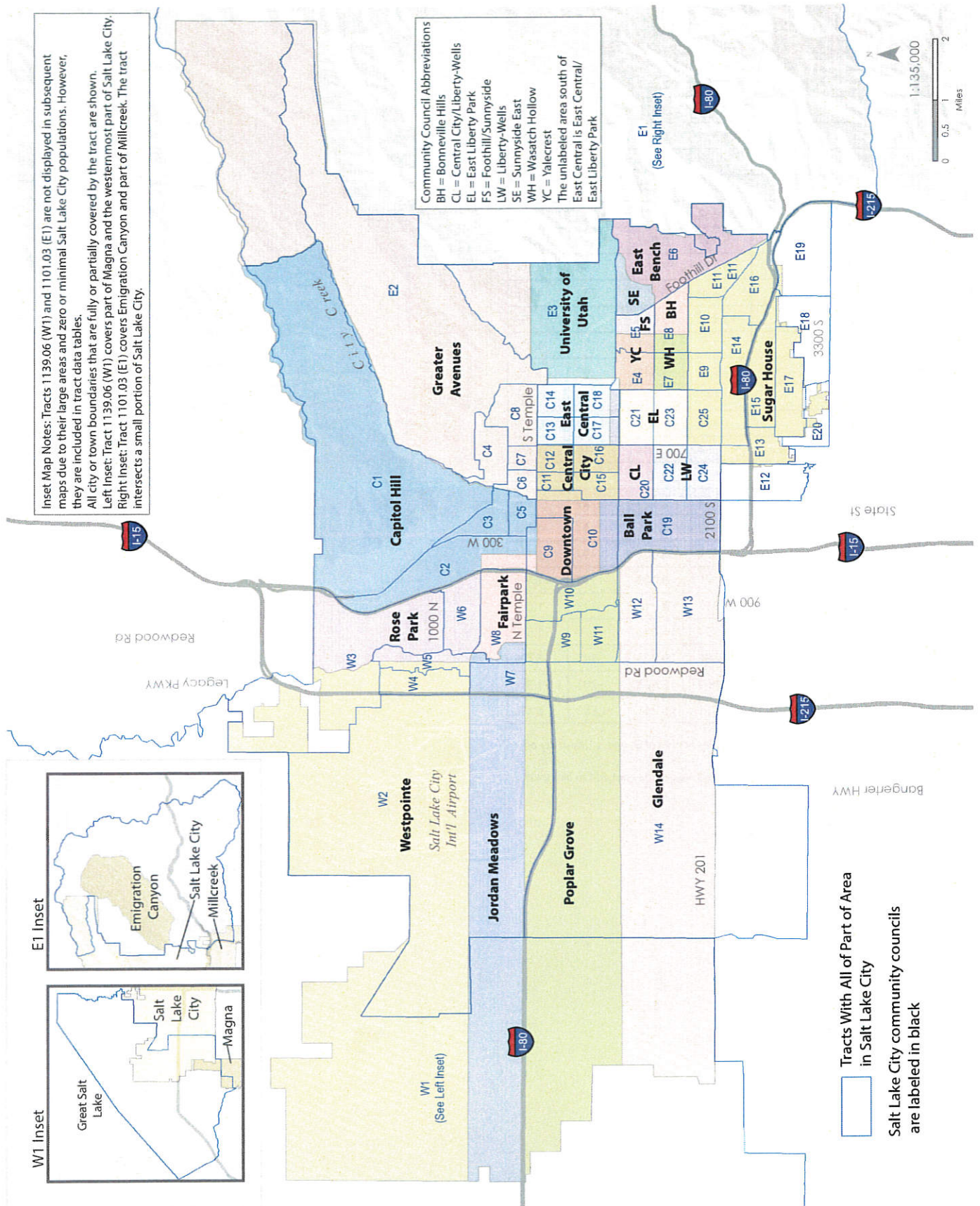
**Table 7: Population Change in SLC Community Councils, Census 2010-2018**

| Rank | Community Council            | Census 2010 Pop. | July 1, 2018 Pop. | Change | Change (%) |
|------|------------------------------|------------------|-------------------|--------|------------|
| 1    | Central City                 | 9,633            | 12,091            | 2,458  | 25.5%      |
| 2    | Sugar House                  | 31,189           | 33,275            | 2,086  | 6.7%       |
| 3    | Downtown                     | 3,350            | 5,371             | 2,021  | 60.3%      |
| 4    | Capitol Hill                 | 7,608            | 9,027             | 1,419  | 18.7%      |
| 5    | University of Utah           | 4,726            | 5,997             | 1,271  | 26.9%      |
| 6    | Ball Park                    | 4,862            | 6,130             | 1,268  | 26.1%      |
| 7    | Fairpark                     | 6,937            | 8,027             | 1,090  | 15.7%      |
| 8    | Jordan Meadows               | 6,539            | 7,069             | 530    | 8.1%       |
| 9    | East Bench                   | 5,820            | 6,052             | 232    | 4.0%       |
| 10   | Poplar Grove                 | 13,596           | 13,824            | 228    | 1.7%       |
| 11   | East Central                 | 12,771           | 12,941            | 170    | 1.3%       |
| 12   | Central City / Liberty-Wells | 2,954            | 3,044             | 90     | 3.0%       |
| 13   | Sunnyside East               | 566              | 571               | 5      | 0.9%       |
| 14   | Foothill / Sunnyside         | 1,496            | 1,492             | -4     | -0.3%      |
| 15   | E. Central / E.Liberty Park  | 694              | 684               | -10    | -1.4%      |
| 16   | Wasatch Hollow               | 3,504            | 3,479             | -25    | -0.7%      |
| 17   | Bonneville Hills             | 2,344            | 2,315             | -29    | -1.2%      |
| 18   | Yalecrest                    | 4,142            | 4,101             | -41    | -1.0%      |
| 19   | Liberty-Wells                | 8,699            | 8,602             | -97    | -1.1%      |
| 20   | East Liberty Park            | 8,125            | 8,008             | -117   | -1.4%      |
| 21   | Westpointe                   | 8,857            | 8,714             | -143   | -1.6%      |
| 22   | Glendale                     | 11,251           | 11,081            | -170   | -1.5%      |
| 23   | Rose Park                    | 10,884           | 10,703            | -181   | -1.7%      |
| 24   | Greater Avenues              | 15,864           | 15,663            | -201   | -1.3%      |
|      | Salt Lake City               | 186,411          | 198,261           | 11,850 | 6.4%       |

Sources: Kem C. Gardner Policy Institute, David Eccles School of Business, University of Utah; U.S. Census Bureau, 2010 Census

Note: This table corresponds with the map in Figure 3. Values may not add to city total due to rounding.

**Figure 4: Salt Lake City Census Tracts and Community Council Districts Reference Map**



Source: Kem C. Gardner Policy Institute, David Eccles School of Business, University of Utah

## Endnotes

1. Young, N. B., Harris, E. & Perlich, P. S. (2019). Salt Lake and Utah County Subcounty Estimates: 2010-2018. Salt Lake City, UT: Kem C. Gardner Policy Institute, David Eccles School of Business, University of Utah. Visit <https://gardner.utah.edu/demographics/salt-lake-and-utah-county-subcounty-estimates-2010-2018/>
2. Some large apartment complexes bring population to more than one estimate year. The 4<sup>th</sup> West Apartments were completed in stages. Our research indicated that half of this complex was completed and occupied in time for the July 1, 2017 estimate, with the remaining half for the July 1, 2018 estimate. Similarly, our research indicates Downtown 360 had half of its residents by the July 1, 2017 estimates and half for 2018.
3. Young, N. B., Harris, E. & Perlich, P. S. (2019). Full reference above.

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